

3 Permit-Required Confined Spaces

4
5 NIST S 7101.57

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10 1. PURPOSE

11 The purpose of this suborder is to establish the safety requirements for identifying, evaluating,
12 and entering permit-required confined spaces (hereafter referred to as “permit spaces”) and the
13 organizational roles and responsibilities for ensuring that those requirements are met.
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15

16 2. BACKGROUND

- 17 a. NIST must meet or exceed the requirements established by the Occupational Safety and
18 Health Administration (OSHA) in 29 Code of Federal Regulations (CFR) 1910.146, Permit-
19 Required Confined Spaces. Implementation of this suborder through the requirements in
20 Section 6 and roles and responsibilities in Section 9 fulfills those requirements.
21
- 22 b. This suborder, all supporting suborder-specific directives, including procedures, guidance,
23 and notices, and all required deployment tools, including training, forms, instructions, and
24 information technology applications, constitute the written permit-required confined-space
25 program required by 29 CFR 1910.146(c)(4).
26
- 27 c. This suborder supersedes NIST Health and Safety Instruction (HSI) 9, Work in Confined
28 Spaces, November 1994.
29
30

31 3. APPLICABILITY

- 32 a. The provisions of this suborder apply to NIST employees and to contractors who are to enter
33 or potentially be exposed to permit spaces.
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35

36 4. REFERENCES

- 37 a. [29 CFR Part 1910.146](#), Permit-Required Confined Spaces; and
38
39 b. [29 CFR 1910.147](#), The Control of Hazardous Energy (Lockout/Tagout).

40 **5. APPLICABLE NIST DIRECTIVES**

41 a. NIST S 7101.20: [Work and Worker Authorization Based on Hazard Reviews](#)

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43 b. NIST S 7101.21: [Personal Protective Equipment](#)

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45 c. NIST S 7101.56: [Control of Hazardous Energy \(LOTO\)](#)

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47 d. NIST S 7101.59: [Chemical Hazard Communication](#)

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49 e. NIST S 7101.22: *Hazard Signage*

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51

52 **6. REQUIREMENTS¹**

53 a. Hazard Identification

54

55 (1) Determine if confined spaces are present in OU work areas.

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57 b. Hazard Assessment

58

59 (1) As part of the hazard review process, assess the hazards in any confined spaces identified
60 to determine if those spaces meet the definition of a permit space.

61

62 (2) If an identified confined space meets the definition of a permit space, classify that space
63 as a permit space; otherwise classify it as a non-permit space.

64

65 (3) For spaces classified as permit spaces, post danger signs or use other equally effective
66 means to inform potentially exposed workers of the existence and location of, and the
67 danger posed by, the spaces. See Appendix A for an example of appropriate hazard
68 signage.

69

70 (4) When changes in the use or configuration of a non-permit space could result in the need
71 to reclassify the non-permit space as permit space, reassess the hazards in the space and,
72 if necessary, reclassify the space as permit space.

73

74 (5) If a confined space classified as a permit space poses no actual or potential atmospheric
75 hazards and if all hazards within the space are eliminated without entry into the space, the
76 permit space may be reclassified to a non-permit space for as long as the non-atmospheric
77 hazards remain eliminated.

¹ The requirements of this section apply to workers who enter permit spaces in the conduct of their assigned duties, and their management, i.e., they apply to the OUs.

78 (6) Note, reference, or include in activity-hazard-review documentation the results of
79 classifications and reclassifications of confined spaces as permit or non-permit spaces.

80
81 c. Permit-Space Entry Requirements

82 One or more of the following set of procedures must be followed for any individual to enter a
83 permit space:

- 84
- 85 • Procedures for reclassifying a permit space to a non-permit space *for the purpose of*
86 *entry*; or
- 87
- 88 • Alternate entry procedures;
- 89
- 90 • Full-permit entry procedures.

91
92 (1) Procedures for Reclassifying a Permit Space to a Non-Permit Space *for the Purpose of*
93 *Entry*

94 Non-permit-space entry procedures, i.e., procedures that lie outside the scope of this
95 suborder, may be used to enter a permit space if all of the following conditions are
96 satisfied:

- 97
- 98 (a) If the permit space poses no actual or potential atmospheric hazards and if **all** hazards
99 within the space are eliminated without entry into the space, the permit space may be
100 reclassified to a non-permit space *for the purpose of entry* for as long as the non-
101 atmospheric hazards remain eliminated.
- 102
- 103 (b) If it is necessary to enter the permit space to eliminate hazards, such entry shall be
104 performed in accordance with full-permit requirements. If testing and inspection
105 during that entry demonstrate that the hazards within the permit space have been
106 eliminated, the permit space may be reclassified to a non-permit space *for the purpose*
107 *of entry* for as long as the hazards remain eliminated.
- 108
- 109 i. Control of atmospheric hazards through forced-air ventilation does not constitute
110 elimination of the hazards. If it can be demonstrated that forced-air ventilation
111 alone will control all hazards in the space, alternate entry procedures may be used,
112 as indicated above.

