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**2024 NIST Summary of U.S. Legal  
Metrology Activities**

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<sup>1</sup> NIST does not have a policy role related to the legalization of the production, sale, distribution, or use of cannabis (including hemp and marijuana).

**Abstract**

The NIST Office of Weights and Measures (OWM) presents its second issue of the 2024 NIST Annual Summary of U.S. Legal Metrology Activities report.

This report includes a summary of changes made to NIST Handbook 44 (2024) Specifications, Tolerances and Other Technical Requirements for Commercial Weighing and Measuring Devices, NIST Handbook 130 (2024) Uniform Laws and Regulations in the Areas of Legal Metrology, and Fuel Quality, and NIST Handbook 133 (2023) Checking the Net Contents of Packaged Goods. The summary will provide an archival record of proposals and associated actions with the goal of assisting the weights and measures community in consistently interpreting and implementing NIST Handbooks 44, 130, and 133. Each item in this report includes a NIST OWM technical analysis, background information, and a summary of any actions taken on proposed changes to these NIST Handbooks considered in 2024.

**Keywords**

area; automotive lubricants; devices; dry measures; electric vehicle fueling systems; fuels; grain analyzers; grain moisture meters; hydrogen gas-measuring devices; labeling; laws and regulations; legal metrology; length; liquid-measuring devices; LPG and anhydrous ammonia liquid-measuring; mass flow meters; measure-containers; measuring; measuring systems; meters; method of sale; multiple dimension measuring devices; NIST Handbook 44; NIST Handbook 130; NIST Handbook 133; NTEP; odometers; NIST OWM analysis; packaging; price verification; registration of servicepersons; scales; specifications and tolerances; taximeters; technical analysis; test methods; test procedures; thickness; timing devices; training; transportation network measuring systems; type evaluation; uniform laws; unit pricing; vehicle tanks; volume; weighing; weighing systems; weighmaster law; weight; weights and measures law.

## Foreword

This 2024 NIST Special Publication (NIST SP 2200-06) as prepared by the NIST Office of Weights and Measures (OWM) represents the 2024 NIST Summary of U.S. Legal Metrology Activities related to legal metrology. This publication is part of an ongoing series that will provide information on the status and development of U.S. and international legal metrology documentary standards; SI usage, facilitation, and best practices; and technical guidance and training as provided by NIST OWM. The publications in this subseries also provide additional technical information that may not be provided in the NIST Handbook series.

The 2024 NIST Summary of U.S. Legal Metrology Activities (NIST SP 2200-06) issue focuses on a summary of changes to be made to the 2025 versions of NIST Handbook 44, 130, and 133 through the National Conference on Weights and Measures and the regional Weights and Measures Associations together with relevant background information of each technical item as described in the NIST OWM technical analysis.

## Author Contributions

**Isabel Chavez Baucom:** Data curation, Writing - Reviewing and Editing; **Jan Konijnenburg:** Data curation, Writing - Reviewing and Editing; **G. Diane Lee:** Writing - Original Draft preparation, Data curation, Writing - Reviewing and Editing; **Katrice A. Lippa:** Supervision; **John T. McGuire:** Data curation, Writing - Original Draft preparation, Writing - Reviewing and Editing; **Loren B. Minnich:** Data curation, Writing - Original Draft preparation, Writing - Reviewing and Editing; **David A. Sefcik:** Data curation, Writing - Reviewing and Editing, Supervision; **Juana S. Williams:** Data curation, Writing - Original Draft preparation, Writing - Reviewing and Editing.

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**Table 2. Reporting Structure**

<b>Source:</b> Name and affiliation of the submitter.
<b>Submitter’s Purpose and Justification:</b> The submitter’s concise statement as to the intent or purpose of this proposal. The justification describes the national importance, and background on the issue, and may contain references to supporting data or documents. The justification may be summarized by NIST OWM.
<b>NIST OWM Executive Summary:</b> High-level points that summarize the Technical Aspects of the item and recommendations pertaining to the Item Under Consideration.
<b>Item Under Consideration</b> – The latest language that the Committee has moved forward as the Item membership is considering. NIST OWM has applied the appropriate formatting according to NIST Handbooks.
<b>NIST OWM Detailed Technical Analysis</b> – A detailed analysis with background information and recommendations from the NIST Office of Weights and Measures (OWM).
<b>Summary of Discussions and Actions</b> – A NIST OWM summary of details and discussion on this Item. This includes discussion and decisions of the Standing Committee. This may also include information from sectors, trade associations, task groups, and subcommittees.
<b>Regional Association Reporting</b> – A NIST OWM Summarization of the Regional Association Meeting finalized reports. <ul style="list-style-type: none"> <li>• Each region will be identified by its regional acronym along with the year and meeting.</li> <li>• The meetings within each region will be in chronological order.</li> </ul>
<b>Found at the end of the Report:</b> <b>References:</b> <b>Appendix A: Supporting Documents</b>

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## NIST Office of Weights and Measures (OWM) Specifications and Tolerances (S&T) 2024 Final Report

This NIST OWM final report contains recommendations to amend the National Institute of Standards and Technology (NIST) Handbook 44 (2024), “Specifications, Tolerances, and Other Technical Requirements for Weighing and Measuring Devices. The National Conference on Weights and Measures (NCWM), Specification and Tolerances Committee addressed the following agenda items listed in the table of contents in NCWM Publications 15 and 16 during the 2024 NCWM Interim and Annual Meetings.

This report is based on the NIST OWM Technical Analysis, NCWM “Committee Reports,” testimony at public hearings, supplemental documents, comments received from the regional weights and measures associations and other parties, the addendum sheets issued at the NCWM Annual Meeting, and actions taken by the membership at the voting session of the Annual Meeting.

The status of each item contained in the report is designated as one of the following: (A) Assigned Item: the item is deemed by the Committee to have merit but is found to need further enhancement before being considered by the Committee; (D) Developing Item: the Committee determined the item has merit; however, the item was returned to the submitter or other designated party for further development before any action can be taken at the national level; (I) Informational Item: the item is under consideration by the Committee but not proposed for Voting; (V) Voting Item: the Committee is making recommendations requiring a vote by the active members of NCWM; (W) Withdrawn Item: the item has been removed from consideration by the Committee.

Table B. Voting Results provides a summary of the results of the voting on the Committee’s items and the report in its entirety. The Committee established which items were to be voted on individually and voting-ready items to be grouped together on the consent calendar. Approval of the entire group of consent calendar items occurs as the result of one vote by active membership. Typically, items placed on the consent calendar although important have been without opposition and appear to require no further discussion.

Suggested revisions are shown in **boldface print** by ~~striking out~~ information to be deleted and underlining information to be added. Requirements that are proposed to be nonretroactive are printed in underscoring *boldfaced italics*.

Appendix A. Supplemental Documents contains additional letters, presentations, and data that have been part of the analysis performed by NIST OWM and the NCWM Specifications and Tolerances Committee for items under consideration.

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**Subject Series List for the Specifications and Tolerances Committee**

Handbook 44 – General Code..... GEN Series

Scales.....SCL Series

Belt-Conveyor Scale Systems..... BCS Series

Automatic Bulk Weighing Systems .....ABW Series

Weights..... WTS Series

Automatic Weighing Systems .....AWS Series

Weigh-In-Motion Systems used for Vehicle Enforcement Screening ..... WIM Series

Liquid-Measuring Devices ..... LMD Series

Vehicle-Tank Meters..... VTM Series

Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices ..... LPG Series

Hydrocarbon Gas Vapor-Measuring Devices ..... HGV Series

Cryogenic Liquid-Measuring Devices ..... CLM Series

Milk Meters ..... MLK Series

Water Meters ..... WTR Series

Mass Flow Meters.....MFM Series

Carbon Dioxide Liquid-Measuring Devices..... CDL Series

Hydrogen Gas-Metering Devices.....HGM Series

Electric Vehicle Refueling Systems..... EVF Series

Vehicle Tanks Used as Measures..... VTU Series

Liquid Measures..... LQM Series

Farm Milk Tanks.....FMT Series

Measure-Containers .....MRC Series

Graduates .....GDT Series

Dry Measures..... DRY Series

Berry Baskets and Boxes..... BBB Series

Fabric-Measuring Devices..... FAB Series

Wire-and Cordage-Measuring Devices ..... WAC Series

Linear Measures..... LIN Series

Odometers..... ODO Series

Taximeters ..... TXI Series

Timing Devices .....TIM Series

Grain Moisture Meters (a) .....GMA Series

Grain Moisture Meters (b).....GMB Series

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Electronic Livestock, Meat, and Poultry Evaluation Systems and/or Devices ..... LVS Series

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**Table B. Voting Results**  
**2024 NCWM Annual Voting Session**

<b>Specifications and Tolerances</b>					
<i>Item Number</i>	<i>House of State Representatives</i>		<i>House of Delegates</i>		<i>Result</i>
	<i>Yeas</i>	<i>Nays</i>	<i>Yeas</i>	<i>Nays</i>	
<b>SCL-22.3</b>	43	0	72	1	Pass
<b>SCL-23.3</b>	43	0	74	3	Pass
<b>SCL-24.3</b>	43	0	74	0	Pass
<b>AWS-24.2</b>	43	0	76	0	Pass
<b>AWS-24.3</b>	43	0	76	0	Pass
<b>WIM-23.1</b>	12	29	15	56	Fail
<b>EVF-24.2</b>	43	0	74	1	Pass
<b>EVF-23.4</b>	43	0	76	0	Pass
<b>EVF-23.6</b>	43	0	70	2	Pass
<b>OTH-16.1</b>	43	0	69	1	Pass
<b>OTH-24.2</b>	42	0	74	0	Pass
<b>B1 LMD-24.1</b> <b>B1 VTM-24.1</b> <b>B1 LPG-24.3</b> <b>LPG-24.3</b> <b>MLK-24.1</b> <b>MFM-24.1</b>	43	0	72	1	Pass
<b>LPG-24.2</b>	43	0	73	1	Pass

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**Details of All Items**  
(In order by Reference Key)

**SCL – Scales**

**SCL-24.1      W      S.1.7. Capacity Indication, Weight Ranges, and Unit Weights**

(This item was Withdrawn.)

**Source: Rice Lake Weighing System**

**Submitter’s Purpose and Justification:**

The term “Electronic computing scales” is not defined and makes subparagraph S.1.7.(b). Capacity Indications a confusing statement. The term should be struck and replaced with retail scale, ECR or POS if that is the intent.

All digital scales made today are electronic computing scales. They compute weight values for analog signal to digital signal. This is a confusing statement and should be amended for clarification.

The submitter requested Voting status for 2024.

**NIST OWM Executive Summary**  
**for SCL-24.1 – S.1.7. Capacity Indication, Weight Ranges, and Unit Weights**

**NIST OWM Recommendation:** Withdraw

- It is unclear what problem the submitter is trying to solve. It appears that the submitter misinterpreted the term “computing scale”. A computing scale is defined as: “One that indicates the money values of amounts of commodity weighed, at predetermined unit prices, throughout all or part of the weighing range of the scale.”
- The term “electronic” was included to differentiate between analog computing scales, e.g., drum or fan type scales, from scales that display weight values in an electronic digital format.
- OWM believes the proposed change is ambiguous and would cause more confusion than the terms used in the current language.

**Item Under Consideration:**

Amend NIST Handbook 44, Scales Code as follows:

**S.1.7. Capacity Indication, Weight Ranges, and Unit Weights.**

- (a) **Gross Capacity.** – An indicating or recording element shall not display nor record any values when the gross load (not counting the initial dead load that has been canceled by an initial zero-setting mechanism) is in excess of 105 % of scale capacity.
- (b) **Capacity Indication.** – ~~Electronic computing scales~~ **Retail scales, POS, and ECR** (excluding postal scales and weight classifiers) shall neither display nor record a gross or net weight in excess of scale capacity plus 9 d.  
[Nonretroactive as of January 1, 1993]  
**(Amended 20XX)**

The total value of weight ranges and of unit weights in effect or in place at any time shall automatically be accounted for on the reading face and on any recorded representation.

This requirement does not apply to: (1) single-revolution dial scales, (2) multi-revolution dial scales not equipped with unit weights, (3) scales equipped with two or more weighbeams, nor (4) devices that indicate mathematically derived totalized values.

(Amended 1990, 1992, 1995, **and 20XX**)

### NIST OWM Detailed Technical Analysis:

It is not entirely clear what problem the submitter tries to solve. The term “computing scale” is defined. The term “electronic” is a general adjective that is widely understood and does not need further explanation.

The proposed change is ambiguous and will probably cause more confusion than the current language:

- The terms POS and ECR are insufficient. POS stands for point of sale indicating the location of the transaction, not the instrument. ECR stands for electronic cash register which does not include the weighing instrument connected to the ECR.
- The term “retail scale” is undefined but the term “retail device” is. A retail device is used for sale to the end user. The definition does not require the device to have a price calculation function as the definition of “computing scale” describes.
- It may be possible that the submitter has misinterpreted the term “computing scale”.

### Summary of Discussions and Actions:

During the NCWM 2024 Interim Meeting, the Committee agreed to withdraw this item based upon comments it received from the floor.

### Regional Association Reporting:

#### Central Weights and Measures Association

At the 2023 CWMA Interim Meeting, Greg VanderPlaats from Minnesota stated that the terms ‘Retail Scale’, ECR, and POS are not defined in NIST Handbook 44. Steve Peter (Wisconsin) agreed with Greg’s comments. Steve also suggested adding the word ‘Price’ to the term Electronic Computing Scales.

The Committee recommends that this item is a Developing item.

During the 2024 CWMA Annual Meeting the Committee did not take comments on withdrawn items and recommends that this remain as withdrawn.

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, the SMA indicated it has not had the opportunity to assess the item and will meet in November 2023. Steve Harrington (Oregon) expressed confusion regarding terms in the proposed language. Steve recommended Developing status for this item. The State and two counties in California echoed the confusion expressed by Oregon. Kurt Floren (Los Angeles County, California) stated there is an existing definition for computing scales and this item may confuse these existing definitions. POS means Point of Sale not Point of Sale System and ECR means Electronic Cash Register which may not be interfaced with a weighing device. Kurt would like more information from Rice Lake and/or SMA regarding this item and agreed with Oregon on a Developmental status for this item. During open hearings testimony was received that the SMA has not evaluated this proposal. Comments were heard supporting a Developmental status, as the item needs further clarification on the terms and definitions in the item. The WWMA S&T Committee recommends that this item be assigned a Developing status. This will allow the submitter the opportunity to address the comments heard during the open hearings. The Committee also looks forward to comments from the SMA and NIST OWM regarding this item.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, the Committee heard no comments on this item during Open Hearings. The Committee does not agree that the term electronic computing scales is confusing, therefore, making this item unnecessary.

The Committee recommends Withdrawal of this item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, the State of New York opposed this item as computing scales are clearly defined in the definitions and not all electronic retail scales are computing scales. The Commonwealth of Massachusetts recommends withdrawing this item. Upon consensus of the body, the Committee recommended this item be withdraw.

During the 2024 NEMWA Annual Meeting no comments were heard during open hearings.

The Committee recommended to maintain a Withdrawn status and the body concurred.

## **SCL-24.2. D Multiple Sections Regarding Tare**

**Source: Ross Andersen (retired New York)**

### **Submitter's Purpose and Justification:**

Reduce confusion regarding net weight and tare issues by defining terms and adds specific requirements for tare operations and for marking and printing of net, gross and tare weight values.

This proposal recommends changes to the Scales Code to address:

1. issues of poor terminology that lead to confusion in discussion of net weight (and tare) issues, and
2. absence of specifics in the regulation of net weight that leads to ambiguity in enforcement.

Both of these issues emerged from discussions of the e vs d issues by the Verification Scale Division e Task Group. The Task Group however, decided both were outside the scope of its charge.

Issue 1. – The terminology relating to net weight and tare in the HB 44 Scales Code is confusing since the three main terms (net, gross, and tare) may each be used to mean three different things. For example, the term “net” can refer to 1) the weight value on which a commercial transaction is based, 2) the mode of indication of an instrument, or 3) the load placed on the load receptor.

A good example is the use of the common expression “net equals gross minus tare.”Primarily this is a formula describing the loading of the instrument in the weighing procedure.

$$\begin{array}{rcl} \text{Net load} & = & \text{Gross load} - \text{Tare load} \\ \text{Commodity} & = & \text{Commodity} + \text{Tare} - \text{Tare} \end{array}$$

What about the instrument indication? In the terminology of the instrument, a gross indication is the instrument indication when the weighing begins at a no-load zero indication. In the case of a scale with no tare mechanism we find:

$$\begin{array}{rcl} \text{Net weight} & = & \text{Gross indication} - \text{Gross indication} \\ \text{Net load} & = & \text{Gross Load} - \text{Tare load} \\ \text{Commodity} & = & \text{Commodity} + \text{Tare} - \text{Tare} \end{array}$$

With a tare mechanism or a keyboard tare mechanism, the instrument scale is set to net zero corresponding to the tare load. The Net indication is zero. We find:

$$\begin{array}{rcl} \text{Net weight} & = & \text{Net indication} - (\text{Tare indication is zero}) \\ \text{Net load} & = & \text{Gross load} \\ \text{Commodity} & = & \text{Commodity} + \text{Tare} \end{array}$$

The objective of any weighing process is to find the net weight, which might be assigned from one or more instrument indications with different loads on the load receptor and different methods of operating the instrument. We work with these terms every day, but we ignore or struggle with the inherent confusion. Good regulations avoid this kind of confusion using clear terminology.

Issue 2. – There are only a few specifications governing tare operations in the Scales Code. I am not including user requirements that don’t apply to the instrument. A word search of the terms “tare” and “net weight” point us to only six Specifications, one Note, and one Tolerance as in the table below.

Section	Subject	# Requirements
S.1.2.1.	Weight Units	2
S.1.7.	Manual Weight Entries	1
S.1.8.	Recording Net Weight POS Scales	2
S.1.12.	Manual Weight	1
S.2.1.6.	Combined Zero/Tare	1
S.2.3.	Tare	2



S.2.3.1.	Tare Digital Monorail Scales	2
N.1.12.	Strain Load Tests	N/A
T.N.2.1.	Tolerance Application to Net Weight	N/A

The number of requirements is an assessment of the number of requirements requiring a distinct test to verify compliance. In total, there are 11 tests required to verify the literal requirements in the Code. Yet the NTEP checklist for an electronic scale has pages of tests governing tare operations. I concede that many of those can also be derived from General Code requirements, but general also comes with a lack of specificity. This is no suggestion that PUB 14 is wrong in any way. There has always been this challenge to ensure NTEP is following HB 44, and not the other way around. There is another challenge to not over-regulate. It is generally better to have fewer, but clearer, requirements.

If you believe the current Code is sufficiently unambiguous, try to answer the following questions using only the text in HB 44? No peeking in PUB 14.

What is meant in T.N.2.1. by “the net weight indication of any possible tare load using certified test weights.” If you ask different people, you might get many different answers.

Can you point to any guidance in the Notes section to help answer question 1 or conduct the test in order to apply the tolerances?

Must keyboard tare, pre-programmed tare, and pushbutton tare all result in the same net weight? If you say yes, on what code requirement do you base your decision? Different weighing procedures can produce different results by one scale division.

If the instrument simultaneously indicates the Net, Gross, and Tare weights (or prints them), do the values have to be in mathematical agreement?

If you say yes, on what code requirement do you base your decision? Under some circumstances mathematical agreement cannot be mandated due to rounding issues.

If an instrument has a dedicated tare weight display, do tolerances apply to that indication?

If an instrument records multiple values, e.g., net weight, gross weight, and tare weight, how must the values be identified either on the display or the printed record?

These are just a few questions to highlight a lack of clarity in the current Code. The proposal is intended to help resolve these issues.

**Regarding the Proposed Definitions:**

Justification: The current definition of tare mechanism does not differentiate between tare alternatives, like pushbutton tare, or keyboard and programmed tare. The amended definition of tare mechanism and the new definition of preset tare mechanism ensure clarity, particularly as they operate differently, and the tolerances should be applied when a tare mechanism is in operation but not when a preset tare mechanism is in operation. (See Revision to T.N.2.1.)

The new definitions relating to net, gross, and tare help clarify that these terms have multiple meanings. By using “loads” for the loading of the instrument, “indications” for the instrument indications, and “weights” for the transaction record, we can keep the meanings specific to the intent. Some key points:

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

- Weights may be assigned by the operator or by the instrument. Examples: 1) A gross indication when the commodity is the only load on the load receptor is designated the net weight by the operator. 2) A weigh-in/weigh-out system employs two gross indications that are used to calculate a net weight. If the operator calculates the net weight, the operator is also responsible to identify the respective net, gross and tare weights. If the instrument calculates the net weight, it must identify the respective net, gross, and tare weights.
- Requirements applicable to indications are also applicable to recorded representations (values printed or transmitted by the instrument) as per G-S.5.6. Note that some code requirements emphasize the recorded representations (redundantly), and some do not. This does not apply to actions of an operator such as manually computing net values from two measured weight values for gross and tare.
- The term “gross load” unavoidably has two meanings, but this is acceptable since the operator (or the official) clearly knows which applies based on how the scale is used.  
Example 1: a candy store may have a scoop that is sometimes used in the weighing operation. For the purposes of S.1.7. Capacity Indications, the scoop is part of the gross load placed on the load receptor and the weighing range of the scale is reduced by the scoop weight. However, for the purposes of the transaction, the scoop becomes part of the load receptor after a zero operation and is not part of the gross load (commodity and tare). A possible exception is the scale with a combined zero/tare key. However, these are not permitted in direct sale and the net weighing essentially begins at gross zero that is accurate to at least ¼ e.  
Example 2: if the commodity alone is placed on the load receptor, it is a gross load (by the first meaning) and a net load. This is the case when candy in the scoop is weighed for the transaction after including the scoop in the gross zero as in example 1. The net load is introduced into the packaging (tare) after the weighing operation.  
Example 3: if the tare alone is placed on the load receptor it is thus a gross load (by the first meaning) and a tare load. However, there are nuances to the meaning of tare load (next bullet).
- The term “tare load” is used only once in the current Scales Code in T.N.2.1. The proposed revision to that section would remove it. In practice, a tare load results in either a non-zero gross indication, or a zero net indication. Both are consistent with the new definitions of gross and net loads. There is also the possibility that a tare weighing mechanism is in use that displays or prints the tare weight. However, the value displayed on the tare weighing mechanism does not necessarily correspond to the current loading, since the tare weighing mechanism will remain at the tare indication when either the tare is removed from or the gross load (commodity and tare) are placed on the load receptor.
- The term “tare indication” is necessary as tolerances are applicable to a dedicated tare display in the revised T.N.2.1.
- To further help explain the terminology, consider four basic weighing procedures. Instrument in all examples is Class III Max 30 lb d = 0.01 lb  
(Net, gross and tare descriptors in parentheses are optional as per proposed S.1.15.)

1. Direct Weighing

Procedure Step	Loading	Internal Value	Indication	Weight (Transaction)
1 zero	No	0.000 lb	(Gross) 0.00 lb	
2 weigh	Net	4.283 lb	(Gross) 4.28 lb	(Net) 4.28 lb

2. Difference Weighing

Procedure Step	Loading	Internal Value	Indication	Weight (Transaction)
1 zero	No	0.000 lb	(Gross) 0.00 lb	
2 weigh*	Tare	0.034 lb	(Gross) 0.03 lb	Tare 0.03 lb
3 zero	No	0.000 lb	(Gross) 0.00 lb	
4 weigh*	Gross	4.317 lb	(Gross) 4.32 lb	(Gross) 4.32 lb
5 calculate	N/A	N/A	N/A	Net 4.29 lb

\* Steps 2 and 4 may be reversed, weighing gross in step 2 and tare in step 4.

3. Weighing using Tare Mechanism

Procedure Step	Loading	Internal Value	Indication	Weight (Transaction)
1 zero	No	0.000 lb	(Gross) 0.00 lb	
2 weigh	Tare	0.034 lb	(Gross) 0.03 lb	
3 tare key	Tare	0.000 lb	Net 0.00 lb	
4 weigh	Gross	4.283 lb	Net 4.28 lb	(Net) 4.28 lb

4. Weighing using Preset Tare Mechanism – Option (a)

Procedure Step	Loading	Internal Value	Indication	Weight (Transaction)
1 zero	No	0.000 lb	(Gross) 0.00 lb	
2 enter tare	No		0.03 lb	
3 tare key	No	0.000 lb	Net -0.03 lb	
4 weigh	Gross	4.317 lb	Net 4.29 lb	(Net) 4.29 lb

4. Weighing using Preset Tare Mechanism – Option (b)

Procedure Step	Loading	Internal Value	Indication	Weight (Transaction)
1 zero	No	0.000 lb	(Gross) 0.00 lb	
2 weigh	Gross	4.317 lb	(Gross) 4.32 lb	
3 enter PLU	Gross	4.32 – 0.03	Net 4.29 lb	(Net) 4.29 lb

In the above examples, you can read any row with a transaction weight to describe the weighing process for most cases. The exception is procedure 2 step 5 which is a calculation.

Procedure 1 step 2 reads: net weight = gross indication of the net load.

Procedure 2 step 2 reads: tare weight = gross indication of the tare load.

Procedure 2 step 4 reads: gross weight = gross indication of the gross load.

Procedure 3 step 4 reads: net weight = net indication of the gross load.

#### **Regarding S.1.1.1. Digital Indicating Elements.**

Justification: The changes mirror those proposed by the Verification Scale Division e Task Group. The current Code has no requirement on the accuracy of zero setting. The new part (b) ensures that zero setting is accurate within 1/4 e. The amendments to (c) are further explained in the reports of the Task Group and are not relevant to this proposal. The proposed (b) is nonretroactive since it is a major change.

#### **Regarding S.1.2.1. Digital Indicating Scales, Units.**

Justification: In the current text it may be unclear that the second paragraph and the examples address multi-interval and multiple range scales weighing by difference, i.e., using two measured gross indications with no tare or preset tare in operation. The changes make this clear. Using the terminology of weights, indications and loads, the 1, 2 or 5 requirement for the scale division applies to 1) the gross indications for the gross and tare loads, and 2) the gross and tare weights recorded for the transaction. The 1, 2, or 5 requirement does not apply to the calculated net weight, which may be displayed and/or printed. More on the mathematical agreement issue can be found in proposed S.1.17. below. As this is only a clarification, it does not alter the nonretroactive status of the section.

This section does not apply to tare operations using tare or preset tare mechanisms. If either a tare mechanism or a preset tare mechanism is in operation, then the net weights in the examples would necessarily be displayed and printed as 50 kg ( $d = 5$  kg) and 10.00 lb ( $d = 0.05$  lb) respectively. Both would be rounded by the device to the  $d$  of the upper weighing range before being displayed. It seems highly unlikely that any multi-interval scale would print all three values, if equipped with a tare or preset tare mechanism.

#### **Regarding S.1.7. Capacity Indication, Weights Ranges, and Unit Weights.**

Justification: Notice in (a) the current requirement refers to values, but in (b) it refers to weights. This is an instance of multiple meanings colliding in the current Code. The changes are a clean-up since the section uses the terms net, gross and tare. The intent of this section is that no gross or net “indications” are displayed or printed when the “gross load” (meaning all materials exclusive of dead load) exceeds some limit above scale capacity. The current wording in (b) is incorrect since it appears that the net values could also reach capacity plus  $9d$  even with maximum tare. This doubles the scale capacity and is clearly not the intent of the section. NTEP has always applied this to mean no gross or net indications are permitted when the gross load (all materials other than dead load) exceeds capacity plus  $9d$ . As this is only a clarification of the original intent, it does not alter the nonretroactive status of the section.

#### **Regarding S.2.3. Tare Mechanism and Preset Tare Mechanism, General.**

Justification: The changes to S.2.3. are a cleanup of language consistent with the terms tare mechanism and preset tare mechanism. This backward application of tare has consistently been applied to both tare and preset tare in the past. As this is only a clarification, it does not alter the retroactive status of the affected section.

The new specifications, S.2.3.1. and S.2.3.2., clarify the difference between the two kinds of tare mechanisms. Because these changes may be significant, they are proposed to be nonretroactive. With a tare mechanism, the net zero setting is required to be accurate to  $\frac{1}{4} e$ , parallel to the setting of gross zero in S.1.1.1.(b). With a preset tare mechanism, the net zero value is rounded off to the scale division  $d$ . This means net weights are simple calculations of rounded gross weight minus rounded tare weight. For more explanation see justification for changes to T.N.2.1. below.

For a multi-interval scale this means having full access to the entire lower weighing range in net mode. Consider a 0 - 15 lb x 0.005 lb and 15-30 lb x 0.01 lb multi-interval scale. If the tare is 14 lb, the lower weighing range for net weights will coincide with gross loads between 14 lb to 29 lb. The upper range for net weights will coincide with gross loads between 29 lb to 30 lb. Notice also that a maximum preset tare on a multi-interval scale is limited to the Max of the lower weighing range.

**Regarding S.1.15. Marking of Weight Indications and S.1.16. Printing of Weighing Results.**

Justification: These new sections provide clear specifications for net weight and the use of tare mechanisms. Because these changes may be significant, they are proposed as nonretroactive. Without these sections, the decisions regarding appropriate markings are arbitrary. Note that NTEP relies heavily on G-S.6. (marking of controls and indications), but PUB 14 has no legal standing. What is clear to one person may not be clear to another when viewing the Scales Code. In S.1.15. the specifications governing marking of the weight displays are added. In S.1.16. the specifications governing printed records are added. This section comes largely from R76 section 4.6.11.

**Regarding S.1.17. Mathematical Agreement of Net, Gross and Tare Values.**

Justification: Neither the Scales Code nor the General Code clearly addresses mathematical agreement of net, gross, and tare. Mathematical agreement is not an issue for most scales since they only display one or two of the net, gross and tare values. Instruments that display all three values are rare and will now be formally addressed in the Code to prevent confusion. The proposed sections make it clear that values calculated from two measured values must be in mathematical agreement. This is partially explained in the current S.1.2.1. With a preset tare mechanism, only the gross and tare weights are measured, while the net weight is calculated.

With a tare mechanism, the gross and tare weights are measured from gross zero and the net weight is measured from net zero. Mathematical agreement cannot be guaranteed in cases where the instrument measures all three values, since rounding errors may result in disagreement by +1 division 12.5 % of the time and -1 division 12.5 % of the time. Forcing mathematical agreement would require the manufacturer to fudge the results. Consider the following case:

Load	Internal Value	Rounded Value	
Gross	4.317 lb	4.32 lb	
Tare	0.034 lb	0.03 lb	
Net	4.283 lb	4.28 lb	(No agreement as $G - T = 4.29$ lb)

In this case the gross weight is rounded up and the tare weight is rounded down, resulting in a measured net weight 0.01 lb (1 d) smaller than the calculated net value. Similarly, if the gross weight is rounded up and the tare weight rounded down, the measured net weight is 0.01 lb (1 d) greater than the calculated net weight. Because these changes may be significant, they are proposed as nonretroactive.

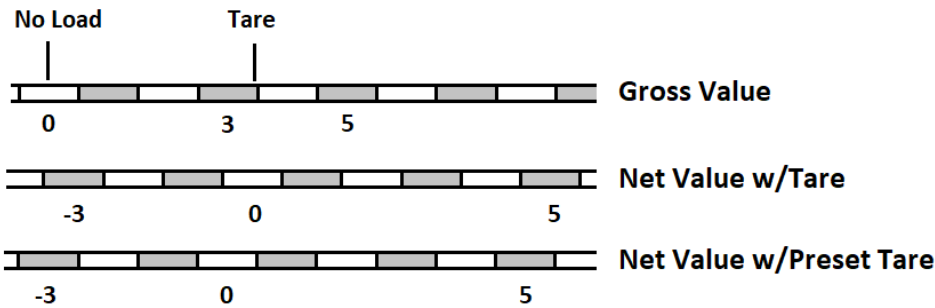
There is a disconnect between mathematical agreement and tolerance application to net weight. If the net weight is calculated from measured gross and net weights, then mathematical agreement is required but tolerance is not applied to net weight. If the net, gross and tare weights are all measured, then mathematical agreement is not required but tolerance is applied to the net weight value. See proposed changes to T.N.2.1.

### **Regarding T.N.2.1. General.**

Justification: The changes are clarifications and thus do not affect retroactivity. The addition of language applying the tolerances to errors of overregistration and underregistration insures uniform application of the signs. An instrument with a + error of overregistration also has a – error in deficiency. We should be consistent with G-T.3. and all report errors the same way. The tradition is to apply tolerances to errors of over/underregistration. The last part of the first sentence is deleted since the test may begin at other than zero at no load. For example, tolerance may be applied to net values that begin at zero at tare load with a tare mechanism in operation.

The new text spells out four instances where tolerances are applied. This includes:

1. Errors in gross indications, beginning at gross load zero. – This has always been the case. These weighings begin at dead load zero. Note that the zero setting is covered by proposed S.1.1.1.(b) which requires setting zero accurate to  $\frac{1}{4} e$ .
2. Errors in net indications, beginning at net load zero when using a tare mechanism. – This also has traditionally been the practice even in the Scales Code pre-1984. This net zero setting is also accurate to  $\frac{1}{4} e$  per proposed S.1.1.1.(b). The current wording is ambiguous.
3. Errors in Tare indications displayed on a dedicated tare weighing mechanism when a tare mechanism is in operation. – A good example is a dedicated tare weighbeam with a locking poise. Without this statement, you could not apply tolerances to the indication of the tare weighbeam. With an electronic scale, the dedicated tare display is rare, but the approach is the same as the dedicated weighbeam. A digital value in the tare display will be transferred from the gross weight display when the tare mechanism is activated. We expect the value to match the original gross weight exactly, and thus tolerances should apply. This does not apply to a preset tare since a preset tare is not actually weighed, but introduced externally. Also remember that the tare display will remain at the same value, regardless of the load on the load receptor, until another tare mechanism is activated, or the tare is cleared.
4. Errors in net values recorded on a dynamic monorail scale. – The dynamic monorail is a unique case since these instruments only record net weight. In OIML these devices are not part of R76 on which the Scales Code is based, but rather R51. The text further clarifies that tolerances are not applied to net values on other types of scales when a preset tare is in operation.
5. The graphic highlights the difference between tare and preset tare devices. The values are in d. In the example, the gross value of the tare is about 3.4 d. When using a tare mechanism, the center of net zero is set at the gross value of 3.4 d. If the tare is removed the no load is at -3.4 d. With a tare mechanism the net divisions may not align with the gross divisions since the tare may not be a whole number of d.



With a preset tare mechanism, the rounded value of the tare entry is subtracted from the gross weight. This results in a net scale that aligns with the gross scale but is offset by the rounded value of the tare. With keyboard tare, the tare is entered at gross zero, resulting in an indication of -3 d. With a programmed tare like a POS system, the rounded gross weight is displayed and the 3 d tare associated with the PLU is subtracted before the net weight is printed. The preset tare may have an inherent rounding error of up to 0.5 d from the actual tare weight. In addition, any error in the instrument gets added to this rounding error. By not applying tolerances you do not penalize the instrument for these two errors. Remember that the user may be cited for misrepresentation of the quantity (UWML §15, if the wrong preset tare is entered). Also, you can use the tare mechanism to test the instrument accuracy in net mode. This is what was intended in the current language of T.N.2.1. referring to “any possible tare load using certified weights.” That is, applying a known weight and using the semi-automatic tare to set the net zero. In the R76 test in net mode, the applied tare load is chosen near the break point between divisions to verify that the net zero is set accurate to  $\frac{1}{4} e$ .

### NIST OWM Executive Summary for SCL-24.2. – Multiple Sections Regarding Tare

**NIST OWM Recommendation:** Assigned

- NIST OWM recognizes the issues raised by the submitter. The error introduced to the measurement under the current tare requirements can be as much as the acceptance tolerance for single interval scales, and a multiple of the acceptance tolerance for multi-interval scales.
- NIST OWM believes that the proposed amendments help solve these issues. However, as the submitter already indicated, the item is not yet fully developed. NIST OWM supports further development of the item, preferably by a task group.
- Some of the points identified by NIST OWM that may add clarification to the item:
  - Although the explanation of the issues in the justification is correct, the justification seems hard to understand and does not clearly convey the necessity of the item.
  - The nine definitions of the different types of weight, load, and indication seem unnecessary. These terms can be correctly applied in the code without the need to define each one of them.
  - The proposal may need to emphasize that a preset tare value is any tare value that is not being determined by the scale during the current weighing operation (e.g., keyboard tare or stored tare).

- The proposal may need to emphasize that mathematical agreement can only be obtained in case of a preset tare (e.g., keyboard tare or stored tare) or a net calculation based on two previous weighments (e.g., weigh-in-weigh-out systems). Mathematical agreement is impossible using a push button tare without introducing an error in either the gross, tare or net weight.

### Item Under Consideration:

(NIST OWM has applied the appropriate formatting according to NIST Handbooks)

Amend Handbook 44 Scales Code and Appendix D, Definitions as follows:

Appendix D, Definitions:

**tare mechanism.** – ~~A mechanism (including a tare bar) designed for determining or balancing out the weight of packaging material, containers, vehicles, or other materials that are not intended to be included in net weight determinations.~~ **A mechanism for setting the indication to zero when a load is on the load receptor, either without altering the weighing range for net loads (additive tare mechanism); or reducing the weighing range for net loads (subtractive tare mechanism). It may function as a non-automatic mechanism (load balanced by an operator), or a semi-automatic mechanism (load balanced automatically following a single manual command). [2.20]**  
(Amended 20XX)

Add new definitions as follows:

**preset tare mechanism.** – **A mechanism for subtracting a numerical value, (representing a weight, that is introduced into the instrument and is intended to be applied to other weighings without determining individual tares) from a gross or net weight value and indicating the result of the calculation. The weighing range for net loads is reduced accordingly. “Introduced” includes procedures such as: keying in, recalling from a data storage device, or inserting via an interface. [2.20]**

**(Added 20XX)**

**gross indication.** – **The indication of a weighing instrument with no tare mechanism or preset tare mechanism in operation. [2.20]**

**(Added 20XX)**

**gross load.** – **(1) All materials placed on the load receptor exclusive of the load receptor itself, or (2) the combined commodity and tare materials placed on the load receptor. [2.20]**

**(Added 20XX)**

**gross weight.** – **A weight value assigned to the combination of commodity and tare in a commercial transaction. [2.20]**

**(Added 20XX)**

**net indication.** – **The indication of a weighing instrument with a tare mechanism or preset tare mechanism in operation. [2.20]**

**(Added 20XX)**



**net load. – All commodity materials placed on the load receptor. [2.20]**

**(Added 20XX)**

**net weight. – A weight value assigned to the commodity in a commercial transaction. [2.20]**

**(Added 20XX)**

**tare indication. – The indication of a tare weighing mechanism. [2.20]**

**(Added 20XX)**

**tare weight. A weight value assigned to the tare in a commercial transaction. [2.20]**

**(Added 20XX)**

**tare load. – All tare materials placed on the load receptor. [2.20]**

**(Added 20XX)**

Scales Code changes:

**S.1.1.1. Digital Indicating Elements.**

(a) A digital zero indication shall represent a balance condition that is within  $\pm \frac{1}{2}$  the value of the scale division.

