

Department of the Interior (DOI) Fiscal Year 2023 Agency Report

1. Please provide a summary of your agency’s activities undertaken to carry out the provisions of OMB Circular A-119, “Federal Participation in the Development and Use of Voluntary Consensus Standards and in Conformity Assessment Activities” and the National Technology Transfer and Advance Act (NTTAA). The summary should contain a link to the agency’s standards-specific website(s) where information about your agency’s standards and conformity assessment related activities are available.

For all programs under the authority of the **Assistant Secretary of Indian Affairs (AS-IA)**, including The Bureau of Indian Affairs (BIA) and The Bureau of Indian Education (BIE), pursuant to the Indian Affairs Manual, Part 20, Chapter 5 <https://www.bia.gov/sites/bia.gov/files/assets/public/raca/manual/pdf/idc-021344.pdf>, the IA-PMS is the system of record for reporting and analyzing data collected on Indian Affairs (IA) programs. The system consists of performance measures as defined by the 1993 Government Performance and Results Act (GPRA); measure definition templates to facilitate consistent reporting; and performance targets for monitoring overall program success. IA uses the IA-PMS to record quarterly and annual data on bureau-specific and strategic plan (SP) performance measures. Central Office programs, regions, and agencies are required to report on performance measures in a timely and accurate manner and are responsible for the validation and verification (V&V) of all data reported in the IA-PMS. The collection of GPRA performance information is a collaborative effort. The collection of timely, accurate, and appropriate performance information is essential to successful performance management of federal Indian and Alaska Native programs. Tribal governments or tribal organizations operating IA programs under grants, contracts or compacts authorized by the Indian Self-Determination and Education Assistance Act, as amended (25 U.S.C. §450 et seq.) are required to comply with policies and procedures if required by statute or regulation.

The Bureau of Trust Funds Administration (BTFA) formerly known as the Office of the Special Trustee for American Indians, manages the financial assets of American Indians held in trust by the Department of the Interior. The BTFA disburses more than \$1 billion annually and has more than \$8 billion under active day-to-day management and investment on behalf of Tribes and individuals. The BTFA manages the financial assets in accordance with applicable financial laws and regulations. BTFA also follows financial accounting standards such as those issued by the Financial Accounting Standards Board (<https://www.fasb.org/home>) and auditing of financial statements occur in accordance with the Generally Accepted Government Auditing Standards issued by the U.S. Government Accountability Office (<https://www.gao.gov/yellowbook>).

The Bureau of Indian Affairs (BIA) in FY 2023 Implemented the Geospatial Based Open Data Website representing all Open Data programs that support the mission of the Bureau. BIA data is harvested by Department of Interior Enterprise Data Governance tool which publishes all products if authorized to data.gov and geoplatform.gov. All BIA Open Data meets the Department of Interior metadata US Standard Data Catalog (DCAT) v1.1. All BIA Open Data products can be found at <https://opendata-1-bia-geospatial.hub.arcgis.com/>. Furthermore, BIA Chief Data Officer, BIA Office of Trust Services, and BIA Office of Justices Services Missing and Murdered Unit (MMU) collaboration on the implementation of the cloud-based BIA Solution Trust Accountability Tracker (BIA STAT), which catalogues information on missing person, unsolved murder cases, human tracking cases, death investigations related to Native Americans and Alaska Natives. BIA STAT allows MMU investigators to track spatial and temporal trends

in unresolved cases and facilitate the exchange of this information with BIA Office of Justice Service Districts, Tribal Criminal Investigation programs, FBI, and State/County/City law enforcement agencies having a nexus to Indian Country. BIA STAT will ultimately present case data on suspect identification that broadens public awareness of the crisis facing indigenous communities. BIA STAT data will be represented in the future on the BIA Open Data public website.

The Bureau of Land Management (BLM) supports its multiple-use and sustained yield mission by utilizing a variety of *Voluntary Consensus Standards (VCS)* to manage public lands to maximize opportunities for commercial, recreational, and conservation activities. The BLM's policy on data standards is described in [BLM Handbook 1283 – Data Administration and Management](#) and practices follow the Department of Interior Information Resource Management policy ([Series: 17-INFORMATION RESOURCES MANAGEMENT \(Parts 375-387\)](#)), [OMB Circular A-16: Coordination and Surveying, Mapping, and Related Spatial Data Activities as amended by the Geospatial Data Act of 2018](#), [OMB Circular A-119: Federal Participation in the Development and Use of Voluntary Consensus Standards and Conformity Assessment Activities](#), and [OMB Circular A-130: Managing Information as a Strategic Resource](#).