- 117 (c) The OU shall document the basis for determining that all hazards in a permit space
118 have been eliminated, through a written certification that contains the following:
119
120 i. Date;
121
122 ii. Space location; and
123
124 iii. Signature of the person making the determination.
125
126 (d) If hazards arise within a permit space that has been reclassified to a non-permit space
127 *for the purpose of entry*, each worker in the space shall exit the space immediately.
128 The space shall then be reevaluated to determine whether it must be reclassified back
129 to a permit space.
130
131 (e) Once entry operations have been completed, the permit space that was reclassified to
132 a non-permit space *for the purpose of entry* shall be reclassified back to a permit
133 space.
134

135 (2) Alternate Entry Procedures

136 Alternate entry procedures may be used to enter a permit space if all of the following
137 conditions are satisfied:
138

- 139 (a) It shall be determined that the **only** hazard posed by the permit space is an actual or
140 potential hazardous atmosphere.
141
142 (b) It shall be determined that continuous forced-air ventilation alone is sufficient to
143 maintain that the permit space safe for entry.
144
145 (c) These determinations shall be supported by documented monitoring and inspection
146 data.
147
148 i. If an initial entry of the permit space is necessary to obtain the data required, the
149 entry shall be performed using full-permit procedures.
150
151 (d) The determinations and supporting monitoring and inspection data shall be made
152 available to each worker who enters the permit space.
153
154 (e) Entry into the permit space shall be performed in accordance with all of the following
155 requirements, as applicable:
156

- 157 i. Any conditions exterior to the permit space to be entered and making it unsafe to
158 remove an entrance cover shall be eliminated before the cover is removed.
159
- 160 ii. When entrance covers to permit spaces that involve vertical entry are removed,
161 the opening shall be promptly guarded by a railing, temporary cover, or other
162 temporary barrier that will prevent an accidental fall through the opening and
163 that will protect each worker working in the space from foreign objects entering
164 the space.
165
- 166 iii. Before a worker enters the space, the internal atmosphere shall be tested with a
167 calibrated direct-reading instrument for oxygen content and, if applicable,
168 flammable gases/vapors and potential toxic air contaminants, in that order.
169
- 170 (i) Any worker who enters the space shall be provided an opportunity to observe
171 the required pre-entry testing.
172
- 173 (ii) There may be no hazardous atmosphere within the space whenever any
174 worker is inside the space.
175
- 176 (f) Continuous forced-air ventilation shall be used as follows:
177
- 178 i. A worker may not enter the space until the continuous forced-air ventilation has
179 eliminated any hazardous atmosphere.
180
- 181 ii. The continuous forced-air ventilation shall be so directed as to ventilate the
182 immediate areas where a worker is or will be present within the space and shall
183 continue until all workers have left the space.
184
- 185 (i) If the continuous forced-air ventilation stops while entry operations are in
186 progress, all entrants must leave the space immediately.
187
- 188 iii. The air supply for the continuous forced-air ventilation shall be from a clean
189 source and may not increase the hazards in the space.
190
- 191 iv. The atmosphere within the space shall be periodically tested as necessary to
192 ensure that the continuous forced-air ventilation is preventing the accumulation of
193 a hazardous atmosphere.
194
- 195 (i) Any worker who enters the space shall be provided with an opportunity to
196 observe the required periodic testing.

- 197 (g) All of the following steps shall be taken if a hazardous atmosphere is detected during
198 entry:
199
- 200 i. Each worker shall leave the space immediately.
 - 201
 - 202 ii. The space shall be evaluated to determine how the hazardous atmosphere
203 developed.
 - 204
 - 205 iii. Measures shall be implemented to protect workers from the hazardous atmosphere
206 before any subsequent entry takes place.
 - 207
- 208 (h) It shall be verified that the space is safe for entry and that the pre-entry measures
209 required above have been taken through a written certification that:
210
- 211 i. Is prepared prior to entry;
 - 212
 - 213 ii. Contains the date, space location; and signature of the person providing the
214 certification; and
 - 215
 - 216 iii. Is made available to each worker entering the space.
 - 217
- 218 (3) Full-Permit Entry Procedures
- 219 If a permit space cannot be reclassified to a non-permit space *for the purpose of entry* or
220 entered using alternate entry procedures, it must be entered in accordance with the
221 following procedures for full-permit-based entry:
222
- 223 (a) Implement the measures necessary to prevent unauthorized entry;
 - 224
 - 225 (b) Evaluate and identify the hazards of the permit space before workers enter it;
 - 226
 - 227 (c) Develop and implement the means, procedures, and practices necessary for safe
228 permit space entry operations, including, but is not limited to, the following:
229
- 230 i. Specifying acceptable entry conditions;
 - 231
 - 232 ii. Providing each authorized entrant with the opportunity to observe any monitoring
233 or testing of permit spaces;
 - 234
 - 235 iii. Isolating the permit space;
 - 236