(b) **After zero setting the effect of zero deviation on the result of the weighing shall be not more than  $\pm 0.25 e$ .**

**[Nonretroactive as of January 1, 20XX]**

**(Added 20XX)**

(c) ~~A digital indicating device shall either automatically maintain a “center-of-zero” condition to  $\pm \frac{1}{4}$  scale division or less, or have an auxiliary or supplemental “center-of-zero” indicator that defines a zero-balance condition to  $\pm \frac{1}{4}$  of a scale division or less. A “center-of-zero” indication may operate when zero is indicated for gross and/or net mode(s). A digital indicating device shall have a “center-of-zero” indicator that indicates when the deviation from zero is not more than  $\pm \frac{1}{4}$  verification scale division. A “center-of-zero” indication may operate when zero is indicated for gross and/or net mode(s). The “center-of-zero” indicator is not mandatory on a device equipped with an auxiliary indicating device or equipped with a zero-tracking mechanism.~~

~~[Nonretroactive as of January 1, 1993]~~

~~(e)(d)~~ For electronic cash registers (ECRs) and point-of-sale systems (POS systems) the display of measurement units shall be a minimum of 9.5 mm ( $\frac{3}{8}$  inch) in height.

~~[Nonretroactive as of January 1, 2021]~~

~~(Added 2019)~~

(Amended 1992, 2008, ~~and~~ 2019, **and 20XX**)

...

**S.1.2.1. Digital Indicating Scales, Units.** – Except for postal scales, a digital-indicating scale shall indicate weight values using only a single unit of measure. Weight ~~values~~ **indications** shall be presented in a decimal format with the value of the scale division expressed as 1, 2, or 5, or a decimal multiple or submultiple of 1, 2, or 5.

The requirement that the value of the scale division be expressed only as 1, 2, or 5, or a decimal multiple or submultiple of only 1, 2, or 5 does not apply to net weights ~~indications and recorded representations~~ that are calculated from gross and tare weights (measured without use of a tare or preset tare mechanism) indications where the scale division of the gross weight is different from the scale division of the tare weight(s) on multi-interval or multiple range scales. For example, a multiple range or multi-interval scale may indicate and record tare weights in a lower weighing range (WR) or weighing segment (WS), gross weights in the higher weighing range or weighing segment, and calculated net weights as follows:

55 kg	Gross Weight (WR2 d = 5 kg)	10.05 lb	Gross Weight (WS2 d = 0.05 lb)
– 4 kg	Tare Weight (WR1 d = 2 kg)	– 0.06 lb	Tare Weight (WS1 d = 0.02 lb)
<hr/>		<hr/>	
= 51 kg	Net Weight (Mathematically Correct)	= 9.99 lb	Net Weight (Mathematically Correct)

[Nonretroactive as of January 1, 1989]

(Added 1987) (Amended 2008 and 20XX)

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### S.1.7. Capacity Indication, Weight Ranges, and Unit Weights.

- (a) **Gross Capacity.** – An indicating or recording element shall not display any values nor record any values when the gross load (not counting the initial dead load that has been canceled by an initial zero-setting mechanism) is in excess of 105 % of scale capacity.
- (b) **Capacity Indication.** – *Electronic computing scales (excluding postal scales and weight classifiers) shall ~~neither display nor record a gross or net weight values~~ not display any values nor record any values when the gross load (not counting the initial dead load that has been canceled by an initial zero-setting mechanism) is in excess of scale capacity plus 9 d.*

[Nonretroactive as of January 1, 1993]

The total value of weight ranges and of unit weights in effect or in place at any time shall automatically be accounted for on the reading face and on any recorded representation.

This requirement does not apply to: (1) single-revolution dial scales, (2) multi-revolution dial scales not equipped with unit weights, (3) scales equipped with two or more weighbeams, nor (4) devices that indicate mathematically derived totalized values.

(Amended 1990, 1992, ~~and~~ 1995, and 20XX)

...

**S.2.3. Tare Mechanism and Preset Tare Mechanism, General.** – *On any scale (except a monorail scale equipped with digital indications and multi-interval scales or multiple range scales when the ~~value of~~ tare weight is determined in a lower weighing range or weighing segment), the value of the tare division shall be equal to the value of the scale division.\* The tare mechanism or the preset tare mechanism shall operate only in a backward direction (that is, in a direction of underregistration) with respect to the zero-load balance condition of the scale. A device designed to automatically clear any tare value shall also be designed to prevent the automatic clearing of tare until a complete transaction has been indicated.\**

[\*Nonretroactive as of January 1, 1983]

(Amended 1985, ~~and~~ 2008, and 20XX)

*Note: On a computing scale, this requires the input of a unit price, the display of the unit price, and a computed positive total price at a readable equilibrium. Other devices require a complete weighing operation, including tare, net, and gross weight determination.\**

*[\*Nonretroactive as of January 1, 1983]*

**S.2.3.1. Tare Mechanism. – A tare mechanism shall permit setting the indication to zero accurate to  $\pm 0.25 e$ . On a multi-interval device  $e$  shall be replaced by  $e_1$ .**

**(Nonretroactive as of January 1, 20XX)**

**(Added 20XX)**

**S.2.3.2. Preset Tare Mechanism. – Regardless of how a preset tare value is introduced, its scale division shall be equal to or automatically rounded to the scale division of the device. On a multiple range device, a preset tare value may only be transferred from one weighing range to another one with a larger verification scale division but shall then be rounded to the latter. For a multi-interval device, the preset tare value shall be rounded to the smallest verification scale division,  $e_1$ , of the device, and the maximum preset tare value shall not be greater than  $Max_1$ . The displayed or printed calculated net value shall be rounded to the scale interval of the device for the same net weight value.**

**(Nonretroactive as of January 1, 20XX)**

**(Added 20XX)**

...

#### **S.1.15. Marking of Weight Indications.**

**(a) A single display used only for gross indications need not be designated. The display may be designated by the term “gross.”**

**(b) A single display used for both gross and net values shall be designated “net” when displaying the net value while a tare mechanism or preset tare mechanism is in operation. The display may be designated “gross” when no tare mechanism is in operation, or when the gross weight is temporarily indicated while a tare mechanism is in operation.**

**(c) If an instrument simultaneously displays two or more of the net, gross, or tare indications, each display shall be designated by the appropriate term “net,” “gross,” or “tare.”**

**(d) However, it is permitted to replace the terms net, gross, and tare with the appropriate designations “N” for net, “G” for gross and “T” for tare displayed to the right of the weight values, e.g., 4.48 lb N, 4.52 lb G, or 0.04 lb T.**

**(Nonretroactive as of January 1, 20XX)**

**(Added 20XX)**

#### **S.1.16. Printing of Weighing Results.**

**(a) Gross weights may be printed without any designation. For a designation by the symbol, only “G” is permitted.**

**(b) f only net weight is printed without corresponding gross or tare values, it may be printed without any designation. A symbol for designation shall be “N”.**

**(c) Gross, net, or tare weights determined by a multiple range instrument or by a multi-interval instrument need not be marked by a special designation referring to the (partial) weighing range. (see also S.1.2.1.)**

**(d) If net weights are printed together with the corresponding gross and/or tare weights, the net and tare weights shall at least be identified by the corresponding symbols “N” and “T”. If the gross weight is identified, the symbol “G” shall be used.**

**(e) However, it is permitted to replace “G”, “N” and “T” by complete words in English.**  
*(Nonretroactive as of January 1, 20XX)*  
**(Added 20XX)**

***S.1.17. Mathematical Agreement of Net, Gross and Tare Values. – When a device simultaneously indicates (or records) net, gross and tare indications, the values shall be in mathematical agreement based on the formula  $\text{Net Weight} = \text{Gross Weight} - \text{Tare Weight}$  whenever one of the three values is calculated from two measured weight values, e.g.,  $\text{calculated Net} = \text{weighed Gross} - \text{weighed Tare}$ . Mathematical agreement is not required due to potential rounding errors when all three values are independently measured.***  
*(Nonretroactive as of January 1, 20XX)*

**(Added 20XX)**

Alternative proposal.

***S.1.17. Mathematical Agreement of Net, Gross and Tare Values. – When a device simultaneously indicates (or records) net, gross and tare indications, the values shall be in mathematical agreement based on the formula  $\text{Net Weight} = \text{Gross Weight} - \text{Tare Weight}$ , whenever one of the three values is calculated from two measured weight values, e.g.,  $\text{calculated Net} = \text{weighed Gross} - \text{weighed Tare}$ . This also applies to calculated net weights when a preset tare mechanism is in operation. Mathematical agreement is not required due to potential rounding errors when a tare mechanism is in operation, as all three values are independently measured.***  
*(Nonretroactive as of January 1, 20XX)*

**(Added 20XX)**

...

**T.N.2.1. General. – The tolerance values ~~are positive (+) and negative (–) herein prescribed shall be applied to errors of overregistration and underregistration, with the weighing device adjusted to zero at no load. When tare is in use, the tolerance values are applied from the tare zero reference (zero net weight indication); the tolerance values apply to the net weight indication for any possible tare load using certified test loads.~~ The tolerances apply to 1) errors in gross indications (starting at gross load zero), 2) errors in net indications (starting at net load zero) when a tare mechanism is in operation, 3) errors in tare indications on a dedicated tare display when a tare mechanism is in operation, and 4) errors in net indications on a dynamic monorail scale (using a preset tare mechanism). Tolerances do not apply to errors in net indications for scales other than on dynamic monorail scales, when a preset tare mechanism is in operation.**

**(Amended 2008 and 20XX)**

### NIST OWM Detailed Technical Analysis:

Paragraph S.1.2.1 is the only requirement in the current scale code that specifies how a net weight must be calculated, and it only applies to multi-interval or multiple range scales. It requires the Net Weight be mathematically correct when calculated from the Gross & Tare Weight values:

$$\text{Net} = \text{Gross} - \text{Tare}$$

The consequence of the requirement of mathematical agreement is that the calculated value has a rounding error. On a normal single-interval scale, this rounding error can be as big as 0.5 e. If the calculation is performed as suggested in the example included in paragraph S.1.2.1 then this rounding error occurs in the Net value which is the value that is used for the commercial transaction.

#### Example 1:

An item is weighed on a scale with  $e = 1$  g using a pushbutton tare.

Assume the actual tare value = 10.5 g and the actual gross weight = 31.4 g

$$\Rightarrow \text{The actual net weight is} = 31.4 \text{ g} - 10.5 \text{ g} = 20.9 \text{ g}$$

The indications of the Gross and Tare values rounded to e are:

$$\text{Gross} = 31 \text{ g}, \text{Tare} = 11 \text{ g}$$

Due to mathematical agreement, the Net is calculated from these rounded values:

$$\text{Net} = \text{Gross} - \text{Tare} = 31 \text{ g} - 11 \text{ g} = 20 \text{ g}$$

The indication of Net is 20 g while in reality it should be 21 g.

When using flip weights to determine the error in the Net value, the Net indication changes at the first flip weight, **indicating an error of -0.5 e**. This error, due to rounding only, is equal to the acceptance tolerance. On top of this rounding error, there is the intrinsic error (the inaccuracy) of the scale.

On a multi-interval scale this problem is even bigger.

#### Example 2:

A multi-interval scale is used to fill propane tanks: 6/15 kg x 0.002/0.005 kg

The tank is filled with propane that weighs 0.999 kg. The actual weight of the empty tank is 7.003 kg and

$$\Rightarrow \text{The actual gross} = 7.003 \text{ kg} + 0.999 \text{ kg} = 8.002 \text{ kg}$$

Indications rounded to e:

$$\text{Gross} = 8.000 \text{ kg} (e=5 \text{ g})$$

$$\text{Tare} = 7.005 \text{ kg} (e=5 \text{ g})$$

Net calculation due to mathematical agreement:

$$\text{Net} = \text{Gross} - \text{Tare} = 8.000 \text{ kg} - 7.005 \text{ kg} = 0.995 \text{ kg}$$

Because the net value falls in the lower range, its corresponding scale division is 0.002 kg. The acceptance tolerance is  $0.5 e = 0.001$  kg.

The difference between the indication and the true value is 0.004 kg which is **4x the acceptance tolerance**.

The current language in the scale code and our test procedures have several shortcomings that facilitate the problem of rounding errors and creates non-uniformity:

- 1) It is generally accepted that Gross, Tare, and Net calculations must be in mathematical agreement, but there is no such requirement in HB 44. Only the example in paragraph S.1.2.1 seems to suggest that they must be in mathematical agreement, but a clear requirement is missing.
- 2) It is generally accepted that rounding must be the very last operation when calculating a weight value. However, mathematical agreement forces rounding of the first two weight values and then calculation of the third one. This is the only way to guarantee mathematical agreement. Therefore, in the tare calculation, rounding is NOT the final operation.
- 3) The rule of mathematical agreement requires that one of the values is a calculated value, but the code does not specify which value shall be calculated. This leads to different implementations of the tare operation on instruments in the field.
- 4) Paragraph S.1.2.1 suggests that the Net value should be the calculated value. However, this is the value that is used for the commercial transactions. Of the three values, rounding of the Gross value would have the least impact and would therefore be a better choice to be the calculated value.
- 5) The size of the rounding error depends on the actual loads. Since tests are normally performed with test loads equal to an exact number of scale divisions, (e.g., a tare weight of exactly 50 e and a net load of 200 e), the rounding error is zero (or close to zero) and the problem remains hidden. A better way to test the tare function on a scale is to use a tare weight close to the changeover point between to indications.
- 6) There is no requirement for error at Net zero to be within 0.25 e. If the rounding error is applied to the Net value, this often manifests itself in an error at Net zero. Unfortunately, currently there is no requirement that the Net zero must be within 0.25 e after activating Tare (or after zero-setting). Hence there is no test for checking whether Net zero is within 0.25 e and this problem is not detected in the field.
- 7) The rounding error varies between  $-0.5$  to  $+0.5$  scale divisions (d, not e). That means that when the scale is placed in high resolution mode for testing where  $d = 1/10$  of e, the rounding error is at max  $0.5 d$  which is equal to  $0.05 e$  and well within tolerance. Hence, the problem remains undetected. The only way to make this problem visible is by testing it in normal resolution.

SCL-24.2 is an attempt to address these shortcomings. NIST OWM supports the item in an effort to avoid rounding errors in weight values used in commercial transactions and to increase uniformity in the implementation of tare functionality.

That being said, NIST OWM does not think the item has been fully vetted yet and supports a developing status.

Some of the points for improvement identified by NIST OWM are:

- Although the explanation of the issues in the justification is correct, the justification seems hard to understand and does not clearly convey the necessity of the item.
- The nine definitions of the different types of weight, load, and indication seem unnecessary. These terms can be correctly applied in the code without the need to define each one of them.
- The proposal may need to emphasize that a preset tare value is any tare value that is not being determined by the scale during the current weighing operation (e.g., keyboard tare or stored tare).
- The proposal may need to emphasize that mathematical agreement can only be obtained in case of a preset tare (e.g., keyboard tare or stored tare) or a net calculation based on two previous weighments (e.g., weigh-in-weigh-out systems). Mathematical agreement is impossible using a push button tare without introducing an error in either the gross, tare or net weight.

### **Summary of Discussions and Actions:**

NCWM 2024 Interim Meeting: The Committee made formatting changes to the item to make it consistent with the Form 15. The Committee also renumbered paragraphs S.1.15. - S.1.17. to S.1.16. - S.1.18. along with relative references in the justification.

The Committee recommends that the submitter develop the item further, possibly breaking it up into separate items and developing them individually. The submitter should also clarify where paragraphs S.2.3.1. Tare Mechanism and S.2.3.2. Preset Tare Mechanism are intended to be inserted.

### **Regional Association Reporting:**

#### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Cory Hainy (SMA) remarked the association has not met on this item and intends to review it in the November 2023 SMA meeting.

Steve Harrington (Oregon) expressed concerns regarding terminology throughout the item but acknowledged that there is merit to the item. They recommend this item be separated by the appropriate sections that would correspond to the handbook and that the items be blocked together. They also recommend this item be assigned a developing status.

Kevin Schnepf (California) echoed the comments from Oregon, supports a developing status, and looks forward to comments from the SMA.

The WWMA S&T Committee recommends that this item be assigned a Developing status. This will allow the submitter the opportunity to address the comments heard during the open hearings and receive feedback from stakeholders. The WWMA S&T Committee further recommends the items be separated and Blocked, specifically separating the Scale Code sections into one item and the definitions sections into a second item.

As a point of technical merit, proposed items are best presented when they are specific and clear for the body to evaluate the proposal accurately. This comment is in reference to specifically the alternative proposal of S.1.17 found on page S&T – 227 of the WWMA 2023 S&T Agenda. This Committee recommends the submitter determine which version of S.1.17 best fits this proposal for merit and remove the other version.

**Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Cory Hainy (SMA) stated they have not reviewed the item. The Committee disagrees with the justification and the use of alternate proposals within the item.

The Committee recommends the item be withdrawn.

**Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, the Committee recommended this item be Developing.

At the 2024 NEWMA Annual Meeting, Brandi Harder (Rice Lake), representing the Scale Manufacturers Association, commented the SMA does not support this item as they do not feel the current language is confusing to users and requested that it be withdrawn. No comments were heard from regulators.

The Committee recommended to maintain a Developing status and the body concurred.

**Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Developing and seeks input from industry stakeholders.

At the 2024 CWMA Interim Meeting, a representative of the Scale Manufacturer's Association commented that the SMA does not support this item. The SMA feels the change isn't warranted.

The Committee recommends that the submitter develop the item further following the recommendations from the NCWM 2024 Interim Meeting.

**Scale Manufacturers Association (SMA)**

During the 2024 SMA Spring Meeting they indicated they do not support this item and ask that it be withdrawn. They do not feel there is confusion to warrant the change.

**SCL-22.3 V UR.3.3. Single-Draft Vehicle Weighing, and UR.3.4. Axle and Axle Group Weight Values**

(This item was Adopted.)

**Source: NIST Office of Weights and Measures****Submitter's Purpose and Justification:**

This proposed change is intended to add clarification regarding the implications of using weighing and measuring devices for transactions that may be considered by some as commercial while there is no clear guidance provided.



**NIST OWM Executive Summary  
for SCL-22.3 – UR.3.3. Single-Draft Vehicle Weighing and UR.3.4. Axle  
and Axle Group Weight Values**

**NIST OWM Recommendation:** Voting with recommended edits

- This proposal was necessitated by the adoption of GEN-22.1 in 2022, which amended paragraph G-A.1. Commercial and Law-Enforcement Equipment of NIST Handbook 44 clarifying that weighing and measuring equipment used for the purpose of providing a weight or measure for a fee constitutes commercial use of that equipment.
- There were concerns expressed during the WWMA and NEWMA regional meetings and the 2024 NCWM Interim meeting regarding “split-weighing”.
- To be clear, this item will not allow “split-weighing” when weight values will be used in commerce.
- SCL-22.1 was adopted at the 2023 NCWM Annual Meeting and added paragraph S.1.15. to NIST Handbook 44 requiring the recorded value be identified as “Not-Legal-For-Trade” when weights values were not determined simultaneously (split-weighed).
- For the weight to be used in commerce the values must be obtained in compliance with paragraph UR.3.3. Single Draft Vehicle Weighing which requires a vehicle or vehicle combination to be weighed as a single draft.
- The “Note” in UR.3.3. currently exempts highway-law-enforcement scales and scales used for the collection of statistical data from having to weigh in single drafts. This item would add another exemption to this paragraph for scales used to weigh axle loads, axle-group loads, and the gross weight of vehicles and coupled-vehicle combinations **for a fee** when those values are **only** used “to determine compliance with highway legal load limits and safe distribution of the load”.
- Item SCL-22.3 also adds a new paragraph, UR.3.4. Weighing of Axle Loads and Axle Group Loads which clarifies that it is acceptable to use multi-platform vehicle scale systems to charge a fee for the commercial service of providing customers (usually truckers) axle weights, axle group weights, and the gross weight of their vehicles to enable them to determine compliance with state and federal legal load limits.
- In addition, this proposed new UR.3.4. paragraph clarifies how these weights must be obtained to be used as commercial values, i.e., the summed total of a vehicle that is “split-weighed” cannot be used as the basis for a commercial transaction.
- OWM proposed amendments to this item in May 2023 based on feedback received from the SMA during and after the 2023 NCWM Interim Meeting and requested that the Committee replace the current proposal in SCL-22.3. The Item Under Consideration reflects these amendments.
- To reinforce that “split-weighing” is not allowed when weight values will be used in commerce, OWM requests that the Committee add the following to the end of the last paragraph in proposed new UR.3.4. Weighing of Axle Loads and Axle-Group Loads:

**(Also see S.1.15. paragraph Recorded Representations, Multi-Independent Platform Vehicle Scale Systems.)**

**Item Under Consideration:**

Amend Handbook 44, Scales Code as follows:

**UR.3.3. Single-Draft Vehicle Weighing.** – A vehicle or a coupled-vehicle combination shall be commercially weighed on a vehicle scale only as a single draft. That is, the total weight of such a vehicle or combination shall not be determined by adding together the results obtained by separately and not simultaneously weighing each end of such vehicle or individual elements of such coupled combination. However, the weight of:

- (a) a coupled combination may be determined by uncoupling the various elements (tractor, semitrailer, trailer), weighing each unit separately as a single draft, and adding together the results; or
- (b) a vehicle or coupled-vehicle combination may be determined by adding together the weights obtained while all individual elements are resting simultaneously on more than one scale platform.

**Note:** This paragraph does not apply to highway-law-enforcement scales, ~~and~~ scales used for the collection of statistical data, or scales used to charge a fee for the service of providing weights of the different axle loads, axle-group loads, and total weight of vehicles and coupled-vehicle combinations when the only use of those values is to determine compliance with established highway weight requirements and safe distribution of the load.

(Added 1992) (Amended 20XX)

And

**UR.3.4. Weighing of Axle Loads and Axle-Group Loads.** – Establishing weight values for the different individual axle loads and axle-group loads of a vehicle or coupled-vehicle combination is oftentimes necessary to verify compliance with established highway weight requirements and safe distribution of the load. When a fee is charged for this service, the scale’s application is considered “commercial” under the provisions of paragraph G-A.1. Commercial and Law Enforcement Equipment and the scale shall comply with all applicable NIST Handbook 44 requirements for commercial weighing systems.

When weight values for axle loads and/or axle-group loads are obtained using multiple-independent platform vehicle scale systems in which all parts of the vehicle or coupled-vehicle combination being weighed are simultaneously positioned on live elements of the scale, the values for the different axle loads and axle-group loads may be summed to establish the legal gross vehicle weight.

In no case, however, shall a summed result of the different axle loads and axle-group loads of a vehicle or coupled vehicle combination weighed in multiple drafts be used as the legal gross vehicle weight unless subpart (a) or (b) of paragraph UR.3.3. Single-Draft Vehicle Weighing is met. (Also see S.1.15. paragraph Recorded Representations, Multi-Independent Platform Vehicle Scale Systems.)

(Added 20XX)

Renumber existing paragraphs UR.3.4 through UR.3.12.

## NIST OWM Detailed Technical Analysis:

OWM developed two proposals, Item SCL-22.1 (adopted in 2023) and Weighing of Axle Loads and Axle Group Loads his latest proposal Item SCL-22.3, to address gaps in NIST Handbook 44 Scales Code requirements pertaining to the design and use of multi-independent platform vehicle scale systems commercially used to charge a fee for the service of determining axle and axle-group weights, as well as the gross vehicle weight. These proposals were developed as the result of an inquiry NIST OWM received from a state questioning the permissible use of a multi-independent platform vehicle scale system (each platform having its own A/D conversion circuitry and weight indicator) that printed gross vehicle weights from summing the axle loads and axle-group loads of vehicles weighed, when not all parts of those vehicles were able to fit onto a live portion of the scale and be weighed simultaneously. That is, the scale was being used on occasion to “split weigh” (weigh in multiple drafts) the axle and axle groups of “over-sized” coupled-vehicle combinations because not all axle and axle groups could be positioned simultaneously on the live portion of the scale.

These systems are most often used commercially to verify compliance with federal and state vehicle load limits but at times may also be used to establish the net loads of products that are bought and sold by weight, to establish transportation charges, or for other commercial purposes. While the printed ticket for those weight determinations may provide clear indication that the gross vehicle weight value recorded was “non certifiable,” it is questionable whether this is permitted since HB 44 Scales Code paragraph UR.3.3. Single-Draft Vehicle Weighing requires a vehicle or coupled-vehicle combination to be commercially weighed on a vehicle scale only as a single draft. Note: A manufacturer of a particular scale system advised OWM that most vehicles and coupled-vehicle combinations that are weighed on this type of scale can be weighed as a single draft. It is only the occasional oversized vehicle or coupled-vehicle combination that exceeds the length of the scale and must therefore be split weighed.

NIST OWM purposely chose to simplify these proposals to only address multi-independent platform vehicle scale systems. These systems have been installed at truck stops (and perhaps other locations) throughout the US for many years and are used primarily to weigh, for a fee, vehicles and coupled-vehicle combinations to determine axle loads, axle-group loads, and the gross vehicle weight. Although we recognize that single-platform vehicle scales may sometimes be used for this same purpose, we don’t view them as being suitable for the application. This is because the approach requirements for vehicle scales and axle-load scales in NIST HB 44 are very different and few vehicle scales in commercial service have approaches that comply with the approach requirements for axle-load scales. Axle-load scales are required to have a straight paved approach in the same plane as the platform on each end of the platform. The approaches must be the same width as the platform and of sufficient length to ensure the level positioning of vehicles during weight determinations. If vehicles aren’t level when the different axle and axle groups are weighed, a portion of the force of the load transfers to other axle and axle groups that aren’t positioned on the scale resulting in false weights. It is important to recognize that not all multi-independent platform vehicle scale systems may be installed with approaches meeting the HB 44 approach requirements for an axle-load scale. Many do, but we are unable to confirm that all do. NIST OWM views this as an important concern given that these proposals, if adopted, would make it permissible to split weigh vehicles and coupled-vehicle combinations for a fee, provided that the weighing results are used only to verify that the different axle, axle-group loads, and gross vehicle weight are compliant with highway weight limits.

Another reason NIST OWM elected to limit these proposals to only address multi-independent platform vehicle scale systems is that OWM does not believe it is suitable to use single-platform vehicle scales to weigh axle loads and axle-group loads of vehicles and coupled-vehicle combinations to verify compliance with federal and state vehicle load limits. Those who are using these systems for this purpose usually don’t charge a fee, i.e., the weighing is usually done as a complimentary service.

NIST HB 44 does not currently require a multi-independent platform vehicle scale system to be equipped with a ticket printer and whether or not one should be required, is something to be considered. NIST OWM has not proposed it, but perhaps others will conclude this would be an important HB 44 addition. NIST OWM believes most (perhaps all) of the multi-independent platform vehicle scale systems currently in commercial service have been equipped with a ticket printer and this is likely because the few companies that manufacture these systems recognize the need for the multiple indications displayed by these systems to be made available to the operator and customer in printed form.

NIST OWM also believes most of the systems currently in service comply with the recently adopted subparagraphs of S.1.15. We developed these two new subparagraphs (S.1.15.1. and S.1.15.2.) because it is important for scale operators, customers, and enforcement officials have a record to be able to clearly identify the different scale platforms utilized at the time a vehicle was weighed and their corresponding scale indications so that the accuracy of those values (including the summed total) can be verified. It is also important to clearly specify, on a weigh ticket generated from one of these scale systems, that any recorded gross vehicle weight value determined from summing the different axle and axle-group loads of a vehicle or coupled-vehicle combination weighed in multiple drafts (i.e., split weighed) is “Not-Legal-For-Trade.”

Paragraph UR.3.3. Single-Draft Vehicle Weighing needs to be amended to address the current use of multi-independent vehicle scale systems to split weigh oversized vehicles for a fee. When used to provide a gross vehicle weight that determines compliance with maximum legal load limits and safe distribution of the load this is an acceptable practice. Years ago, (prior to the existence of multi-independent platform vehicle scale systems) axle-load scales served this same purpose at truck stops throughout the US and summing of the different axle and axle groups to determine gross vehicle weight undoubtedly occurred when using those scales to ensure vehicles didn't exceed maximum legal load limits.

For these reasons, OWM has provided the Committee this proposal to include proposed new paragraph UR.3.4. in the Scales Code, which would make it permissible to weigh a vehicle or coupled-vehicle combination in multiple drafts (i.e., split weigh) and charge a fee for the service of providing weights of the different axle- and axle-group loads when the only use of those values is to determine compliance with highway legal load limits. To reinforce that “split-weighing” is not allowed when weight values will be used in commerce, OWM requests that the Committee add the following reference at the end of the paragraph UR.3.4. Weighing of Axle Loads and Axle-Group Loads.:

(Also see S.1.15. Recorded Representations, Multi-Independent Platform Vehicle Scale Systems.)

The last paragraph would then read:

In no case, however, shall a summed result of the different axle loads and axle-group loads of a vehicle or coupled vehicle combination weighed in multiple drafts be used as the legal gross vehicle weight unless subpart (a) or (b) of paragraph UR.3.3. Single-Draft Vehicle Weighing is met. (Also see S.1.15. Recorded Representations, Multi-Independent Platform Vehicle Scale Systems.)

### **Summary of Discussions and Actions:**

During open hearings at the 2022 NCWM Annual Meeting, Richard Harshman (NIST OWM) provided the Committee a high-level summary of its analysis of the two remaining items in Block 6, which included much of background information that had led OWM to submit the two proposals in Block 6 as well as the GEN-22.1 G.A.1. Commercial and Law-Enforcement Equipment item, which the Committee had previously removed from Block 6. Richard Harshman reported that OWM had recently provided the

Committee an updated version of the proposal in SCL-22.1 and requested the Committee replace the version of SCL-22.1 in its current agenda with the updated version recently received. Richard Harshman also reported that OWM planned to revise the proposal in SCL-22.3 and would later (sometime following the 2022 NCWM Interim Meeting) submit the revised version to the Committee in hopes it could be reviewed by one or more of the regional weights and measures associations meeting in the Spring and/or fall of 2022. Richard Harshman recommended both items remain in a developing status to allow stakeholders time to review and recommend any changes they felt necessary.

Russ Vires (Mettler Toledo LLC) speaking on behalf of the SMA reported that the SMA recommends Block 6 be broken apart into three individual items (i.e., GEN-22.1 Commercial and Law-Enforcement Equipment, SCL-22.1 Recorded Representation of Axle or Axle Group Weights, and SCL-22.3 UR.3.3. Single-Draft Vehicle Weighing and UR.3.4. Axle and Axle Group Weight Values). Russ Vires then provided the SMA's position and rationale for each of these items speaking verbatim from the SMA's November 2, 2021 report titled "SMA Positions on the NCWM Specification and Tolerances Committee Report (For the NCWM Interim Meeting, January 2022, Developed November 2, 2021). *NIST Technical Advisors note: Refer to the subheading shown below titled, "Scale Manufacturers Association (SMA-Fall 2021 Meeting)" to view the different positions and rationales provided by Russ Vires on behalf of the SMA for the items in Block 6.* Russ Vires also reported that the SMA had had the opportunity during its Fall 2021 meeting to review the updated version of the proposal in SCL-22.1 that OWM had provided the Committee for replacement of the one in its current agenda and that the SMA supported the changes OWM had made.

These were several officials who spoke in support of further development of the two items in Block 6.

Lou Straub (Fairbanks Scale) reported that Fairbanks Scale had been manufacturing the multi-platform "CAT" vehicle scale system for over forty years and the systems had been installed in approximately 2,000 locations. They also reported that they fully supported the GEN-22.1 item that the Committee had earlier removed from Block 6. Referencing the proposal in SCL-22.1, Lou Straub agreed that the recorded representation of weights from individual axle or axle groups need to be clearly identified as "not-legal-for-trade" on the printed ticket unless the entire vehicle is positioned on live elements of the vehicle scale system and all axles/axle groups are weighed simultaneously. They voiced disagreement with the second sentence proposed in paragraph S.1.14. noting that when one considers a truck with six to eight axle groups that cannot fit onto the different independent platform and be weighed simultaneously, identifying which platform weighed each of these axle and axle groups becomes unnecessary.

The Committee, in consideration of the comments received during open hearings, agreed to replace the Block 6 SCL-22.1 proposal in its Interim Meeting agenda (2022 NCWM Publication 15) with the updated version provided by OWM just prior to the 2022 NCWM Interim Meeting and maintain a developing status on the two remaining items in Block 6. The following proposal represents the Block 6 SCL-22.1 item appearing in the 2022 version of NCWM Publication 15 that the Committee agreed to replace with the Item Under Consideration now shown in SCL-22.1:

Item Under Consideration as it appeared in the 2022 NCWM Publication 15:

Amend Handbook 44, Scales Code as follows:

**S.1.14. Recorded Representation of Axle or Axle Group Weights. – The recorded representation of weights from individual axle or axle group weights shall clearly be identified as "not legal for trade" or "non-commercial" weight values unless the entire vehicle is positioned on live elements of a multiple-platform vehicle scale and where all axles/axle groups are weighed simultaneously. All recorded weights of axles/axle groups shall be identified as representing only a portion of the**

**vehicle’s total gross weight (e.g., by axle groupings such as: “axle group 1,” “axle group 2,” “axle group 3,” or by individual axle description such as: “steering axle,” “drive axles,” “trailer axles”).**

**Any total gross weight of the vehicle included in the recorded representations determined by summing axle weights shall be clearly identified as “not-legal-for trade” or “non-commercial” unless those axle weights were recorded when all parts of the vehicle rested simultaneously on live portions of the scale, or the individual components were uncoupled, positioned completely on the live elements, and weighed separately on the scale.**

[subsequent requirements to be renumbered as appropriate]

On May 19, 2022, OWM provided S&T Chair Bachelder an electronic file containing the following revised version of the B6: SCL-22.3 proposal as replacement for the current proposal in 2022 NCWM Publication 16. OWM requested he share it with the Committee to be considered as replacement for the current proposal in the Committee’s agenda.

**OWM’s Revised Replacement Proposal for B6: SCL-22.3 UR.3.3. Single-Draft Vehicle Weighing, and UR.3.4. Axle and Axle Group Weight Values.**

Amend NIST Handbook 44, Scales Code as follows:

**UR.3.3. Single-Draft Vehicle Weighing.** – A vehicle or a coupled-vehicle combination shall be commercially weighed on a vehicle scale only as a single draft. That is, the total weight of such a vehicle or combination shall not be determined by adding together the results obtained by separately and not simultaneously weighing each end of such vehicle or individual elements of such coupled combination. However, the weight of:

- (a) a coupled combination may be determined by uncoupling the various elements (tractor, semitrailer, trailer), weighing each unit separately as a single draft, and adding together the results; or
- (b) a vehicle or coupled-vehicle combination may be determined by adding together the weights obtained while all individual elements are resting simultaneously on more than one scale platform.

**Note:** This paragraph does not apply to highway-law-enforcement scales, ~~and~~ scales used for the collection of statistical data, **or scales used to charge a fee for the service of providing weights of the different axle-, axle-group loads, and total weight of vehicles and coupled-vehicle combinations when the only use of those values is to determine compliance with highway legal load limits and safe distribution of the load.**

(Added 1992)

**UR.3.4. Weighing of Axle- and Axle-Group Loads – Establishing weight values for the different individual axle- and axle-group loads of a vehicle or coupled-vehicle combination is oftentimes necessary to verify compliance with state and federal highway load limits. When a fee is charged for the use of an axle-load scale or vehicle scale to determine such values, the transaction is considered “commercial” under the provisions of the General Code paragraph G-A.1. Commercial and Law Enforcement Equipment and the scale shall comply with all applicable NIST Handbook 44 requirements for commercial weighing systems.**

**When weight values for axle- and/or axle-group loads are obtained using multiple-independent platform vehicle scales systems where all parts of the vehicle or coupled-vehicle combination being weighed are simultaneously positioned on live elements of the scale, the values for the different axle- and axle-group loads may be summed to establish the commercial gross weight.**

**In no case, however, shall a summed result of the different axle- and axle-group loads of a vehicle or coupled vehicle combination weighed in multiple drafts be used for commercial purposes except as provided in subparts (a) and (b) of paragraph UR.3.3. Single-Draft Vehicle Weighing.**

Renumber existing paragraphs UR.3.4 through UR.3.12.

During the 2023 NCWM Interim Meeting the Committee received several comments supporting the further development of this item. The Committee recommended the submitter work with interested parties to further develop SCL-22.3.

During the 2023 NCWM Annual Meeting, Jan Konijnenburg (NIST OWM) requested the Committee update the item to reflect the most current language as included in the NIST OWM Executive Summary. The Committee agreed to update the item to reflect these changes.

During the 2024 NCWM Interim Meeting Steve Harrington (OR Dept. of Ag, Weights & Measures) expressed support for the item after recognizing the requirements in the recently adopted S.1.15. Tim Chesser (AR Bureau of Standards) expressed concern that adopting this item may facilitate fraud. Corey Hainy, representing the Scale Manufacturers Association, opposed the item indicating that the proposed language in UR.3.3. didn't reflect the original intent of the item.

During the 2024 NCWM Annual Meeting, Loren Minnich (NIST OWM) spoke in support of the item, clarifying that the addition of UR.3.4. does not allow "split-weighing" of commercial loads, it would only allow multiple drafts when the weights resulting from these drafts are used to determine road weight limit compliance. Loren referenced the recently added paragraph S.1.15. which requires recorded representations to include the term "Not-Legal-For-Trade" when a vehicle is "split-weighed" or "Total Vehicle Weight" or "Vehicle Weight" when the vehicle is weighed as a single draft and to reinforce that "split-weighing" is not allowed when weight values will be used in commerce requested that the Committee add the following to the end of the last paragraph in the proposed new UR.3.4. Weighing of Axle Loads and Axle-Group Loads: (Also see paragraph S.1.15. Recorded Representations, Multi-Independent Platform Vehicle Scale Systems.) Kevin Schnepf (CADMS) spoke in support of the item, indicating that OWM had addressed the concerns raised with the potential for allowing "split-weighing". Corey Hainy (SMA), indicated that the SMA believes that this addition goes beyond the original intent of the item and has the potential for misinterpretation to allow for "split-weighing" and spoke against adoption. Steve Harrington (OR Dept. of Agriculture), spoke in support of adoption of this item.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At CWMA's 2023 Annual Meeting, NIST OWM submitted corrected language based on SMA concern about the term "legal" being confused with legal-for-trade. These are commercial devices, but they aren't commercial weight values. These are for highway load requirements. Thomas Schuller (SMA) SMA supports this item. Konrad Crockford (North Dakota) had a similar situation in his state. Concern with charging of fees: presumption is that if a weight ticket / value is purchased from a commercial scale, it is considered a commercial value. Something needs to be added regarding signage saying weight value provided is not legal for trade.