BLM-specific data standards are found on the [Established Data Standard site](#) and provide a uniform and documented system for collecting and maintain geospatial datasets supporting our Geospatial Business Platform and BLM business workflows. Use of metadata standards established by the Federal Geographic Data Committee (FGDC) allow for wide reaching public availability through <https://data.gov/> utilizing the [DOI's Enterprise Data Inventory](#).

BLM actively participated in several interagency projects that required VCS in order to accurately account for BLM actions and report results. [Federal Accounting Standards Advisory Board \(FASAB\) Statement of Federal Financial Accounting Standards \(SFFAS\) 59: Accounting and Reporting of Government Land](#) required BLM to ensure consistent accounting treatment and reporting for federal land to increase transparency, comparability, consistency, and reliability of land information. BLM submitted an Agency Financial Report (AFR) to convey our commitment to sound financial management and stewardship of public funds. BLM had to standardize a process that reclassified General Property Plant and Equipment (G-PP&E) land and permanent land rights as a non-capitalized asset and define Stewardship Land (SL) using three sub-categories: Conservation and Preservation Land, Operational Land, and Commercial-use Land. Objectives of this standard approach were to determine predominant use by sub-category of federal lands, provide land information for inclusion in the BLM's financial reporting deliverables to the DOI, and strive for consistent reporting of BLM acreage in both the FASAB and Public Land Statistics data.

As part of the Bipartisan Infrastructure Law (BIL), BLM created VCSs to track and report [ecosystem restoration efforts](#) and mitigation of [abandoned oil wells](#). Ecosystem Restoration Proposed Projects (ERPP) polygon boundaries are collected according to a [bureau standard](#) to meet the DOI reporting requirements focusing on restoring habitat connectivity and benefiting significant ecosystems. The [Federal Orphaned Well database](#) serves as a project tracking tool for Federal agencies and allows users to request funding under the BIL, track funds, and document methane levels and other contaminants.

The [Inflation Reduction Act \(IRA\)](#) aligns closely to ecosystem restoration efforts from the BIL. As such, the VCS ERPP noted above was modified to capture additional information about [21 Restoration](#)

[Landscapes](#) in which to infuse \$161 million for ecosystem restoration and resilience on public lands, while also strengthening communities and economies that depend on these lands. BLM will prioritize projects funded by BIL within these 21 Restoration Landscapes to maximize the return on investment.

The Modernizing Access to Our Public Land Act ([MAPLand Act](#)) directed DOI, Forest Service, and U.S. Army Core of Engineers to work together to develop, maintain, and consistently share with the public standardized and interoperable geospatial data relating to public access to Federal lands and water for outdoor recreation. BLM has taken a very hands-on approach to influencing the geospatial data standards that come out of sub-groups representing easements for access across private lands, roads, trails, and open recreational use areas, recreational shooting and hunting, general recreation opportunities.

BLM contributes to VCS maintained by other agencies. Bridge Assessments are inspected and reported according to the US Department of Transportation Federal Highway Administration National Bridge Institute's [Recording and Coding Guide](#). Heritage resource surveys and reports are submitted according to State Historical Preservation Office data standards ([State of Idaho example](#)). Sensitive species (plants and wildlife) observations are collected, maintained and reported according to State Fish/Game/Wildlife maintained data standards ([Idaho Fish and Game example](#)). Water quality sampling data are collected, reported and maintained according to [EPA standards](#). Timekeeping, financial, business, collections and billing (FBMS and CBS) data entry and management follows [OPM data standards](#).

The Bureau of Reclamation (BOR) leads and participates in standards activities across the enterprise. The following highlight standards involvement in various programs and geographic locations. Our Technical Service Center (TSC) showcases its National Codes & Design Standards page (https://www.usbr.gov/tsc/techreferences/industrystandards-non_rec/nationalcodes-ds_non-rec.html), illustrating how our design activities must be performed in accordance with established Reclamation design criteria and standards, and approved national design standards. National codes and design standards provide a consistency of standard practice across a wide variety of engineering disciplines. The adoption of national codes and standards reduces the effort to develop and maintain Reclamation standards. Reclamation designers use the most current edition of national codes and design standards consistent with Reclamation design standards. This list identifies primary national codes and design standards used by Reclamation designers but does not include all codes, standards, and guidelines that may be referenced by these documents. Reclamation design standards may include exceptions to requirements of national codes and design standards.