- 237 iv. Purging, inerting, flushing, or ventilating the permit space as necessary to
238 eliminate or control atmospheric hazards;
239
- 240 v. Providing pedestrian, vehicle, or other barriers as necessary to protect entrants
241 from external hazards; and
242
- 243 vi. Verifying that conditions in the permit space are acceptable for entry throughout
244 the duration of an authorized entry.
245
- 246 (d) Provide and maintain the following equipment, as necessary to ensure safe entry
247 operations and at no cost to employees, and ensure that workers use it properly:
248
- 249 i. A meter needed to continuously monitor for oxygen, lower explosive limit or
250 combustible gases/vapors, and, toxic gases/vapors potentially present in the
251 permit space;
252
- 253 ii. Ventilating equipment needed to obtain acceptable entry conditions;
254
- 255 iii. Communications equipment;
256
- 257 iv. PPE insofar as feasible engineering controls and work practice controls do not
258 adequately protect workers;²
259
- 260 v. Lighting equipment needed to enable workers to see well enough to work safely
261 and to exit the space quickly in an emergency;
262
- 263 vi. Barriers and shields;
264
- 265 vii. Equipment, such as ladders, needed for safe ingress and egress by authorized
266 entrants;
267
- 268 viii. Rescue and emergency equipment; and
269 ix. Any other equipment necessary for safe entry into and rescue from permit
270 spaces.
271
- 272 (e) Evaluate permit-space conditions as follows when entry operations are conducted:
273

² PPE is only an option if feasible engineering and work practice controls do not adequately protect workers.³ If multiple spaces are to be monitored by a single attendant, include in the permit program the means and procedures to enable the attendant to respond to an emergency affecting one or more the permit spaces being monitored without distraction from the attendants responsibilities.

- 274 i. Test conditions in the permit space to determine if acceptable entry conditions
275 exist before entry is authorized to begin, except that, if isolation of the space is
276 infeasible because the space is large or is part of a continuous system (such as a
277 sewer), pre-entry testing shall be performed to the extent feasible before entry is
278 authorized and, if entry is authorized, entry conditions shall be continuously
279 monitored in the areas where authorized entrants are working;
280
- 281 ii. Test or monitor the permit space as necessary to determine if acceptable entry
282 conditions are being maintained during the course of entry operations;
283
- 284 iii. Ensure that atmospheric hazards, if any, are monitored in the following
285 chronological order:
286
- 287 (i) Oxygen;
288
- 289 (ii) Combustible gases and vapors; and
290
- 291 (iii) Toxic gases and vapors;
292
- 293 iv. Provide each authorized entrant an opportunity to observe the pre-entry and any
294 subsequent testing or monitoring of the permit space;
295
- 296 v. Re-evaluate the permit space in the presence of any authorized entrant who
297 requests re-evaluation because the entrant has reason to believe that the evaluation
298 (i.e., testing/monitoring) of that space may not have been adequate; and
299
- 300 vi. Immediately provide each authorized entrant with the results of any testing
301 conducted.
302
- 303 (f) Provide at least one attendant outside the permit space³ into which entry is authorized
304 for the duration of entry operations;
305
- 306 (g) Designate the person(s) who are to have active roles (as, for example, authorized
307 entrants, attendants, entry supervisors, or persons who test or monitor the atmosphere
308 in a permit space) during entry operations, identify the duties of each person, and
309 provide each worker with training;
310

³ If multiple spaces are to be monitored by a single attendant, include in the permit program the means and procedures to enable the attendant to respond to an emergency affecting one or more the permit spaces being monitored without distraction from the attendants responsibilities.

- 311 (h) Develop and implement procedures for summoning rescue and emergency services
312 for rescuing entrants from the permit space, for providing necessary emergency
313 services to rescued workers, and for preventing unauthorized personnel from
314 attempting a rescue (see Section 6i for additional requirements related to rescue and
315 emergency services);
316
- 317 (i) Develop and implement procedures to coordinate entry operations when workers
318 from more than one OU are working simultaneously as authorized entrants in a
319 permit space, so that workers of one OU do not endanger the workers of another OU;
320
- 321 (j) Develop and implement procedures, such as closing off the permit space, necessary
322 for concluding the entry after entry operations have been completed;
323
- 324 (k) Review entry operations when the OU has reason to believe that the measures taken
325 may not protect workers and correct any deficiencies found in OU planning and
326 implementation of entry operations before subsequent entries are authorized; and
327
- 328 (l) Document that the above requirements for full permit-based entry of the permit space
329 have been met by preparing, issuing, using, and cancelling an entry permit meeting
330 the requirements in Section 6d.
331