The CWMA S&T Committee recommends this item remain as Developing.

At the 2024 CWMA Interim Meeting, a representative from NIST OWM commented that they support the adoption of this item. This item does not allow “split-weighing” of commercial loads. This item only allows multiple drafts when weights are used for road limit compliance determination. Paragraph S.1.15. requires recorded representations to include the term “Not-Legal-For-Trade” when a vehicle is “split-weighed” or “Total Vehicle Weight” or “Vehicle Weight” when the vehicle is weighed as a single draft.

A representative of the Scale Manufacturer’s Association commented that the SMA does not support this item. The SMA feels the change isn’t aligned with the original intent of this agenda item.

A representative from North Dakota commented that they do not support this item because it would impact small businesses in their state.

The Committee feels that this item has been updated to reflect prior feedback, is fully developed, and should remain as a voting item.

### **Western Weights and Measures Association**

The following comments were received during 2022 WWMA’s Interim Meeting on SCL-22.1 and SCL-22.3, which at the time, were together in a Block (i.e., Block 6):

Jan Konijnenburg (NIST Associate) stated that information is available on the website.

During Open Hearings, the Committee received an update from NIST OWM indicating that new language for this proposal was submitted to NCWM. This language was not available for review at the time of open hearings by the Committee or membership. The WWMA S&T Committee recommends that this item should remain developing to allow membership to review the updated proposal.

At the 2023 WWMA Annual Meeting, Loren Minnich (NIST OWM) remarked that the SMA comments have been addressed and recommends this item is ready for a vote.

Cory Hainy (SMA) expressed the April 2023 analysis represents their position prior to the updates to the item and will reconvene in November 2023 to analyze the item. They support this item as developing status.

Steve Harrington (Oregon) supported development of this item. He raised concerns that the device may potentially be used inappropriately to capture vehicle gross weight and recommends adding a user requirement of posting on a sign or recording on a scale ticket be added to the item to address this concern.

Kevin Schnepf (California) supports a voting status contingent on SMA analysis of the item.

The WWMA S&T Committee recommends that this item be assigned a Developing status to allow the submitter the opportunity to consider the comments heard on the floor and receive feedback from stakeholders.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, for Items SCL-22.1 and SCL-22.3, which at the time, were together in a Block (i.e., Block 6) Robert Huff (Delaware) questioned whether this would allow law enforcement officials to split weigh.



The SWMA S&T Committee asked how legal split weighing would be initiated? How would it be recorded on the ticket? Would scale operators be required to mark the tickets where split weighing had taken place, or would that be automatically done?

The SWMA S&T Committee recommends this item remain as a Developing item.

At the 2023 SWMA Annual Meeting, Cory Hainy (SMA) stated their position is based on the April version of the item, but they have not had a chance to meet and review the changes to this item. They anticipate the SMA will be in favor of the item with the most recent changes.

The Committee feels the item is fully developed and recommends it move forward as a Voting item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Annual Meeting, Doug Bowland (SMA) supported the development of this item and has given feed back to the submitter.

After hearing comments from the floor, the Committee recommended to the body that this item maintain a Developing status, and the body concurred.

At the 2023 NEWMA Interim Meeting, the State of New York supports as a developing item but cautions that the change to the Note would allow split weighing. The state of New Hampshire, Commonwealth of Massachusetts, and Pennsylvania concur. Upon the consensus of the body, the Committee recommends this item be Developing.

At the 2024 NEWMA Annual Meeting, John McGuire (NIST OWM) commented that NIST OWM supports adoption of this item. John explained that the language does not permit split-weighing, rather it only allows multiple drafts when weights are used for highway weight compliance. He also stated that the item also requires recorded language to be printed on the weight ticket that indicates “not-legal-for-trade”. Brandi Harder (Rice Lake), representing the SMA, commented the SMA does not support this item as it opens possibility of split weighing and does not feel the added language was the intent of the original submitter.

The Committee recommended to maintain a Voting status and the body concurred.

### **Scale Manufacturers Association**

At the 2023 Spring Meeting SMA supported the further development of this item and submitted feedback to the submitter.

At the 2023 Fall Meeting the SMA noted that they do not support the language proposed to be added to the note in UR.3.3. as it would allow “the possibility of split weighing”.

At the 2024 Spring Meeting the SMA indicated that they do not support adding the verbiage to the UR 3.3. Note section. Adding the verbiage to that exception opens the possibility of split weighing. The SMA does not feel this was the intent of the original submittal.

**SCL-23.3 V Verification Scale Division e: Multiple Sections Including, T.N.1. Principles, Table 6. Maintenance Tolerances, T.N.3. Tolerance Values, T.N.4. Agreement of Indications, T.N.6. Sensitivity, T.N.8. Influence Factors, T.N.9. Radio Frequency Interference (RFI) and Other Electromagnetic Interference Susceptibility, T.1.1. General, T.2. Sensitivity Requirement (SR), S.1.1.1. Digital Indicating Elements, S.1.2. Value of Scale Division Units, T.N.1.2. Accuracy Classes, T.N.1.3. Verification Scale Division Interval, Table S.6.3.a. Marking Requirements, Table S.3.6.b. Notes for Table S.6.3.a. Marking Requirements, Appendix D - Definitions (8), S.1.2.2. Verification Scale Interval “e”, S.1.2.2.2. Class III, III L, and IIII Scales, S.1.2.2.3. Extended Display Mode, Table 3. Parameters for Accuracy Classes, S.5.4. Relationship of Minimum Load Cell Verification Interval Value to the Verification Scale Division Interval, UR.3. Use Requirements, Table 8 Recommended Minimum Load**

(This item was Adopted without the proposed amendments to UR.3., UR.3.1., and Table 8.)

**Source: NCWM Verification Scale Division e Task Group**

**Submitter’s Purpose and Justification:**

1. The mission of the task group, as defined by the S&T Committee, was to review Handbook 44, Section 2.20. Scales and relevant portions of OIML R76, using the items included in S&T Agenda Items: Block 2 as a reference point, and recommend changes as necessary to:
2. Clarify how the error is determined in relation to the verification scale division (e) and the scale division (d)
3. Clarify which is the proper reference; the verification scale division (e) or the scale division (d) throughout this section
4. Ensure proper selection of a scale in reference to the verification scale division (e) and the scale division (d)
5. Clarify the relationship between the verification scale division (e) or the scale division (d)

**Background:**

This proposal is being brought forward because the HB 44 Scales Code is confusing and contradictory in several respects. This is particularly related to e and d and this has been true since the code was created as a translation of OIML R76 into HB 44 format and adopted in 1984. In the creation process, the translators made a few translation errors that changed meanings or simply left important things out. Even small changes can have significant effects. We have been struggling with the contradictions ever since. In some cases, we continue to apply the code in ways that do not follow the written text.

The original submitter (Ross Andersen, NY retired) compared each paragraph referring to d or e in HB 44 to the corresponding sections of R76 and identified a number of translation errors that either changed the meaning or left out something important from R76. He also proposed fixes. The Task Group continued the work and has prepared this final proposal. The sheer number of changes makes the proposal appear complicated. The changes all flow from the initial translation errors. The Task Group believes the changes are absolutely necessary, and the changes will eliminate the known conflicts and contradictions in the Code. This will subsequently reduce confusion in enforcing it.

Proposed changes to Appendix D. Definitions are presented first. The proposed changes and additions to the Scales Code will be presented in order of appearance. For each change or group of changes there will be a brief justification. The translators made key errors in the translation of two paragraphs dealing with basic principles. The repair of each of these paragraphs has ripple effects requiring corresponding changes in multiple related paragraphs throughout the code.

**NIST OWM Executive Summary  
for SCL-23.3 – Verification Scale Division e: Multiple Sections Including, T.N.1., T.N.1.3.,  
Table 6., T.N.3., T.N.4., T.N.6., T.N.8., T.N.9., T.1., T.1.1., T.2., S.1.1.1., S.1.2., T.N.1.2.,  
Table S.6.3.a., Table S.3.6.b., Appendix D – Definitions (8), S.1.2.2., S.1.2.2.2.,  
S.1.2.2.3., Table 3., S.5.4., UR.3., Table 8.**

**NIST OWM Recommendation:** The proposed changes to Table 8 should be separated and given an Informational status to allow additional consideration. OWM supports a Voting status for the remaining items.

- OWM recommends separating the amendments proposed to Table 8 and making it an Informational Item.
- The loads specified in Table 8 are meant to reduce the relative error due to the rounding that is inherent to each weight.
- While the changes proposed to Table 8 would clarify its application, it would not be a technically correct application of the requirement.
- NIST OWM is of the opinion that the remaining items in this proposal are fully developed and support adoption of this group of items. NIST OWM would like to stress the importance of this item.
- The current scale code in Handbook 44 contains several contradictions and inconsistencies with respect to the use of the terms “scale division”, and “verification scale division”. This leads to confusion and non-uniformity in the application of the code.
- The proposal presented by the task group is meant to clean up the code and bring clarification of the requirements with respect to e and d.

**Item Under Consideration:**

Amend Handbook 44, Scales Code as follows:

Changes proposed to Appendix D. Definitions

**auxiliary indication – a means to increase the displayed resolution of a weighing device, such as a rider or vernier on an analog device, or a differentiated least significant digit to the right of the decimal point on a digital device. [2.20]**

**(Added 20XX)**

**extended display-mode. – a means to temporarily change the scale division (d) to a value less than the verification scale interval (e), following a manual command. [2.20]**

**(Added 20XX)**

**$n_{\max}$  (maximum number of verification scale intervals). – The maximum number of verification scale intervals for which a main element or load cell complies with the applicable requirements. The maximum number of verification scale intervals permitted for an installation is limited to the lowest  $n_{\max}$  marked on the scale indicating element, weighing element, or load cell. [2.20]**

**(Added 20XX)**

**$n_{\max}$  (maximum number of scale divisions).** – The maximum number of scale divisions for which a main element or load cell complies with the applicable requirements. The maximum number of scale divisions permitted for an installation is limited to the lowest  $n_{\max}$  marked on the scale indicating element, weighing element, or load cell. [~~2.20~~, 2.21, 2.24]

(Added 1997) **(Amended 20XX)**

**scale division, number of (n).** – ~~See “verification scale interval, number of (n).” Quotient of the capacity divided by the value of the verification scale division.~~ [2.20]

**(Amended 20XX)**

**verification scale ~~division~~interval, value of (e).** – A value, expressed in units of weight (mass) and specified by the manufacturer of a device, by which the tolerance values and the accuracy class applicable to the device are determined. The verification scale **divisioninterval** is applied to all scales, in particular to ungraduated devices since they have no graduations. ~~The verification scale division (e) may be different from the displayed scale division (d) for certain other devices used for weight classifying or weighing in pre-determined amounts, and certain other Class I and II scales.~~[2.20]

**(Amended 20XX)**

**verification scale interval, number of (n). – Quotient of the capacity divided by the value of the verification scale interval. [2.20]**

$$n = \frac{\text{Capacity}}{e}$$

**(Added 20XX)**

**weight classifier.** – A digital scale that rounds weight values up to the next scale division. These scales usually have a verification scale **divisioninterval** (e) that is smaller than the displayed scale division (**d**). [2.20]

(Added 1987) **(Amended 20XX)**

## Changes proposed to Section 2.20. Scales Code

### S.1.1.1. Digital Indicating Elements.

- (a) A digital zero indication shall represent a balance condition that is within  $\pm \frac{1}{2}$  the value of the scale division **d**.
- (b) After zero-setting (gross zero or net zero after a tare operation) the effect of zero deviation on the result of the weighing shall be not more than  $\pm 0.25 e$ .**

**[Nonretroactive as of January 1, 20XX]**

- (b)(c) A digital indicating device shall either automatically maintain a “center-of-zero” condition to  $\pm \frac{1}{4}$  scale division or less, or have an auxiliary or supplemental “center-of-zero”**

~~indicator that defines a zero-balance condition to  $\pm 1/4$  of a scale division or less. A “center-of-zero” indication may operate when zero is indicated for gross and/or net mode(s). A digital indicating device shall have a “center-of-zero” indicator that indicates a zero-balance condition when the deviation from zero is not more than  $\pm 0.25 e$ . A “center-of-zero” indicator may operate when zero is indicated for gross and/or net mode(s). The “center-of-zero” indicator is not mandatory on a device equipped with an auxiliary indication or equipped with an enabled zero tracking mechanism that maintains a “center-of-zero” condition to  $\pm 0.25 e$ .~~

[Nonretroactive as of January 1, 1993]

~~(e)~~(d) For electronic cash registers (ECRs) and point-of-sale systems (POS systems) the display of measurement units shall be a minimum of 9.5 mm (3/8 inch) in height.

[Nonretroactive as of January 1, 2021]

(Added 2019)

(Amended 1992, 2008, ~~and~~ 2019, and 20XX)

**S.1.2. Value of Scale Division Units.** – Except for batching scales and weighing systems used exclusively for weighing in predetermined amounts, the value of a scale division “d” and the verification scale interval “e” expressed in a unit of weight shall be equal to:

(a) 1, 2, or 5; or

(b) a decimal multiple or submultiple of 1, 2, or 5; or

Examples: scale divisions may be 10, 20, 50, 100; or 0.01, 0.02, 0.05; or 0.1, 0.2, 0.5, etc.

(c) a binary submultiple of a specific unit of weight.

Examples: scale divisions may be  $1/2$ ,  $1/4$ ,  $1/8$ ,  $1/16$ , etc.

[Nonretroactive as of January 1, 1986]

**(Amended 20XX)**

**S.1.2.1. Digital Indicating Scales, Units.** – Except for postal scales, a digital-indicating scale shall indicate weight values using only a single unit of measure. Weight values shall be presented in a decimal format with the value of the scale division “d” expressed as 1, 2, or 5, or a decimal multiple or submultiple of 1, 2, or 5.

The requirement that the value of the scale division “d” be expressed only as 1, 2, or 5, or a decimal multiple or submultiple of only 1, 2, or 5 does not apply to net weight indications and recorded representations that are calculated from gross and tare weight indications where the scale division “d” of the gross weight is different from the scale division “d” of the tare weight(s) on multi-interval or multiple range scales. For example, a multiple range or multi-interval scale may indicate and record tare weights in a lower weighing range (WR) or weighing segment (WS), gross weights in the higher weighing range or weighing segment, and net weights as follows:

$$\begin{array}{r} 55 \text{ kg Gross Weight (WR2 } d = 5 \text{ kg)} \\ - 4 \text{ kg Tare Weight (WR1 } d = 2 \text{ kg)} \\ \hline = 51 \text{ kg Net Weight (Mathematically Correct)} \end{array} \quad \begin{array}{r} 10.05 \text{ lb Gross Weight (WS2 } d = 0.05 \text{ lb)} \\ - 0.06 \text{ lb Tare Weight (WS1 } d = 0.02 \text{ lb)} \\ \hline = 9.99 \text{ lb Net Weight (Mathematically Correct)} \end{array}$$

[Nonretroactive as of January 1, 1989]

(Added 1987) (Amended 2008 and 20XX)

**S.1.2.2. Verification Scale Interval “e”.**

**S.1.2.2.1. Class I and II Scales and Dynamic Monorail Scales. —If  $e \neq d$ , the verification scale interval “e” shall be determined by the expression:**

$$d < e \leq 10 d$$

~~If the displayed division (d) is less than the verification division (e), then the verification division shall less than or equal to 10 times the displayed division.~~

~~The value of e must satisfy the relationship,  $e = 10^k$  of the unit of measure, where k is a positive or negative whole number or zero. This requirement does not apply to a Class I device with  $d < 1$  mg where  $e = 1$  mg. If  $e \neq d$ , the value of “d” shall be a decimal submultiple of “e,” and the ratio shall not be more than 10:1. If  $e \neq d$ , and both “e” and “d” are continuously displayed during normal operation, then “d” shall be differentiated from “e” by size, shape, color, etc. throughout the range of weights displayed as “d.”~~

~~(Added 1999)~~

Scales Equipped with an Auxiliary Indication. – Only a Class I or II scale or a dynamic monorail may be equipped with an auxiliary indication. The auxiliary indication may be either a rider or vernier on an analog device, or a scale division “d” to the right of the decimal point on a digital device that is differentiated, for example by size, shape, or color.

A scale with an auxiliary indication shall not be equipped with an extended display mode.

The verification scale interval “e” on a scale equipped with an auxiliary indication shall be determined as follows:

- (a) The value of “e” shall be greater than “d” and less than or equal to 10 “d” ( $d < e < 10 d$ ), and
- (b) The value of “e” must satisfy the relationship,  $e = 10^k$  of the unit of measure, where k is a positive or negative whole number or zero.

Examples:

$10^{-2}=0.01$ ,  $10^{-1}=0.1$ ,  $10^0=1$ ,  $10^1=10$ ,  $10^2=100$ , etc.

The requirement in subpart (a) does not apply to a Class I devices with  $e = 1$  mg, where d shall be less than “e” ( $d < e$ ).

Examples:

If  $e = 1$  g for Class I or II, then “d” may only be 0.5 g, 0.2 g, or 0.1 g

If  $e = 1$  mg for Class I, then “d” may be 0.5 mg, 0.2 mg, 0.1 mg, 0.05 mg, 0.02 mg, etc.

(Added 1999) (Amended 20XX)

**S.1.2.2.2. Class III, III L, and IIII Scales.** – The value of “e” is specified by the manufacturer as marked on the device. Except for dynamic monorail scales **and weight classifiers**, “e” must be ~~less than or~~ equal to “d.”

(Added 1999) (**Amended 20XX**)

**S.1.2.2.2.1. Dynamic Monorail Scales.** – **On a dynamic monorail scale the value of “e” shall be equal to or greater than “d”.**

**S.1.2.2.2.2. Weight Classifiers.** – **On a weight classifier, such as a postal or shipping scale that rounds up and is marked for special use, the value of “e” shall be equal to or less than “d”.**

(Added 20XX)

**S.1.2.2.3. Extended Display Mode.** – **A scale with an auxiliary indication shall not be equipped with an extended display mode. When a scale is equipped with an extended display mode, displaying an indication with a scale division “d” smaller than “e” shall be possible only:**

**(a) while pressing a key; or**

**(b) for a period not exceeding 5 seconds after a manual command.**

**Printing or transferring data via interface shall not be possible while the extended display mode is in operation.**

(Added 20XX)

(Amended 2021 **and 20XX**)

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**S.5.4. Relationship of Minimum Load Cell Verification Interval Value to the Verification Scale Division Interval.** – The relationship of the value for the minimum load cell verification scale interval,  $v_{min}$ , to the **verification scale division interval**  $d$  &  $e$ , for a specific scale using National Type Evaluation Program (NTEP) certified load cells shall comply with the following formulae where  $N$  is the number of load cells in a single independent<sup>1</sup> weighing/load-receiving element (such as hopper, railroad track, or vehicle scale weighing/load-receiving elements):

(a)  $v_{min} \leq \frac{d+e}{\sqrt{N}}$  for scales without lever systems; and

(b)  $v_{min} \leq \frac{d+e}{\sqrt{N} \times (\text{scale multiple})}$  for scales with lever system

<sup>1</sup>“Independent” means with a weighing/load-receiving element not attached to adjacent elements and with its own A/D conversion circuitry and displayed weight.

**~~[\*When the value of the scale division, d, is different from the verification scale division, e, for the scale, the value of e must be used in the formulae above.]~~**

This requirement does not apply to complete weighing/load-receiving elements or scales, which satisfy all the following criteria:

- the complete weighing/load-receiving element or scale has been evaluated for compliance with T.N.8.1. Temperature under the NTEP;

- the complete weighing/load-receiving element or scale has received an NTEP Certificate of Conformance; and
- the complete weighing/load-receiving element or scale is equipped with an automatic zero-tracking mechanism which cannot be made inoperative in the normal weighing mode. (A test mode which permits the disabling of the automatic zero-tracking mechanism is permissible, provided the scale cannot function normally while in this mode.

[Nonretroactive as of January 1, 1994]

(Added 1993) (Amended 1996, 2016 **and 20XX**)

<b>Table 3. Parameters for Accuracy Classes</b>			
<b>Class</b>	<b>Value of the Verification Scale DivisionInterval (<math>d</math> or <math>e^{\pm}</math>)</b>	<b>Number of Verification Scale<sup>43</sup> DivisionsIntervals (<math>n</math>)</b>	
		<b>Minimum</b>	<b>Maximum</b>
<b>SI Units</b>			
<i>I</i>	<i>equal to or greater than 1 mg</i>	<i>50 000</i>	<i>--</i>
<i>II</i>	<i>1 to 50 mg, inclusive</i>	<i>100</i>	<i>100 000</i>
	<i>equal to or greater than 100 mg</i>	<i>5 000</i>	<i>100 000</i>
<i>III<sup>21,54</sup></i>	<i>0.1 to 2 g, inclusive</i>	<i>100</i>	<i>10 000</i>
	<i>equal to or greater than 5 g</i>	<i>500</i>	<i>10 000</i>
<i>III L<sup>32</sup></i>	<i>equal to or greater than 2 kg</i>	<i>2 000</i>	<i>10 000</i>
<i>III</i>	<i>equal to or greater than 5 g</i>	<i>100</i>	<i>1 200</i>

<sup>1</sup> ***For Class I and II devices equipped with auxiliary reading means (i.e., a rider, a vernier, or a least significant decimal differentiated by size, shape, or color), the value of the verification scale division “e” is the value of the scale division immediately preceding the auxiliary means.***

<sup>21</sup> A Class III scale marked “For prescription weighing only” may have a verification scale **divisioninterval** ( $e$ ) not less than 0.01 g.  
(Added 1986) (Amended 2003)

<sup>32</sup> The value of a **verification** scale **divisioninterval** ( $e$ ) for crane and hopper (other than grain hopper) scales shall be not less than 0.2 kg (0.5 lb). The minimum number of **verification** scale **divisionsintervals** ( $n$ ) shall be not less than 1000.  
**(Amended 20XX)**

<sup>43</sup> On a multiple range or multi-interval scale, the number of divisions for each range independently shall not exceed the maximum specified for the accuracy class. The number of **verification** scale **divisionsintervals**, ( $n$ ), for each weighing range is determined by dividing the scale capacity for each range by the verification scale **divisioninterval**, ( $e$ ), for each range. On a scale system with multiple load-receiving elements and multiple indications, each element considered shall not independently exceed the maximum specified for the accuracy class. If the system has a summing indicator, the  $n_{max}$  for the summed indication shall not exceed the maximum specified for the accuracy class.  
(Added 1997)**(Amended 20XX)**

<sup>54</sup> The minimum number of **verification** scale **divisionsintervals** ( $n$ ) for a Class III Hopper Scale used for weighing grain shall be 2000.)  
**(Amended 20XX)**

[Nonretroactive as of January 1, 1986]

(Amended 1986, 1987, 1997, 1998, 1999, 2003, **and** 2004, **and 20XX**)



**Table S.6.3.a.  
 Marking Requirements**

**NOTE:** Many rows of the table are not included in this proposal for brevity.

To Be Marked With ↓	Weighing Equipment				
	Weighing, Load-Receiving, and Indicating Element in Same Housing or Covered on the Same CC <sup>1</sup>	Indicating Element not Permanently Attached to Weighing and Load-Receiving Element or Covered by a Separate CC	Weighing and Load-Receiving Element Not Permanently Attached to Indicating Element or Covered by a Separate CC	Load Cell with CC (11)	Other Equipment or Device (10)
Manufacturer's ID (1)	X	X	X	X	X
Model Designation and Prefix (1)	X	X	X	X	X
Serial Number and Prefix (2)	X	X	X	X	X (16)
Certificate of Conformance Number (CC) (23)	X	X	X	X	X (23)
Accuracy Class (17)	X	X (8)	X (19)	X	
Nominal Capacity (3)(18)(20)	X	X	X		
Value of Scale Division, "d" (3)(4)	X	X			
Value of <u>Verification Scale Interval</u> , "e" (3)(4)	X	X			
Temperature Limits (5)	X	X	X	X	
Concentrated Load Capacity (CLC) (12)(20)(22)					
Special Application (13)	X	X	X		
Maximum Number of <u>Verification Scale Divisions</u> <u>Intervals</u> (n <sub>max</sub> ) (6)		X (8)	X (19)	X	

(Added 1990) (Amended 1992, 1999, 2000, 2001, 2002, ~~and~~ 2004, and 20XX)

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**Table S.6.3.b.**  
**Notes for Table S.6.3.a. Marking Requirements**

**NOTE:** Remainder of the table is omitted for brevity with this proposal.

3. The device shall be marked with the nominal capacity. **The nominal capacity may be prefaced by the terms “capacity” or “Max.” For any scale where the value of “e” is equal to the value of “d” (see S.1.2.2.), The nominal capacity shall be shown together with the value of the scale division “d” or the verification scale interval “e” (e.g.,  $15 \times 0.005 \text{ kg}$ ,  ~~$30 \times 0.01 \text{ lb}$~~ , or capacity =  $15 \text{ kg}$ ;  $d = 0.005 \text{ kg}$ , or  $\text{Max } 15 \text{ kg } e = 0.005 \text{ kg}$ ) in a clear and conspicuous manner and be readily apparent when viewing the reading face of the scale indicator unless already apparent by the design of the device. On multiple range or multi-interval scales the value of the ~~Each~~ scale division value “d” or verification scale interval “e” or weight unit shall be marked together with its associated nominal capacity on multiple range or multi-interval scales. For any scale that has no “d” or any scale where “e” does not equal “d” refer to Note 4.**  
[Nonretroactive as of January 1, 1983]  
(Amended 2005 **and 20XX**)
4. **Required only if different from “d.” Exceptions to Note 3 regarding marking of “e” and “d.”**
- (a) **For an ungraduated scale such as an equal arm scale where the scale graduations do not represent a fixed weight quantity, the nominal capacity shall be shown together with the verification scale interval “e” (e.g. capacity  $1,000 \text{ g } e = 0.1 \text{ g}$ , or  $\text{Max } 1,000 \text{ g } e = 01 \text{ g}$ ). These devices have no “d.”**
- (b) **For a scale where e does not equal d, such as a scale equipped with an auxiliary indication or a weight classifier marked for special use, the nominal capacity shall be shown together with the scale division “d” and the verification scale interval “e,” (e.g., capacity  $1,000 \text{ g } e = 0.1 \text{ g } d = 0.01 \text{ g}$ , or  $\text{Max } 1,000 \text{ g } e = 0.1 \text{ g } d = 0.01 \text{ g}$ ).**  
[Nonretroactive as of January 1, 1986]  
(Amended 20XX)
5. *Required only on Class III, III L, and IIII devices if the temperature range on the NTEP CC is narrower than and within  $-10 \text{ }^\circ\text{C}$  to  $40 \text{ }^\circ\text{C}$  ( $14 \text{ }^\circ\text{F}$  to  $104 \text{ }^\circ\text{F}$ ). [Nonretroactive as of January 1, 1986]  
(Amended 1999)*
6. *This value may be stated on load cells in units of 1000; e.g., n: 10 is 10 000 divisions. [Nonretroactive as of January 1, 1988]*
7. *Denotes compliance for single or multiple load cell applications. It is acceptable to use a load cell with the “S” or Single Cell designation in multiple load cell applications as long as all other parameters meet applicable requirements. A load cell with the “M” or Multiple Cell designation can be used only in multiple load cell applications.  
[Nonretroactive as of January 1, 1988]  
(Amended 1999)*
8. *An indicating element not permanently attached to a weighing element shall be clearly and permanently marked with the accuracy Class of I, II, III, III L, or IIII, as appropriate, and the maximum number of **verification scale divisions** intervals,  $n_{\text{max}}$ , for which the indicator complies with the applicable requirement. Indicating elements that qualify for use in both Class III and III L applications may be marked III/III L and shall be marked with the ~~maximum number of scale divisions~~  $n_{\text{max}}$  for which the device complies with the applicable requirements for each accuracy class.  
[Nonretroactive as of January 1, 1988]  
**(Amended 20XX)***

## T.1. Tolerance Values.

**T.1.1. General.** – The tolerances applicable to devices not marked with an accuracy class shall have the tolerances applied as specified in Table T.1.1. Tolerances for Unmarked Scales.

**Note:** When Table T.1.1. refers to T.N. sections it shall be accepted that the scale division  $d$  on the unmarked scale always equals the verification scale interval  $e$ .

(Amended 1990 and 20XX)

## T.2. Sensitivity Requirement (SR).

**T.2.2. General.** – Except for scales specified in paragraphs T.2.3. Prescription Scales through T.2.8. Railway Track Scales: 2 (e)  ~~$d$~~ , 0.2 % of the scale capacity, or 40 lb, whichever is least.

(Amended 20XX)

### T.2.4. Jewelers' Scales.

**T.2.4.2. With More Than One-Half Ounce Capacity.** – 1 (e)  ~~$d$~~  or 0.05 % of the scale capacity, whichever is less.

(Amended 20XX)

### T.2.7. Vehicle, Axle-Load, Livestock, and Animal Scales.

**T.2.7.1. Equipped With Balance Indicators.** – 1 (e)  ~~$d$~~ .

(Amended 20XX)

**T.2.7.2. Not Equipped With Balance Indicators.** – 2 (e)  ~~$d$~~  or 0.2 % of the scale capacity, whichever is less.

(Amended 20XX)

**T.2.8. Railway Track Scales.** – 3 (e)  ~~$d$~~  or 100 lb, whichever is less.

(Amended 20XX)

## T.N.1. Principles.

**T.N.1.1. Design.** – The tolerance for a weighing device is a performance requirement independent of the design principle used.

**T.N.1.2. Accuracy Classes.** – Weighing devices are divided into accuracy classes according to the number of verification scale ~~divisions~~intervals ( $n$ ) and the value of the verification scale ~~division~~interval ( ~~$d$~~ )( $e$ ).

(Amended 20XX)

**T.N.1.3. Verification Scale ~~Division~~Interval.** – The tolerance for a weighing device is related to the value of ~~the scale division ( $d$ ) or the value of~~ the verification scale divisioninterval ( $e$ ) and is **generally** expressed in terms of  ~~$d$  or~~  $e$ .

(Amended 20XX)

**T.N.3. Tolerance Values.**

**T.N.3.4. Crane and Hopper (Other than Grain Hopper) Scales.** – The maintenance and acceptance tolerances shall be as specified in T.N.3.1. Maintenance Tolerance Values and T.N.3.2. Acceptance Tolerance Values for Class III L, except that the tolerance for crane and construction materials hopper scales shall not be less than 1 ~~e~~ or 0.1 % of the scale capacity, whichever is less. (Amended 1986 and 20XX)

Table 6. Maintenance Tolerances (All values in this table are in <u>verification scale divisions</u> intervals (e))				
Tolerance in Scale Divisions				
	1	2	3	5
Class	Test Load Applied			
I	0 - 50 000	50 001 - 200 000	200 001 +	
II	0 - 5 000	5 001 - 20 000	20 001 +	
III	0 - 500	501 - 2 000	2 001 - 4 000	4 001 +
III L	0 - 50	51 - 200	201 - 400	401 +
III L	0 - 500	501 - 1 000	(Add 1 <del>e</del> for each additional 500 <del>e</del> or fraction thereof)	

(Amended 20XX)

**T.N.4. Agreement of Indications.**

...

**T.N.4.3. Single Indicating Element/Multiple Indications.** – In the case of an analog indicating element equipped with two or more indicating means within the same element, the difference in the weight indications for any load other than zero shall not be greater than one-half the value of the verification scale division interval (e) (~~e~~) and be within tolerance limits.

(Amended 1986 and 20XX)

**T.N.6. Sensitivity.** – This section is applicable to all nonautomatic-indicating scales marked I, II, III, III L, or IIII.

**T.N.6.1. Test Load.**

- (a) The test load for sensitivity for nonautomatic-indicating vehicle, axle-load, livestock, and animal scales shall be 1 ~~e~~ for scales equipped with balance indicator, and 2 ~~e~~ or 0.2 % of the scale capacity, whichever is less, for scales not equipped with balance indicators.
- (b) For all other nonautomatic-indicating scales, the test load for sensitivity shall be 1 ~~e~~ at zero and 2 ~~e~~ at maximum test load.

(Amended 20XX)

**T.N.8. Influence Factors.**

...

**T.N.8.1.3. Temperature Effect on Zero-Load Balance.** – The zero-load indication shall not vary by more than:

- (a) three ~~divisionse~~ per 5 ° C (9 ° F) change in temperature for Class III L devices; or
- (b) one ~~divisione~~ per 5 ° C (9 ° F) change in temperature for all other devices.

(Amended 1990 and 20XX)

**T.N.9. Radio Frequency Interference (RFI) and Other Electromagnetic Interference Susceptibility.**

– The difference between the weight indication due to the disturbance and the weight indication without the disturbance shall not exceed one ~~scale division (d)~~; or the equipment shall:

- (a) blank the indication; or
- (b) provide an error message; or
- (c) the indication shall be so completely unstable that it cannot be interpreted, or transmitted into memory or to a recording element, as a correct measurement value.

The tolerance in T.N.9. Radio Frequency Interference (RFI) and Other Electromagnetic Interference Susceptibility is to be applied independently of other tolerances. For example, if indications are at allowable basic tolerance error limits when the disturbance occurs, then it is acceptable for the indication to exceed the applicable basic tolerances during the disturbance.

(Amended 1997 and 20XX)

**Other Issues Discussed by the Task Group:**

1. Based on input from the Scale Manufacturers Association and discussion within the task group the decision was made to replace all references to the “verification scale division” with the term “verification scale interval”. The intent of this change is to clearly differentiate between the verification scale interval (e) and the scale division (d)
2. For reference, the following specifications, tolerances, and user requirements are specific to the scale division (d).

Code Section	Applies to	Justification
G-S.5.2.2.(c)	d	Rounding is a function of instrument operation not accuracy
G-S.5.2.2.(d)	d	Requires “d” to be an indicated zero and all digits to the left of “d” to be zero when d<1. Requires “d” to be an indicated zero and all digits to the right of “d” to be zero when d>5.
S.1.1.1.(a)	d	Describes width of the zero division, also sets up the normal rounding half-up/half-down
S.1.2.1	d	Refers to rounded values of d.
S.1.7.(b)	e	This is a classification issue addressing maximum indication above capacity.
S.2.1.2.	d	They must be in terms of d since stability of zero setting applies to d.

S.2.1.3.(all)	d	These limit the window for action of AZT. They must be in terms of d since zero setting applies to d.
S.2.3.	d	Tare division must equal smallest increment displayed.
T.N.7.	d	Discrimination requires an instrument to discriminate to the displayed scale division (zone of uncertainty). This relates to the rounding of the smallest increment.

3. The following specifications, tolerances, and user requirements are specific to the verification scale interval (e). No changes are proposed for these sections.

Code Section	Applies to	Justification
S.1.2.3.	e	This is a classification issue. It ensures accuracy of the piece counts.
N.1.10.	e	Refers to test loads verifying piece count and must be e.
N.4.5.	e	Refers to tolerances in time dependence tests and must be e.
T.N.9.	e	This is a tolerance for reaction to a disturbance.
UR.3.10.	e	As written, this is clearly e. (See item 4 as this may need additional study)

4. The Task Group also observed that method of referencing the scale division and verification scale interval is inconsistent throughout the Code. In some cases, the paragraph only uses the abbreviation d or e, in other cases the name is stated without the abbreviation and in other cases the name is included with the abbreviation d or e in quotes or parentheses. Because the proposal only considers sections that needed change, this issue is not addressed formally in the proposal. The Task Group believes the change to a consistent method could be made editorially by OWM.

### NIST OWM Detailed Technical Analysis:

In 1984, an initiative was taken by NCWM to harmonize NIST Handbook 44, Scale Code 2.20. with OIML R 76, the international standard on non-automatic weighing instruments used in legal metrology applications. Although many aspects of OIML R 76 were adopted in NIST HB 44, the exact same wording was not incorporated directly which led to unintended deviations, including the application of “scale division” (d), and the “verification scale division” (e). Furthermore, the current text in NIST HB 44 section 2.20 contains some inconsistencies and contradictions. This leads to confusion and creates non-uniformity in application of NIST HB 44 to scales where the “scale division” (d) differs from the “verification scale division” (e).

To evaluate the proposal of the task group, it is important to understand the difference between the “scale division” (d) and the “verification scale division” (e) as they were intended to be implemented in the Scale Code of Handbook 44. These are the definitions of scale division and verification scale division:

**scale division, value of (d).** – The value of the scale division, expressed in units of mass, is the smallest subdivision of the scale for analog indication or the difference between two consecutively indicated or printed values for digital indication or printing.

In other words, d is the resolution of the indication of a weighing instrument (the displayed, printed, or recorded value).

**verification scale division, value of (e).** – A value, expressed in units of weight (mass) and specified by the manufacturer of a device, by which the tolerance values and the accuracy class applicable to the device are determined. The verification scale division is applied to all scales, in particular to ungraduated devices since they have no graduations. ...

Note that the definition of e does not state anything about the resolution of the indication of the weighing instrument. The verification scale division is used to define the accuracy classes and the applicable tolerances. The value of e is therefore a measure for the accuracy of the instrument, regardless of the resolution of the indication.

All requirements related to tolerance values should refer to e, while all requirements related to the resolution of the indications should refer to d.

In order to avoid confusion in the field and create uniformity in the understanding of the terms “scale division” and “verification scale division”, it is important that the Scale Code is cleaned up.

The majority of these proposed amendments simply replace “d” with “e” in those specification requirements that deal with the accuracy classification of a scale and the requirements that specify tolerances. Some have been amended to clarify how “e” & “d” interact when they are not equal to each other, e.g., when “e” is less than “d”, as can be the case with weight classifiers, and when “d” is less than “e”, as is the case with some Class I & II devices.

While the changes proposed to Table 8 clarify what is currently required by the table, that is, the recommended minimum load is based on e per the language included next to the single asterisk “For Class I and II devices equipped with auxiliary reading means (i.e., a rider, a vernier, or a least significant decimal differentiated by size, shape or color), the value of the verification scale division “e” is the value of the scale division immediately preceding the auxiliary means.”, this is not technically correct.

The loads specified in Table 8 are meant to reduce the relative error due to rounding of the scale division that is inherent to each weighing. For this reason, OWM recommends separating this part of the proposal and making it an Informational Item to allow for further consideration. Amendments that would base the recommended minimum load on d, with the exception of weight classifiers, are shown below:

**UR.3. Use Requirements.**

**UR.3.1. Recommended Minimum Load.** – A recommended minimum load is specified in Table 8 since the use of a device to weigh light loads is likely to result in relatively large errors.