The North American Electric Reliability Corporation (NERC) and Western Electricity Coordinating Council (WECC) enforce standards necessary to maintain the reliability of the interconnected electric power grid which includes BOR facilities. BOR participates in the NERC and WECC committees and standard drafting teams to provide subject matter expertise and guide the development of the technical aspects of the NERC or WECC standards. BOR is required to maintain compliance with the standards; however, there are times when compliance with the standards is not congruent with the mandates placed on BOR. Participation in the development of the standards allows BOR to provide direct influence at the crucial times in the development of the standards to align the drafted requirements with the mandates thereby ensuring BOR's ability to maintain compliance and the reliability of BOR facilities. Our Hydropower standards program is described here: https://www.usbr.gov/power/data/fist_pub.html.

Finally, Reclamation's Information Resources Office (IRO) programmatically adopts and uses voluntary consensus standards through its affiliation with various standards bodies. The energy standard for data centers (American National Standard 90.4) was initiated to promote energy efficient design of data centers, a rapidly expanding and energy-intensive category among buildings in the United States and worldwide. The IRO utilizes the Information Technology Infrastructure Library (ITIL) framework, which is a set of industry best practices and standards for IT service management and delivering IT services. In addition, IRO focuses on integration of several ISO standards through the Control Objectives for Information and Related Technologies (COBIT) framework for the management, organization, development, and implementation strategies for IT governance and includes ISO 9000 (Quality Management); ISO 15504 (Process assessment); ISO 20000 (Information Technology); ISO 27000 (Information Security); ISO 31000 (Risk Management); ISO 38500 (IT Governance).

The Bureau of Safety and Environmental Enforcement (BSEE) has a long history of using industry standards to supplement and enhance its regulatory program. As of December 2020, BSEE has incorporated by reference 125 industry standards in its regulations (see 30 CFR § 250.198). BSEE's Standards Development Section (SDS) is responsible for tracking, engaging in, and advising on, industry standards relevant to BSEE's mission. The SDS coordinates SMEs from the offshore industry and BSEE to work together through the SDOs to develop standards as required by the NTTAA. The SDS is currently monitoring 10 different SDOs in the development of 125 standards presently Included by reference (IBR). There are different SDOs that develop industry standards such as the American Society of Mechanical Engineers (ASME) or the American Petroleum Institute (API). The SDS also engages in the development of other standards in addition to the 125 incorporated standards if it is deemed a priority by BSEE. The 10 SDOs whose standards are IBR are API, ASME, NACE, ASTM, AWS, AGA, IEC ISO, and the Center for Offshore Safety.

Standards that significantly advance safety and environmental stewardship are a priority. The work of the SDS has significantly advanced the BSEE mission. Examples of advancing the BSEE mission include an addendum on quality control for supply chains written for API Specification Q1, a new performance-based approach to developing SEMS using API RP 75, a high-pressure high-temperature equipment design document, API 17TR8, and a bolting material guidance document, API 21TR1, to mitigate future bolting failures identified in the BSEE QC FIT report.

The federal regulations governing the development of offshore wind facilities, 30 Code of Federal Regulations (CFR) § 585, were published in 2009. These regulations outline the development process for an offshore wind project in U.S. waters. However, because the U.S. offshore wind industry was less mature in 2009, adequate U.S. standards did not exist. For this reason, no specific standards were incorporated by reference into 30 CFR § 585. Rather, the regulations prescribe that "best practices" be used, with the expectation that these practices would evolve as the U.S. offshore wind industry gained experience. Such best practices are the foundation upon which offshore wind standards will be based.

In addition to the above approach to standards, BSEE refers to the Public Petroleum Data Model (PPDM) for standard design patterns in designing custom databases for regulatory functions related to offshore oil and gas and BSEE also follows FGDC standards where applicable for GIS functions and geospatial data applications.

The above information is from the Standards Development section of BSEE's website ([Standards Development Section | Bureau of Safety and Environmental Enforcement \(bsee.gov\)](#)) as it directly addresses this data call.

The Office of Natural Resources Revenue (ONRR) collects, accounts for, and verifies natural resource and energy revenues due to States, American Indians, and the U.S. Treasury. ONRR manages financial assets in accordance w/ laws, regulations, and financial and accounting standards issued by The Federal Accounting Standards Advisory Board [fasab.gov](#). ONRR conducts audits following Government Auditing Standards [Yellow Book | U.S. GAO](#) to determine company compliance with lease terms, laws, and regulations.