332 d. Entry-Permit Requirements
333

- 334 (1) Before entry to a permit space is authorized, the OU shall document the completion of
335 measures necessary for entry, as delineated in Section 6c, using an entry permit
336 containing the information specified in 29 CFR 1910.146(f), Entry Permit.
337
- 338 (a) The OUs shall use the entry-permit form provided by OSHE, or an alternative form
339 that has been determined by OSHE to contain the required information.
340
- 341 (2) Before entry begins, the entry supervisor identified on the permit shall sign the entry
342 permit to authorize entry.
343
- 344 (3) So that the entrants can confirm that pre-entry preparations have been completed, the
345 completed permit shall be made available at the time of entry to all authorized entrants by
346 posting it at the entrance to the permit space or by any other equally effective means.
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- 348 (4) The duration of the permit may not exceed the time required to complete the assigned
349 task or job identified on the permit.
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(5) The entry supervisor shall terminate entry and cancel the entry permit when:

(a) The entry operations covered by the entry permit have been completed; or

(b) A condition that is not allowed under the entry permit arises in or near the permit space.

(6) Any problems encountered during an entry operation shall be noted on the pertinent permit so that appropriate revisions to OU planning and implementation of entry operations can be made.

e. Review of OU Entry Operations

(1) Review OU entry operations⁴ using the canceled permits retained as required by Section 6h within 1 year after each entry and revise the program as necessary, to ensure that workers participating in entry operations are protected from permit-space hazards.

f. Entry Procedures when Working with Contactors

When an OU arranges to have contractors perform work that involves entry to permit spaces, the OU shall:

(1) Inform the contractor that entry to permit spaces is allowed only through compliance with a permit-space program meeting the requirements of 29 CFR 1910.146;

(2) Apprise the contractor of the elements, including the hazards identified and the OU's experience with the spaces, that make the spaces in question permit spaces;

(3) Apprise the contractor of any precautions or procedures that the OU has implemented for the protection of workers in and near the permit spaces where contractor personnel will be working;

(4) Coordinate entry operations with the contractor when both NIST personnel and contractor personnel will be working in or near the permit spaces; and

⁴ OUs may perform a single annual review covering all entries performed during a 12-month period. If no entry is performed during a 12-month period, no review is necessary.

387 (5) Debrief the contractor at the conclusion of entry operations regarding the entry
388 procedures followed and any hazards confronted or created in the permit spaces during
389 entry operations.

390

391 g. NIST Employees Entering Permit Spaces at Non-NIST Locations

392 When NIST employees are to enter or be exposed to permit spaces at non-NIST locations,
393 they shall:

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395 (1) Comply with the requirements of this suborder;

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397 (2) Obtain any available information regarding permit-space hazards and past entry
398 operations from the entity responsible for the non-NIST location;

399

400 (3) Coordinate entry operations with the entity responsible for the non-NIST location when
401 both NIST employees and others will be working in or near the permit spaces; and

402

403 (4) Inform the other entity of the entry procedures that shall be followed; and

404

405 (5) Inform the other entity of any hazards confronted or created in the permit spaces, either
406 through a debriefing or during entry operations.

407

408 h. Duties of Individuals Involved in Full-Permit-Entry Operations

409

410 (1) Authorized entrants shall:

411

412 (a) Know the hazards that may be faced during entry, including information on the mode,
413 signs or symptoms, and consequences of the exposure;

414

415 (b) Properly use equipment as required by this program;

416

417 (c) Communicate with the attendant as necessary to enable the attendant to monitor
418 entrant status and to enable the attendant to alert entrants of the need to evacuate the
419 space as required by this program;

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421 (d) Alert the attendant whenever:

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423 i. The entrant recognizes any warning sign or symptom of exposure to a dangerous
424 situation, or

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426 ii. The entrant detects a prohibited condition;

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(e) Exit from the permit space as quickly as possible whenever:

- i. An order to evacuate is given by the attendant or the entry supervisor;
- ii. The entrant recognizes any warning sign or symptom of exposure to a dangerous situation;
- iii. The entrant detects a prohibited condition; or
- iv. An evacuation alarm is activated.