Table 8. Recommended Minimum Load		
Class	Value of Verification Scale Division Interval e (d or e*)	Recommended Minimum Load in Scale Divisions (d or e*)
I	equal to or greater than 0.001 g	100
II	0.001 g to 0.05 g, inclusive	20
	equal to or greater than 0.1 g	50
III	All**	20*
III L	All	50
III	All	10

~~\*For Class I and II devices equipped with auxiliary reading means (i.e., a rider, a vernier, or a least significant decimal differentiated by size, shape or color), the value of the verification scale division “e” is the value of the scale division immediately preceding the auxiliary means. For Class III and IIII devices the value of “e” is specified by the manufacturer as marked on the device; “e” must be less than or equal to “d.”\*~~<sup>\*</sup>A minimum load of ~~10 d~~<sup>5 e</sup> is recommended for a weight classifier marked in accordance with a statement identifying its use for special applications.

(Amended 1990 ~~and 20XX~~)

NIST OWM participated in the Verification Scale Division Task Group and is of the opinion that after more than 3 years of intensive work, the proposal for the amendment of several sections in the Scale Code has been thoroughly vetted and with the exception of the above paragraphs and table that address the recommended minimum load, these items are ready to be adopted.

Additional background information regarding e and d can be found at <https://www.nist.gov/pml/owm/weighing-faqs> under Weighing FAQs.

### Summary of Discussion and Actions:

During the 2022 NCWM Interim Meeting, Richard Harshman (NIST OWM) commented that the items in this block represent very significant changes to the Scales Code of NIST HB 44 in that they are an attempt to clarify which value, the value of the scale division (d), or verification scale division (e), are the paragraph requirements to be based. It is important that everyone agree; however, this has not yet been the case. Richard Harshman noted that OWM disagreed with several of the changes proposed by the different items in this block as shown in the Committee’s current agenda. Richard Harshman also reported that the various Block 2 items in the Committee’s current agenda fail to reflect changes agreed to by members of the NCWM’s Verification Scale Division (e) Task Group (TG) as indicated in its second report to the Committee. That is, the proposals hadn’t been updated following the TG’s submission of its second report to the Committee. There seemed to be a misunderstanding between the TG and Committee on who would perform this work and it never got done. OWM looked forward to reviewing the proposals once this updating had been completed.

Doug Musick (Kansas and Chair Verification Scale Division (e) TG) acknowledged the accuracy of Richard Harshman’s reporting of the misunderstanding between the TG and Committee and then requested the Committee either reassign the Block 2 items to the TG, or, if the Committee preferred, the Committee could perform the updating itself based on the TG’s most recent report. TG Chair Musick also noted that the TG’s second report was included in Appendix A of the Committee’s 2022 Interim Agenda (NCWM Publication 15).

Russ Vires (Mettler Toledo, LLC and speaking on behalf of the SMA) stated that the SMA supports the further development of this item and the work of the Verification Scale Division (e) TG. The SMA would also like to encourage the use of the terminology “Verification Interval” for “e” and “Scale Division” for “d” in every instance that it appears in this item.

The Committee also received several comments in support of reassigning the block of items to the TG for further revision.

The Committee, in consideration of the comments received, agreed to reassign the block of items to the Verification Scale Division (e) TG for additional updating.

Prior to the 2023 NCWM Interim Meeting, the NCWM, in consultation with the chairperson of the NCWM Verification Scale Division (e) Task Group agreed to consolidate all of the Block 2 items that



were on the Committee's 2022 agenda into a single item titled "SCL-23.3 – Verification Scale Division e: Multiple Sections Including, T.N.1.3., Table 6., T.N.3., T.N.4., T.N.6., T.N.8., T.N.9., T.1., T.2., S.1.1.1., T.N.1.2., Table S.6.3.a., Table S.3.6.b., Appendix D, S.1.2.2., Table 3., S.5.4., UR.3., Table 8" The following represents a summary of the NCWM discussions and actions relative to the items in Block 2 prior to them being consolidated:

During the 2023 NCWM Interim Meeting, TG Chair Musick asked for this item to replace Block 2 items. They also requested the Committee to give it an Informational status as wordsmithing efforts are ongoing. Russ Vires supported the further development of this item although they question the moving from block 2 items to SCL 23.3. Russ Vires noted that the SMA had provided written comments for Block 2. Jan Konijnenburg (NIST OWM) supported removing Block 2 and moving forward with the SCL-23.3.

The S&T Committee retained the item's Assigned status and stated that it looks forward to further development from the task group to which it is Assigned.

Prior to the 2023 NCWM Annual Meeting, Doug Musick (KS Dept. of AG, Div of W&M) resigned from his position with KS Weights & Measures and resigned from his position as Chair of the Verification Scale Division e Task Group.

During the 2023 NCWM Annual Meeting, the S&T Committee Chair stressed that the task group is currently without a chair and asked for volunteers. While no one volunteered, Charlie Rutherford stated that they are in contact with somebody who would be willing to chair the Verification Scale Division e Task Group but did not disclose a name.

Between the 2023 NCWM Annual Meeting and the 2024 NCWM Interim Meeting, Evan Foisy (A&D Engineering) volunteered to chair the Verification Scale Division (e) Task Group and was appointed to that position. The group has had several meetings and submitted a report to the S&T Committee with updated items.

During the 2024 NCWM Interim Meeting, Steve Timar (NY Dept. of Ag & Markets) and a member of the Verification Scale Division e Task Group provided an update from the Chair of the task group, Evan Foisy (A&D Engineering) who could not attend the meeting. Steve read the following statement from the e Task Group:

The purpose of the verification scale interval task group was to correct inconsistencies and errors related to the usage of e and d in Handbook 44. The incorrect usage of these metrological identifiers leads to confusion and non-uniform application and enforcement of the code.

The recommended changes will not require metrological changes to commercial weighing devices and will only correct the terminology used in the Handbook. The task group believes that we have succeeded in clarifying the roles of e & d and requests that the S&T Committee assign voting status.

John McGuire (NIST OWM) emphasized the importance of the group of items in clarifying the contradictions and inconsistencies with respect to the use of the terms "scale division", and "verification scale division", which leads to confusion and non-uniformity in the application of the code, and supported the proposal presented by the task group which is meant to correct these.

Corey Hainy (SMA), Steve Harrington (OR Dept. of Ag., W&M), Matt Douglas (CA Dept. of Ag, Div of Measurement Services) also voiced support for the item and requested a Voting status.

The S&T Committee assigned the item a Voting status.

During the 2024 NCWM Annual Meeting, Loren Minnich (NIST Office of Weights & Measures) gave a presentation describing the technical concerns with the proposed changes to Table 8 Recommended Minimum Load, specifically the reference to e as the value to determine the recommended minimum load, while reiterating OWM's support for the paragraphs in this proposal that amend specifications, tolerances, and definitions to correct these areas in reference to e and d. Evan Foisy (Chair, Verification Scale Division, "e" Task Group), Charlie Rutherford (Co-Chair, Cannabis Task Group), Corey Hainy (Scale Manufacturers Association), and Micheal Peeler (New Jersey Weights & Measures) voiced support for the group of items moving forward with a Voting status. Scott Davidson (Mettler-Toledo) indicated support for the item with or without Table 8 as did Steve Harrington (Oregon Dept. of Agriculture) and Kevin Schnepf (CA Dept. of Ag, Div of Measurement Services). Dick Suiter (Richard Suiter Consulting) and Aaron Yanker (CO Dept. of Ag.) both supported removing the items related to Table 8.

The Committee agreed to amend the item, excluding the proposed amendments to UR.3., UR.3.1. and Table 8, as reflected in the item under consideration, and assigning these items an Informational status. The remaining items were moved forward with a Voting status. NIST OWM will work with the Committee to draft a proposal to amend UR.3., UR.3.1. and Table 8.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the WWMA 2022 Annual Meeting Open Hearings, due to timing constraints, the Committee did not take comments on assigned items. The Committee did allow the source to provide updates on these items. No update was provided to the Committee.

The WWMA S&T Committee recommends that this item remain assigned and looks forward to a future update.

At the 2023 WWMA Annual Meeting, Loren Minnich (NIST OWM) stated the NCWM Verification Scale Division e Task Group now has a Chair and has met to begin cleaning up the language in the item. The task group will make changes to Table 8 so that it only references "verification scale division" (e). Requests this item be assigned an Informational status to receive feedback from the body of the NCWM.

Cory Hainy (SMA) supports further development of this item with the consideration all references to "verification scale division" be changed to "verification interval". The SMA will reconvene in November 2023 and requested this item to continue further development.

Kevin Schnepf (California) echoed SMA with the request this item be assigned an Informational status.

The WWMA 2023 S&T Committee recommends this item be assigned an Informational status to allow the body of NCWM to provide feedback.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, there were no comments received on this item. The SWMA S&T Committee recommends this item remain as an Assigned Item.

At the 2023 SWMA Annual Meeting, the Committee heard no comments. The Committee recommends this item remain an Assigned Item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Annual Meeting, Loren Minnich (NIST OWM) indicated support for the continued development of this item. Lou Sakin (Hopkinton, Massachusetts and Chair of the Cannabis Scales FG) stated that this will be critical for SCL-22.2 due to lack of current clarity and urged that this TG take action forthwith. Doug Bowland (SMA) stated support for further development and encourages the task group to make final changes or remove it from consideration. Loren Minnich also requested that in each instance in the Item Under Consideration that “verification interval” be used for e and “scale division” for d.

After hearing comments from the floor, the Committee recommended to the body that this item maintain a Assigned status.

The Committee also noted that this Task Group has been without a Chair and encourages the NCWM Chair to appoint a new chair to continue the work of the group. The body concurred with the Committee.

At the 2023 NEWMA Interim Meeting, Steve Timar (New York and a member of the Scale Verification TG) stated the TG has met a few times and there has been much progress, including cleaning up some definitions and other language. The TG has changed all references of “verification scale division” to “verification scale interval” throughout the item, as requested by SMA. A regulator from Holliston, Massachusetts recommended a voting. A regulator from New Hampshire stated the change to Table 6 in this proposal is different than New Hampshire’s new proposal. Upon consensus of the body, the Committee recommends this item be Voting.

At the 2024 NEWMA Annual Meeting, Steve Timar (NY), representing the e vs d Task Group, commented the purpose of task group was to correct e and d usage. The task group believes they have succeeded in clarifying the roles of e and d and asks for support of this item. Brandi Harder (Rice Lake), representing the SMA, Michael Peeler (NJ), Cheryl Ayer (NH), and Lou Sakin (Holliston, MA) representing the Cannabis Task Group, spoke in support of this item. John McGuire (NIST OWM) commented that NIST OWM supports the item, with exception of Table 8 and recommends removing that portion of the item from voting and assigning it back to the task group to allow for more work.

The Committee recommended to maintain a Voting status and the body concurred.

### **Central Weights and Measures Association**

At the 2023 CWMA Annual Meeting, the SMA supported further development from TG and encourages TG to submit final changes or otherwise withdraw this item.

Thomas Schuller (SMA) stated the SMA supports the further development from the Verification Scale Division (e) Task Group. The SMA would encourage the workgroup to make the final changes and present it to the S&T Committee and Membership, otherwise remove it. The SMA encourages the use of the terminology “Verification Interval” for “e” and “Scale Division” for “d” in every instance that it appears in the Handbook.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item remain Assigned.

At the 2024 CWMA Interim Meeting, A representative from NIST OWM commented that they support adoption of this item with the exception of proposed amendments to Table 8. They recommend separating the portion of this group of items that addresses UR.3.1. and Table 8 and assigning an Informational or Assigned status to allow for additional consideration. To be technically correct the Recommended

Minimum Load should be based on “d” when “d” is less than “e”. The remaining items can be adopted without this proposed change.

A representative of USDA P&S commented that they do not support this item. They recommend this item be further developed. They have concerns regarding static scale vs. dynamic scale applications.

A representative of the Scale Manufacturer’s Association commented that the SMA supports this item and would like to move forward as voting.

The Committee recommends that this item be updated to Assigned and returned to the task group to address the concerns with UR 3.1. and Table 8.

### **Scale Manufacturers Association (SMA)**

At the 2022 Fall SMA Meeting for Block 2 proposals, the SMA supports the further development from the Verification Scale Division (e) Task Group. The SMA would encourage the workgroup to make the final changes and present it to the S&T Committee and membership, otherwise remove it.

The SMA encourages the use of the terminology “Verification Interval” for “e” and “Scale Division” for “d” in every instance that it appears in the Handbook.

At the 2023 SMA Spring Meeting, they supported the further development from the Verification Scale Division (e) Task Group. The SMA would encourage the workgroup to make the final changes and present it to the S&T Committee and membership, otherwise remove it.

The SMA encourages the use of the terminology “Verification Interval” for “e” and “Scale Division” for “d” in every instance that it appears in the Handbook.

At the 2023 SMA Fall Meeting they determined that they support this item and suggest it move forward as a voting item.

At the 2024 SMA Spring meeting, they continued to support this item and suggest it move forward as a voting item.

### **SCL-24.3 V Table 6. Maintenance Tolerances**

(This item was Adopted.)

(NOTE: This item was initially introduced to the community at the 2023 NEWMA Interim Meeting where NEWMA supported moving the proposal forward to the 2024 NCWM S&T Committee agenda.)

**Source: New Hampshire Department of Agriculture, Markets, and Food**

### **Submitter’s Purpose and Justification:**

Provide clarity to NIST HB 44, 2.20. Scales, Table 6. Maintenance Tolerances. Table 6. will be easier to read if the vertical and horizontal grid lines are included, as seen in other tables within Handbook 44. The additional remarks added to Class III L will clarify the tolerance requirement for both regulators and other users of the handbook. Understanding Table 6. can be resolved through more thorough training.

**NIST OWM Executive Summary  
 for SCL-24.3 – Table 6. Maintenance Tolerances**

**NIST OWM Recommendation:** Voting

- OWM supports the effort to provide additional clarity to Table 6, specifically clarification of the size and application of Class III L tolerances when stated in table format

**Item Under Consideration:**

<b>Table 6. Maintenance Tolerances (All values in this table are in verification scale intervals)</b>				
<b>Tolerance in Scale Divisions</b>				
<b>Class</b>	<b>1</b>	<b>2</b>	<b>3</b>	<b>5</b>
	<b>Test Load</b>			
I	0 - 50 000	50 001 - 200 000	200 001 +	
II	0 - 5 000	5 001 - 20 000	20 001 +	
III	0 - 500	501 - 2 000	2 001 - 4 000	4 001 +
III L	0 - 50	51 - 200	201 - 400	401 +
III L	0 - 500	501 - 1 000	Add 1 e for each additional 500 e or fraction thereof (Only applies to Class III L)	

**NIST OWM Detailed Technical Analysis:**

OWM supports the effort to provide additional clarity on the size, uniform interpretation, and application of Class III L scale tolerances specified in Table 6 Maintenance Tolerances.

**Summary of Discussions and Actions:**

During the 2024 NCWM Interim Meeting, the submitter of the item, Cheryl Ayers (NH Department of Ag, Markets, & Food) explained that the added language and gridlines separating the accuracy classes in Table 6 are intended to add clarity to the table and that the two options were provided for the body to determine which was preferable. Several stakeholders commented that they supported option one. The S&T Committee chose to move forward with this option as a Voting item.

At the 2024 NCWM Annual Meeting, Cheryl Ayers (NH Department of Ag, Markets, & Food), submitter, spoke in support of the item and also supported any changes to the item that would be required if SCL-23.3 were adopted. Mike Peeler (NJ W&M) agreed. Corey Hainy (Scale Manufacturers Association) also supported adoption. Kurt Floren (Los Angeles County) also supported adoption and suggested amending the item to make the grid line between Class III and Class III L bold to provided further separation and clarification that the tolerance values ‘3’ and ‘5’ do not apply to Class III L devices.

The Committee agreed with Kurt's suggestion and amended the item prior to the voting session as reflected in the item under consideration.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

This proposal was not made available for consideration by all regional associations until after this region held its 2023 Annual Meeting.

### **Southern Weights and Measures Association**

This proposal was not made available for consideration by all regional associations until after this region held its 2023 Annual Meeting.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting a presentation was provided by a regulator from the State of New Hampshire. The basis for the changes is to modify the appearance of table to be easier to read by adding horizontal and vertical lines and to add clarification for Class III L scales. Two options for modification of the table have been provided. The regulator believes this could be a simple editorial change. The State of New York and Commonwealth of Pennsylvania believe the proposed modifications add value and clarity. Upon consensus of the body, the Committee recommends a Developing status, with both options presented to the membership for further discussion.

At the 2024 NEWMA Annual Meeting, Cheryl Ayer (NH) commented as the submitter of the item. She explained that this item is a very simple addition to the table by adding the vertical and horizontal lines, along with the clarification for Class III L scales. Cheryl asks for support in voting status. Brandi Harder (Rice Lake), representing the SMA, Michael Peeler (NJ) and Jim Willis (NY) voiced support for the item.

The Committee recommended maintaining a Voting status and the body concurred.

### **Central Weights and Measures Association**

At the 2024 CWMA Interim Meeting, A representative of the Scale Manufacturer's Association commented that the SMA supports this item as voting.

The Committee feels that this item is fully developed and ready to proceed as a voting item.

### **Scale Manufacturers Association**

At the 2024 Spring SMA Meeting, the SMA supported this item.

**SCL-22.2 A UR.1. Selection Requirements, and UR.1.X. Cannabis**

(This item remained Assigned to the Cannabis Task Group.)

**Source: NCWM Cannabis Task Group**

**Submitter's Purpose and Justification:**

Establish uniform scale suitability requirements among the states for sales of cannabis.

**NIST OWM Executive Summary  
for SCL-22.2 – UR.1. Selection Requirements, and UR.1.X. Cannabis**

<sup>1</sup>**NIST OWM Recommendation:** Assigned

- The proposed amendments to Table 7a are ambiguous. The weighing of all cannabis products is assigned to accuracy classes I, II, and III, which will lead to confusion in the field.
- OWM has multiple concerns about the proposed note in Table 8. These concerns are mainly regarding the note's location, the requirement of NTEP certification, and its unintended side effects. By including the note in Table 8, it's unclear if the intent is to make the amount specified in the note, 3 oz ( $\approx$  85 g), a recommended minimum load, a minimum net load, or a minimum load. Or whether the note is meant to limit the price increment per scale division.
- For this reason, OWM recommends this item remains assigned to the Task Group. OWM offers to assist the Cannabis Task Group in developing a technically sound proposal.

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<sup>1</sup> In contrast to hemp, marijuana remains a Schedule I substance under the Controlled Substances Act. NIST does not have a policy role related to the legalization of the production, sale, distribution, or use of cannabis (including hemp and marijuana). NIST participates in the National Conference of Weights and Measures (NCWM) as part of NIST's statutory mission to promote uniformity in state laws, regulations, and testing procedures.

**Item Under Consideration:**

Amend NIST Handbook 44, Scales Code as follows:

**UR.1.1. General.**

- (a) For devices marked with a class designation, the typical class or type of device for particular weighing applications is shown in Table 7a. Typical Class or Type of Device for Weighing Applications.
- (b) For devices not marked with a class designation, Table 7b. Applicable to Devices not Marked with a Class Designation applies.

Table 7a. Typical Class or Type of Device for Weighing Applications (Also see Table 8)

Class	Weighing Application or Scale Type
I	Precision laboratory weighing <u>and weighing of all <i>Cannabis</i> products</u>
II	Laboratory weighing, precious metals and gem weighing, grain test scales, <u>and weighing of all <i>Cannabis</i> products</u>
III	All commercial weighing not otherwise specified, grain test scales, retail precious metals and semi-precious gem weighing, grain-hopper scales, animal scales, postal scales, vehicle on-board weighing systems with a capacity less than or equal to 30 000 lb, and scales used to determine laundry charges, <u>and weighing of all <i>Cannabis</i> products</u>
III L	Vehicle scales (including weigh-in-motion vehicle scales), vehicle on-board weighing systems with a capacity greater than 30 000 lb, axle-load scales, livestock scales, railway track scales, crane scales, and hopper (other than grain hopper) scales
III	Wheel-load weighers and portable axle-load weighers used for highway weight enforcement

**Notes:**

A scale with a higher accuracy class than that specified as “typical” may be used.

**The use of italicized text in the references to “*Cannabis*” in this table is only to denote its proper taxonomic term; the italicized font does not designate a “nonretroactive” status as is the convention used throughout**

**NIST Handbook 44.**

(Amended 1985, 1986, 1987, 1988, 1992, 1995, 2012, ~~and 2021~~, and 20XX)

Table 8. Recommended Minimum Load		
Class	Value of Scale Division (d or e*)	Recommended Minimum Load (d or e*)
I	equal to or greater than 0.001 g	100
II	0.001 g to 0.05 g, inclusive	20
	equal to or greater than 0.1 g	50
III	All**	20
III L	All	50
III	All	10

\*For Class I and II devices equipped with auxiliary reading means (i.e., a rider, a vernier, or a least significant decimal differentiated by size, shape or color), the value of the verification scale division “e” is the value of the scale division immediately preceding the auxiliary means. For Class III and III devices the value of “e” is specified by the manufacturer as marked on the device; “e” must be less than or equal to “d.”

\*\*A minimum load of 10 d is recommended for a weight classifier marked in accordance with a statement identifying its use for special applications.

**Notes:**  
**Scales used for commercial purposes to buy or sell commodities that have a total weight of 3 ounces or less shall be class II, National Type Evaluation Program compliant and have a scale division of not greater than 0.01 gram.**

(Amended 1990 and 20XX)



**UR.3.1.X. Required Minimum Loads for Cannabis Products. - The recommended minimum loads specified in Table 8 shall be considered required minimum loads for scales used to weigh Cannabis and Cannabis-containing products.**

**[Nonretroactive as of January 1, 20XX]**

**(Added 20XX)**

## **NIST OWM Detailed Technical Analysis:**

With the determination of a suitable scale for a certain application, there are three main scale characteristics to consider:

### **1. The overall accuracy of the measurement throughout the entire weighing range**

The choice for a particular classification should be based on the desired accuracy of the scale throughout its entire weighing range. The relative maximum permissible error lies in the order of 1% for class III, 0.1 % for class III, 0.01 % for Class II and 0.001 % for Class I. Please note that this is the accuracy of the measurement itself, not taking into account the inaccuracy due to the display resolution (scale division).

Table 7a of the Scales code in NIST Handbook 44 assigns a typical accuracy class to several specific applications. Unless specified otherwise in Table 7a, the default classification for an application is Class III. As noted, a scale with a higher accuracy class than specified as typical in Table 7a, may be used which allows a scale of a class that is more accurate than the “typical” class specified in this table to be used for an application.

#### **Amendment under consideration:**

The Item Under Consideration proposes to add the weighing of all Cannabis products to Class I, Class II and Class III. However, this leads one to believe that a scale of any one of those three accuracy classes would be permissible for use to weigh all cannabis products.

A certain application or category of products should be assigned to only one accuracy class in Table 7a. If the assignment of classes I, II, and III in the proposal are meant for different types of transactions, then this should be made clear in the designations in Table 7a, e.g., “retail sale of cannabis products” and “wholesale distribution of cannabis products.”

Class II scales may seem the most suitable device for the retail sale of cannabis products, which would place cannabis in the same accuracy class as precious metals and gems. However, the density of dried Cannabis buds is significantly less than the density of gold or diamonds. That means that Buoyancy plays a much bigger role in the weighing of dried Cannabis buds. A quick analysis of NIST OWM indicates that under extreme variation of temperature, humidity and air pressure, the measurement results can vary as much as 0.6 %. When weighing a load of 85 g (3 oz) this would be equal to 0.17 g. With a scale division of 0.01 g this is equal to 17 divisions.

### **2. The minimum recommended load that determines the maximum uncertainty due to the resolution of the weight indication**

At the low end of the weighing range, the display resolution plays a bigger role than the accuracy of the measurement itself. The uncertainty of the weight indication can be as much as  $\pm 0.5$  d. For relatively small loads (compared to the scale’s capacity) this uncertainty may be relatively large compared to the load itself.

For this reason, the Scales code in NIST Handbook 44 includes Table 8, Recommended Minimum Load. For example, the recommended minimum load for a Class II scale with a scale division of 0.01 g is 20 scale divisions. This limits the uncertainty due to the resolution of the weight indication to 0.5 divisions / 20 divisions = 2.5%.

As a consequence, the required scale division is determined by the smallest amount that is expected to be weighed on the scale. The size of the scale division must be equal to or smaller than the smallest expected load divided by the minimum recommended load. For example, to weigh a load of 50 g on a Class III scale, it is recommended that the scale have a scale division smaller than or equal to  $50 \text{ g}/20 = 2.5 \text{ g}$  (in this case a 2 g d).

Please note that the values in Table 8 do not depend on the application. These recommended minimum loads solely depend on the scale's accuracy class and not on the commodity being weighed, nor on the unit price of the commodity.

Amendment under consideration:

The Item Under Consideration proposes to add a note to Table 8 stating that scales used for commercial purposes to buy or sell commodities that have a total weight of 3 ounces or less shall be class II, National Type Evaluation Program compliant and have a scale division of not greater than 0.01 gram.

NIST OWM has the following concerns regarding this note:

- a. Table 8 is not the right place for this note. Table 8 provides a recommendation of the minimum load and not the size of the scale division. If such a recommendation is desired, then we recommend making it a User Requirement.
- b. The note seems to be a requirement and not a recommendation. Because Table 8 is a non-enforceable recommendation, the note might also be considered a non-enforceable recommendation. This is another reason to make this a separate User Requirement.
- c. The note cannot require the use of an NTEP-certified scale. Multiple states do not require type evaluation. Furthermore, NTEP requirements are based on the requirements in NIST Handbook 44. Therefore, NIST Handbook 44 is to be considered a standalone document. It should not have any reference to compliance with NTEP.

### 3. The price increment per scale division

A high unit price may lead to a large price difference between two weighing results that differ by only one scale division. For example, weighing a commodity with a unit price of \$20 per gram on a scale with a 0.1 g scale division leads to a price increment of \$2.00 per scale division. To avoid a large increment per scale division one could select a scale with a smaller scale division.

If a limitation of the scale division due to price increment is desired, then this should be added as a User Requirement. As mentioned above in 2a, limiting the scale division size in Table 8 as proposed, is not the right place for such a requirement.

A proposal that was under consideration during the 2022 NCWM cycle specified several “maximum” scale divisions which corresponded to a particular net weight. The intent of that proposal seemed to be to limit the price increment per scale division. If the Cannabis Task Group decides that a limitation of the price increment per scale division is necessary, they should consider developing such limitation in the form of a formula.

This provides flexibility and makes it universally applicable.

### Summary of Discussions and Actions:

During the 2022 NCWM Interim Meeting, the Committee received a somewhat wide range of comments during open hearings.

The Cannabis Scales Focus Group recognizes that, in addition to the proposed modifications of Table 7a, guidance is needed to assist businesses and inspectors in identifying suitable devices for use in various applications used to weigh Cannabis.

The Cannabis Scales Focus Group plans to continue discussions on the best method(s) for developing that guidance. This may include one or more of the following:

- Developing a guidance document to assist users, scale service companies, and inspectors in identifying appropriate scales for Cannabis weighing applications.
- Revisiting proposed modifications to paragraph UR.1. to either include:
- Proposing minimum requirements for Class II all weighing applications (non- product specific) as is already in place in some states; or
  - Proposing minimum requirements for Class II weighing applications used specifically for Cannabis.)
  - In considering the comments received during open hearings, the Committee agreed to maintain the Assigned status of the item.

The NIST OWM Technical Advisors assigned to the S&T Committee opted to participate virtually in the 2022 NCWM Annual Meeting due to COVID-19. During S&T open hearings, there was an audio problem with the virtual platform being used by the NCWM that prevented those participating virtually to hear much of the open hearing testimony. With regard to this particular item, no testimony could be heard by those attending virtually. A member of the national S&T Committee, who had attended the 2022 NCWM Annual Meeting in person reported that the Committee was given an update from Charles Rutherford (NCWM Cannabis Task Group Co-Chair). In his update, Co-Chair Rutherford requested that this item remain Assigned to the Task Group for further discussion. The Scales Focus Group will be regrouping, with Lou Sakin (Towns of Holliston, Hopkinton, Northbridge, Massachusetts) as the Chair, for further development of the item. The Committee agreed that this item will retain an Assigned status.

During the 2023 NCWM Annual Meeting, the Committee received a request for assigned status of the item from the co-Chair of the NCWM's Cannabis Task Group (TG). The SMA noted in comments it provided that user requirements do not typically apply to a particular commodity. The SMA supported further development of the item and the additions to Table 7A. The Committee updated the item to include proposed new paragraph UR.3.1.2., as recommended by NEWMA and shown in the Item Under Consideration of this report. The Committee also agreed to assign the item to the TG per recommendations from the submitters.

During the 2024 NCWM Interim Meeting, the Committee updated the item to the latest version from the task group and the title to reflect the current Item Under Consideration. The Committee has some concerns with the language "National Type Evaluation Program compliant" in the note being added to Table 8. The Committee also heard support during open hearings for a previous version of the item and

concerns about the use of the terms "all cannabis" and "non-retail cannabis". The Committee has given this item an assigned status and requests the task group address the concerns that have been raised.

At the 2024 NCWM Annual Meeting, Charlie Rutherford (Cannabis Task Group Co-Chair) provided an update. Charlie reported that the task group will submit updated language to the S&T Committee for the next cycle.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

During the 2021 Annual Meeting Open Hearings, Josh Nelson (Ex-Officio NCWM S&T Committee) put forward to address some issues for cannabis, recommend developing - still needs work and continue to work forward.

Matt Douglas (California Division of Measurement Standards) remarked that California supports further development, add non retroactive date - subsection A states up to capacity... lists suitability requirements based on California, however, this info is not a standard.

Eric Golden (Cardinal Scales) remarked that in Section A, B, and C be better to say 0.1 g for net weighments up to 10 grams, then B 10 to 100 grams, then C say over 100, etc.

Kurt Floren (Los Angeles County, California) remarked that Eric Golden stated perfectly what is lacking. There has to be ranges put in as to where the graduations are appropriate.

Erin Sullivan (Colorado Department of Agriculture) asked if this pertain to cannabis in any form or concentration?

Josh Nelson asked if this is what is going into NIST HB 44 - each jurisdiction has to define their own. For Oregon, medical is much different than retail. Retail has to abide by this and medical does not. Verbiage in A, B, and C does need additions.

Erin Sullivan is this grows vs. dispensaries? Different products in processing facilities are weighed with many containers on the scales. Do states determine the regulation?

Josh Nelson asked if it is up to the states to determine how to apply tares and increments in which product is weighed.

Kurt Floren (Los Angeles County, California): cannabis products: later we'll see proposed def. of cannabis and cannabis products, are we anticipating the adoption of the proposed language?

Josh Nelson remarked it is not limited to flowers or bud. Mentions dabs. Is there a packaging requirement for the label? Oregon does. There must be a legal for trade scale that can prove they are meeting net contents. They must ensure that their process is being executed correctly. He thinks this is not limited to flower/bud.

Kurt Floren this raises the point that further consideration needs to be put into terms. Brownies, cannabis infused pizza... and other items sold by weight. Are we setting the terms for pure cannabis product or are the scales being used for any cannabis containing product?

Josh Nelson welcomes written input for this topic from anyone. Don Onwiler was a big proponent in this; Josh Nelson will continue to develop this.

Eric Golden asked for clarification on Josh Nelson: geared towards net sales, packaging for the customer. Is this part of the track and trace program for growers or just for retail?

Josh Nelson remarked this needs to be expanded upon, in Oregon. Even the growers have to do track and trace. Any scale weight that is used for the cannabis tracking system needs to be Weights and Measures compliant. Maybe has to address even a class III scale. They will look more into it.

Joe Moreo (Agriculture Commissioner/Sealer) stated over time we are going to need one level for concentrates, one for food, one for flower, one size fits all will not work.

Josh Nelson agrees that one size does not fit all. This will start to give limitations as to what a particular weight will be. Not trying to pigeonhole any device into one category, just trying to figure out what works, that's the intent.

The WWMA S&T Committee recommended the item be assigned a Developmental status so that the submitter could continue to work on this as they commented during open hearings.

During the WWMA's 2022 Annual Meeting, Cannabis Co-Chair Rutherford remarked that everything in this book isn't updated. They have added "and cannabis" to Table 7. cannabis talks about cannabis and hemp. They expect to finish soon. What is in the book is old and doesn't apply any more.

Due to timing constraints during Open Hearings, the Committee did not take comments on Assigned Items. The Committee did allow the source to provide updates on these items. An update from the Co-Chair Rutherford was provided. The WWMA S&T Committee recommends that this item remain Assigned.

During the WWMA 2022 Annual Meeting, Co-Chair Rutherford stated that everything in this book isn't updated. They have added "and Cannabis" to Table 7. He also clarified that cannabis talks about cannabis and hemp. The Task Group expects to finish soon. He said that what is in the book is old and no longer applies.

During open hearings, due to timing constraints, the Committee did not take comments on assigned items. The Committee did allow the source to provide updates on these items. An update from the Co-Chair Rutherford was provided. The WWMA S&T Committee recommends that this item remain assigned.

At the 2023 WWMA Annual Meeting, NCWM Cannabis Task Group Co-Chair Wolpert stated this item is still being developed by the task group and requested the item remain assigned to the task group.

Kevin Schnepf (California) questioned basing the suitability of a scale on the type of product. Recommended this item remain assigned to the task group. Steve Harrington (Oregon) echoed California.

Kurt Floren (Los Angeles County, California) referred to previous language of the item which stated weight ranges for the suitability of the device and the current language now references a product type. Recommended referring to the previous language of weight ranges. Commented Table 7a. is not enforceable and the item should remain assigned to the Task Group.

Cory Hainy (SMA) recommended a change of language in Table 7a. class III devices, replace the word “All Cannabis” with “non-retail Cannabis”. Recommend adding a comment in Table 7a. for reference to Table 8. for scale selection.

Wendy Hahn (Stanislaus County, California) echoed Kurt Floren with an additional concern that the table is confusing and someone may select a class of device that may not be suitable.

Aaron Yanker (Colorado Dept. of Agriculture Weights and Measures) supports this item with the proposed changes heard on the floor.

The WWMA 2023 S&T Committee recommends this item remain Assigned to the NCWM Cannabis Task Group and recommends the Task Group consider the comments heard during the open hearing.

### **Southern Weights and Measures Association**

At the 2021 SWMA Annual Meeting, Russ Vires (SMA) stated that they have no position on this item at this time.

Matt Curran (Florida) stated that he supports this as a Voting item. He also provided comments in support of this item from Eric Golden. Cardinal offered some changes as well. The suggested changes are as follows:

#### **UR.1.X. Cannabis. – The scale division for scales weighing Cannabis shall not exceed:**

- (a) 0.01 g for net weighments ~~up to capacity~~ up to 10g,
- (b) 0.1 g for net weighments greater than 10g, up to 100g, ~~capacity, and~~
- (c) 1 g for net weighments greater than 100g, up to capacity.

**(Added 20XX)**

Charlie Rutherford stated that he supports this item moving forward as a Voting item with the changes suggested by Cardinal Scale and Matt Curran.

This Committee recommended that this item be moved forward as a Voting item if the changes suggested above are made.

During the 2022 SWMA’s Annual Meeting, Charlie Rutherford stated that Table 1A has been updated in the item. The SWMA S&T Committee recommended this item remain as an Assigned Item.

At the 2023 SWMA Annual Meeting, the Committee heard no comments on this item during Open Hearings.

The Committee recommends this item remain an Assigned item.

### **Northeastern Weights and Measures Association**

During the 2021 NEWMA Interim Meeting Open Hearings, Eric Golden made suggestions to change the language in this item to the following:

**UR.1.X. Cannabis**

- (a) 0.01g for net weightings up to 10 g
- (b) 0.1g for net weightings greater than 10g , up to 100 g, and
- (c) 1 g for net weightings greater than 100g , up to capacity

Lou Sakin (Hopkinton/Northbridge, Massachusetts) commented that he agrees with changes above.

Discussions were heard regarding the agreement with Table 8. in the scales code as this requirement is more restrictive than Table 8 parameters.

Eric Golden commented that national uniformity would be good and many states have informational publications that outline requirements in their state for Cannabis scale requirements. Jimmy Cassidy (Massachusetts) recommended Voting status with the changes above. Matt Curran (Florida) commented that harmonization with table 8 would be a good idea if possible. Lou Sakin questioned if Cannabis should be in italics. The Committee suggests making the change to italics for Cannabis.

The NEWMA S&T Committee recommended that this item be given Voting status with suggested edits.

During the 2022 NEWMA Annual Meeting, James Cassidy (Massachusetts) commented as the Co-Chair of the NCWM Cannabis Task Group. He supported the Assigned status so the Task Group can continue to develop the item from comments received at the 2022 Interim. Russ Vires (SMA) supported continued development and indicated that a user requirement typically does not pertain to a specific commodity. Russ Vires suggested the words “retail cannabis” should be added to the “Class II” section of Table 7a and the words “bulk cannabis processing and sales” should be added to the “Class III” section of Table 7a.

Tina Butcher (NIST OWM) read the following statement: “As a non-regulatory metrology institute, NIST defers to federal agencies with regulatory authority under the Controlled Substances Act (CSA) for the scheduling of drugs or other substances. NIST does not have a policy role related to the production, sale, distribution, or use of cannabis (including hemp and marijuana). While the 2018 Farm Bill removed hemp from the list of controlled substances under Schedule 1 of the CSA, marijuana remains on that list. NIST must respect that distinction even as it exercises its statutory authority to develop and disseminate national weights and measures standards for the production, distribution, and sale of products in the commercial marketplace. NIST remains committed to providing technical assistance to the weights and measures community. OWM has provided key technical points for the community to consider in its deliberations of cannabis-related proposals, and OWM would be happy to provide any necessary clarification. OWM comments are intended to encourage technically sound application of legal metrology laws, regulations, and practices to the measurement and sale of these products.”

After hearing comments from the floor, the Committee recognized the need for further development of the item and recommended that the item retain an Assigned status. The Committee recommends the NCWM Cannabis Task Group work with the SMA and other stakeholders to further develop this item.

During the 2022 NEWMA Interim Meeting, the Committee recognized comments received from the Cannabis Task Group from the Chair Sakin (Cannabis TG Scales). Cannabis TG Co-Chair Rutherford commented that the Cannabis Scales Focus Group is under new leadership lead by Lou Sakin. Co-Chair Rutherford pointed out that the Item Under Consideration is not current and current language was sent to the NEWMA. Co-Chair Rutherford requested a Voting status for this item. Lou Sakin indicated that the new language was submitted to SWMA and NEWMA. The TG chose to modify tables instead of changing the entire code. He believes that the item is fully developed and ready for a Voting status.

James Cassidy requested that this item move forward as Voting with changes as proposed in the submitted documentation.

After hearing comments from the floor, the Committee agreed that the item has merit. The Committee agreed that the item, with recommended changes below, is ready for a Voting status.