ONRR uses the Professional Petroleum Data Management Association [Well Identification \(ppdm.org\)](#) for US Well Number Standards and the Federal Information Processing Series (FIPS) for U.S. state and county codes: [INCITS 31-2009](#) & [INCITS 38-2009](#).

ONRR's public websites are managed according to the 21st IDEA Act and the [U.S Website Design Standards](#). (USWDS)

The U.S. Fish and Wildlife Service (FWS) utilizes a variety of Voluntary Consensus Standards (VCS) in managing a wide array of management and resource data and information in support of its mission. The standards are embedded in multiple software, hardware, services, and systems. The FWS's policy on data standards is described in the FWS Manual Chapter 274 FW 2: Establishing Service Data Standards (<https://www.fws.gov/data-standards>). It follows the Department of Interior Information Resource Management policy (Series: 17-INFORMATION RESOURCES MANAGEMENT (Parts 375-387) on <https://www.doi.gov/elips/browse>), the OMB Circular A-130: Management of Federal Information Resources (<https://www.federalregister.gov/documents/2016/07/28/2016-17872/revision-of-omb-circular-no-a-130-managing-information-as-a-strategic-resource>), and OMB Circular A-119: Federal Participation in the Development and Use of Voluntary Consensus Standards and Conformity Assessment Activities.

The FWS data standards are found here: <https://www.fws.gov/data-standards>. Of particular note, is the VCS for the Classification of Wetlands and Deep-water Habitats of the United States. The Service's definition and classification system provides standardization of concepts and terms used to describe the biological limit of wetland types found in the United States, and is used nationwide by many Federal, State, and local agencies as part of the management of their wetland resources.

The Data Science Committee has created a working group tasked with reviewing FWS data standards to bring them into compliance with Service policy 274 FW 2 listed above. All FWS standards will be assigned a data standard steward, assessed for relevancy, determine the frequency and process to keep these updated to industry standards.

The National Park Service (NPS) preserves unimpaired the natural and cultural resources and values of the National Park System for the enjoyment, education, and inspiration of this and future generations. The NPS uses a variety of standards to support bureau operations including many governments unique standards (GUS) that do not have a similar voluntary consensus standard (VCS), see [NPS Spatial Data Standards](#), [Federal Camping Data Standard](#), [Integrated Taxonomic Information System](#), [EPA Pesticide Product Information System \(PPIS\)](#), and [EPA Water Quality Exchange \(WQX\)](#). Data is also shared via Application Programming Interface (APIs) that follow the industry led [OpenAPI specification](#). The NPS also maintains metadata for spatial and geographic information according to the standards established by the FGDC as well as metadata that meets project open data requirements.

The U.S. Geological Survey (USGS) employs a variety of Voluntary Consensus Standards (VCS) in managing a plethora of scientific data and information that support the mission of the Bureau. The USGS Survey Manual Chapter 502.2 - Fundamental Science Practices: Planning and Conducting Data Collection and Research addresses data and metadata standards states: "The data collected, and the techniques used by USGS scientists conform to or reference national and international standards and protocols if they exist and when they are relevant and appropriate. For datasets of a given type, and if national or international metadata standards exist, the data are indexed with metadata that facilitate access and integration." Examples can be found on the USGS Data Management Website (<https://www.usgs.gov/data-management/data-standards>) and include use of standards such as the International Organization for Standardization (ISO), Darwin Core, Climate, and Forecast CF-Conventions, US Topo Maps, USGS National Geospatial Program Standards and Specifications, Federal Geographic Data Committee (FGDC), DCAT 1.1 US, National Data Standards Publications, Open Geospatial Consortium, Vegetation Classification: United States National Vegetation Classification (USNVC), Biological Taxonomy: Integrated Taxonomic Information System (ITIS), geographic locations descriptors, geologic time data standards such as Divisions of Geologic Time – Major Chronostratigraphic and Geochronologic Units, and Date/Time standards.

2. Please record any government-unique standards (GUS) your agency began using in lieu of voluntary consensus standards (VCS) during FY 2023. Please note, GUS which are still in effect from previous years should continue to be listed, and you do not need to report your agency’s use of a GUS where no similar VCS exists.

Start by reviewing Table 1: Current Government Unique Standards FY2023.

To add a new GUS, please include:

1. The name of the GUS;
2. The name(s) and version(s) of the VCS(s) that might have been used, but after review, found to be inappropriate;
3. A brief rationale on why the VCS(s) was not chosen.

Current total GUS =0

Table 1: Current Government Unique Standards FY2023