(2) Attendants shall:

- (a) Know the hazards that may be faced during entry, including information on the mode, signs or symptoms, and consequences of the exposure;
- (b) Remain aware of possible behavioral effects of hazard exposure in authorized entrants;
- (c) Continuously maintain an accurate count of authorized entrants in the permit space by name or other means (e.g., through the use of rosters or tracking systems) sufficient to determine quickly and accurately, for the duration the permit, which authorized entrants are in the permit space;
- (d) Remain outside the permit space during entry operations until relieved by another attendant;
- (e) Communicate with authorized entrants as necessary to monitor entrant status and to alert entrants of the need to evacuate the space;
- (f) Monitor activities inside and outside the space to determine if it is safe for entrants to remain in the space and order the authorized entrants to evacuate the permit space immediately if:
 - i. Any of the following are detected:
 - (i) A prohibited condition;
 - (ii) Behavioral effects of exposure of an authorized entrant to a hazard;

- 467 (iii) A situation outside the space that could endanger the authorized entrants; or
468
469 ii. Any of the duties assigned to them on entry permits cannot be effectively and
470 safely performed;
- 471 (g) Summon rescue and other emergency services as soon as they have determined that
472 authorized entrants may need assistance to escape from permit-space hazards;
473
474 (h) Take the following actions when unauthorized persons approach or enter a permit
475 space while entry is underway:
476
477 i. Warn the unauthorized persons that they must stay away from the permit space;
478
479 ii. Advise the unauthorized persons that they must exit immediately if they have
480 entered the permit space; and
481
482 iii. Inform the authorized entrants and the entry supervisor if unauthorized persons
483 have entered the permit space;
484
485 (i) Perform non-entry rescues as specified by the OU's rescue procedure; and
486
487 (j) Perform no duties that might interfere with their primary duty to monitor and protect
488 authorized entrants.
489
- 490 (3) Entry supervisors shall:
491
492 (a) Know the hazards that may be faced during entry, including information on the mode,
493 signs or symptoms, and consequences of the exposure;
494
495 (b) Verify, by checking that the appropriate entries have been made on the permit, that all
496 tests specified by the permit have been conducted and that all procedures and
497 equipment specified by the permit are in place before endorsing the permit and
498 allowing entry to begin;
499
500 (c) Terminate entries and cancel entry permits when:
501
502 i. Covered entry operations have been completed; or
503
504 ii. A condition that is not allowed under the entry permit arises in or near the permit
505 space.
506

- 507 (d) Verify that rescue services are available and that the means for summoning them are
508 operable;
- 509
- 510 (e) Remove unauthorized individuals who enter or who attempt to enter permit spaces
511 during entry operations; and
- 512
- 513 (f) Whenever responsibility for permit-space entry operations is transferred and at
514 intervals dictated by the hazards and operations performed within the space,
515 determine that entry operations remain consistent with the terms of the entry permit
516 and that acceptable entry conditions are maintained.
- 517

518 i. Rescue and Emergency Services

519

520 (1) In designating rescue and emergency services in connection with Section 6c(3)(h), OUs
521 shall:

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523 (a) Evaluate a prospective rescuer's ability to respond to a rescue summons in a timely
524 manner, considering the hazard(s) identified;

525

526 (b) Evaluate a prospective rescue service's ability, in terms of proficiency with rescue-
527 related tasks and equipment, to function appropriately while rescuing entrants from
528 the particular permit space or types of permit spaces identified;⁵

529

530 (c) Select a rescue team or service from those evaluated that:

531

532 i. Has the capability to reach the victim(s) within a time frame that is appropriate for
533 the permit-space hazard(s) identified; and

534

535 ii. Is equipped for and proficient in performing the needed rescue services;

536

537 (d) Inform each rescue team or service of the hazards they may confront when called on
538 to perform rescue at the site; and

539

⁵ What will be considered timely will vary according to the specific hazards involved in each entry. For example, §1910.134, Respiratory Protection, requires that employers provide a standby person or persons capable of immediate action to rescue employee(s) wearing respiratory protection while in work areas defined as IDLH atmospheres.

- 540 (e) Provide the rescue team or service selected with access to all permit spaces from
541 which rescue may be necessary so that the rescue service can develop appropriate
542 rescue plans and practice rescue operations.
543
- 544 (2) An OU whose workers have been designated to provide permit-space rescue and
545 emergency services shall take the following measures:
546
- 547 (a) Provide affected workers with the PPE needed to conduct permit-space rescues safely
548 and train affected workers so they are proficient in the use of that PPE, at no cost to
549 those employees;
550
- 551 (b) Train affected workers to perform assigned rescue duties, including the training
552 required in Section 6k for Authorized Entrants;
553
- 554 (c) Train affected workers in basic first-aid and cardiopulmonary resuscitation (CPR);
555
- 556 (d) Ensure that at least one member of the rescue team or service holding a current
557 certification in first aid and CPR is available; and
558
- 559 (e) Ensure that affected workers practice making permit-space rescues at least once every
560 12 months, by means of simulated rescue operations in which they remove dummies,
561 manikins, or actual persons from the actual permit spaces or from representative
562 permit spaces that simulate the types of permit spaces from which rescue are to be
563 performed with respect to opening size, configuration, and accessibility.
564
- 565 (3) To facilitate non-entry rescue, retrieval systems or methods shall be used whenever an
566 authorized entrant enters a permit space, unless the retrieval equipment would increase
567 the overall risk of entry or would not contribute to the rescue of the entrant. Retrieval
568 systems shall meet the following requirements:
569
- 570 (a) Each authorized entrant shall use a chest or full body harness, with a retrieval line
571 attached at the center of the entrant's back near shoulder level, above the entrant's
572 head, or at another point which the OU can establish presents a profile small enough
573 for the successful removal of the entrant. Wristlets may be used in lieu of the chest or
574 full body harness if the OU can demonstrate that the use of a chest or full body
575 harness is infeasible or creates a greater hazard and that the use of wristlets is the
576 safest and most effective alternative.
577
- 578 (b) The other end of the retrieval line shall be attached to a mechanical device or fixed
579 point outside the permit space in such a manner that rescue can begin as soon as the