**Section 2.20. UR.3.1.2 Required Minimum Loads for Cannabis products.**

**The recommended minimum loads specified in Table 8 shall be considered required minimum loads for scales used to weigh Cannabis and Cannabis-containing products.**

**[Nonretroactive as of January 1, 20XX]**

And

**Table 7a. Typical Class or Type of Device for Weighing Applications**

<b>Class</b>	<b>Weighing Application or Scale Type</b>
I	Precision laboratory weighing and weighing of all Cannabis products
II	Laboratory weighing, precious metals and gem weighing, grain test scales, and weighing of all Cannabis products
III	All commercial weighing not otherwise specified, grain test scales, retail precious metals and semi-precious gem weighing, grain-hopper scales, animal scales, postal scales, vehicle on-board weighing systems with a capacity less than or equal to 30 000 lb, and scales used to determine laundry charges, and weighing of all Cannabis products
III L	Vehicle scales (including weigh-in-motion vehicle scales, vehicle on-board weighing systems with a capacity greater than 30 000 lb, axle-load scales, livestock scales, railway track scales crane scales, and hopper (other than grain hopper) scales
IIII	Wheel-load weighers and portable axle-load weighers used for highway weight enforcement

**Notes:**

A scale with a higher accuracy class than that specified as “typical” may be used.

**The use of italicized text in the references to “Cannabis” in this table is only to denote its proper taxonomic term; the italicized font does not designate a “nonretroactive” status as is the convention used throughout NIST Handbook 44.**

(Amended 1985, 1986, 1987, 1988, 1992, 1995, 2012, and 2021)

At NEWMA’s 2023 Annual Meeting, Charlie Rutherford (CPR Squared) spoke as the Cannabis Task Group Co-Chair. They stated the team is sorting out d and e, which will inform group as how to move forward. Lou Sakin explained that the language in the handbook charts say “may” and gives an option of d or e. Hopes d and e task group would come up with more precise language. The Cannabis Task Group Scales Focus Group received input from other participants in NCWM with concern of adding language in the tolerance chart that specifies the tolerances will apply to cannabis. The purpose was to follow form with precious metals and other items of high dollar value. Language in Table 8 says ‘may’ but may add language that says “shall” to apply to cannabis due to dollar value of the product in the marketplace. Doug Bowland (SMA) indicated support of development. Suggested that in Table 7a Class 3, replace wording with” non-retail cannabis” and refer to table 8 for cannabis selection. The exact SMA language changes were submitted in writing. Lou Sakin stated that as a field inspector, when scales are tested in a recreational facility, that is retail and should fall under the jurisdiction of this particular section. Some states require NTEP from seed to sale, which covers entire family of devices.



After hearing comments from the floor, the Committee recommended to the body that this item maintain an Assigned status, and the body concurred.

During the 2023 NEWMA Interim Meeting, a regulator from Holliston, Massachusetts, and a Cannabis Task Group member recommended this item remain as assigned pending the Verification Scale Division Task Group item, as it impacts this item. Upon consensus of the body, the Committee recommends this item be Assigned.

At the 2024 NEWMA Annual Meeting, Lou Sakin (Holliston, MA), representing the Cannabis Task Group, gave an update on this item. Lou commented that it is still Assigned and the task group continues to work on this item. The task group has met with NIST staff and the task group will meet in June to rewrite the entire item. Lou requested that any suggestions to move this item forward would be appreciated and to please contact task group chair. Brandi Harder (Rice Lake), representing the SMA, commented that the SMA supports the item with edits including replacing “All Cannabis” with “non-retail Cannabis” in Table 7a Class III, and add a note in to Table 7a that states “Refer to Table 8 for guidance on scale selection for Cannabis”.

The Committee recommended maintaining an Assigned status and body concurred.

### **Central Weights and Measures Association**

During the 2021 CWMA Interim Meeting Open Hearing, the Committee heard comments from the floor. Loren Minnich (Kansas) is not sure of the intent and that it needs more developing. Eric Golden agreed with it “e” or “d”, will send notes to Committee. Ivan Hankins (Iowa) would support item with Eric Golden’s language. Eric Golden continued by recommending the following change to which will add clarity to the listed weight ranges in SCL-22.2 (in red):

#### **SCL-22.2 UR.1. Selection Requirements, and UR.1.X. Cannabis**

**UR.1.X. Cannabis.** – ~~The scale division verification scale interval, e,~~ for scales weighing Cannabis shall not exceed:

- (a) 0.01g for net weighments ~~up to capacity up to 10g,~~**
- (b) 0.1g for net weighments greater than 10g, up to 100g, ~~capacity, and~~**
- (c) 1 g for net weighments greater than 100g, up to capacity.**  
**(Added 20XX)**

CWMA S&T Committee recommended as Voting Item with the proposed changes from Cardinal Scales.

During the 2022 CWMA Annual Meeting Open Hearings, Doug Musick (Kansas) welcomed the attempt to define suitability; recommended the following:

#### **SCL-22.2 UR.1. Selection Requirements, and UR.1.X. Cannabis**

**UR.1.X. Cannabis.** – A retail Cannabis scale shall not be used to weigh net loads smaller than 100 displayed scale divisions “d”,

- (a) 0.01g for net weighments 10g or less,
- (b) 0.1g for net weighments greater than 10g and up to 100g, and

- (c) 1g for net weighments greater than 100g.  
(Added 20XX)

Russ Vires (SMA) stated the addition of a User Requirement is not the best approach in this situation; User Requirements do not typically apply to a specific commodity. Supported continuing as Developing and the following proposed changes should be considered instead:

- The words “retail cannabis” should be added to the “Class II” section of Table 7a.
- The words “bulk cannabis processing and sales” should be added to the “Class III” section of Table 7a.

Charlie Stutesman (Kansas) questioned why only metric units are referenced and not also include inch-pound units. The CWMA S&T Committee recommended this item remain with the NCWM Cannabis Task Group and that the suggested changes are considered.

During the 2022 CWMA Interim Meeting Open Hearings, Charlie Rutherford (ASTM International) remarked the old version is still listed in today’s agenda. Pushing the suitable scales discussion to a later date. The submitter provided updates to Table 7a. which add Cannabis verbiage to the weighing application column for Classes I, II, and III.

The CWMA S&T Committee recommended this item remain Assigned with the NCWM Cannabis Task Group.

At the CWMA’s 2022 Annual Meeting, Co-Chair Rutherford stated this will be better developed once e vs. d is finalized. Hopefully the Task Group gets work done to submit updated language by Aug 15, 2023. Thomas Schuller (SMA) stated the SMA supported this item.

The CWMA S&T Committee recommends this item remain as Assigned to the Task Group.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item remain Assigned.

At the 2024 CWMA Annual Meeting, the Co-Chair of the Cannabis Task Group commented that they are still working on this item and would like it to remain as Assigned.

A representative of the Scale Manufacturer’s Association commented that the SMA supports this item with the following changes: In Table 7a Class III, replace the words “All Cannabis” with “Non-retail Cannabis”. Add in notes section in Table 7a; “Refer to table 8 for guidance on scale selection for Cannabis”.

The Committee recommends that this item remain as Assigned.

### **Scale Manufacturers Association (SMA)**

During the 2021 SMA Fall and 2022 SMA Spring Meetings, the SMA supported the continued development of this item.

Rationale: The addition of a User Requirement is not the best approach in this situation; User Requirements do not typically apply to a specific commodity. The following proposed changes should be considered instead:

- The words “retail cannabis” should be added to the “Class II” section of Table 7a.
- The words “bulk cannabis processing and sales” should be added to the “Class III” section of Table 7a.

During the 2022 Fall SMA meeting, they supported the continued development of this item.

Rationale: The addition of a User Requirement is not the best approach in this situation; User Requirements do not typically apply to a specific commodity. The following proposed changes should be considered instead:

- The words “retail cannabis” should be added to the “Class II” section of Table 7a.
- The words “bulk cannabis processing and sales” should be added to the “Class III” section of Table 7a.

During the SMA 2023 Spring Meeting, they supported the continued development of this item. The following was suggested:

- In Table 7a Class III, replace the word “All Cannabis” with “non-retail Cannabis”.
- Add in notes section in Table 7a; “Refer to table 8 for guidance on scale selection for Cannabis”.

During the 2024 SMA Spring Meeting, the SMA indicated they support the continued development of this item and continue to recommend that in Table 7a Class III, replace the word “All Cannabis” with “non-retail Cannabis” and add in notes section in Table 7a; “Refer to table 8 for guidance on scale selection for Cannabis”.

## **AWS – Automatic Weighing Systems Code**

### **AWS-24.1 I N.1.5. Test Loads**

(This item was downgraded to Informational status prior to the Voting Session and was amended as shown in the Item Under Consideration by the S&T Committee.)

**Source: Marel Ltd.**

#### **Submitter’s Purpose and Justification:**

Reword AWS test loads section for clarity and consistency across rest of handbook.

Existing wording could be interpreted a number of different ways. This uncertainty bad for NTEP labs, W&M inspectors, and manufacturers. The original intention can be seen in HB 44 AWS paragraph N.2.2.2 Automatic Tests and in Publication 14, AWS 35.1.7 (copied below for convenience). I have spoken to NCWM staff and had it confirmed that the widely understood interpretation and understanding of test note N.1.5. Test Loads is as my replacement wording describes.

HB 44 AWS, paragraph N.2.2.2. Automatic Tests. - The device shall be tested at the normal operating speed using packages. Test runs should be conducted using at least two test loads distributed over its normal weighing range (e.g., near the lowest and highest ranges in which the device is typically operated.) Each test load should be run a minimum of ten consecutive times.

PUB 14 AWS, 35.1.7. Dynamic tests: The device shall be tested at the highest speed for each weight range using standardized test pucks or packages. Test runs shall be conducted using four test loads as described in Table N.3.2. Each test load shall be run a minimum of 10 consecutive times.

Checkweighers have similar requirements but must be run the number of times as described in Table N.3.2 (copied below). [Technical Editor’s Note: The submitter has not excerpted HB 44 Section 2.24 Table N.3.2. in entirety] All those numbers are 10 or greater so “minimum of 10 consecutive times” still works fine for checkweighers.

**Table N.3.2 Number of Sample Weights per Test for Automatic Checkweighers**

<i>Weighing Range <math>m = \text{mass of test load}</math></i>	<i>Number of Sample Weights per Test</i>
<i>20 divisions <math>&lt; m &lt; 10 \text{ kg}</math> 20 divisions <math>&lt; m &lt; 22 \text{ lb}</math></i>	<i>60</i>
<i>10 kg <math>&lt; m &lt; 25 \text{ kg}</math> 22 lb <math>&lt; m &lt; 55 \text{ lb}</math></i>	<i>32</i>
<i>25 kg <math>&lt; m &lt; 100 \text{ kg}</math> 55 lb <math>&lt; m &lt; 220 \text{ lb}</math></i>	<i>20</i>
<i>100 kg (220 lb) <math>&lt; m</math></i>	<i>10</i>

The submitter acknowledged the following potential arguments: The intention is for only four consecutive test runs per test loads. The openness of the wording allows laboratories and inspectors leeway to vary testing as they see fit for that application.

The submitter requested Voting status in 2024.

**NIST OWM Executive Summary  
for AWS-24.1 – N.1.5. Test Loads**

**NIST OWM Recommendation:** Voting with recommended changes

- OWM agrees with the submitter that the language in paragraph N.1.5. can be interpreted in different ways and needs clarification.
- Paragraph N.1.5. Test Loads and Table N.1.5. Test Loads apply to all Automatic Weighing Systems.
- The subsequent paragraphs, N.2. Test Procedures – Weigh-Labelers & N.3. Test Procedures – Automatic Checkweighers apply to Weigh-Labelers and Automatic Checkweighers, respectively.
- Paragraph N.1.5. is intended to specify what amount of test load is applied to all devices covered by this code.
- Paragraph N.2. currently specifies how test loads are applied to Weigh-Labelers

- Paragraph N.3. currently specifies how test loads are applied to Checkweighers.
- Because the application of test loads is specified in paragraphs N.2. & N.3., OWM initially supported the proposed Item Under Consideration as the language provided greater clarity regarding the test loads required.
- Further analysis revealed several issues.
  - Paragraph N.1.5, which refers to Table N.1.5, specifies 4 different test loads which is in conflict with paragraph N.3.2. Automatic Tests, which specifies “Test runs shall be conducted using two test loads.” There is also a potential for misinterpretation with paragraph N.2.2.2. Automatic Tests which specifies “Test runs should be conducted using at least two test loads.”
  - There were other gaps in the language proposed in this item and the language currently in NIST Handbook 44.
- OWM, with the submitter's support and input, is suggesting that the Item Under Consideration be replaced with the language included in the Detailed Analysis of this item.
- If these changes are accepted, the S&T Committee might consider changing the title of this item to better reflect the paragraphs that are included in the proposal.

**Item Under Consideration:**

Amend Handbook 44 Automatic Weighing Systems Code as follows:

**N.1.5. Test Loads. — ~~A performance test shall consist of four separate test runs conducted at different test loads according to Table N.1.5. Test Loads.~~**

**N.1.5.1. Initial Verification. – An initial verification test shall be conducted at a minimum of four different test loads according to Table N.1.5.1 Initial Verification Test Loads.**

**(Added 20XX)**

<b>Table N.1.5.1 Initial Verification Test Loads</b>
At or near minimum capacity
At or near maximum capacity
At two (2) critical points between minimum and maximum capacity
Tests may be conducted at other loads if the device is intended for use at other specific capacities

**(Amended 20XX)**

**N.1.5.2. Subsequent Verification. – Subsequent tests shall be conducted at a minimum of two different test loads at or near the minimum load and the maximum load expected during normal operation.**

**(Added 20XX)**

**(Amended 20XX)**

**N.2. Test Procedures ~~Weigh-Labelers.~~—~~If the device is designed for use in a non-automatic weighing mode, it shall be tested in the non-automatic mode according to NIST Handbook 44, Section 2.20. Scales Code.~~**

**Note: ~~If the device is designed for only automatic weighing, it shall only be tested in the automatic weighing mode.~~**

**N.2.1. Non-Automatic Tests. – If the automatic weighing system is designed to operate non-automatically and is used in that manner during normal operation, it shall be tested non-automatically using mass standards. The device shall not be tested non-automatically if it is used only in the automatic mode.**

(Amended 2004 and 20XX)

**N.2.1.3. Shift Test. – To determine the effect of off-center loading, a test load equal to ~~one-half (1/2)~~ one-third (1/3) maximum capacity shall be placed in the center of each of the four points equidistant between the center and front, left, back, and right edges of the load receiver.**

**N.2.2. Automatic Test Procedures.**

**N.2.2.1. Automatic Tests ~~Non-Automatic~~for Weigh-Labelers. – If the automatic weighing system is designed to operate non-automatically, and is used in that manner, during normal use operation, it shall be tested non-automatically using mass standards. The device shall not be tested non-automatically if it is used only in the automatic mode. The device shall be tested at the normal operating speed using test pucks or packages per N.1.1. Test Pucks and Packages, and N.1.2. Accuracy of Test Pucks or Packages. Each test load should be run a minimum of ten consecutive times.**

**(Amended 20XX)**

**N.2.2.2. Automatic Tests for Automatic Checkweighers. – The device shall be tested at the ~~normal operating speed using packages. Test runs should be conducted using at least two test loads distributed over its normal weighing range (e.g., near the lowest and highest ranges in which the device is typically operated.)~~ Each test load should be run a minimum of ten consecutive times. highest speed in each weight range using test pucks or packages per N.1.1. Test Pucks and Packages, and N.1.2. Accuracy of Test Pucks or Packages. The number of consecutive test weighments shall be as specified in Table N.2.2.2. Number of Sample Weights per Test for Automatic Checkweighers.**

**(Amended 20XX)**

**~~N.3. Test Procedures Automatic Checkweigher.~~**

**~~N.3.1. Tests Non-Automatic. — If the scale is designed to operate non-automatically during normal user operation, it shall be tested non-automatically according to paragraphs N.2.1.1. Increasing Load Test through~~**

~~N.3.2. Automatic Tests. The device shall be tested at the highest speed in each weight range using standardized test pucks or packages. Test runs shall be conducted using two test loads. The number of consecutive test weighments shall be as specified in Table N.3.2. Number of Sample Weights per Test for Automatic Checkweighers.~~

~~(Amended 2004)~~

Table N.23.2.2. Number of Sample Weights per Test for Automatic Checkweighers		
Weighing Range m = mass of test load	Number of Sample Weights per Test	
	Field	Type Evaluation
20 divisions $\leq m \leq 10$ kg 20 divisions $\leq m \leq 22$ lb	30	60
10 kg $< m \leq 25$ kg 22 lb $< m \leq 55$ lb	16	32
25 kg $< m \leq 100$ kg 55 lb $< m \leq 220$ lb	10	20
100 kg (220 lb) $< m$	10	10

~~(Amended 20XX)~~

(Amended 2004)

(Amended 2004 and 20XX)

### NIST OWM Detailed Technical Analysis:

As written paragraph N.1.5. Test Loads is unclear in what it requires. Does it mean a test should consist of each of the test loads specified in Table N.1.5. Test Loads being applied four times or does it mean four separate tests should be conducted at the test loads specified in Table N.1.5.? Depending on how the paragraph is read it could be interpreted both ways.

OWM believes the intent was to specify the minimum number of different test loads required to conduct a proper test and was not intended to specify the number of “runs” for each test load. The method by which test loads are applied to Weigh-Labelers and Checkweighers is specified in paragraphs N.2. Test Procedures – Weigh-Labelers and N.3. Test Procedures – Automatic Checkweigher respectively and both include requirements for devices that operate non-automatically. There are no “test runs” for devices that operate non-automatically. For these devices, the test load is applied statically using test weights. Because paragraphs N.2. & N.3. include tests that are conducted statically, specifying “test runs” in N.1.5. is incorrect as it applies to devices that are non-automatic as well as automatic.

For these reasons, we initially supported amending paragraph N.1.5. as shown in the Item Under Consideration. As currently included in NIST Handbook 44, Section 2.24. AWS, and as amended in the current S&T Committee agenda, paragraph N.1.5. requires tests of all devices covered in this section to be tested with four different test loads.

However, further analysis revealed several issues. The initial issue is the number of different test loads required to test these devices. There is a conflict between paragraph N.1.5, which refers to Table N.1.5, which specifies 4 different test loads, and paragraph N.3.2, which specifies “Test runs shall be conducted using two test loads.” There is also a potential for misinterpretation with paragraph N.2.2.2, which specifies “Test runs should be conducted using at least two test loads.”

OWM reached out to the submitter with new language to correct the conflict. As we both considered this new language, we realized that there were other gaps in the language proposed in this item and the language currently in NIST Handbook 44. To address these newly discovered issues, OWM, with the submitter's support and input, is suggesting that the Item Under Consideration be replaced with more extensive modifications to AWS Code language that is shown below:

**N.1.5. Test Loads. — ~~A performance test shall consist of four separate test runs conducted at different test loads according to Table N.1.5. Test Loads.~~**

**N.1.5.1. Initial Verification. – An initial verification test shall be conducted at a minimum of four different test loads according to Table N.1.5.1 Initial Verification Test Loads.**

**(Added 20XX)**

<b>Table N.1.5.1 Initial Verification Test Loads</b>
At or near minimum capacity
At or near maximum capacity
At two (2) critical points between minimum and maximum capacity
Tests may be conducted at other loads if the device is intended for use at other specific capacities

**(Amended 20XX)**

**N.1.5.2. Subsequent Verification. – Subsequent tests shall be conducted at a minimum of two different test loads at or near the minimum load and the maximum load expected during normal operation.**

**(Added 20XX)**

**(Amended 20XX)**

**N.2. Test Procedures ~~Weigh Labelers. — If the device is designed for use in a non-automatic weighing mode, it shall be tested in the non-automatic mode according to NIST Handbook 44, Section 2.20. Scales Code.~~**

**~~Note: If the device is designed for only automatic weighing, it shall only be tested in the automatic weighing mode.~~**

**N.2.1. Non-Automatic Tests. – If the automatic weighing system is designed to operate non-automatically and is used in that manner during normal operation, it shall be tested non-automatically using mass standards. The device shall not be tested non-automatically if it is used only in the automatic mode.**

**(Amended 2004 and 20XX)**

**N.2.1.3. Shift Test. – To determine the effect of off-center loading, a test load equal to ~~one-half (1/2)~~ one-third (1/3) maximum capacity shall be placed in the center of each of the four points equidistant between the center and front, left, back, and right edges of the load receiver.**

**N.2.2. Automatic Test Procedures.**



This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

**N.2.2.1. Automatic Tests ~~Non-Automatic~~for Weigh-Labelers. – ~~If the automatic weighing system is designed to operate non-automatically, and is used in that manner, during normal use operation, it shall be tested non-automatically using mass standards. The device shall not be tested non-automatically if it is used only in the automatic mode.~~The device shall be tested at the normal operating speed using test pucks or packages per N.1.1. Test Pucks and Packages. and N.1.2. Accuracy of Test Pucks or Packages. Each test load should be run a minimum of ten consecutive times.**

**(Amended 20XX)**

**N.2.2.2. Automatic Tests for Automatic Checkweighers. – The device shall be tested at the ~~normal operating speed using packages. Test runs should be conducted using at least two test loads distributed over its normal weighing range (e.g., near the lowest and highest ranges in which the device is typically operated.)~~ Each test load should be run a minimum of ten consecutive times. highest speed in each weight range using test pucks or packages per N.1.1. Test Pucks and Packages. and N.1.2. Accuracy of Test Pucks or Packages. The number of consecutive test weighments shall be as specified in Table N.2.2.2. Number of Sample Weights per Test for Automatic Checkweighers.**

**(Amended 20XX)**

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**N.3. ~~Test Procedures~~ Automatic Checkweigher.**

**N.3.1. ~~Tests Non-Automatic.~~ – ~~If the scale is designed to operate non-automatically during normal user operation, it shall be tested non-automatically according to paragraphs N.2.1.1. Increasing Load Test through~~**

**N.3.2. ~~Automatic Tests.~~ – ~~The device shall be tested at the highest speed in each weight range using standardized test pucks or packages. Test runs shall be conducted using two test loads. The number of consecutive test weighments shall be as specified in Table N.3.2. Number of Sample Weights per Test for Automatic Checkweighers.~~**

**(Amended 2004)**

Table N. <del>23</del> .2.2. Number of Sample Weights per Test for Automatic Checkweighers		
Weighing Range m = mass of test load	Number of Sample Weights per Test	
	Field	Type Evaluation
20 divisions $\leq m \leq 10$ kg 20 divisions $\leq m \leq 22$ lb	30	60
10 kg $< m \leq 25$ kg 22 lb $< m \leq 55$ lb	16	32
25 kg $< m \leq 100$ kg 55 lb $< m \leq 220$ lb	10	20
100 kg (220 lb) $< m$	10	10

**(Amended 20XX)**

(Amended 2004)

(Amended 2004 **and 20XX**)

This alternate language removes the conflict currently in the handbook between the N.1.5 paragraph and table, which require four different test loads, and the N.2. and N.3. paragraphs, which reference two different test loads. This alternate proposal will require four different test loads during the initial verification of an AWS but only two test loads during subsequent tests. The AWS Code was adopted as a Tentative Code in 1995. These proposed changes are based on the requirements initially proposed in that tentative code. When adopted, it specified that the “Laboratory” test for “Dynamic” devices, now referred to as “Automatic” devices, be conducted with 4 different test loads and “Field” tests for these devices be conducted with two different test loads.

The alternate proposal shown above also combines the test procedures for Weigh-Labelers and Automatic Checkweighers under a newly modified paragraph N.2. retitled Test Procedures while maintaining the separation between non-automatic and automatic test procedures. The non-automatic procedures continue to be the same for both, but they are clarified by paragraphs N.2.1.1. through N.2.1.5., which remain but are not included in the proposed language as no changes are proposed to those paragraphs.

While the automatic test procedures also remain unchanged, the language in these paragraphs is proposed to be amended, to also clarify how the procedures are to be conducted. Paragraph N.2.2.2. would become paragraph N.2.2.1. and paragraph N.3.2. would become paragraph N.2.2.2. The procedures for both Weigh-Labelers and Automatic Checkweighers are clarified by the addition of paragraphs N.1.5.1. and N.1.5.2., which specify the number of test loads required, and the removal of the language in the test procedure paragraphs that refer to test loads.

### **Summary of Discussions and Actions:**

During the 2024 NCWM Interim Meeting, Loren Minnich (NIST OWM) suggested the Item Under Consideration be amended with language approved by the submitter of the item, Andrew Goddard (Marel Ltd.). All comments made were in support of the item being assigned a Voting status.

The S&T Committee accepted this new language, which is now the Item Under Consideration, and assigned the item a Voting status.

At the 2024 NCWM Annual Meeting, Loren Minnich (NIST OWM) provided updated language developed with the submitter of the item, Andrew Goddard (Marel), and explained that this new language was needed due to the conflicts in the number of test loads specified in paragraphs N.1.5. & N.3.2. and that this new proposed language removes this conflict while reorganizing the Notes section to specify tests for initial verification and subsequent verification and streamlining the non-automatic and automatic tests for these devices.

The S&T Committee accepted the new language but due to the scope of the proposed new language the item was downgraded to Informational status to allow for further consideration by the W&M community.

### **Regional Association Reporting:**

#### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Developing and seeks input from industry stakeholders.

At the 2024 CWMA Annual Meeting—a representative of the Scale Manufacturer’s Association commented that the SMA supports this item.

The Committee recommends that this item remain as voting.

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, a question was raised by the WWMA S&T Committee directed to the submitter if the intent of reference to the number of runs of test loads will introduce repeatability tolerances. The Committee did not receive a response during open hearings.

Steve Harrington (Oregon) supports this item for a Voting status. Cory Hainy (SMA) the association has not met on this item and intends to review it in the November 2023 SMA Meeting.

Aaron Yanker (Colorado Dept of Agriculture Weights and Measures) questioned the language of the types of tests, the definitions per the item, and the reference in Table N.4.2 referring only to the type evaluation and not the entire table. Recommended this item for Developing status.

Loren Minnich (NIST OWM) stated the current language as written in existing code is confusing and this item is an attempt to clarify that language.

Kevin Schnepf (California) recommends this item be assigned a Developing status with pending review and position from the SMA.

The WWMA 2023 S&T Committee recommends this item be assigned a Developing status to allow the submitter the opportunity to receive input from stakeholders and address comments heard during open hearings. The Committee further recommends this item (i.e., AWS-24.1), Item AWS-24.2, and Item AWS-24.3 be Blocked.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Cory Hainy (SMA) stated they have not met to develop a position on this item.

The Committee believes this item has merit regarding clarifying the required number of tests with new language.

The Committee recommends this item move forward as a Developing item to allow additional feedback from other stakeholders.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, no comments were heard on this item and the Committee does not have a recommendation.

At the 2024 NEWMA Annual Meeting, Brandi Harder (Rice Lake), representing the SMA, voiced support for this item but believes it could be written in a simpler format. No comments from regulators were heard on this item.

The Committee recommended maintaining a Voting status and the body concurred.

### **Scale Manufacturers Association (SMA)**

At the 2024 SMA Spring Meeting the SMA indicated they support this item but feel it could be written in a simpler format. NIST has changed the wording making it the same but longer.

**AWS-24.2 V N.1.6. Influence Factor Testing**

(This item was Adopted.)

**Source: Marel Ltd.****Submitter's Purpose and Justification:**

Remove [influence factor testing conducted statically] section for clarity and consistency across rest of handbook.

It looks like HB 44 was amended in 2004 to mandate automatic testing for automatic machines but this contradicting clause was accidentally left in? See HB 44 AWS the Note in paragraph N.2 Test Procedures – Weigh-Labelers, paragraph N.2.2.1. Tests Non-Automatic, and PUB 14 AWS 36 (copied below for convenience).

*HB 44 AWS N.2*

*Note: If the device is designed for only automatic weighing, it shall only be tested in the automatic weighing mode.  
(Amended 2004)*

*HB 44 AWS*

*N.2.2.1. Tests Non-Automatic. – If the automatic weighing system is designed to operate non-automatically, and is used in that manner, during normal use operation, it shall be tested non-automatically using mass standards. The device shall not be tested non-automatically if it is used only in the automatic mode.*

*PUB 14 AWS 36*

*Influence factor testing shall be conducted:*

- *If the device is designed for use in static weighing, it shall be tested statically using mass standards.*
- *If the device is designed for only dynamic weighing, it shall only be tested dynamically.*
- *If the device is designed for static and dynamic weighing, it shall be tested statically and dynamically*

The submitter acknowledged the following potential arguments: Influence factors should be tested statically (more repeatable results not dependent on vibrations, conveyor belt transfers, etc.) and the other sections, for example HB 44 AWS paragraph N.2. and PUB 14 AWS 36, should be changed or removed.

The submitter requested Voting status in 2024.

### NIST OWM Executive Summary for AWS-24.2 – N.1.6. Influence Factor Testing

#### NIST OWM Recommendation: Voting

- The effect of influence factors is evaluated under controlled conditions, typically only during NTEP evaluation.
- As identified by the submitter, NCWM Publication 14 has procedures for evaluating influence factors when testing AWS either statically or dynamically, depending on the system’s capabilities
- This note requires all influence factor testing for AWS to be conducted statically which is incorrect as these systems often only operate dynamically and cannot be tested statically.
- A search of NIST Handbook 44 shows that only one other code section, 5.58. Multiple Dimension Measuring Devices (MDMD), has a note that mentions influence factors (i.e., paragraph N.1.4.1. Test Objects), and that reference relates to the calibration of a test object when used near the limits of the influence factors. It does not require influence factor testing of the MDMD.

Typically, NIST HB 44 specifies tolerances associated with influence factors but does not specify a test (N. paragraph or test note).

#### Item Under Consideration:

Amend Handbook 44 Automatic Weighing Systems (AWS) Code as follows:

**N.1.6. — Influence Factor Testing. — Influence factor testing shall be conducted statically.**

#### NIST OWM Detailed Technical Analysis:

The effect of influence factors must be evaluated under controlled conditions, typically in a laboratory setting, and there are tolerances associated with the effect of these factors on devices. Section 2.24. AWS includes tolerances for influence factors and NCWM Publication 14 has extensive procedures for evaluating the effect of influence factors on the performance of a device.

Only two sections in NIST Handbook 44 include the term “influence factor” in a test note, 2.24. Automatic Weighing Systems and 5.58. Multiple Dimension Measuring Devices. The note in Section 5.58. (paragraph N.1.4.1.) relates to the calibration of a test object when used near the limits of the influence factors. It does not require influence factor testing of the MDMD. The note in Section 2.24. requires all influence factor testing to be conducted statically, which is incorrect as not all AWS have the capability to operate in a static mode. OWM supports the removal of this note and supports a Voting status for this item.

This item was discussed during the 2023 NTEP Belt-Conveyor/Weighing Sector Meeting, and according to the sector report, “the membership agreed with the proposal.”

**Summary of Discussions and Actions:**

During the 2024 NCWM Interim Meeting, all comments made were in support of the item being assigned a Voting status. The S&T Committee assigned the item a Voting status.

At the 2024 NCWM Annual Meeting, Corey Hainy (SMA) supported the item. Kevin Schnepf (CADMS) asked if removing this paragraph would impact type evaluation and suggested that a new paragraph may need to be added. Darrell Flocken (NTEP Administrator) explained that this paragraph was not needed for type evaluation purposes.

**Regional Association Reporting:****Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Developing and seeks input from industry stakeholders.

At the 2024 CWMA Annual Meeting, representative of the Scale Manufacturer's Association commented that the SMA supports this item.

The Committee recommends that this item remain as voting.

**Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Cory Hainy (representing the SMA) stated the association has not met on this item and intends to review it during the November 2023 SMA meeting.

Kevin Schnepf (California Division of Measurement Standards) recommends this item be assigned a Developing status pending a review and position on the proposal from the SMA.

The WWMA 2023 S&T Committee recommends this item be assigned a Developing status to allow the submitter time to receive input from stakeholders. The Committee further recommends that these items, AWS-24.1 N.1.5. Test Loads, and AWS-24.3 N.2.2.3. Shift Test (Dynamic) be Blocked.

**Southern Weights and Measures Association**

At the SWMA 2023 Annual Meeting, Cory Hainy (SMA) stated they have not met to develop a position on this item.

The Committee feels that this item has merit. The Committee recommends this item move forward as a Developing item to allow for additional feedback regarding the use of static influence factor testing for automatic weighing systems.

**Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, no comments were heard on this item and the Committee does not have a recommendation.

At the 2024 NEWMA Annual Meeting, Brandi Harder (Rice Lake), representing the SMA, voiced support for this item. No comments were heard from regulators on this item.

The Committee recommended maintaining a Voting status and the body concurred.

### Scale Manufacturers Association (SMA)

At the 2024 SMA Spring Meeting the SMA indicated they supports this item.

#### **AWS-24.3 V N.2.2.3. Shift Test (Dynamic)**

(This item was Adopted.)

**Source: Marel Ltd.**

#### **Submitter's Purpose and Justification:**

Introduce dynamic shift test for automatic weigh labelers.

HB 44 currently only recognizes static shift tests but since automatic weighing systems that are designed to weigh only automatically should only be tested automatically, there should be a method to test the ability of an automatic only machine to cope with off-center loads.

NCWM Publication 14 AWS §35.1.8. Shift Test (copied below for convenience) already describes an automatic/dynamic shift test that has been used many times and is clearly understood by laboratories, inspectors, and manufacturers. By copying this over to HB 44 and adapting the wording slightly, we can better align HB 44 and PUB 14 and reduce confusion and misunderstandings.

*PUB 14 AWS*

*35.1. Static Tests*

**35.1.1. Increasing-load test...**

**35.1.2. Decreasing-load test...**

**35.1.3. Shift test...**

**35.1.4. Discrimination test...**

**35.1.5. Zero-load balance change...**

**35.1.6. Influence factor testing...**

*35.1.7. Dynamic tests: The device shall be tested at the highest speed for each weight range using standardized test pucks or packages. Test runs shall be conducted using four test loads as described in Table N.3.2. Each test load shall be run a minimum of 10 consecutive times.*

*35.1.8. Shift Test: To determine the effect of eccentric loading, for devices without a means to align packages, a test load equal to one-third (1/3) maximum capacity shall be passed over the load receiver or transport belt (1) halfway between the center and front edge, and (2) halfway between the center and back edge.*

(1)
(2)

The submitter acknowledged the following potential arguments: Testing shift dynamically is available for NTEP laboratories but is intentionally not made a requirement in Handbook 44. Dynamic shift testing is not expected to be carried out during field tests or subsequent evaluations.

The passage is fine but the name should be “Shift Test (Automatic)” as ‘automatic’ is frequently used in HB 44 where ‘dynamic’ is used in PUB 14.

The submitter requested Voting status in 2024.

### **NIST OWM Executive Summary for AWS-24.3 – N.2.2.3. Shift Test (Dynamic)**

#### **NIST OWM Recommendation:** Voting

- NIST HB 44 currently has no shift test specified for weigh-labelers that operate in the automatic mode only. Devices operating non-automatically are tested for eccentricity with a test load equal to ½ capacity. OIML R-51 specifies conducting this test at 1/3 capacity.
- Adoption of this item would align NIST Handbook 44 with OIML R-51, not only with the type of test but the test load required (1/3 the system’s capacity)
- Adding this will facilitate field testing of these devices to ensure accuracy when off-center loading occurs.

#### **Item Under Consideration:**

Amend Handbook 44 Automatic Weighing Systems Code as follows:

**N.2.2.3. Shift Test (Dynamic). - The device shall be tested at the normal operating speed. A test load equal to one-third (1/3) maximum capacity shall be passed over the load receiver or transport belt (1) halfway between the center and front edge a minimum of 10 consecutive times, and (2) halfway between the center and back edge a minimum of 10 consecutive times.**

**Note: The shift test is not applicable if the device has a means to align packages**

#### **NIST OWM Detailed Technical Analysis:**

Currently, NIST Handbook 44, Section 2.24. does not specify a shift test for weigh-labelers that only operate in the automatic mode. Devices operating non-automatically are tested for eccentricity with a test load equal to ½ capacity. OIML R-51 specifies conducting this test at 1/3 the system’s capacity.

Adoption of this item would align NIST Handbook 44 with OIML R-51 requirements for testing devices that operate in the automatic mode only, not only with the type of test but the test load required (1/3 the system’s capacity)

Adding this will facilitate field testing of these devices to ensure accuracy when off-center loading occurs.



## **Summary of Discussions and Actions:**

During the 2024 NCWM Interim meeting, Cory Hainy (SMA) and Loren Minnich (NIST OWM) made comments in support of the item. The S&T Committee assigned the item a Voting status.

At the 2024 NCWM Annual Meeting, Corey Hainy (SMA) supported the item.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Developing and seeks input from industry stakeholders.

At the 2024 CWMA Annual Meeting, a representative of the Scale Manufacturer's Association commented that the SMA supports this item.

The Committee recommends that this item remain as voting

### **Western Weights and Measures Association**

At the 2023 WWMA Meeting, Cory Hainy (SMA) remarked the association has not met on this item and intends to review it in the November 2023 SMA Meeting.

Kevin Schnepf (California) recommends this item be assigned a Developing status with pending review and position from the SMA.

Kurt Floren (Los Angeles County, California) recommends this item be assigned a Developing status. They raised a concern that the existing requirement for a shift test load is 50 % of the total scale capacity, they proceeded to question the reasoning behind the change in the shift test load to 1/3 of the total scale capacity.

The WWMA 2023 S&T Committee recommends this item be assigned a Developing status to allow the submitter to receive input from stakeholders. The Committee further recommends this item, AWS-24.1, N.5. Test Loads, and AWS-24.2 N.1.6. Influence Factor Testing be Blocked.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Cory Hainy (SMA) stated they have not met to develop a position on this item.

The Committee feels a separate shift test may not be practical for routine field testing and suggests incorporating the shift test into the existing test procedure. The Committee recommends the item move forward as a Developing item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, no comments were heard on this item and the Committee does not have a recommendation.

At the 2024 NEWMA Annual Meeting, Brandi Harder (Rice Lake), representing the SMA, voiced support for this item. No comments were heard from regulators on this item.

The Committee recommended maintaining a Voting status and the body concurred.

### **Scale Manufacturers Association**

At the 2024 SMA Spring Meeting the SMA indicated they supports this item.

## **WIM – Weigh-in-Motion Systems – Tentative Code**

### **WIM-23.1     V     Remove Tentative Status and Amend Numerous Sections Throughout**

(This item Failed.)

**Source: New York City DOT, C2SMART, and Kistler**

#### **Submitter’s Purpose and Justification:**

Provide a legal document that can be used by local and State agencies to certify Weigh-In-Motion (WIM) systems used for automated weight enforcement.

#### **Introduction**

The Brooklyn-Queens Expressway (BQE) is an aging and deteriorating 6-lane highway which comprises a critical link of I-278 - the sole Interstate highway in Brooklyn, connecting it to Manhattan, Staten Island, and Queens in New York. Constructed in 1954 and comprised of varying and complex structure types, the segment of the BQE between Atlantic Ave. Interchange to the South and Sands St. to the North is nearing the end of its design life. Urgent repairs are underway, while roughly 110 spans may be in need of intervention by 2028, and another 75 spans may be in need of intervention within the next decade. Weigh in Motion (WIM) sensors, installed in October 2019, have revealed overweight vehicles, excessively exceeding FHWA legal load limits, with gross vehicle weights (GVW) that range from just over 80,000 lbs to as high as 200,000. The continued presence of overweight vehicles on the BQE contributes to the continued structural deterioration of this aging piece of infrastructure. The New York State legislature recently authorized the New York City Department of Transportation to conduct automated overweight vehicle enforcement through a WIM demonstration program; however, a universal standard has not yet been established that specifically defines a protocol for calibration and certification by the New York State local Division of Weights and Measures.

In response to this challenge, this proposal seeks an amendment of Section 2.25 of NIST Handbook 44 to allow for Weigh-In-Motion Systems Used for Automated Vehicle Weight Enforcement. The remainder of this proposal lays out the justification for the amendment, using the BQE as an example to establish the urgent need for the amendment, supported by data received from other State programs, including New Jersey, Maryland, and Indiana. The City of New York is not alone in its struggle to maintain the safety and the structural integrity of its infrastructure. Guarding against violations of vehicle weight restrictions that are enacted to protect critical infrastructure is an issue of national concern.

The combined interstate data presented here stresses the national importance of establishing protocols for automated vehicle weight enforcement using WIM, citing:

the deleterious effects of overweight vehicles and axles on primary structural components and pavements;

the difficulty associated with the use of screening combined with stationary weighing stations to enforce vehicle weight regulations;

the percentages of overweight vehicles on major interstates across the nation; and the proven accuracy of WIM equipment used in several states across the nation.

The submitters requested that this be a Voting item in 2023.

### **NIST OWM Executive Summary for WIM-23.1 – Remove Tentative Status and Amend Numerous Sections Throughout**

**NIST OWM Recommendation:** Voting with recommended edits

- NIST OWM applauds the submitter’s efforts to address the concerns raised and incorporate the feedback received from the community into the Item Under Consideration. Our office supports this most recent version of the item and is of the opinion that all concerns identified by our office have been sufficiently addressed by the submitters.
- We agree that the best approach is to separate Section 2.25, which applies to WIM Systems used to screen and is a tentative code, from this new proposed Section 2.26, which will apply to WIM Systems used to enforce highway load limits.
- The proposed tolerance and test procedures are in line with internationally recognized documentary standards for WIM systems, such as OIML R 134 and ASTM E1318.
- Recommended Edits:
- Edit A.2. Exceptions as follows:
  - A.2. Exception. – This code does not apply to weighing systems intended for the collection of statistical traffic data and weighing systems used ~~for vehicle enforcement screening~~ for the purpose of screening and sorting the vehicles based on the vehicle weight to determine if a static weighment is necessary. (Also see Section 2.25. Weigh-In-Motion Systems Used for Vehicle Enforcement Screening – Tentative Code)
  - In the definition of WIM System, the term “estimate” should be replaced with “determine”.
  - In the definition of weigh-in-motion (WIM), the term “estimating” should be replaced with “determining”.
  - These systems are required to operate within the tolerances specified in Table T.2.3. and the weight values obtained from them are not an estimate.
  - In paragraph S.5.2. (a) there is a reference to paragraph S.5.4. Vehicle Recognition/Presence Device. This reference should be to paragraph S.5.3. Vehicle Recognition/Presence Device.

- In paragraph S.5.3. the second instance of the term “WIM systems” is missing the “s” at the end of the word “system”. Paragraph S.6. has this same issue.
- With these edits, NIST OWM is of the opinion that this item is fully developed and is ready to be voted upon.

### Item Under Consideration:

Amend Handbook 44 Weigh-In-Motions Systems Code as follows:

#### TABLE OF CONTENTS TO BE INSERTED WHEN ADOPTED INTO THE HANDBOOK

### **Section 2.26 Weigh-In-Motion Systems Used for Vehicle Direct Enforcement**

#### **A. Application**

**A.1. General. – This code applies to systems installed in a fixed location used to weigh vehicles, while in motion, for the purpose of direct enforcement of legal weight limits.**

**A.2. Exception. – This code does not apply to weighing systems intended for the collection of statistical traffic data and weighing systems used for vehicle enforcement screening.**

**A.3. Additional Code Requirements. – In addition to the requirements of this code, weigh-in-motion systems shall meet the requirements of Section 1.10. General Code.**

#### **S. Specifications**

### **S.1. Design of Indicating and Recording Elements and of Recorded Representations.**

**S.1.1. Ready Indication. – The system shall provide a means of verifying that the system is operational and ready for use.**

**S.1.2. Value of System Division Units. – The value of a system division “d” expressed in a unit of weight shall be equal to:**

**(a) 1, 2, or 5; or**

**(b) a decimal multiple or submultiple of 1, 2, or 5.**

**Examples: divisions may be 10, 20, 50, 100; or 0.01, 0.02, 0.05; or 0.1, 0.2, 0.5, etc.**

**S.1.2.1. Units of Measure. – The system shall indicate weight values using only a single unit of measure.**

**S.1.3. Maximum Value of Division. – The value of the system division “d” weigh-in-motion (WIM) system shall not be greater than 200 kg or 500 lb.**

**S.1.3.1. Number of System Divisions. – The number of system divisions shall be a minimum of 50 and a maximum of 1,000.**

**S.1.3.2. Minimum Capacity. – The minimum capacity in system divisions shall be 10.**

**S.1.4. Value of Other Units of Measure.**

**S.1.4.1. Speed. – Vehicle speeds shall be measured in miles per hour or kilometers per hour.**

**S.1.4.2. Axle-Spacing (Length). – The center-to-center distance between any two successive axles shall be measured in:**

**(a) meters and decimal submultiples of a meter;**

**(b) feet and inches; or**

**(c) feet and decimal submultiples of a foot.**

**S.1.4.3. Vehicle Length. – If the system is capable of measuring the overall length of the vehicle, the length of the vehicle shall be measured in feet and/or inches, or meters.**

**S.1.5. Capacity Indication. – An indicating or recording element shall not display nor record any values greater than 105 % of the specified capacity of the load receiving element.**

**S.1.6. Identification of a Fault. – Fault conditions affecting accuracy as specified in Table T.2.3. Maintenance Tolerances for Accuracy shall be presented to the operator in a clear and unambiguous means. No weight values shall be indicated or recorded when a fault condition is detected. The following fault conditions shall be identified:**

**(a) Vehicle speed is below the minimum or above the maximum system specified speed.**

**(b) The maximum number of vehicle axles as specified has been exceeded.**

**(c) A change in vehicle speed greater than that specified has been detected.**

**(d) Imbalanced weight between the left and right wheels has exceeded the specified values.**

**(e) Vehicle has changed lanes between or in the proximity of the first and the last sensors.**

**(f) Any axle or wheel, or part of each is not on the load-receiving element of the sensors.**

**(g) Vehicle direction of travel is not valid for the installation.**

**S.1.7. Recorded Representations.**

**S.1.7.1. Values to be Recorded. – At a minimum, the following values shall be printed and/or stored electronically for each vehicle weighment:**

**(a) transaction identification number;**

- (b) station ID;**
- (c) lane identification (required if more than one lane at the site has the ability to weigh a vehicle in motion);**
- (d) vehicle speed;**
- (e) number of axles;**
- (f) weight of each axle;**
- (g) identification and weight of axle groups;**
- (h) axle spacing;**
- (i) gross vehicle weight;**
- (j) total vehicle length;**
- (k) all fault conditions that occurred during the weighing of the vehicle, as identified in paragraph S.1.6. Identification of a Fault;**
- (l) violations, as identified in paragraph S.2.1. Violation Parameters, which occurred during the weighing of the vehicle; and**
- (m) time and date.**

**Note: Consult the specific jurisdictional legislation for additional values that may be required to issue enforcement violations. All gross vehicle, axle, and axle group weights must be printed and/or stored with the corrected values that include any necessary reductions due to the system tolerance and adopted violation thresholds. Violation thresholds may be dependent on additional items, not specified in this code.**

**S.1.8. Value of the Indicated and Recorded System Division. – The value of the system’s division “(d),” as recorded, shall be the same as the division value indicated.**

## **S.2. System Design Requirements.**

**S.2.1. Violation Parameters. – The instrument shall be capable of accepting user-entered violation parameters for the following items:**

- (a) single axle weight limit;**
- (b) axle group weight limit;**
- (c) gross vehicle weight limit; and**
- (d) bridge formula maximum.**

**The instrument shall display and/or record violation conditions when these parameters have been exceeded.**

**Note: Jurisdiction-defined weight limits for S.2.1 Violation Parameters (a) through (d) can be used to determine the violation.**

**S.3. Design of Weighing Elements.**

**S.3.1. Multiple Load-Receiving Elements. – An instrument with a single indicating or recording element, or a combination indicating-recording element, that is coupled to two or more load-receiving elements with independent weighing systems, shall be provided with means to prohibit the activation of any load-receiving element (or elements) not in use, and shall be provided with automatic means to indicate clearly and definitely which load receiving element (or elements) is in use.**

**S.4. Design of Weighing Devices. – WIM systems for direct enforcement of legal weight limits shall meet the requirements of this code.**

**S.5. Design of Balance**

**S.5.1. Zero-Tracking Device. – A zero-tracking device shall have a range of 4% of the system capacity and operate only when:**

- (a) the system is in a no-load condition;**
- (b) is in stable equilibrium; and**
- (c) the corrections are not more than 0.5 d per second**

**S.5.2. Totalizing Device. – A WIM system may be provided with a totalizing device for determining gross vehicle weight which operates:**

- (a) automatically, in which case the instrument shall be provided with a vehicle recognition device defined in S.5.4. Vehicle Recognition/Presence Device; or**
- (b) semi-automatically (e.g., it operates automatically following a manual command).**

**S.5.3. Vehicle Recognition/Presence Device. – WIM systems which are able to operate without the intervention of an operator shall be provided with a vehicle recognition device. The device shall detect the presence of a vehicle in the weigh zone and shall detect when the whole vehicle has been weighed. WIM systems shall not indicate or print the vehicle mass unless all wheel loads of the vehicle have been weighed.**

**S.6. Accidental Breakdown and Maladjustment. – WIM systems shall be so constructed that an accidental breakdown or maladjustment of control elements likely to disturb its correct functioning cannot take place without its effect being evident.**

**S.7. Marking Requirements. – In addition to the marking requirements in G-S.1. Identification, the system shall be marked with the following information:**

- (a) value of the system division “d”;**
- (b) operational temperature limits;**
- (c) number of instrumented lanes (not required if only one lane is instrumented);**

- (d) minimum and maximum vehicle speed;**
- (e) maximum number of axles per vehicle;**
- (f) maximum change in vehicle speed during weighment;**
- (g) minimum and maximum load; and**
- (h) any restrictions specified in the NTEP Certificate of Conformance.**

**S.7.1. Location of Marking Information. – The marking information required in Section 1.10. General Code, G-S.1. Identification and S.7. Marking Requirements shall be visible after installation. The information shall be marked on the system or recalled from an information screen.**

## **N. Notes**

### **N.1. Test Procedures.**

**N.1.1. Selection of Test Vehicles. – All dynamic testing associated with the procedures described in each of the subparagraphs of N.1.6 Test Procedures shall be performed with vehicles of these three types, at a minimum.**

- (a) a two-axle, six-tire, single-unit truck or Federal Highway Administration (FHWA) Class 5; that is, a vehicle with two axles with the rear axle having dual wheels;**
- (b) a three-axle, single-unit truck or FHWA Class 6; and**
- (c) a five-axle, single-trailer truck or FHWA Class 9 (3S2 Type).**
- (d) The gross vehicle weights shall be as stated in N.1.2.2. Dynamic Test Loads.**

**Note 1: Consideration should be made for testing the system using vehicles which are typical to the roadway in which the system is installed if different than the types listed in (a) through (c) above.**

**Note 2: If the WIM system will be used to enforce the weight limit for vehicles with liquid loads, a vehicle with a liquid load shall be included in the selection of test vehicles.**

**N.1.1.1. Weighing of Test Vehicles. – All test vehicles shall be weighed statically on a reference scale, meeting the requirements of Appendix A, before being used to conduct dynamic tests.**

**N.1.1.2. Determining Reference Weights for Axles, Axle Groups, and Gross Vehicle Weight. – The reference weights shall be the average weight value of a minimum of three static weighments of all single axles, axle groups, and gross vehicle weight on a reference scale before being used to conduct the dynamic tests.**

**Note: The axles within an axle group are not considered single axles.**

### **N.1.2. Test Loads.**



**N.1.2.1.Static Test Loads. – All static test loads shall use certified test weights.**

**N.1.2.2.Dynamic Test Loads. – Test vehicles used for dynamic testing shall be loaded as specified below. Except when testing for liquid loads, the “load” shall be non-shifting and shall be positioned to present as close as possible, an equal side-to-side load.**

**(a) a half load condition (60 to 80% of the legal load limit of the test vehicle) for a minimum of 10 runs per test vehicle type;**

**(b) a full load condition (> 85% of the legal load limit for the test vehicle) for a minimum of 20 runs per test vehicle type; and**

**(c) When it is anticipated that a system will be used to enforce weight limits for vehicles that may be unloaded, e.g., an unloaded Class 9 vehicle crossing a bridge with a 20 TN maximum capacity, tests shall include unloaded vehicles as part of the test load.**

**N.1.3. Reference Scale. – Each reference vehicle shall be weighed statically on a multiple platform vehicle scale, an axle-load scale, portable axle-load weighers, or wheel-load weighers.**

**The scale shall be tested prior to use to establish reference test loads and shall meet the applicable NIST Handbook 44 tolerances. The official with statutory authority has the discretion to establish the location of the reference scale and timeframe in which it shall be tested.**

**N.1.3.1.Multi-Independent Platform Vehicle Scale System. – When using a multi-independent platform vehicle scale system, the three individual weighing/load receiving elements shall be of such dimension and spacing to facilitate the single-draft weighing of all reference test vehicles;**

**(a) the simultaneous weighing of each single axle and axle group of the reference test vehicles on different individual elements of the scale; and**

**(b) gross vehicle weight determined by summing the values of the different reference axle and reference axle groups of a test vehicle.**

**N.1.3.2.Axle-Load Scale. – When using an axle-load scale, each individual axle or axle group of the reference test vehicle shall be measured on the axle-load scale. Only one single axle or axle group for measurement shall be on the single platform, while other single axles or axle groups shall be off the platform. The gross vehicle weight shall be determined by summing all the single axles and axle groups.**

**N.1.3.3.Portable Axle-Load Weighers.**

**(a) When using a single portable axle-load weigher, each individual axle or axle group of the reference test vehicle shall be measured on the portable axle-load weigher. Only one single axle or axle group for measurement shall be on the weighing element of the device. The other single axles or axle groups shall not be in contact with the weighing element. The gross vehicle weight shall be determined by summing all the single axles and axle groups.**

**(b) When using more than a single portable axle-load weigher, each individual axle or axle group of the reference test vehicle shall be on the weighing element of a device. The gross vehicle weight shall be determined by summing all the single axles and axle groups.**

**N.1.3.4. Wheel-Load Weighers. – When using wheel-load weighers, each individual axle load of the reference test vehicles shall be measured on wheel-load weighers. The gross vehicle weight shall be determined by summing all axle loads.**

**When utilizing portable axle-load weighers or wheel-load weighers to determine the value of individual axles or axle-group loads, the reference vehicle shall be in a reasonably level position not to exceed 3 degrees or 5 % at the time of such determination.**

**N.1.4. Test Speeds. – All dynamic tests shall be conducted at two designated speeds.**

**(a) at a high speed – posted speed limit (Vmax); and**

**(b) at a low speed – site-specific minimum speed, not below manufacturer’s requirement (Vmin).**

**N.1.5. Reference Axle Spacings. – To establish reference axle spacing, before measuring the axle spacing, the test vehicle shall be positioned straight, and the driving axle shall also be straight. A steel tape measure shall be used for measurement. Both left and right axle spacing shall be measured, and the average of two measurements shall be recorded by the nearest cm (inches). Each axle spacing shall be made by a single measurement.**

**N.1.6. Test Procedures.**

**N.1.6.1. Dynamic Load Test. – The dynamic test shall be conducted using the test vehicles defined in N.1.1. Selection of Test Vehicles and at the load condition as stated in N.1.2. Test Loads and at the speed as stated in N.1.4. Test Speeds. The number of runs shall be per Table N.1.6.**

**At the conclusion of the dynamic test, there shall be a minimum of 20 weight readings for each single axle, axle group, and gross vehicle weight of each test vehicle. The tolerance for each weight reading shall be based on the percentage values specified in Table T.2.3. Maintenance Tolerances.**

**Note. Any vehicle records identified as fault conditions listed in S.1.6. Identification of a Fault or jurisdiction defined fault conditions shall be excluded from the minimum weight readings in N.1.6.1. Dynamic Load Test.**

**See Table N.1.6 below to summarize the minimum number of test runs.**

<b><u>Table N.1.6</u></b>	
<b><u>Minimum Number of Test Runs per Each Test Vehicle</u></b>	
<b><u>Load Condition</u></b>	<b><u>Speed</u></b>
<b><u>Half Load (10 runs)</u></b>	<b><u>High Speed Vmax (5 runs)</u></b>
	<b><u>Low Speed Vmin (5 runs)</u></b>
<b><u>Full Load (20 runs)</u></b>	<b><u>High Speed Vmax (10 runs)</u></b>

<u>Table N.1.6</u> <u>Minimum Number of Test Runs per Each Test Vehicle</u>	
<u>Load Condition</u>	<u>Speed</u>
	<u>Low Speed Vmin (10 runs)</u>

**N.1.6.2. Axle Spacing Test.** – **The axle spacing test is a review of the displayed and/or recorded axle spacing distance of the test vehicles. The tolerance value for each distance shall be based on the tolerance value specified in T.2.4. Tolerance Value for Axle Spacing.**

## T. Tolerances

### T.1. Principles.

**T.1.1. Design.** – **The tolerance for a weigh-in-motion system is a performance requirement independent of the design principle used.**

### T.2. Tolerance Values for Accuracy.

**T.2.1. Acceptance Tolerance.** – **Acceptance tolerance shall be 50% of tolerances in Table T.2.3. Maintenance Tolerances for Accuracy. The acceptance tolerance shall apply to a new installation, within 30 days of a new installation being placed in service, when an existing system undergoes major reconditioning or overhaul, or during type evaluation.**

**T.2.2 Tests Involving Digital Indications or Representations.** – **To the tolerances that would otherwise be applied in paragraphs T.2.3. Tolerance Value for Dynamic Load Test, there shall be added an amount equal to one-half the value of the system division to account for the uncertainty of digital rounding.**

**T.2.3. Maintenance Tolerance Values for Dynamic Load Test.** – **The tolerance values applicable during dynamic load testing are as specified in Table T.2.3. for direct enforcement purposes.**

<u>Table T.2.3.</u> <u>Maintenance Tolerances</u>	
<u>Load Description</u>	<u>Tolerance as a Percentage of Applied Test Load</u>
<u>Axle Load</u>	<u>± 20 %</u>
<u>Axle Group Load (including bridge formula)</u>	<u>± 15 %</u>
<u>Gross Vehicle Weight</u>	<u>± 10 %</u>

**T.2.4. Tolerance Value for Axle Spacing.** – **The tolerance value applied to each axle spacing measurement shall be ± 0.15 m (6 inches) at 100% compliance.**

### T.3. Influence Factors.

– **The following factors are applicable to tests conducted under controlled conditions only.**

**T.3.1. Temperature.** – **The instrument shall operate within tolerance throughout the specified operational temperature range.**

**T.3.2. Temperature Effect on Zero-Load Balance. – The zero-load indication shall not vary by more than one division per 5°C (9°F) change in temperature.**

**T.3.3. Power Supply. – System shall satisfy the tolerance requirements in Table T.2.3. Maintenance Tolerance for Accuracy under voltage ranges of -15% to +10% of the marked nominal line voltage(s) at 60 Hz or the voltage range marked by the manufacturer at 60 Hz. The battery-operated systems shall satisfy the tolerance requirements in Table T.2.3. Maintenance Tolerance for Accuracy when the battery power output is not excessive or deficient.**

**T.4. Radio Frequency Interference (RFI) and Other Electromagnetic Interference Susceptibility. – The difference between the weight indication due to the disturbance and the weight indication without the disturbance shall not exceed the tolerance value as stated in Table T.2.3. Maintenance Tolerances for Accuracy.**

#### **UR. User Requirements**

**UR.1. Selection Requirements. – Equipment shall be suitable for the service in which it is used with respect to elements of its design, including but not limited to, its capacity, number of system divisions, value of the system division, or verification system division, and minimum capacity.**

**UR.2. Installation and Maintenance.**

**UR.2.1. System Modification. – The dimensions (e.g., length, width, thickness, etc.) of the load receiving element of a system shall not be changed beyond the manufacturer’s specifications, nor shall the capacity of a sensor be increased beyond its design capacity by replacing or modifying the original primary indicating or recording element with one of a higher capacity, except when the modification has been approved by a competent engineering authority, preferably that of the engineering department of the manufacturer of the system, and by the weights and measures authority having jurisdiction over the system.**

**UR.2.2. Foundation, Supports, and Clearance. – The foundation and supports shall be such as to provide strength, rigidity, and permanence of all components.**

**On load-receiving elements, which use moving parts for determining the load value, clearance shall be provided around all live parts to the extent that no contacts may result when the load-receiving element is empty, nor throughout the weighing range of the system.**

**UR.2.3. Access to Weighing Elements. – If necessary, adequate provision shall be made for inspection and maintenance of the weighing elements.**

**UR.3. Maximum Load. – A system shall not be used to weigh a load of more than the marked maximum load of the system.**

**UR.4. Enforcement Guidance. – Prior to the issuance of an enforcement violation, the user shall ensure compliance with specific jurisdictional legislation and/or protocols. All gross vehicle, axle, and axle group weights must be printed and/or stored with the corrected values that include any necessary reductions due to the system tolerance and adopted violation thresholds.**

**UR.5. Notification of Violation. – If a violation occurs, there shall be an audible or visual notification provided to the vehicle operator. The method used to provide notification of a violation shall be determined by the jurisdiction with authority.**

*Add the following definitions to Appendix D:*

**axle. – The axis oriented transversely to the nominal direction of vehicle motion, and extending the full width of the vehicle, about which the wheel(s) at both ends rotate. [2.26]**

**axle-group load. – The sum of all tire loads of the wheels on a group of adjacent axles; a portion of the gross-vehicle weight. [2.26]**

**axle load. – The sum of all tire loads of the wheels on an axle; a portion of the gross-vehicle weight. [2.26]**

**axle spacing. – The distance between the centers of any two axles. When specifying axle spacing, the axels used also need to be identified. [2.26]**

**weigh-in-motion (WIM). – A process of estimating a moving vehicle’s gross weight and the portion of that weight that is carried by each wheel, axle, or axle group, or combination thereof, by measurement and analysis of dynamic vehicle tire forces. [2.26]**

**WIM System. – A set of load receptors and supporting instruments that measure the presence of a moving vehicle and the related dynamic tire forces at specified locations with respect to time; estimate tire loads; calculate speed, axle spacing, vehicle class according to axle arrangement, and other parameters concerning the vehicle; and process, display, store, and transmit this information. This standard applies only to highway vehicles. [2.26]**

### **NIST OWM Detailed Technical Analysis:**

Permanently installed WIM systems are used in several countries around the world and are generally used for protection of fragile and critical infrastructure. The submitters clearly showed that there is a need for direct and permanent enforcement.

This item was originally submitted in August 2022 and was given an Informational status at the 2023 Interim meeting. Since the submittal of the item in 2022, the submitters have worked with the S&T Committee and NIST OWM to address concerns heard from stakeholders.

During this time, NIST OWM provided the submitters with a list of concerns and a gap analysis comparing the proposal to the Scale code in Handbook 44 and OIML R 134 *Automatic instruments for weighing road vehicles in motion and measuring axle loads*. With the proposal under consideration, the submitters have addressed all concerns identified by our office.

The proposal under consideration:

- Leaves the existing code for screening WIM systems in section 2.25. untouched.
- Includes similar requirements (e.g., voltage variation, definition of acceptance tolerance) as are applicable to scales under section 2.20. of Handbook 44 (e.g., T.2. & T.3.).

- Prescribes tolerance levels and test procedures that are in line with internationally recognized documentary standards, such as OIML R 134 and ASTM E1318.
- Includes guidance when considering penalties for overweight vehicles (UR.4.).
- Does not include any requirements regarding the provision of evidence to support unattended operation as this is deemed to fall outside the scope of Handbook 44. The requirement regarding the required evidence for unattended operation is left up to the state’s enforcement body.
- Does not include multiple accuracy classes as that could hinder uniformity among the states that implement WIM systems for direct enforcement.

OWM suggests the following edits:

- Edit A.2. Exception as follows:
  - A.2. Exception. – This code does not apply to weighing systems intended for the collection of statistical traffic data and weighing systems used for vehicle enforcement screening for the purpose of screening and sorting the vehicles based on the vehicle weight to determine if a static weighment is necessary. (Also see Section 2.25. Weigh-In-Motion Systems Used for Vehicle Enforcement Screening – Tentative Code)
  - In the definition for weigh-in-motion (WIM) we suggest replacing the term “estimating” with “determining” as shown below:
 

weigh-in-motion (WIM). – A process of determining a moving vehicle’s gross weight and the portion of that weight that is carried by each wheel, axle, or axle group, or combination thereof, by measurement and analysis of dynamic vehicle tire forces. [2.26]
  - In the definition for WIM System we suggest replacing the term “estimate” with “determine” as shown below:
 

WIM System. – A set of load receptors and supporting instruments that measure the presence of a moving vehicle and the related dynamic tire forces at specified locations with respect to time; determine tire loads; calculate speed, axle spacing, vehicle class according to axle arrangement, and other parameters concerning the vehicle; and process, display, store, and transmit this information. This standard applies only to highway vehicles. [2.26]
  - These systems are required to operate within the tolerances specified in Table T.2.3. and the weight values obtained from them are not an estimate.
  - In paragraph S.5.2. (a) there is a reference to paragraph S.5.4. Vehicle Recognition/Presence Device. This reference should be to paragraph S.5.3. Vehicle Recognition/Presence Device. as shown below:
 

S.5.2. Totalizing Device. – A WIM system may be provided with a totalizing device for determining gross vehicle weight which operates:

    - (a) automatically, in which case the instrument shall be provided with a vehicle recognition device defined in S.5.3. Vehicle Recognition/Presence Device; or

- In paragraph S.5.3. the second instance of the term “WIM systems” is missing the “s” at the end of the word “system”. Paragraph S.6. has this same issue.

With these edits OWM is of the opinion that the proposal is fully developed and ready to be voted upon.

### Summary of Discussions and Actions:

At 2023 NCWM Interim Meeting, the Committee has updated this item to the latest version received from the submitter. In the most recent version of the proposal, the submitters changed N.1.3. to require the reference scale be tested no more than 2 weeks prior to the test of the WIM scale, instead of 24 hours. The Committee does not agree with this change and has decided to leave it as currently written in NIST HB 44. The Committee continues to work on this item, including User Requirements, to address concerns it heard during the NCWM Interim. The submitters intend to provide a demonstration of a WIM scale in use in the near future. The Committee has decided to leave the item as informational and encourages the submitters to continue to work with the Committee, NIST OWM, and stakeholders for further development.

At the 2023 NCWM Annual Meeting, the Committee used the updated (7/11/23) proposal from the submitters as a basis for the current Item Under Consideration, but with changes in the following sections: S.1.6, N.1.1.2 Note 1, N.1.2.3 (a), N.1.3., N.1.4., Table N.1.5., N.1.6.1., T.2.4., and UR.4. N.1.5.4. was removed. The Committee also believes that N.1.3 needs to better clarify the use of “single platform vehicle scale”. As written, it currently promotes split weighing, or could be confused with the use of axle-load scales. The Committee encourages the submitters to continue to work with the Committee, NIST OWM and other stakeholders to further develop this item.

At the NCWM 2024 Interim Meeting, the Committee updated the item to address the technical comments heard during open hearings. Updates include removing Class E, changes to N.1.3. Reference Scale and subsequent paragraphs, the addition of UR.5 Notification of Violation, paragraph renumbering, and other editorial changes. The Committee feels the item is fully developed and has assigned it a voting status.

At the NCWM 2024 Annual Meeting, the item received support from the submitters, Walt Remmert (PA), Mike Harrington (OR), Jim Willis (NY), Frank Greene (CT) and Mike Peeler (NJ). NIST OWM supports the item with several recommended edits.

Tim Chesser (AR) opposes the item due to concerns about test proposed procedures and tolerance. Alison Wilkinson (MD) opposes the item. They believe this instrument does not belong in NIST Handbook 44 and have concerns about W&M resources. Aaron Yanker (CO) opposes the item due to concerns about test procedures, vague language, and large tolerances. Robert Huff (DE) has concerns about the amount of time consumed by testing. The Scale Manufacturers Association opposes the item and recommends adopting the tolerances set out in OIML R 134. Kevin Schnepf (CA) opposes the item due to concerns about the test procedures and the large tolerances. Joel Lavicky (NE) opposes the item due to concerns about the tolerances and the lack of opportunity for truck drivers to defend themselves. Valerie Forbes (DE) agreed with Maryland’s comments and stated that the code should not be included in Handbook 44 if it’s used to generate revenue.

The Committee made changes to the item per suggestions from the NIST OWM Analysis, including changes to paragraph A.2. Exception, the definitions below, and editorial changes to S.5.2., S.5.3., and S.6.

A.2. Exception. – This code does not apply to weighing systems intended for the collection of statistical traffic data and weighing systems used for the purpose of screening and sorting the vehicles based on the

vehicle weight to determine if a static weighment is necessary. (Also see Section 2.25. Weigh-In-Motion Systems Used for Vehicle Enforcement Screening – Tentative Code)

weigh-in-motion (WIM). – A process of determining a moving vehicle’s gross weight and the portion of that weight that is carried by each wheel, axle, or axle group, or combination thereof, by measurement and analysis of dynamic vehicle tire forces. [2.26]

WIM System. – A set of load receptors and supporting instruments that measure the presence of a moving vehicle and the related dynamic tire forces at specified locations with respect to time; determine tire loads; calculate speed, axle spacing, vehicle class according to axle arrangement, and other parameters concerning the vehicle; and process, display, store, and transmit this information. This standard applies only to highway vehicles. [2.26]

During the voting session, the item failed.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the 2022 WWMA Annual Meeting, Tanvi Pandya (New York City DOT) stated technologies have moved on. Tanvi Pandya noted New York City DOT has data since 2019 showing that accuracy can be met on the devices. They added the Handbook is outdated and needs to be updated to provide a way to enforce and it cannot be overstated the number of overweight vehicles that need to be regulated. Tanvi Pandya recommended a Voting status.

Chaekuk Na (Rutgers University) stated the submitters of the item tried to meet the standard and got less than 6 % error with 100 % compliance. They stated Indiana DOT conducted an independent test and received results within 5 % error.

Jess Helmlinger (Kistler Group) clarified Chaekuk Na’s comments regarding test loads with testing occurring with both loaded and unloaded vehicles in live traffic and static weights for fairness. They noted changing the test procedure on live traffic and status weights had no impact. Jess Helmlinger made reference to the current tentative code for the tolerances are wide and questioned how to test currently – use live trucks and a reference scale. They confirmed this is for law enforcement and not commercial weighing and the submitters have worked with NIST and a multitude of states. They also stated the item is intended for states that want to use automated enforcement and would not force any jurisdiction to use it. Jess Helmlinger recommended a Voting status.

Matt Douglas (State of California, Division of Measurement Standards on behalf of S&T Committee) sought clarification about the line inside the proposed tolerance table and what the purpose of the second statement. On the last line in the table, it says that the gross vehicle weight shall be  $\pm 10\%$  but it also says  $\pm 6\%$ .

Jess Helmlinger addressed Matt Douglas’s comments and clarified the 6 % is for gross vehicle weight with a 95 % compliance. They referred to the proposed tolerance table and noted the outcome cannot have more than 5 % of the values outside the tolerance. Jess Helmlinger stated if any value is outside of 10 % accuracy, then it fails the test. 95 % of the values must be within the values.

Jan Konijnenburg (NIST Associate) confirmed NIST has been involved with this item but has not reviewed the proposal in detail to come to a conclusion. Jan Konijnenburg made reference the WIM code that currently exists is idle and obsolete. Jan Konijnenburg acknowledged this is a method of a WIM



system enforcement. Jan Konijnenburg stated he is looking forward to how this will develop. Jan Konijnenburg made no recommendation at this time for the status of this item.

Raymond Johnson (Fairbanks Scales, Inc., representing the Scale Manufacturers Association) commented the SMA has not met and has not formulated a position on this item. Johnson commented the SMA is scheduled to meet in November 2022.

Matt Douglas believes that there is some merit to some of the item. Douglas recommended keeping the accuracy class “A” and add accuracy class “E”.

Kenn Burt (San Luis Obispo County, California on behalf of S&T Committee) sought clarification if industry has seen this proposal and understand what they might be dealing with regard to how the WIM system will be used and applied for enforcement?

Tanvi Pandya addressed Kenn Burt’s question regarding industry reviewing this item. They commented the submitters have met regularly and developed a task force. Tanvi Pandya commented the task force has discussed this for the past several months. They also commented they have not directly engaged with the trucking industry but have spoken with some freight industry in general.

Jess Helmlinger commented the Commercial Vehicle Safety Alliance (CVSA) has been made aware of this item.

During Open Hearings there was testimony that neither the SMA nor NIST has evaluated this proposal. The Committee looks forward to the analysis of this item by NIST and SMA. The Committee asked the submitters questions about the tolerance table “T.2.2. Tolerances for Accuracy Class E”, specifically the last line in the table. The submitter clarified their statement made during open hearings in the Committee work session. The Committee recommended that the submitter consult the Scales Code for similar applications to expressing tolerances.

The WWMA S&T Committee recommended that this item be assigned a Developing status.

At the 2023 WWMA Annual Meeting, a presentation was given from the submitters of this item regarding updated language provided for consideration and posted on the WWMA website, Events – Meeting Documents – WIM.23-1 Proposed Language. The submitters spoke to:

- This device is not a scale in the traditional application and intended for use dynamically of overweight vehicle enforcement.
- The intent is to remove the “Tentative” status for Class E devices. The “Tentative” status would remain for Class A devices.
- A demonstration was conducted on a similar device in April 2023.
- This application would exclude all liquid tank trucks.
- It is difficult to be consistent with vehicle positioning. The submitter clarified that if the vehicle is not in the correct position the system will default to “Error”. This “Error” is an appropriate performance function.

Cory Hainy (SMA) remarked the association formed a position in April 2023 of opposition to this item prior to the updated language being proposed and will meet in November 2023 to reassess the item. It

was reemphasized that the proposed tolerances were a point of contention with the association. The association would like to see revisions that address dynamic weighing should not be allowed a greater tolerance, acceptance and maintenance tolerances should be applied, and harmonizing existing tolerances with the scale code.

Loren Minnich (NIST OWM) stated OWM reached out to the submitter to clarify the intention regarding tentative and permanent status for “Class A” and “Class E” devices subject to this code. Examples were provided in open hearing of existing code such as Grain Analyzers as an example of separating this code for enforcement and screening purposes.

The Committee posed the following questions:

- Can the submitter clarify the intent of all weights for 100% compliance regarding the applicable tolerances?

The submitter response clarified the device should perform within the applicable tolerances at all test loads and that a fault qualifies towards the 100% compliance.

- Can the submitter clarify what is meant by 100% compliance regarding T.2.4?

The submitter clarified the axle spacing must be predetermined by the inspector and must match the device. The system will identify a bridge formula violation and the inspector has to accurately measure the axle spacing and then verify the system measurement within the tolerance specified with T.2.4

- Can the submitter provide data to support the  $\pm 10\%$  to  $20\%$  tolerance range?

The submitter response clarified the intent of the use of the device is for dynamic and not static weighment. Scales currently function at a lower range of  $6\%$  but the addition of the  $100\%$  compliance is to justify the tolerance. It was expressed the intention of the proposed code is to enforce grossly overweight vehicles.

The submitter clarified the  $100\%$  compliance came from the original proposed  $95\%$  compliance. The submitter clarified  $100\%$  of the total number of runs would need to be within tolerance.

- Can the body please clarify how or if 2.20 scale code regarding WIM systems and the proposed WIM system code will impact each other?

Loren Minnich clarified each section of the existing code has an application section to identify what devices are covered by that code. The application section for each code should be reviewed to verify that there is no overlap.

Cory Hainy (SMA) raised concern regarding tolerances specifically whether OIML R 134-1 standards were considered.

Chaekuk Na (Rutgers) stated OIML 134-1 standards were considered and that there are different levels of accuracy. The tolerances selected are currently being used in other countries and the F-10 for  $10\%$  gross meet the proposed tolerances.

Cory Hainy (SMA) reinforced the concern regarding the large tolerances and spoke to already existing tolerances. Existing scales are held to certain standards even if used for law enforcement purposes.

Tanvi Pandya (New York DOT) clarified this is a dynamic test and supports the tolerances as written.

Aaron Yanker (Colorado Dept. Ag Weights and Measures) questioned the note in Table 1. The submitter responded the note regarding the higher accuracy class is original language of the item.

The WWMA S&T Committee recommends that the NCWM S&T Committee consider incorporation of the updated language as provided by the submitter and that this item remain Informational. This will allow stakeholders to provide comments on the updated language. We further recommend that NCWM S&T Committee consider the comments and questions which came up in the WWMA S&T Open Hearing Session while further developing the item with special attention to the comments from NIST OWM.

Updated language will be included in the WWMA S&T Committee 2023 Final Report as an Appendix to the item.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, Dr. Nasif presented a presentation he stated that the device currently operates within 6 % of the Type III ASTM Standard. The submitter stated that their intentions is for direct enforcement fines to not apply within 10 % of weight limit based on local enforcement procedures.

Peter Fedechko (International Road Dynamics) supported this item.

Tim Chesser (Arkansas) stated that he liked the language on page 167 lines 25-28. They asked why strike paragraph B and they also cited some errors on page 170.

Paul Floyd (Louisiana) stated that he has concerns about the accuracy of this system. He stated that he would support this item for screening purposes and recommends it moving forward as Developing.

The SWMA S&T Committee asked about the speed and weight requirements used for testing in the proposal not matching with what the devices will be used to regulate. The Committee also questioned whether these devices would receive a type evaluation from NTEP if specifications were added to the handbook. Additionally, the Committee questioned whether a direct enforcement procedure should be separated from the tentative screening code.