580 rescuer becomes aware that rescue is necessary. A mechanical device shall be
581 available to retrieve personnel from vertical type permit spaces more than 5 feet (1.52
582 m) deep.

583
584 (4) If an injured entrant is exposed to a substance for which a Material Safety Data Sheet or
585 other similar written information is required to be kept at the worksite, that information
586 shall be made available to the medical facility treating the exposed entrant.

587
588 j. Records (Other than Training Records)

589
590 (1) OUs shall retain each canceled entry permit for at least 1 year to facilitate the review of
591 entry operations.

592
593 k. Training

594
595 (1) Training of Individuals Who Are to Reclassify Permit Spaces to a Non-Permit Spaces *for*
596 *the Purpose of Entry* or Use Alternate Entry Procedures

597
598 (a) Such individuals shall complete the following prior to reclassifying permit spaces or
599 engaging in alternate entry operations:

- 600
601 i. The one-time-only training provided by OSHE on the NIST Permit-Required
602 Confined Spaces program; and
603
604 ii. The activity-specific training required by hazard reviews applicable to the work to
605 be conducted and sufficient to establish their proficiency to conduct that work.

606
607 (b) The activity-specific training for such individuals shall be provided by individuals
608 who have successfully completed training on the NIST Permit-Required Confined
609 Spaces program and who are familiar with entry operations for the activity-specific
610 space or a representative space.

611
612 (2) Training of Individuals Who Are to Use Full-Permit Entry Procedures

613
614 (a) Authorized Entrants, Attendants, and Entry Supervisors shall complete the following
615 prior to engaging in full-permit entry operations:

- 616
617 i. The one-time-only training provided by OSHE on the Permit-Required Confined
618 Spaces program; and

619

- 620 ii. The activity-specific training required by hazard reviews applicable to the work to
621 be conducted, including training on their respective duties as delineated in Section
622 6h, and sufficient to establish their proficiency to conduct that work.
623
- 624 (b) The activity-specific training for Authorized Entrants, Attendants, and Entry
625 Supervisors shall be provided by individuals who have successfully completed
626 training on the NIST Permit-Required Confined Spaces program and who have
627 demonstrated their proficiency in entry operations representative of those that the
628 Authorized Entrants, Attendants, and Entry Supervisors are to conduct.
629
- 630 (3) Training of Official First-Level Supervisors of Individuals Involved in Entry Operations,
631 Regardless of the Entry Procedures to be Used
632
- 633 (a) The one-time-only training provided by OSHE on the NIST Permit-Required
634 Confined Spaces program.
635
- 636 (4) Additional Activity-Specific Training of Individuals Involved in Entry Operations,
637 Regardless of the Entry Procedures to be Used
638
- 639 (a) Additional activity-specific training of such individuals must be conducted under the
640 following conditions:
641
- 642 i. Before there is a change in assigned duties;
643
- 644 ii. Whenever there is a change in permit-space operations that presents a hazard
645 about which a worker has not previously been trained; or
646
- 647 iii. Whenever the OU has reason to believe either that there are deviations from
648 permit-space entry procedures or that there are inadequacies in the worker's
649 knowledge or use of these procedures.
650
- 651 (b) The training shall introduce, and establish worker proficiency in, new or revised
652 procedures, as necessary.
653
- 654 (5) Documentation and Recording of Activity-Specific Training
655
- 656 (a) OUs shall document activity-specific training and record its completion by affected
657 employees in accordance with OU procedures.
658

659 (b) Training records must, at a minimum, contain the following information and be
660 available for inspection by workers and their authorized representatives:

- 661
- 662 i. Each worker's name;
- 663
- 664 ii. Trainer's signature(s); and
- 665
- 666 iii. Training dates.
- 667

668 1. Employee Participation

669

670 (1) OUs shall consult with affected employees and their authorized representatives on the
671 development and implementation of all aspects of the NIST Permit-Required Confined
672 Spaces program.