The SWMA S&T Committee recommended this item move forward as a Developing Item.

At the 2023 SWMA Annual Meeting, Tanvi Pandya (NYC DOT and co-submitter) gave a presentation on the item. They had some edits since the July report. They stated these systems are used internationally, and it isn't realistic to statically weigh the 10 % of all trucks that are overweight on the road. Tanvi Pandya feels the tolerance is acceptable for enforcement purposes. They stated that this device is to be used for law enforcement and screening purposes only and not commercial applications. They noted some jurisdictions have raised concerns to her about removing the tentative status. Tanvi Pandya also stated that have not had a chance to resolve some issues with NIST, and that the New York Department of Agriculture is requiring a corresponding code in Handbook 44 before they will certify the weighing system.

Chaekuk Na (Rutgers University and co-submitter) stated they are trying to harmonize the language in the item with the OIML code. Chaekuk Na stated fuel consumption of the test vehicle is not relevant due to the large tolerances allowed in their current code.

Cory Hainy (SMA) stated they are opposed to the item and have not had a chance to review the latest revision. SMA stated they are concerned that enforcement scales are already defined, acceptance and maintenance

tolerances have not already been established, and that adding it to the WIM code will create two conflicting law enforcement codes. The specifics of their concerns are in their April positions from SMA.

Tim Chesser (Arkansas) echoed Cory Hainy's position and asked what other states besides New York and Maryland plan to use this code? Tim Chesser also raised a concern that once this code is in the handbook some states would be forced to enforce it. They also stated the tolerances were too wide for enforcement. He also expressed concern about the axle spacing measurement being confusing.

Alison Wilkinson (Maryland) raised concerns about the lack of standards, the use of the word "may", and stated the reference scale code is vague in regard to testing logistics such as how far or near the reference scale should be to the system being tested. They also raised concerns about the fuel consumption of the test vehicles. Alison Wilkinson stated Maryland is opposed to this item, and that agrees with Tim Chesser's comments. They believe this code should only be used for screening.

Mauricio Mejia (Florida) agreed with the concerns raised by other commenters, questioned whether this is the proper channel for this type of code, and that it should only be used for gross vehicle weight.

Juana Williams (NIST OWM) has concerns about combining tentative and non-tentative codes. Juana Williams stated NIST OWM is of the opinion that acceptance tolerance should be 50 % of the maintenance tolerance. They also stated that this code should cover all vehicles, including those carrying liquids and empty vehicles.

John Stokes (South Carolina) agreed with Arkansas in opposition to the item. Robert Huff (Delaware) stated this item will result in numerous complaints that they will not be able to handle.

The Committee heard no comments in support of this item from the SWMA membership and suggests that the NCWM S&T Committee work with the submitters and NIST to address the issues raised.

The Committee recommends the item remain as an Informational item.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, a presentation was given from the submitters of this item. The submitters reminded the body that this item deals exclusively with law enforcement scales, and not commercial scales.

John McGuire (New Jersey) inquired about a 10 % leeway in gross weight and believes that if a law enforcement agency is writing summonses, the tolerance should be tighter. They also inquired if the SMA and NIST had a position on this proposal.

Dawn Harrison (New York City Department of Transportation) indicated that the 10 % leeway was chosen as a local enforcement policy because they believe that percentage on gross vehicle weight falls within tolerances of WIM systems and wants to target heaviest offenders. Any violations written by law enforcement have to be reviewed prior to issuance.

Jess Helmlinger indicated the system will be tested to a 6 % tolerance and fines would be issued at 10 %.

Jim Willis (New York) stated their understanding is there is a concern with both axle weights and gross weights of the overweight vehicles.

Diane Lee (NIST OWM) inquired if this system will be used to provide official weight or estimation, and if weight is not correct are they going to weigh station to get official weight.

Jess Helmlinger indicated that during testing, they will be tested with a certified field reference scale and vehicles.

Jason Flint (New Jersey) pointed out that the 10 % leeway is a local enforcement decision and will not appear in the handbook as a tolerance.

Jim Willis has concerns with the number of runs required to test the system. Roy Czinku (International Road Dynamics) stated that WIM is a mature technology and can provide reliable output and weighments.

John McGuire (New Jersey) recommended the item as developing so a further look can be taken into the dynamics of WIM. Jason Flint (New Jersey) suggested that an on-site demonstration be made available so regulators can view the system being used.

After hearing comments from the floor, the Committee agreed that the item has merit. Considering the underlying questions about tolerances and test procedures, the Committee is recommending a Developing status.

At the 2023 NEWMA Annual Meeting, the submitters of this item gave a presentation to that outlined new information, changes to language in the Item Under Consideration and a synopsis on a live demo that occurred in Wisconsin. The submitters stated that this system is for enforcement purposes only, not commercial, and weigh-in-motion sensors are more efficient than using a static scale in high traffic areas where overweight vehicles are a problem. The submitters met with many stakeholders, industry and government officials for feedback to change certain testing procedures such as requiring a straight run only, instead of left/right, and possibly replacing the empty load test with a half load test.

Jim Willis (New York) stated that the demo was good experience and indicated that this is a sensor system and not a scale. Sensors are good at what they do, but they are not a scale. During the demonstration, the only issue with reliability was an empty truck where the back wheel bounced and registered 17 % light.

NIST noted that the system constantly “optimizes” the sensor system using previous readings to make corrections, can the system be rechecked?

The submitters stated the system has an audit trail and a data logger that is locked with a tag that collects all calibrations that are done and can give a report.

Michael Keilty (Endress + Hauser) asked how weather effect the system. The submitters stated there is data collection ongoing and there is system-based compensation for temperature.

After hearing comments from the floor, the Committee recommended to the body that this item maintain an Informational status, and the body concurred. The Committee commends the submitters for the hard work in developing this item and involving all stakeholders.

At the 2023 NEWMA Interim Meeting, a presentation was given by submitters with updates to the item, including having 2.25 remain tentative for screening and creating 2.26 for enforcement. The submitters are working with NIST to finalize language and the updated proposal after taking feedback from the regions. The State of NY recommends voting. The Commonwealth of PA questions if it should be in the handbook. The States of New Hampshire, New Jersey, and the Commonwealth of Massachusetts supports as voting. Upon consensus of the body, the Committee recommended this item be Voting with the upcoming changes to the item.

At the 2024 NEWMA Annual Meeting, Brandi Harder (Rice Lake), representing the SMA, commented that the SMA opposes this item. They believe the acceptance and maintenance tolerances should be similar to those used in OIML R 134 Table 1 and Table 4. Jim Willis (NY) commented they have been testing a WIM system installed by the NYCDOT and the all runs have been well within tolerances, and encourages a voting status. Jason Flint (NJ) commented that he witnessed the testing of the WIM system in NYC and the system was able to meet the tolerances by weighing the reference vehicles on wheel load weighers, NJ supports this item for voting. Walt Remmert (PA) voiced support for the item. John McGuire (NIST OWM) commented that NIST supports the adoption of the item with edits suggested in their analysis, including: removing “vehicle enforcement screen from A.2. Exceptions, replacing “estimate” with “determine” in the definition of WIM System, replacing “estimating” with “determining” in the definition of weigh-in-motion, and, in paragraph S.5.2.(a), change S.5.4. to S.5.3.

The Committee recommended maintaining a Voting status, but with the edits suggested by NIST OWM, and the body concurred.

### **Central Weights and Measures Association**

At the 2022 CWMA Interim Meeting, Hani Nassif stated that overweight percentages of trucks are impacting roadways and bridges. The screening process in the existing tentative code doesn't apply to enforcement of overweight commercial trucks.

Jess Helmlinger stated that the tentative code has large tolerances and that's why it isn't being used by most states. The technology has improved to 4 % or 5 % tolerance capability since the tentative code was written. The tentative screening code doesn't hold up in court when overweight tickets are challenged. These changes are for law enforcement purposes; not necessarily commercial. The intent is not to require adoption, but to allow the use by states who wish to utilize it.

Doug Musick (Kansas) stated that testing involves three truck classes, three different loads, and three different speeds. Is the intention that there are different classes of trucks which are all tested at all three different loads and speeds? What does FHWA mean? Spell out the acronym. Is that in a C.F.R. which can be referenced?

Loren Minnich (Kansas) remarked that page 168, S.1.7.1. is missing the lettering, but it's that way in the tentative code and formatting needs fixed. Don't get rid of the current screening aspect of the tentative code. They supported this item moving on its own and not take away the ability of jurisdictions to use the tentative code for screening. They suggested adding a second class?

The CWMA S&T Committee recommended this as a Developing Item. The Committee would like more input from jurisdictions who would be affected by removing the screening aspect of the tentative code.

At the 2023 CWMA Annual Meeting, Greg VanderPlaats (Minnesota) recently attended a demonstration of a WIM system for highway weight screening and compared contrasted the WIM with a stationary scale. The WIM met tolerances, but they are large i.e., 10 % to 20 %. The WIM system can meet the tolerances but work still needs to be done. How will the tolerances be used for actual enforcement? Adding the tolerance to the weight limit before enforcement is taken. Will have to coordinate with DOT / enforcement because W&M officials will not be applying this code. WIMs are needed in populated northeast where static scales cannot be located near aging infrastructure (bridges).

Thomas Schuller (Scale Manufacturers Association) remarked that the SMA opposed this item with the following concerns:

- Highway weight enforcement scales are already defined as Class III in the Scales code.
- Dynamic weighing should not perform worse than what has already been established and is acceptable.
- These devices will suffer major usage, so an acceptance and maintenance tolerance should be established similar to Class III values.
- Tighter tolerances will contribute to better performance and would detect more overweight vehicles and generate higher revenue.
- If added to the WIM Code, law enforcement code would exist in both the Scales code and the WIM code that needs to be reconciled.
- If this item stays in WIM and does move forward, our recommendation would be to harmonize tolerances with OIML R134.
- The WIM code was not intended to be used in Commercial applications. Commercial and Law enforcement weighing applications, including WIM applications, are covered in the Scales Code.

Jan Konijnenburg (NIST OWM) spoke that this item has merit and supported further development. Does not agree with the SMA's position. The WIM Code will not be commercial and will be for law enforcement use only. Agrees with aligning with OIML R134.

The CWMA S&T Committee recommends this item remain Informational.

At the 2023 CWMA Interim Meeting, Tanvi Pandya and Chaekuk Na presented on behalf of the submitters outlining the changes that have been made to address previous concerns.

Mike Harrington (Iowa) supports this item and recommends it moving forward as voting.

Greg VanderPlaats (Minnesota) commented that the submitters have done a lot of work and have made changes per the feedback received at the National Conference and supports this item as voting.

The Committee recommends this item moving forward as a Voting item with the proposed changes by the submitter which are attached to the end of this report. [APPENDIX B]

At the 2024 CWMA Annual Meeting, A representative from NIST OWM commented that they support adoption of this item with suggested edits. In the definition of weigh-in-motion (WIM), the term "estimating" should be replaced with "determining" and in the definition of WIM System, the term "estimate" should be replaced with "determine". These systems are required to operate within the tolerances specified in Table T.2.3. and the weight values obtained from them are not an estimate. In paragraph S.5.2. (a) there is a reference to paragraph S.5.4. Vehicle Recognition/Presence Device. This reference should be to paragraph S.5.3. Vehicle Recognition/Presence Device. In paragraph S.5.3. the second instance of the term "WIM systems" is missing the "s" at the end of the word "system". Paragraph S.6. has this same issue.

A representative of the Scale Manufacturer's Association commented that the SMA does not support this item. The SMA recommends the following changes:

Acceptance and Maintenance Tolerances should be similar to those used in OIML R134.

- Table 1 – E/5 total vehicle mass 2.5% Acceptance / 5% Maintenance
- Table 4 – E/5 axle 4% Acceptance / 8% Maintenance

The Committee feels that this item should be further developed. The submitter is encouraged to review supporting documents for this item on the NCWM website, which includes suggested language changes.

### **Scale Manufacturers Association (SMA)**

At the 2022 SMA Fall Meeting, the SMA supported removing the tentative status from this code and it to remain used for Vehicle Screening only.

Rationale: This code is not intended to be used in Commercial applications. Commercial weighing applications, including WIM applications, are covered in the Scales code.

At the 2023 SMA Spring Meeting, the SMA opposes this item with the following concerns.

Major points of concern:

- Highway weight enforcement scales are already defined as Class III in the Scales code. Dynamic weighing should not perform worse than what has already been established and is acceptable.
- These devices will suffer major usage, so an acceptance and maintenance tolerance should be established similar to Class III values. Tighter tolerances will contribute to better performance and would detect more overweight vehicles and generate higher revenue.
- If added to the WIM code, law enforcement code would exist in both the Scales code and the WIM code that needs to be reconciled.
- If this item stays in WIM and does move forward, our recommendation would be to harmonize tolerances with OIML R134.

Rationale:

The WIM code was not intended to be used in Commercial applications. Commercial and Law enforcement weighing applications, including WIM applications, are covered in the Scales code.

At the 2023 SMA Fall Meeting the SMA opposed this item but recommends amending it as follows:

- Acceptance and Maintenance Tolerances should be similar to those used in OIML R134.
  - Table 1 – E/5 total vehicle mass 2.5% Acceptance / 5% Maintenance
  - Table 4 – E/5 axle 4% Acceptance / 8% Maintenance

At the 2024 SMA Spring Meeting continued to oppose the item again recommending amending it as follows:

- Acceptance and Maintenance Tolerances should be similar to those used in OIML R134.
  - Table 1 – E/5 total vehicle mass 2.5% Acceptance / 5% Maintenance
  - Table 4 – E/5 axle 4% Acceptance / 8% Maintenance



## LMD – Liquid Measuring Devices

### LMD-24.2 D N.4. Normal Tests

(This item was one of two inadvertently included in the 2024 S&T Committee Interim Report that were each designated as LMD-24.1. Consequently, the S&T Committee reviewed the order in which it was submitted and then editorially renumbered this Item LMD 24.2.)

(**Note:** This item was initially introduced to the community at the 2023 NEWMA Interim Meeting where NEWMA supported moving the proposal forward to the 2024 NCWM S&T Committee agenda.)

### Source: New Hampshire Department of Agriculture, Markets, and Food

#### Submitter's Purpose and Justification:

Provide clarity to 3.30. Liquid—Measuring Devices, paragraph N.4.1. Normal Tests. The existing code requirement is very wordy and difficult to understand without an example and a formula. This proposal adds an example and formula that will give clarity to N.4.1. Normal Tests.

The additional language will be one of several other NIST HB 44 codes that give clarifying examples.

NIST has indicated that in the near future the handbooks will not be printed but will be digitally produced. Therefore, we are no longer constrained by the size of the handbook if the information adds value.

The problem can be resolved through more thorough training. We were informed that a formula can be added, however, an example will make the handbook longer and it sets a precedence for adding examples in the future.

The submitter requested Voting status in 2024.

### NIST OWM Executive Summary for LMD-24.2 – N.4. Normal Tests

#### NIST OWM Recommendation: Withdraw

- Although examples can be helpful, OWM believes NIST HB 44 is not the correct place for them and discourages their use in the handbook for a number of reasons:
  - There are only two examples in NIST HB 44. In Section 2.21. Belt-Conveyor Scale Systems paragraph N.2.2. Subsequent Verification and Section 3.30. Liquid-Measuring Devices, paragraph S.4.4. Discharge Rates
  - The handbook is adopted as law and any additional information must be carefully considered as it can affect the application of the paragraph
  - Paragraphs that include unclear language should be amended to provide clarification to allow for uniform interpretation without the inclusion of this type of information

- Additional guidance regarding the interpretation and application of the handbook is typically provided in documents such as Examination Procedure Outlines, training materials, etc.
- Tina Butcher is currently updating NIST Handbook 112, Examination Procedures Outlines, and OWM intends to have the updated version available soon
- If the weights & measures community chooses to move forward with this item, to be consistent with other examples currently in NIST Handbook 44 and to be more relevant to the devices to which the formula is typically applied, OWM suggests the following format and values for the example proposed by the submitter:

**Example: If, under the conditions of installation, a device has a maximum discharge flow rate of 60 gpm and a rated minimum discharge flow rate of 20 gpm, using the above formula the minimum flow rate for additional normal tests is calculated as follows:**

$$\frac{60 \text{ gpm} + 20 \text{ gpm}}{2} = 40 \text{ gpm}$$

**For this device, any test conducted at a flow rate of 60 gpm down to and including 40 gpm is considered a normal test.**

**Any tests conducted below the calculated minimum discharge flow rate for normal tests of the device as specified in N.4.1. Normal Tests and not below the rated minimum discharge flow rate are considered “special” tests and shall be conducted as prescribed in paragraph N.4.2. Special Tests.**

#### Item Under Consideration:

Amend Handbook 44 Liquid Measuring Devices Code as follows:

#### N.4. Testing Procedures.

**N.4.1. Normal Tests.** Error! Bookmark not defined. – The “normal” test of a device shall be made at the maximum discharge flow rate developed under the conditions of installation. Any additional tests conducted at flow rates down to and including one-half of the sum of the maximum discharge flow rate and the rated minimum discharge flow rate shall be considered normal tests.

(Amended 1991)

**Example:**

- **Maximum rated flow rate is 12 gpm / Minimum rated flow rate is 0.5 gpm.**
- **Maximum discharge flow rate developed under conditions of installation is 9 gpm = normal test**
- **Additional normal tests are determined using the following formula:**  

$$\frac{\text{Max discharge flow rate} + \text{rated min discharge flow rate}}{2} =$$
**minimum discharge flow rate**

- **In this example  $\frac{9 \text{ gpm} + 0.5 \text{ gpm}}{2} = 4.75 \text{ gpm}$ . Therefore, flow rates of 9 gpm down to and including 4.75 gpm are considered normal tests.**  
**(Added 202X)**

### NIST OWM Detailed Technical Analysis:

OWM discourages the use of examples in NIST Handbook 44 for a number of reasons:

- There are only two examples in NIST Handbook 44. In Section 2.21 Belt-Conveyor Scale Systems, paragraph N.2.2. Subsequent Verification and Section 3.30 Liquid-Measuring Devices, paragraph S.4.4. Discharge Rates
- The handbook is adopted as law and any additional information must be carefully considered as it can affect the application of the paragraph
- Paragraphs that include unclear language should be amended to provide clarification to allow for uniform interpretation without the need for this type of information

At the 2024 NCWM Interim Meeting there were several people who expressed concern with the terms used to describe the flow rates that are to be used to determine the appropriate rate of flow for normal tests. OWM agrees that the terms developed when the item was amended in 1991 may need to be modified to provide additional clarity to the paragraph. To begin to understand the intent of the current language it helps to refer back to the history of the item.

During the NCWM Annual Meeting in 1991, this paragraph was amended to “clarify the flow rates at which the tolerances for the normal test apply”. The following discussion was excerpted from the 1991 NCWM S&T Committee Final Report:

“The rated maximum flow rate for a meter is the maximum flow rate for which the manufacturer designed the device. This rate is marked on wholesale meters and retail devices with maximum discharge rates of 25 gallons per minute or more, but may not be marked on other retail devices. The maximum discharge rate is the maximum flow rate that can be generated under the conditions of a specific installation. The maximum discharge rate is normally less than the rated maximum flow rate and shall not exceed the rated maximum flow rate. The rated minimum flow rate is the minimum flow rate marked on wholesale meters and retail devices with maximum discharge rates of 25 gallons per minute or more. On other retail devices, the rated minimum flow rate is the minimum flow rate marked on the device or the minimum discharge rate at which the device will deliver when equipped with an automatic discharge nozzle set at its lowest setting (N.4.2.2.)”

The report also had an example meant to illustrate how the new language was to be interpreted and applied which included the following formula:

$$\text{Lowest normal test flow rate} = \frac{\text{Maximum discharge rate} + \text{Minimum rated flow rate}}{2}$$

Per this 1991 report, it is clear that this paragraph is intended to apply to devices that are marked with maximum and minimum flow rates and to devices that do not have the rates marked. It is also clear that the “maximum” value used to determine the limit for flow rates consider “normal” is based on the maximum flow rate “developed under the conditions of installation”. There was concern expressed that this value would lead to a lesser minimum flow rate for normal tests conducted in the field than those conducted during type evaluation as the device when tested during type evaluation would be operating near the rated maximum flow rate which is not often achieved in the field.

The other concern expressed was with the term “rated minimum discharge flow rate”. In this case the issue is that this term could be interpreted as meaning the marked minimum flow rate or the minimum flow rate resulting from the conditions of installation. As described in the discussion that occurred in 1991, this term was intended to mean either of these depending on what device was under test. In reference to “other retail devices” the report states “the rated minimum flow rate is the minimum flow rate marked on the device or the minimum discharge rate at which the device will deliver when equipped with an automatic discharge nozzle set at its lowest setting (N.4.2.2.)” Paragraph N.4.2.2. Retail Motor-Fuel Devices was added to the HB in 1984 and is referenced in the 1991 final report for S&T Committee Agenda Item 330-6 N.4.1. Normal Tests; Tolerance Application as part of the item’s discussion of both wholesale and retail device flow rates. In 1991 paragraph N.4.2.2. specified the flow rate for performing a special test for devices with a flow rate capacity less than 25 gpm and those marked with a flow rate capacity greater than 25 gpm. Currently paragraph N.4.2.2. specifies the performance of a special test based on the flow rating or nozzle setting for Retail Motor-Fuel Devices and DEF Devices when the device is marked or not marked with a minimum flow rate. This paragraph has parameters for determining the proper flow rate for special tests of these devices. The 1991 report seems to suggest paragraph N.4.2.2. be referenced to determine the flow rate used as the value for the “rated minimum discharge flow rate” when calculating the minimum flow rate at or above which a test is considered a normal test or the “lowest normal flow rate” for Retail Motor-Fuel Devices and DEF Devices.

To address the concerns expressed during the Interim Meeting, the weights & measures community may want to consider which “maximum” flow rate is the most appropriate to be used in the formula, the rated maximum flow rate as marked on the device or the maximum discharge flow rate developed under the conditions of installation and how to more clearly describe the minimum flow rate. One option may be to separate the normal test requirements for devices marked with a flow rate and those not marked with a flow rate. Another option may be to separate normal tests similar to the way special tests are separated, i.e., Slow-Flow Meters, Retail Motor-Fuel Devices and DEF Devices, Other Retail Devices, etc.

If the weights and measures community decides to move forward with this item, to be consistent with other examples currently in NIST Handbook 44, OWM suggests the following format and values for the example proposed by the submitter:

**Example: If, under the conditions of installation, a device has a maximum discharge flow rate of 60 gpm and a rated minimum discharge flow rate of 20 gpm, using the above formula the minimum discharge flow rate for additional normal tests is calculated as follows:**

$$\frac{60 \text{ gpm} + 20 \text{ gpm}}{2} = 40 \text{ gpm}$$

**For this device, any test conducted at a flow rate of 60 gpm down to and including 40 gpm is considered a normal test.**

Any tests conducted below the calculated minimum discharge flow rate of the device are considered “special” tests and shall be conducted as prescribed in paragraph N.4.2. Special Tests.

**Summary of Discussion and Actions:**

At the 2024 NCWM Interim meeting, Cheryl Ayer (NH) spoke in support of the item while noting the formula was added to this paragraph editorially by OWM and suggested adding the word “normal” to the formula between the words “additional” and “tests” to read “= *minimum discharge flow rate for additional normal tests*”. Loren Minnich (NIST OWM) suggested reformatting the example as indicated in the NIST OWM Analysis to align with other examples included in NIST Handbook 44 and referenced additional edits to the language in the formula as identified during the Meter Manufacturers Association meeting held during the Interim Meeting. Matt Douglas (CA DMS) indicated that this item was not available for review at the 2023 Western Weights & Measures Association Interim Meeting and commented that the term “maximum flow rate” may need additional clarification. Mike Peeler (NJ) spoke in support of the item. Michael Keilty (Endress + Hauser) expressed concern that the addition of the formula went beyond an editorial change, and this should have gone through the NCWM process. Michael also took issue with the term “minimum discharge flow rate” in the 3<sup>rd</sup> bullet of the proposed example. Dmitri Karimov (Liquid Controls) also was surprised that the addition of a formula made by OWM to this paragraph was considered “editorial”. Dmitri also expressed concern with the term “rated minimum discharge flow rate” in the formula and language in N.4.1. and indicated this term may be the cause of confusion when applying the paragraph. Brent Price (Gilbarco) expressed surprise at the editorial change made by OWM and supported the addition of “normal” as suggested by Cheryl Ayer (NH). Matt Curran (FL) indicated support for an example but had concern with its inclusion in NIST Handbook 44, as it would be part of regulations. Matt suggested that the example may be more appropriately included in an EPO or other guidance document instead of the handbook. Cheryl Ayers (NH) reiterated that, as written, the paragraph is difficult to interpret but understood the concerns expressed by others regarding the terms in the item and noted that the handbook already includes examples and that helps with interpretation. Cheryl indicated that if the example isn’t part of the paragraph, a reference to it should be included so it easier to find. John Hathaway (Total Control Systems, Murray Equipment) indicated support for the example but agrees that the language in the paragraph is unclear and supports a developing status. Michael Keilty (Endress + Hauser) commented that the handbook has different “normal tests” and the language in these paragraphs should be reviewed for consistency and supports developing status.

The NCWM S&T Committee assigned this item a Developing status to allow the submitter to work with OWM to harmonize the differences in the item with the language in NIST Handbook 44 and to address the concerns stated during the meeting.

At the 2024 NCWM Annual Meeting, Cheryl Ayer (NH) the submitter of the item references updated language and supports the item moving forward.

**Regional Association Reporting:**

**Western Weights and Measures Association**

This proposal was not made available for consideration by all regional associations until after this region held its 2023 Annual Meeting

### **Central Weights and Measures Association**

During the 2024 CWMA Annual Meeting, a representative from NIST OWM commented that they do not support adoption of this item and recommend either withdrawal or developing status. They discourage the use of examples in NIST Handbook 44 for a number of reasons. Currently, there are only two examples, in Section 2.21., paragraph N.2.2. and Section 3.30., paragraph S.4.4., in NIST Handbook 44. The handbook is adopted as law and any additional information must be carefully considered as it can affect the application of the paragraph sometimes in unintended ways. Paragraphs that include unclear language should be amended to provide clarification to allow for uniform interpretation without the need for this type of information. Additional guidance regarding the interpretation and application of the handbook is typically provided in documents NIST Handbook 112, Examination Procedure Outlines. Tina Butcher is currently updating this document and OWM intends to have the updated version available soon. If the weights & measures community chooses to move forward with this item, to be consistent with other examples currently in NIST Handbook 44, OWM suggests amending it to follow the format suggested in our Interim Analysis.

The Committee recommends this item be withdrawn.

### **Southern Weights and Measures Association**

This proposal was not made available for consideration by all regional associations until after this region held its 2023 Annual Meeting.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, a regulator from New Hampshire commented that the test procedure, as currently written, is difficult to understand, specifically in the second sentence. The purpose of the proposal is to add an equation and give an example of the equation, adding a value and clarity to the handbook. The State of New York commented that other codes, such as LPG, has the same language and may also need to be updated in the future but agrees the proposal has merit. The Commonwealth of Pennsylvania commented that clarity is an added advantage in the field and makes a difference to help regulators and industry understand the testing methods. It was also suggested that if this does not appear in the handbook, then it could possibly be worked into the NCWM field testing manual. The State of New Jersey concurs. Upon consensus of the body, the Committee recommends this item as a Voting item.

During the 2024 NEWMA Annual Meeting, Cheryl Ayer (NH) commented that the purpose of this item is to give an example of the formula to provide clarification for readers, both regulators and service personnel. She pointed out that the formula was added editorially in the 2024 version of the handbook, but the acronym for maximum discharge flow rate (MDFR), was printed as MDRF and should be corrected if the formula appears in the handbook.

The Committee recommended maintaining a Voting status, but with the edits suggested by the submitter, and the body concurred.

## LPG – Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices

### LPG-23.1 W S.2.5. Zero-Set-Back Interlock

(This item was Withdrawn.)

**Source: National Propane Gas Association and U-Haul International**

#### **Submitter's Purpose and Justification:**

Address practical issues that propane retailers encounter when trying to comply with the zero setback requirements for propane stationary meters in Handbook 44.

This proposal reflects the intent of U-Haul International, Inc. and the National Propane Gas Association's Technology, Standards and Safety Committee, a volunteer organization comprised of 2500+ members, including propane retail marketers and others providing products or services to the propane industry.

The intent behind enacting the current version of S.2.5.2 was to create consistency among motor-fuel devices used for all products. This proposal strikes a balance between a consistent standard for retail motor-fuel devices and the diverse applications and industry standard for dispensing LP-Gas. To that end, this proposal addresses only those devices used exclusively for retail motor-fuel transfer. Multi-use LP-Gas devices that are used for the filling of motor-fuel and other containers, including grill cylinders, forklift cylinders, cylinders used on recreational vehicles and even motor fuel containers, are covered by S.2.5.1.

Most LP-Gas dispensed is for purposes other than motor-fuel. (Less than 3 % of all LP-Gas used in the United States is used for transportation. *See* U.S. Department of Energy, Alternative Fuels Data Center [https://afdc.energy.gov/fuels/propane\\_basics.html](https://afdc.energy.gov/fuels/propane_basics.html).) Pursuant to NFPA 58, this is accomplished by a trained and certified employee dispensing LP-Gas, typically using analog (mechanical) meters, into cylinders and tanks. The analog (mechanical) meters are safe and effective, and most notably exempt from the zero-set-back requirement because S.2.5.1 only applies to electronic devices. Clearly, Handbook 44 recognizes this reality as S.2.5.1 does not require that all LP-Gas dispensers have zero-set-back interlocks, only electronic devices. S.2.5.1 is most appropriate because currently there is no readily available technology that can be used to retrofit an analog device. When looked at from a cost/benefit perspective, one has to question the expense of replacing an analog device with an electronic device at a location that mostly serves portable cylinders and not motor vehicle tanks when LP-Gas's use is so limited in transportation.

Furthermore, NFPA 58 currently does not allow the public to refuel its LP-Gas powered motor vehicles. All motor vehicles or other containers must be filled by a specially trained employee. A proposed change has been introduced for consideration in the 2023 edition of NFPA 58 that would permit public refueling of motor vehicles as long as the dispensing system meets very specific safety requirements, including a specialized nozzle, and is furnished with visible instructions. Upon the acceptance of this new public refueling allowance, the LP-Gas industry agrees that Zero-Setback-interlocks are needed. These public self-service motor vehicle dispensing systems will be listed to Underwriters Laboratories Standard 495 and will be dedicated to the filling of motor vehicles.

For the minimal amount of retail motor fuel customers that a typical LP-Gas dispenser serves, both U-Haul and NPGA feel that this proposal represents the most equitable approach to date for balancing the need to ensure fair transactions and consistent standards with how the LP-Gas industry currently dispenses LP-Gas and LP-Gas's future transportation applications as envisioned by the proposed changes

to NFPA 58 without conducting costly industry-wide retrofits of existing, functioning multi-use equipment. Handbook 44 needs to work with industry to make technical standards economically feasible lest it risk the advancement of LP-Gas as a viable and clean motor-fuel.

One continually occurring objection is that there would be no protection for the consumer without a zero-set-back feature on retail motor fuel devices. That really isn't the case, however, as the customer always has the option to check the dispenser and meter before the filling process begins to verify that it is starting at zero.

The submitter requested that this be a Voting item.

### **NIST OWM Executive Summary for LPG-23.1 – S.2.5. Zero-Set-Back Interlock**

#### **NIST OWM Recommendation:** Withdraw

- Zero set-back interlock ensures that a device is returned to zero before another customer or services person uses the device for another transaction thus preventing the facilitation of fraud per G-S.2. Facilitation of Fraud.
- The LPG Code paragraphs S.2.5.1 and S.2.5.2 address electronic stationary and other stationary devices because the process for zero-set-back interlock operates differently for an electronic stationary device than it does for a stationary retail motor fuel device as described in S.2.5.2. but both devices are required to return to zero before another transaction is made.
- The submitter states that only a few transactions for LPG dispenser are for fueling vehicles and they are limited to use by trained staff. Paragraphs S.2.5.1 and S.2.5.2 are not dependent on who is dispensing the product or how often the device is used as a retail motor dispenser; the paragraphs are intended to ensure that the device is so designed that each new transaction starts at zero. What happens if they are used more frequently for use in fueling vehicles?
- According to the requirements both electronic stationary and stationary retail motor fuel dispensers must have a zero-setback interlock.
- If this proposal is adopted “*Devices Used Exclusively as*” would be added to both S.2.5.1. and S.2.5.2. to exempt stationary retail motor-fuel devices that are used for purposes other than dispensing retail motor-fuel from having a zero-set-back interlock and a note would be added to S.2.5.1. that would exempt Analog devices used for purposes other than dispensing retail motor-fuel from having a zero-set-back interlock.
- Is this equitable to other products dispensed, such as gasoline or diesel. The devices that dispense these products are required to have a zero-setback interlock and are sometimes used to fill containers used for filling gasoline or diesel-powered equipment. Granted, the majority of these dispensers are used to fill vehicles; but does this create an unfair market situation where some fueling dispensers are required to have zero set-back interlock and others are not?
- The submitter also stated that proposed changes were introduced for consideration in 2023 to allow public refueling of LP Gas with safety precautions and with these new requirements zero-setback interlock is needed. How will LPG devices with and without zero-setback interlock be fairly-regulated? Is this equitable to other products dispensed, such as gasoline dispensers. Gasoline dispensers are required to have a zero-setback interlock, and some are used to fill containers used



for gasoline- powered equipment. Granted, the majority of gasoline dispensers are used to fill vehicles; but does this create an unfair market situation where some fueling dispensers are required to have zero set-back interlock and others are not?

- The submitter also stated that proposed changes were introduced for consideration in 2023 to allow public refueling of LP Gas with safety precautions and with these new requirements zero-setback interlock is needed. How will LPG devices with and without zero-setback interlock be fairly regulated?

### Item Under Consideration:

Amend Handbook 44, Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices Code as follows:

#### S.2.5. *Zero-Set-Back Interlock.*

##### **S.2.5.1. *Zero-Set-Back Interlock, Electronic Stationary Meters (Other than Devices used Exclusively as Stationary Retail Motor-Fuel Dispensers) and Electronic Vehicle-Mounted Meters.***

– A device shall be constructed so that after an individual delivery or multiple deliveries at one location have been completed, an automatic interlock system shall engage to prevent a subsequent delivery until the indicating element and, if equipped, recording element have been returned to their zero positions.

[Nonretroactive as January 1, 2021]

(Added 2019) (Amended 2021 **and 20XX**)

**Note: Devices used exclusively for Stationary Retail Motor-Fuel dispensing are those only utilizing a K15 connection on the hose-end valve, as required in NFPA 58 “Liquefied Petroleum Gas Code”. (Added 20XX)**

##### **S.2.5.2. *Zero-Set-Back Interlock for Devices Used Exclusively as Stationary Retail Motor-Fuel Devices.*** – A device shall be constructed so that:

- (a) after a delivery cycle has been completed by moving the starting lever to any position that shuts off the device, an automatic interlock prevents a subsequent delivery until the indicating elements and recording elements, if the device is equipped and activated to record, have been returned to their zero positions;
- (b) the discharge nozzle cannot be returned to its designed hanging position (that is, any position where the tip of the nozzle is placed in its designed receptacle and the lock can be inserted) until the starting lever is in its designed shut-off position and the zero-set-back interlock has been engaged; and
- (c) in a system with more than one dispenser supplied by a single pump, an effective automatic control valve in each dispenser prevents product from being delivered until the indicating elements on that dispenser are in a correct zero position.

[Nonretroactive as of January 1, 2017]

(Added 2016)

**(Amended 20XX)**

**NIST OWM Detailed Technical Analysis:**

Zero set-back Interlock ensures that a device is returned to zero before another customer or services person uses the device for another transaction (to ensure that an automatic interlock prevents subsequent delivery until the indicating element is returned to zero). The LPG Code paragraphs S.2.5.1 and S.2.5.2 address electronic stationary meters and other stationary retail motor-fuel devices because the process for zero-set-back interlock operates differently for an electronic stationary meter than stationary retail motor-fuel devices as described in S.2.5.2. but both devices are required to return to zero before another transactions is made.

The submitter states that only a few transactions for LPG dispensers are for fueling vehicles and they are limited to use by trained staff. These paragraphs are not dependent on who is dispensing the product or how often the device is used as a retail motor dispenser; the paragraphs are intended to ensure that the device is so designed that each new transaction starts at zero. What happens if they are used more frequently for use in fueling vehicles?

According to the current requirements both electronic stationary and stationary retail motor fuel dispensers must have a zero-setback interlock. If this proposal is adopted “*Devices Used Exclusively as*” would be added to both S.2.5.1. and S.2.5.2. to exempt stationary retail motor-fuel devices that are used for purposes other than exclusively for the dispensing of retail motor-fuel from having a zero-set-back interlock and a note would be added to S.2.5.1. that would exempt Analog devices used for purposes other than exclusively for the dispensing of retail motor-fuel from having a zero-set-back interlock.

As such the zero-setback interlock requirement would only apply to those devices that are used exclusively to fuel vehicles. Is this equitable to other devices, such as gasoline dispensers. Gasoline dispensers are required to have a zero-setback interlock, and some are used to fill containers used for gasoline-powered equipment. Granted, the majority of gasoline dispensers are used to fill vehicles, but does this create an unfair market situation where some fueling dispensers are required to have zero set-back interlock and others are not?

The submitter also stated that proposed changes were introduced for consideration in 2023 to allow public refueling of LP Gas with safety precautions and with these new requirements zero setback interlock is needed. How will LPG devices with and without Zero-Setback Interlock be fairly regulated?

NIST OWM believes additional discussion is needed concerning this item and how it will be enforced when other LPG devices are in use that require a zero-setback interlock and to also consider the impact of the proposed requirement on other retail motor fuel devices that dispense other products used to fuel vehicles.

**Summary of Discussions and Actions:**

During the 2024 NCWM Interim Meeting the submitter of the item, Bruce Swiecicki (NPGA) requested this item be withdrawn as the NPGA submitted a new group of items, LPG-24.1, LPG-24.2, and OTH-24.1, that better address their concerns.

During the 2023 NCWM Interim Meeting, Wes Strawn (Red Seal) submitted changes to the Committee to modify this item. The Committee agreed to add the following note to S.2.5.1.:

**Note:** Analog (Mechanical) devices used for multiple purposes other than exclusively for Retail Motor Fuel Dispensing are exempt. Any devices used exclusively for Stationary Retail Motor-Fuel dispensing are subject to S.2.5.2.

The Committee did not agree with striking “(Other than Stationary Retail Motor Fuel Dispensers)” from the title of S.2.5.1. and the title remains unchanged.