673

674 (2) OUs shall make available to affected employees and their authorized representatives all
675 information required by the NIST Permit-Required Confined Spaces program.

676
677

678 **7. DEFINITIONS**

679 a. Acceptable Entry Conditions – The conditions that must exist in a permit space to allow
680 entry and to ensure that workers involved with a permit-space entry can safely enter into and
681 work within the space.

682

683 b. Attendant – An individual stationed outside one or more permit spaces who monitors the
684 authorized entrants and who performs all attendant's duties assigned in the entry permit.

685

686 c. Authorized Entrant – An employee who is authorized by the employer to enter a permit
687 space.

688

689 d. Blanking or Blinding – The absolute closure of a pipe, line, or duct by the fastening of a solid
690 plate (such as a spectacle blind or a skillet blind) that completely covers the bore and that is
691 capable of withstanding the maximum pressure of the pipe, line, or duct with no leakage
692 beyond the plate.

693

694 e. Confined Space – A space that:

- 695
- 696 (1) Is large enough and so configured that a worker can bodily enter and perform assigned
697 work; and
- 698

- 699 (2) Has limited or restricted means for entry or exit, as in the case of some tanks, vessels,
700 silos, storage bins, hoppers, vaults, and pits); and
701
702 (3) Is not designed for continuous occupancy.
703
- 704 f. Double Block and Bleed – The closure of a line, duct, or pipe by closing and locking or
705 tagging two in-line valves and by opening and locking or tagging a drain or vent valve in the
706 line between the two closed valves.
707
- 708 g. Emergency – Any occurrence (including any failure of hazard control or monitoring
709 equipment) or event internal or external to the permit space that could endanger entrants.
710
- 711 h. Engulfment – The surrounding and effective capture of a person by a liquid or finely divided
712 (flowable) solid substance that can be aspirated to cause death by filling or plugging the
713 respiratory system or that can exert enough force on the body to cause death by strangulation,
714 constriction, or crushing.
715
- 716 i. Entry – The action by which a person passes through an opening into a permit space. Entry is
717 considered to have occurred as soon as any part of the entrant's body breaks the plane of an
718 opening into the space.⁶
719
- 720 j. Entry Operations – The activities that take place in a permit space once that space has been
721 entered.
722
- 723 k. Entry Permit (Permit) – The written or printed document that is provided by the employer to
724 allow and control entry into a permit space and containing the information specified in 29
725 CFR 1910.146(f), Entry Permit.
726
- 727 l. Entry Supervisor – The person (such as the employer, foreman, or crew chief) responsible for
728 determining if acceptable entry conditions are present at a permit space where entry is
729 planned, for authorizing entry and overseeing entry operations, and for terminating entry as
730 required by this section.⁷
731

⁶ This definition does not apply to spaces that are too small to accommodate an entire body. For example, it would not apply to a hand or fingers breaking the plane to turn a knob if the space were not large enough to accommodate the entire body.

⁷ An entry supervisor also may serve as an attendant or as an authorized entrant as long as that person is trained and equipped as required by this suborder for each role he or she fills. Also, the duties of entry supervisor may be passed from one individual to another during the course of an entry operation.

- 732 m. Hazardous Atmosphere – An atmosphere that may expose workers to the risk of death,
733 incapacitation, impairment of ability to self-rescue (that is, escape unaided from a permit
734 space), injury, or acute illness from one or more of the following causes:
735
- 736 (1) Flammable gas, vapor, or mist in excess of 10 percent of its lower flammable limit
737 (LFL);
738
- 739 (2) Airborne combustible dust at a concentration that meets or exceeds its LFL;⁸
740
- 741 (3) Atmospheric oxygen concentration below 19.5 percent or above 23.5 percent;
742
- 743 (4) Atmospheric concentration of any substance for which a dose or a permissible exposure
744 limit is published in Subpart G, Occupational Health and Environmental Control, or in
745 Subpart Z, Toxic and Hazardous Substances, of 29 CFR 1910 and which could result in
746 worker exposure in excess of its dose or permissible exposure limit;⁹ and
747
- 748 (5) Any other atmospheric condition that is immediately dangerous to life or health.¹⁰
749
- 750 n. Hot-Work Permit – The employer's written authorization to perform operations (for example,
751 riveting, welding, cutting, burning, and heating) capable of providing a source of ignition.
752
- 753 o. Immediately Dangerous to Life or Health (IDLH) – Any condition that poses an immediate
754 or delayed threat to life or that would cause irreversible adverse health effects or that would
755 interfere with an individual's ability to escape unaided from a permit space.¹¹
756
- 757 p. Inerting – The displacement of the atmosphere in a permit space by a noncombustible gas
758 (such as nitrogen) to such an extent that the resulting atmosphere is noncombustible. This
759 procedure produces an IDLH oxygen-deficient atmosphere.
760
- 761 q. Isolation – The process by which a permit space is removed from service and completely
762 protected against the release of energy and material into the space by such means as blanking

⁸ This concentration may be approximated as a condition in which the dust obscures vision at a distance of 5 feet (1.52 m) or less.

⁹ An atmospheric concentration of any substance that is not capable of causing death, incapacitation, impairment of ability to self-rescue, injury, or acute illness due to its health effects is not covered by this provision.

¹⁰ For air contaminants for which OSHA has not determined a dose or permissible exposure limit, other sources of information, such as Material Safety Data Sheets that comply with the Hazard Communication Standard, 29 CFR 1910.1200, published information, and internal documents can provide guidance in establishing acceptable atmospheric conditions.

¹¹ Some materials -- hydrogen fluoride gas and cadmium vapor, for example -- may produce immediate transient effects that, even if severe, may pass without medical attention, but are followed by sudden, possibly fatal collapse 12-72 hours after exposure. The victim "feels normal" from recovery from transient effects until collapse. Such materials in hazardous quantities are considered to be "immediately" dangerous to life or health.

- 763 or blinding; misaligning or removing sections of lines, pipes, or ducts; a double block and
764 bleed system; lockout or tagout of all sources of energy; or blocking or disconnecting all
765 mechanical linkages.
766
- 767 r. Line Breaking – The intentional opening of a pipe, line, or duct that is or has been carrying
768 flammable, corrosive, or toxic material, an inert gas, or any fluid at a volume, pressure, or
769 temperature capable of causing injury.
- 770 s. Non-Permit-Required Confined Space – A confined space that does not contain or, with
771 respect to atmospheric hazards, have the potential to contain, any hazard capable of causing
772 death or serious physical harm.
773
- 774 t. Non-Permit Space – See “Non-Permit-Required Confined Space”.
775
- 776 u. Oxygen-Deficient Atmosphere – An atmosphere containing less than 19.5 percent oxygen by
777 volume.
778
- 779 v. Oxygen-Enriched Atmosphere – An atmosphere containing more than 23.5 percent oxygen
780 by volume.
781
- 782 w. Permit-Required Confined Space – A confined space that has one or more of the following
783 characteristics:
784
- 785 (1) Contains or has a potential to contain a hazardous atmosphere;
786
- 787 (2) Contains a material that has the potential for engulfing an entrant;
788
- 789 (3) Has an internal configuration such that an entrant could be trapped or asphyxiated by
790 inwardly converging walls or by a floor which slopes downward and tapers to a smaller
791 cross-section; or
792
- 793 (4) Contains any other recognized serious safety or health hazard.
794
- 795 x. Permit Space – See “Permit-Required Confined Space”.
796
- 797 y. Prohibited Condition – Any condition in a permit space that is not allowed by the permit
798 during the period when entry is authorized.
799
- 800 z. Rescue Service – The personnel designated to rescue workers from permit spaces.
801

- 802 aa. Retrieval System – The equipment (including a retrieval line, chest or full-body harness,
803 wristlets, if appropriate, and a lifting device or anchor) used for non-entry rescue of persons
804 from permit spaces.
805
- 806 bb. Testing – The process by which the hazards that may confront entrants of a permit space are
807 identified and evaluated. Testing includes specifying the tests that are to be performed in the
808 permit space.¹²
809

810

811 **8. ACRONYMS**

- 812 a. CFR – Code of Federal Regulations
813
- 814 b. CPR – Cardiopulmonary Resuscitation
815
- 816 c. IDLH – Immediately Dangerous Life or Health
817
- 818 d. LFL – Lower Flammable Limit
819
- 820 e. OSH – Occupational Safety and Health
821
- 822 f. OSHA – Occupational Safety and Health Administration
823
- 824 g. OSHE – Office of Safety, Health, and Environment
825
- 826 h. OU – Organizational Unit
827
- 828 i. PPE – Personal Protective Equipment
829

830

831 **9. ROLES AND RESPONSIBILITIES**

- 832 a. The OUs are responsible for ensuring that the requirements in Section 6 are met.
833

834

835 **10. AUTHORITIES**

836 There are no authorities specific to this suborder alone.
837

838

¹² Testing enables employers both to devise and implement adequate control measures for the protection of authorized entrants and to determine if acceptable entry conditions are present immediately prior to, and during, entry.

839 **11. DIRECTIVE OWNER**

840 Chief Safety Officer

841

842

843 **12. APPENDICES**

844 a. Examples of Required Hazard Signage

845 b. Revision History

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847



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850



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Appendix B. Revision History

854

Revision	Date	Responsible Person	Description of Change
1	01/07/2021	April Camenisch	Updated suborder links. Added revision history appendix.

855