Scott Johnson (U-Haul International) recommends item move forward as voting. They supported the zero-set-back interlocks but not for dual-use meters (that don’t exclusively dispense vehicle fuel). Dmitri Karimov (Meter Manufacturers Association) supports the item with the changes submitted by Wes Strawn. Scott Simmons (Colorado Division of Oil and Public Safety) also supported the item with the changes submitted by Wes Strawn.

Kevin Schnepf (California Division of Measurement Standards) also supported the item with the changes submitted by Wes Strawn.

With the added note to S.2.5.1. the Committee believes this item is fully developed and assigned it a Voting status.

At the 2023 NCWM Annual Meeting, Konrad Pilatowicz (U-Haul International) explained that U-Haul submitted this item to create a balance and to have consistency among motor fuel dispensers. They feel the item makes sense and suggested it be made retroactive instead of non-retroactive.

Loren Minnich (NIST OWM) recommended downgrading to Informational status to allow additional discussion, if adopted would exempt any LPG RMFD not used exclusively for fueling vehicles, electronic or analog, which may effectively exempt all LPG meters. In the justification the submitter states “existing dispenser systems... should be permitted to continue operations with the existing meter technology and should not be required to include Zero-Set-Back Interlocks. This should include when the dispenser is removed from one location and installed in another, as long as the original meter remains functional. This is a nonretroactive (NR) requirement, so it only applies to those devices manufactured after the NR date, new or used device brought into a state after the NR date, devices placed into commercial service after NR date (previously noncommercial), or devices going through the NTEP evaluation after NR date. Is this proposal equitable to RMFD that dispense other products? If the item remains voting OWM does not support its adoption.

Scott Johnson said U-Haul supports the proposed changes and has approximately 1200 locations that fill motor fuel and cylinders. They believe that at some point in the future, customers will be able to fill their own cylinders. Automotive applications are about 3 % of U-Haul’s business. Their opinion is the word “exclusive” suggests that it is a dedicated system. They also stated that the nozzles used do not allow cylinder to be filled.

Stephen Benjamin (North Carolina) stated they are opposed to the item and agrees with NIST OWM that it should be downgraded to Informational status. They also stated that there are currently products on the market that can meet requirements. This is a carve out for a specific product and has not gone through the NTEP process. They agreed that the nozzle cannot be used to fill a cylinder currently but that could change in the future.

Matt Douglas (California Division of Measurement Standards) shares the concerns stated by NIST OWM and North Carolina.

Scott Simmons supports adoption, LPG is “clean” fuel and has infrastructure in place, NIST HB 44 prohibits diversion of (measured) liquid, the devices that this requirement applies to is evident to inspectors.

Bruce Swiecicki (National Propane Gas Association) supports adoption. Konrad Pilatowicz will provide clarifying language to the Committee. They are not aware of any instances of fraud and that this helps the industry move forward to support the use of alternative fuels.

Dmitri Karimov agrees with NIST OWM that the item should be downgraded to Informational status. Dmitri Karimov (representing Liquid Controls) understands issue and why U-Haul & NPGA have concerns.

Steve Timar (New York) echoes comments made by NIST OWM and supports moving to Informational status.

Based on the comments heard during open hearings regarding the lack of clarity related to the phrase “Devices Used Exclusively as” and the application of this item if adopted, Bruce Swiecicki provided the Committee the following language and requested it replace the Note under S.2.5.1. in the Item Under Consideration:

**Note:** Devices used exclusively for Stationary Retail Motor-Fuel dispensing are those only utilizing a K15 connection on the hose-end valve, as required in NFPA 58 “Liquefied Petroleum Gas Code”.

The Committee discussed this during the Committee work session and agreed to update the item with the new Note and retained the Voting status of the item. The item appeared in the Addendum as follows:

#### **S.2.5. Zero-Set-Back Interlock.**

**S.2.5.1. Zero-Set-Back Interlock, Electronic Stationary Meters (Other than Devices used Exclusively as Stationary Retail Motor-Fuel Dispensers) and Electronic Vehicle-Mounted Meters.** – A device shall be constructed so that after an individual delivery or multiple deliveries at one location have been completed, an automatic interlock system shall engage to prevent a subsequent delivery until the indicating element and, if equipped, recording element have been returned to their zero positions.

[Nonretroactive as January 1, 2021]

(Added 2019) (Amended 2021)

**Note:** Devices used exclusively for Stationary Retail Motor-Fuel dispensing are those only utilizing a K15 connection on the hose-end valve, as required in NFPA 58 “Liquefied Petroleum Gas Code”.

**(Added 20XX)**

**S.2.5.2. Zero-Set-Back Interlock for Devices Used Exclusively as Stationary Retail Motor-Fuel Devices.** – A device shall be constructed so that:

- (a) after a delivery cycle has been completed by moving the starting lever to any position that shuts off the device, an automatic interlock prevents a subsequent delivery until the indicating elements and recording elements, if the device is equipped and activated to record, have been returned to their zero positions;
- (b) the discharge nozzle cannot be returned to its designed hanging position (that is, any position where the tip of the nozzle is placed in its designed receptacle and the lock can be inserted) until the starting lever is in its designed shut-off position and the zero-set-back interlock has been engaged; and

- (c) *in a system with more than one dispenser supplied by a single pump, an effective automatic control valve in each dispenser prevents product from being delivered until the indicating elements on that dispenser are in a correct zero position.*  
[Nonretroactive as of January 1, 2017]

(Added 2016)

During the discussion of the item during the voting session, Matt Douglas stated that the item might be interpreted to either require the K15 connection for devices used to fuel vehicles or to only apply to devices that have the K15 connection. Matt requested that the status of the item be changed to Informational to allow further consideration.

Scott Simmons said he supported the item as presented.

Loren Minnich expressed appreciation for the additional clarification the note now provides but agreed with Matt Douglas that it would potentially limit the application of this paragraph to those devices with a K15 connection and not devices that are used to exclusively fuel vehicles. Because this could change both the application and scope of the paragraph, Loren also requested the status of the item be changed to Informational.

The Committee requested a short recess to confer and decided to change the status of the item to Informational.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

During the 2022 WWMA Annual Meeting, Konrad Philatowicz stated that Section 2.5.1 gives the general rule regarding the zero set back interlocks and that allows for manual and electronic meters to not meet the same standard which makes perfect sense. Section 2.5.2 refers to motor fuel dispensing devices and the word electronic is missing from the title. The changes address NIST and industry concerns and they asked that this be a Voting item at the NCWM Meeting.

Scott Simmons was in support of this item for voting.

During open hearings, comments were heard supporting a Voting status. The WWMA S&T Committee believes that this item has merit, is fully developed, and recommended that this item be assigned a Voting status.

At the 2023 WWMA Annual Meeting comments were heard from California, Colorado, and Oregon supporting a Withdraw of this item in lieu of LPG-24.1, LPG-24.2, and OTH 24.1.

The WWMA 2023 S&T Committee recommends this item be Withdrawn.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, no comments were received on this item. The SWMA S&T Committee recommended this item move forward as a Voting Item.

At the 2023 SWMA Annual Meeting, Stephen Benjamin stated they opposed this item. The Committee recommends this Item be Withdrawn.

**Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting there were no comments heard from the floor. The Committee does not have a recommendation as to the status of this item.

At the 2023 NEWMA Annual Meeting, Steve Timar opposed this item as it leaves the possibility of “hanging the nozzle”.

After hearing comments from the floor, the Committee recommended to the body that this item maintain a Voting status with no changes, and the body concurred.

At the 2023 NEWMA Interim Meeting, Pennsylvania, Massachusetts, New York, and New Jersey recommend this item be informational. Upon consensus of the body, the Committee recommends this item be Informational.

At the 2024 NEWMA Annual Meeting, no comments were heard during open hearings.

The Committee recommended to maintain a Withdrawn status and the body concurred.

**Central Weights and Measures Association**

At the 2022 CWMA Interim Meeting, there were no comments were heard from the floor.

The CWMA S&T Committee recommended this as a Developing Item. The Committee has concerns regarding a consumer/customer starting a delivery when the device is not on zero.

At the 2023 CWMA Annual Meeting, there were no comments received on this item. The CWMA S&T Committee believes this item is fully developed and recommends Voting status.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item be withdrawn as we believe the attempted revision of this item was actually a resubmission listed under item LPG 24.2. The Committee recommends that the discussion history for this item be moved to LPG 24.2. These recommendations are intended to clean up what we perceive to be an administrative error in that LPG 24.2 should not have been created but should have been an update to this item (LPG 23.1).

At the 2024 CWMA Annual Meeting, the Committee did not take comments on withdrawn items and recommends that this remain as withdrawn.

**HGM – Hydrogen Gas-Measuring Devices****HGM-23.1 D UR.3.8. Safety Requirement**

**Source: Quong and Associates, Inc.**

**Submitter’s Purpose and Justification:**

Add safety requirement for hydrogen gas measuring devices. The proper fueling of hydrogen vehicles is critical to ensure that the vehicle and high-pressure tank is not damaged. Unlike other gases, such as compressed natural gas, hydrogen heats as a vehicle is fueled due to the reverse Joule-Thompson effect.

This means that the fueling rate and temperature of the hydrogen must be carefully controlled, or damage can occur to the vehicle hydrogen tanks. The hydrogen industry has done considerable work in developing standard fueling protocols in SAE J2601 available at:

[https://www.sae.org/standards/content/j2601\\_202005/](https://www.sae.org/standards/content/j2601_202005/) and validation methods in ANSI/CSA HGV 4.3 available at:

<https://www.csagroup.org/store/product/CSA%25100ANSI%20HGV%204.3%3A22/> to ensure that the vehicles are fueled correctly and safely.

The validation of SAE J2601 using ANSI/CSA HGV 4.3 has been performed on the 50+ hydrogen stations in California by the Air Resources Board (CARB) available at:

<https://ww2.arb.ca.gov/resources/documents/annual-hydrogen-evaluation.> The proposed requirement provides assurances that dispensers have been verified to the proper fueling protocol which will protect the dispenser, vehicle, and consumer.

While the California Department of Food and Agriculture is discussing submitting the same language for the California Code of Regulations, adding the same language of Handbook 44 would allow other states to understand and adopt the key hydrogen fueling protocol standards, thereby expanding the use of hydrogen throughout the United States.

The submitter acknowledged that some may argue that the equipment to validate stations is not available except in California.

The submitter's response would be that, first, there are other private companies who have the equipment to test dispensers outside of California, including stations in the northeast US. Second, HGV 4.3 allows for factory acceptance testing of dispensers prior to installation and an abbreviated Site Acceptance Test. This approach shortens the time and equipment necessary to verify a station meets SAE J2601. Third, the design and software of the Hydrogen Station Equipment Performance (HyStEP) Device used by ARB is publicly available at: <https://h2tools.org/hystep-hydrogen-station-equipment-performance-device>.

The submitter provided the following links:

SAE J2601: [https://www.sae.org/standards/content/j2601\\_202005/](https://www.sae.org/standards/content/j2601_202005/) (copyrighted)

ANSI/CSA HGV 4.3

<https://www.csagroup.org/store/product/CSA%25100ANSI%20HGV%204.3%3A22/>  
(copyrighted)

California Air Resources Board: Annual Evaluation of Fuel Cell Electric Vehicle Deployment & Hydrogen Fuel Station Network Development

<https://ww2.arb.ca.gov/resources/documents/annual-hydrogen-evaluation> (many reports available, latest is too large to attach)

EVSE Pre\_Rule Wkshop Shared Deck.pdf

The submitter requested that this be a Voting Item in 2023.

### NIST OWM Executive Summary for NIST HGM-23.1 – UR.3.8. Safety Requirement

**NIST OWM Recommendation:** OWM has no recommendation until additional data is submitted.

- It has not been part of the weights and measures standards development process to include prescriptive safety requirements into handbook legal metrology standards.
- The dispenser’s design features regardless of their function should not affect the metrological integrity of the equipment.
- Traditional fueling applications have established mechanisms to address the safety features of dispenser installations not typically within the scope of the weights and measures authority.
- Groundwork is not outlined in the proposal detailing key elements that must be established for an SAE J2601 verification program and what standards if any apply to equipment in operation before the effective date.
- NIST OWM looks forward to the reporting from CA DMS and CARB as well as any updates from the submitter to clarify the types of test data available that are the result of compliance testing to the SAE J2601 standard.

#### Item Under Consideration:

Amend Handbook 44 Hydrogen Gas-Metering Devices Code as follows:

**UR 3.8. Safety Requirement –All hydrogen gas-measuring devices subject to this code shall maintain verification of testingdemonstrating conformance with the latest version of SAE J2601 Fuel Protocols for Light Duty Gaseous Hydrogen Surface Vehicles, as determined by the latest version of ANSI/CSA HGV 4.3 “Test Methods for Hydrogen Fueling Parameter Evaluation.” [Nonretroactive as of January 1, 20XX] (Added 20XX)**

#### NIST OWM Detailed Technical Analysis:

NIST OWM looks forward to the reporting from CA DMS and CARB as well as any updates from the submitter to clarify the types of test data available that are the result of compliance testing to the SAE J2601 standard. Also of interest are the logistics and other background information on the testing program. On initial consideration this proposal appears to require weights and measures officials to assess compliance with an SAE and ANSI standards. The official will be required to verify the owner is operating dispensing equipment that holds fueling safety protocol certification to SAE J2601 which can involve the performance of the dispenser, its programing, communications capability, and the station’s hydrogen storage system as well as a suitable test apparatus for use in the verification procedure. It has not been part of the weights and measures standards development process to include prescriptive safety requirements into handbook legal metrology standards. The dispenser’s design features regardless of their function should not affect the metrological integrity of the equipment.

If it is just an inspection for possession of current documentation, that may be more palatable; however, that is not really clear from the proposal and weights and measures programs do not typically enforce safety standards. Will compliance with safety standards keep coming up as an issue with alternative fuel



dispensing systems used in vehicle refueling applications? This is unlike traditional fueling applications which have established mechanisms to address the safety features of dispenser installations. How does each jurisdiction ensure that equipment has met safety standards without putting weights and measures programs in the position of having to verify the equipment complies with standards other than HB 44, since that's not typically within the scope of their authority (other than a limited number of programs which do regulate safety requirements)?

Safety is always the first priority; however, has the groundwork been laid to provide all the key components to weights and measures jurisdictions to properly address existing and new installations of equipment. The safety community should be approached on lessons learned in similar applications and to determine all other options and possible opportunities to make stakeholders in the up-and-coming hydrogen marketplace aware of recommended practices for safe fueling protocols.

### **Summary of Discussions and Action:**

At the 2023 NCWM Interim Meeting, Kevin Schnepf (California Division of Measurement Standards) stated California has 68 stations that all require this standard and 33 private stations that do not have this requirement that facilitates accurate and safe fueling. Supports item. Kevin Schnepf response to Matt Curran's (Florida) comment, "it's a performance protocol as well, not just for safety."

Spencer Quong gave a presentation during open hearings. Heat generated from filling can cause damage. This is important to protect the consumer. Requests informational status, so the proposal can be continued to be developed.

Tina Butcher (NIST OWM) stated, typically NIST Handbook 44 does not include safety requirements. That generally rests with non-Weights and Measures agencies. They do not question the need but do question if NIST Handbook 44 is the right place for this. Matt Curran echoed Tina Butcher's comments.

The Committee would like to see the metrological effect this has on the device. The Committee decided to keep this proposal as developing.

At the 2024 NCWM Interim Meeting a representative from New Jersey Weights & Measures commented that safety requirements are not appropriate for NIST Handbook 44 and that his item should be withdrawn. A representative from the California Division of Measurement Standards commented that this is required in California and that a survey to gather additional data is underway. There will be additional comments when the results of the survey are known. A representative from NIST OWM commented that standards for safety have not been a part of NIST Handbook 44, dispensers of other fuel types have mechanisms in place to ensure safety, and that it is unclear how compliance will be verified.

The Committee decided to leave this item as developing to allow for data submission of the ongoing survey.

At the 2024 NCWM Annual Meeting the Committee acknowledged that the submitter is no longer involved with this item, but the California Division of Measurement Standards is still collecting data. The Committee is looking for that data to demonstrate there is a connection between the safety requirement and metrological functions. If data is not available by the 2025 NCWM Interim Meeting the Committee will consider withdrawing the item.

## Regional Association Reporting:

### Central Weights and Measures Association

At the 2022 CWMA Interim Meeting, there were no comments from the floor. The CWMA S&T Committee recommended this proposal as a Developing Item. Clarification regarding the term “verification” is needed.

At the 2023 CWMA Annual Meeting, there were no comments. The CWMA S&T Committee restated its earlier recommendation for clarifying the term “verification” and that this item remain Developing.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommended this item be withdrawn. The Committee questioned the merit of this information being provided in Handbook 44 and had not received answers to questions outlined in the historical comments for this item.

At the 2024 CWMA Annual Meeting, the Committee received no comments on this item.

The Committee recommended this item be withdrawn. The Committee questions the merit of this information being provided in Handbook 44, and the Committee has not received answers to questions outlined in the historical comments for this item.

### Western Weights and Measures Association

During the WWMA 2022 Annual Meeting the following comments were received:

Kevin Schnepf has worked with the submitter and SAE J 2601 is a requirement for operating in the state of California. This is a safety protocol. This is both a standard and a test method. The design parameters for the equipment meet the standard. This is not a type evaluation requirement; it is a user requirement. They supported this item.

The WWMA S&T Committee feels that this item has merit and recommended that this item be assigned Developing status with consideration given to the concerns identified during open hearings.

During the WWMA 2023 Annual Meeting, Kevin Schnepf stated that data is being collected by CDFA DMS and CARB. Kevin Schnepf requested that this item remain developing until the data can be provided.

The WWMA 2023 S&T Committee recommended this item remain developing based on comments heard to allow the submitter the ability to provide data and address the concerns in comments from the 2023 WWMA S&T Committee and 2023 NCWM S&T Committee. This Committee considered the comments recorded in the 2023 NCWM S&T Committee Interim Meeting Report in their analysis and echoes the concerns raised in the report on how this protocol affects performance in addition to safety.

### Southern Weights and Measures Association

At the 2022 SWMA Annual Meeting, Matt Curran (Florida) questioned whether this was the proper venue for this item. Paul Floyd (Louisiana) also commented that this was not the proper venue for this item. This Committee would like the NCWM S&T Committee to consider whether this type of item is within the scope of weights and measures.

The SWMA S&T Committee recommended this item move forward as a Developing Item.

At the 2023 SWMA Annual Meeting, Dr. Curran questioned if this is the proper venue for the safety requirements but supports safety concerns in the item.

The Committee recommended this item remain a Developing Item to allow time for the data to be collected.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, Spencer Quong (submitter and representing Toyota Motors North America) explained the requirements for validation of fueling protocol through SAE. Spencer Quong indicated that if hydrogen vehicles filled too quickly, it will overheat and if the fueling protocol is performed significantly different, it may affect accuracy. Juana Williams (NIST OWM) noted that safety is first and foremost however, this proposal would require that the owner of the device be trained in fueling safety, which is not typical to put in HB 44. Jason Flint (New Jersey) commented that the language in this item may be more suited for other standard setting organizations such as NFPA.

After hearing comments from the floor, the Committee recommended that this item be given a Developing status.

At the 2023 NEWMA Annual Meeting, the Committee heard no comments on this item but recommended to the body that this item retain Developing status and the body concurred.

At the 2023 NEWMA Interim Meeting comments were heard that no additional data has been provided as to what the effects are on the metrological parameters. New York, New Jersey, and Holliston, Massachusetts recommended withdrawal.

Upon consensus of the body, the Committee recommended this item be withdrawn.

At the 2024 NEWMA Annual Meeting, no comments were heard during open hearings.

The Committee recommended to maintain a Developing status and the body concurred.

## **EVF – Electric Vehicle Fueling Systems**

### **EVF-24.1 W S.1.3. Mobile Device as Indicating Element for AC Chargers**

(This item was Withdrawn.)

#### **Source: Siemens Industry Inc.'s Smart Infrastructure eMobility**

#### **Submitter's Purpose and Justification:**

Clarify that use of a hand-held mobile device such as a mobile phone to provide the Indicating Elements for an EVSE is an acceptable alternative to having the Indicating Elements built into the EVSE. This option is already accepted by the National Type Evaluation Program for certification.

Most AC chargers installed today for public charging do not have electronic displays. The requirements for showing prices, quantity delivered, cost of delivery, and other required data elements of Section 3.40 are fulfilled by displaying the data on a mobile phone or within the vehicle receiving the electrical energy. This alternative to having a display on the charger itself reduces the cost of the charger, as well as

maintenance required when displays fail due to harsh outdoor conditions, including direct sunlight and wind, rain, and snow exposure. These conditions often make the built-in displays difficult to read. Having the option of providing the display on a mobile device or in the vehicle reduces costs, improves EVSE longevity, and, most importantly, improves the consumer experience. Moreover, EV drivers usually utilize their mobile phones to carry out charging transactions already, so the drivers are accustomed to receiving the information on their device or in their vehicle. Finally, the industry is moving toward Plug and Charge, based on the ISO 15118 *Road Vehicles – Vehicle to Grid Communication Interface* standard. With Plug and Charge, the vehicle communicates with the charger to authenticate as well as initiate and end charging, with the fees processed automatically. With Plug and Charge, there is no interaction between the driver and the charger. ISO 15118 is a requirement for federal funding under the National Electric Vehicle Infrastructure (NEVI) Formula Program and the Charging and Fueling Infrastructure Discretionary Grant (CFI) Program, as well as for some state funding, including in California.

The opposing arguments would be that there are, in fact, some AC chargers that have the Indication of Delivery on their face – but these are limited and much more expensive.

The submitter requested that this have Voting status in 2024 as a retroactive specification.

### **NIST OWM Executive Summary for EVF-24.1 – S.1.3. Mobile Device as Indicating Element for AC Chargers**

**NIST OWM Recommendation:** Withdraw. The EVSE primary display must meet a more comprehensive set of requirements in multiple codes to provide clear, legible, and verifiable transaction information and other metrological data in an appropriate manner.

- NIST OWM does not believe the proposed exceptions are appropriate without more detailed work to fully vet the permissible metrological features and functions for the wide range of software based remote devices to be recognized as the primary indicating elements for these commercial electrical energy measuring systems.
- The list of requirements referenced in the proposal ((in paragraphs S.1.1., S.1.2., S.2.4.1, S.2.6, S.2.7, UR.1.1., and UR.3.1.) is not all inclusive of the paragraphs in NIST HB 44 applicable to indicating elements. There are additional requirements in Sections 1.10. General Code, 3.40. Electric Vehicle Fueling Systems and 5.55 Timing Devices that apply to an EVSE display that is an integral part of the electrical energy dispensing system or when a single display is used by multiple EVSEs. Therefore, additional accompanying requirements need to be developed for clarity and to fully recognize the proposed options for primary displays.
- It was suggested prior to the code’s adoption in 2015, to identify those paragraphs which are posing difficulties for some manufacturers to meet and possibly making those paragraphs non-retroactive, with an eventual sunset date, rather than proposing an exception to the entire code.
- Likewise, OWM also suggested that exceptions are sometimes made for certain applications which are able to meet a requirement in a different way through other mechanisms such as a contract or other price agreement or fleet sales.
- An additional concern, with regard to equity, is that companies have spent money to comply with display requirements and after 2024 would be competing with a population of existing noncompliant equipment and new equipment which will not have to be equipped in the same manner with a primary display.

- The proposal is unclear if the devices running those apps are a necessity for the operation of the charging equipment although the proposal specifies the location of the handheld device or vehicle as “being in the immediate vicinity of the EVSE” and yet there is no mention of their availability over the entire course of the transaction given a session can take twenty minutes or multiple hours to complete.
- The open-ended nature of the types of devices that fall under this category means a wide variety of handheld devices or vehicles would be part of the type evaluation process where their accuracy and clarity become more critical to the measurement transaction.
- If they are the only EVSE primary display these newly recognized devices will be the means for accessing the device/system metrological security information which can be sizable, and used for determining fuel quantity totals.
- With some further work “Apps” installed on a mobile device might provide the best opportunity for allowing for innovation since there is a mechanism for reviewing the display provided by the app and ensuring its operation provides the necessary information.
- The vehicle user interface, on the other hand, is somewhat problematic. They can vary from manufacturer to manufacturer and will undoubtedly change from year to year. How will the operator or regulatory official verify transaction information if vehicle user interface is the only means available for verification of this information? Will drivers be asked to voluntarily assist in inspections and complaint investigations, or will a car be provided as part of the official’s tool kit? The code will need to address this, and it will be necessary to ensure type evaluation can adequately address this.
- How would the overall provisions of the General Code regarding legibility, clarity, and appropriateness of indications be applied when there is no display unique to a given EVSE on-site? The code addresses the EVSE as the intended point at which commercial measurements of electrical energy and related time fees are being made rather than the handheld device or EV.
- Will there be unique or common vulnerabilities to factors such as levels of service, temperature, connectivity, etc. For traditional vehicle fuel dispensers and other alternative vehicle fuel dispensers weather and normal wear issues are managed through equipment and station design and maintenance programs.
- The submitter cites the concept of “Plug and Charge” that is part of ISO 15118 but has not provided information on the exact relevance/application to legal metrology requirements that apply.
- Currently EVF-24.1 is a proposal for a new requirement but the letter-number paragraph designation of S.1.3. is already part of the existing code and is titled EVSE Units. Does the submitter intend the proposal to replace existing code; be part of indicating element requirements already included in the code; or have a new letter-number designation?

### Item Under Consideration:

Amend Handbook 44, Electric Vehicle Fueling Systems as follows:

**S.1.3. Mobile Device as Indicating Element for AC Chargers. – the indication requirements and elements specified in Section 3.40, sub-sections S.1.1., S.1.2., S.2.4.1, S.2.6, S.2.7, UR.1.1., and UR.3.1. may be fulfilled through either a display built into the EVSE or a display available via an application on a hand-held device such as a smart phone or in the purchaser’s vehicle**

**receiving the electrical energy, such device or vehicle being in the immediate vicinity of the EVSE.**

**(Added 20XX)**

**NIST OWM Detailed Technical Analysis:**

NIST OWM does not believe the proposed exceptions are appropriate without more detailed work to fully vet the permissible metrological features and functions for the wide range of software based remote devices to be recognized as the primary indicating elements for these commercial electrical energy measuring systems. The proposal lists five design requirements and two requirements the operator of the EVSE currently must meet for the display (indicating element) to function properly and to provide sales transaction and power level information at specific points during the transaction for an electrical energy charging session. Given some categories of these handheld/vehicle devices will be running other apps, vehicle information, etc. whereas currently commercial measuring equipment was required to maintain weights and measures functions and information separate from other programs running or stored on the device/system. This list of requirements in the proposal is not all inclusive of the NIST HB 44 Section 1.10 General Code and remaining Section 3.40 EVSE code requirements that currently make up the minimum handbook requirements for an EVSE display when an integral part of the electrical energy dispensing system or single display used by multiple EVSEs. Those code paragraphs required to be met in the proposal do not encompass the entire range of display capability and features assessed during type evaluation based on the General Code nor the 5.55 Timing Devices Code for EVSEs that assess fees for time related services that are associated with electrical energy charging sessions. Therefore, additional accompanying requirements need to be developed for clarity and to fully recognize the proposed options for primary displays. The proposal would make it permissible for a software application when in use on either a handheld device or in the vehicle refueling with electrical energy in proximity to the EVSE to be used to meet seven requirements for display and or recording as well as computing specific transaction information.

Handheld devices and vehicle displays would currently be recognized as supplemental ways of displaying transaction information but not as the primary display. Agenda Item EVF-24.1 is a new 2024 proposal which if adopted by the July 2024 NCWM would from that point onward be enforceable for all AC EVSE systems regardless of when they were manufactured or placed into commercial use. Handheld devices and vehicle displays would be recognized for use to a limited degree as primary displays for AC EVSEs. It was suggested several times to the Subgroup that developed the EVSE code requirements when the code was first proposed for adoption in 2014, to identify those paragraphs which are posing difficulties to some manufacturers to meet and proposed they be made non-retroactive, with an eventual sunset date rather than proposing an exception to the entire code. Likewise, OWM also suggested that exceptions are sometimes made for certain applications which are able to meet a requirement in a different way through other mechanisms such as a contract or other price agreement or fleet sales. An additional concern is that companies spent money to comply with display requirements and after 2024 would be competing with a population of existing noncompliant equipment and new equipment which will not have to be equipped in the same manner with a primary display.

The proposal is unclear if the devices running those apps are a necessity for the operation of the equipment although the proposal specifies the location of the handheld/vehicle device “being in the immediate vicinity of the EVSE” and yet there is no mention of their availability over the entire course of the transaction given a session can take twenty minutes or multiple hours to complete.

The concept of recognizing a remote type of indicating element other than a display that is either an integral part of the dispenser or is part of system and used to provide information for multiple EVSEs has

been discussed but not as part of national discussions. Currently, the proposal presents a short list of remote devices, but might this proposal be an opening for much broader interpretation on what constitutes a handheld device. The open-ended nature of the types of devices that fall under this category means a wide variety of handheld devices would be part of the type evaluation process where their accuracy and clarity become more critical to the measurement transaction. If they are the only EVSE primary display these newly recognized devices will be the means for accessing the device/system metrological security information which can be sizable and for establishing fuel quantity totals.

With some further work “Apps” installed on a mobile device might provide the best opportunity for allowing for innovation since there is a mechanism for reviewing the display provided by the app and ensuring its operation provides the necessary information. The vehicle user interface, on the other hand, is somewhat problematic. They can vary from manufacturer to manufacturer and will undoubtedly change from year to year. They are not included in type evaluations nor are they realistic for regulatory officials to control to ensure clarity, accuracy, and transparency in the measurement transaction. If a user interface is to be used as a primary display (rather than simply an additional display), the code will need to address this, and it will be necessary to ensure type evaluation can adequately address this. How will the visibility and clarity of the primary display be verified since this can vary from vehicle manufacturer to vehicle manufacturer? The vehicle interface should not be provided as an option to satisfy the requirements for the primary display. How would the overall provisions of the General Code regarding legibility, clarity, appropriateness of indications be applied when there is no display unique to a given EVSE on-site? The code addresses the EVSE as the intended point at which commercial measurements of electrical energy and related time fees are being made rather than the handheld device or EV.

The device codes are developed with the equipment manufacturer, regulatory official, customer, and seller in mind. How will the operator or regulatory official verify transaction information if vehicle user interface is the only means available for verification of this information? Will drivers be asked to voluntarily assist in inspections and complaint investigations, or will a car be provided as part of the official’s tool kit? In some respects, the indicating element is no longer in the possession of the owner/operator of the device.

Will there be unique or common vulnerabilities to factors such as levels of service, temperature, connectivity, etc. It should be noted that other alternative vehicle fuel dispensers provide a primary display which are maintained under weather conditions and normal wear. For traditional fuel and alternative fuel dispensers weather issues are managed through equipment and station design and maintenance programs. EVSEs have moved from home charging into the marketplace where there may not be a station attendant on duty during all operating hours to address environment and wear on frequently used parts of the system. The submitter cites an international standard which introduced the concept of “Plug and Charge” that is not in effect nationally, as part of the justification for recognizing handheld/vehicle devices with apps as the primary display for EVSEs but has not provided information on the exact relevance/application of ISO 15118 to legal metrology requirements that apply. The submitter has provided no details on the standard’s effect on how the regulatory official and manufacturer will determine, based on compliance with this international standard, the electric vehicle fueling system’s compliance to requirements in the General Code, EVFS, and Timing Devices Codes.

Currently EVF-24.1 is a proposal for a new requirement but the letter-number paragraph designation of S.1.3. is already part of the existing code and is titled EVSE Units. Does the submitter intend the proposal to replace existing code; be part of indicating element requirements already included in the code; or have a new letter-number designation?

**Summary of Discussions and Actions:**

At the 2024 NCWM Interim Meeting a representative from the California Division of Measurement Standards commented that this item fails to meet the device display requirements and creates inequities for users without a smartphone. There was also a comment that the app should be submitted to NTEP by the developer and referenced upon approval. A representative from New Jersey Weights & Measures commented that not all users have smartphones. A representative from the Massachusetts Division of Standards supported the withdrawal of this item. A representative from the U.S. Department of Energy (DOE) commented that this item contradicts the DOE objectives for customer experience. A representative from the Florida Department of Agriculture and Consumer Services commented that using a phone as an indicating element introduces issues with investigations, with gaining access to the interface, and other legal problems. They recommended withdrawing this item. A representative from the Maryland Department of Agriculture recommended withdrawal.

A representative from Gilbarco commented that using a phone as an indicating element could set unwanted precedence. They recommended withdrawal.

A representative from NIST OWM recommended withdrawal. NIST OWM submitted comments indicating they do not believe the proposed exceptions are appropriate without more detailed work to fully vet the permissible metrological features and functions for the wide range of software-based remote devices to be recognized as the primary indicating elements for these commercial electrical energy measuring systems.

The Committee has withdrawn this item because of concerns with privacy issues related to accessing information on a personal device.

**Regional Association Reporting:****Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Developing and seeks input from industry stakeholders.

At the 2024 CWMA Annual Meeting the Committee did not take comments on withdrawn items and recommends that this remain as withdrawn.

**Western Weights and Measures Association**

During the WWMA 2023 Annual Meeting, general comments were heard on the floor from Chris King (Siemens), Francesca Wahl (Tesla), Kevin Schnepf (CA Division of Measurement Standards), Jose Arriaga (Orange County Agriculture Weights and Measures, CA), Mike Brooks (Arizona Department of Agriculture Weights and Measures Services Division), Brent Ricks (Montana Department of Labor and Industry) supporting Developing status for this item.

Francesca Wahl stated that Tesla is already using a display in vehicle not one located on the charger and these systems hold a California Type Evaluation Program Certificate for these chargers. Comments were also heard on the floor from three regulatory officials indicating concern with this item, in particular:

- Accessibility of the mobile device by the consumer (credit card payment vs. mobile payment app).
- Use and responsibility of the device indication by consumer.



- Code should apply to DC as well as AC chargers.
- Code should only apply to those devices which require a mobile app to activate.
- Addressing potential wireless connection issues that may occur.

In response to an inquiry about the type of technology being used to connect the indication to the charger, Chris King indicated RFID and Bluetooth are used by these devices to identify the user. Francesca Wahl noted that in European regulation there must be encryption on the backend that requires a key to link them.

The WWMA S&T Committee recommends that this item be assigned a Developing status to allow the submitter the opportunity to consider the comments heard on the floor and receive feedback from stakeholders.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Tim Chesser (Arkansas) recommended the item be withdrawn because they were not going to enforce indicating element requirements on cell phones of customers.

Dr. Matt Curran (Florida) echoed those same comments and raised concern about privacy with the use of customers' cell phones.

Patrick Bean (Tesla) stated their devices rely on customer phones and vehicle indicators for customer user interface. They also stated DC Chargers should be included with the item.

John Stokes (South Carolina) was not in support of this item.

The Committee has reservations about having the customer cell phone as the sole indicating element for these devices.

The Committee recommends the item be Withdrawn.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, a written statement from Siemens was provided and read during the comment period, which is included on the NCWM website. A regulator from Holliston, Massachusetts commented that when the Method of Sale was approved for EV, it was specified that there be physical displays on the devices and what is being recommended is highly appropriate. A regulator from the Commonwealth of Pennsylvania questioned what ramifications would this cause for other display requirements across the board (e.g., gasoline)? Other devices have proved they can have markings on displays in all kinds of weather and doesn't agree with the proposal. The States of Vermont, New Hampshire, New Jersey, New York, and Massachusetts agree with Pennsylvania that the display must appear on the device. Upon consensus of the body, the Committee recommends this item be Developing.

At the 2024 NEWMA Annual Meeting no comments were heard during open hearings. The Committee recommended to maintain a Withdrawn status and the body concurred.

**EVF-24.2 V S.2.7. Indication of Delivery, N.3.2. Accuracy Testing, and T.2.1. EVSE Load Test Tolerances**

(This item was Adopted.)

**Source: California Department of Food and Agriculture, Division of Measurement Standards****Submitter's Purpose and Justification:**

Change the exemption period for DC EVFS from 2028 to 2025.

The 2028 exemption was provided for DC EVFS due to the lack of available field test equipment that could accurately test and verify conformance of DC EVFS to established tolerances. Testing equipment capable of testing DC EVFS at the higher power levels of modern DC EVFS is now available and new manufacture of test equipment are entering the market now. The justification for the exemption for DC EVFS is no longer valid as regulating jurisdictions have access to test equipment that can properly evaluate installations of DC EVFS for conformance to the adopted specifications and tolerances. The availability of DC EVFS test equipment has been verified by two test equipment manufacturers and by research conducted by Argonne National Lab. With fully capable test equipment available in 2023 and 2024, establishing a 2025 effective date is reasonable and provides a uniform, transparent, and equitable marketplace for both consumers and competing businesses.

T.2.1. Does not have any separate specifications for either AC or DC EVFS. It is intended to be applicable to all EVFS.

EVFS manufacturers and regulators agreed to a 2028 date due to lack of available testing equipment. During open hearings prior to adoption of the 2028 exemption date, industry representatives agreed that the 2028 could be amended once test equipment was available.

The submitter requested that this have Voting status in 2024 as nonretroactive provisions.

**NIST OWM Executive Summary  
for EVF-24.2 – S.2.7. Indication of Delivery, N.3.2. Accuracy Testing,  
and T.2.1. EVSE Load Test Tolerances**

**NIST OWM Recommendation:** Withdraw, as the item does not address the lack of fundamental requirements for essential elements such as accuracy to be met uniformly across the marketplace.

- The 2028 enforcement dates were introduced late into the voting process reportedly in response to a lack of available test equipment and subsequently adopted July 2022 as part of an emergency agenda item to make the NIST HB 44 EVFS Tentative Code permanent. Stakeholders should be mindful that the formatting of the 2028 enforcement date language applicable to existing HB requirements and marketplace devices does not represent the typical precise HB code language with respect to the retroactive and nonretroactive application of these requirements. The lack of access until 2028 to fundamental requirements, such as these for indications, accuracy tests, and tolerances, increases the likelihood of nonuniformity in the application of those three sections of the EVFS code.

- We encourage a return to that original proposal for EVF-24.2 rather than the newly proposed exemption for all DC systems placed in service prior to 2025 from the tolerance and test procedures to read: All DC EVSE are exempt from this requirement until January 1, ~~2028~~2025.
- The sunset provision expires while the requirements in these paragraphs do not cease to be a part of the code, they do however, become applicable to DC EVSE systems on January 1, 2028. The sunset provision as adopted into the code in July 2022 and as currently worded limits the scope of paragraphs S.2.7., N.3.2., and T.2.1.; however, it did not permanently exempt DC systems from these design features, official tests, and performance requirements. Whereas the amendments to the code in the Item Under Consideration to be voted on for adoption will make these paragraphs “Nonretroactive as of January 1, 2025,” for all DC systems manufactured, warehoused, placed in service prior to January 1, 2025 (see HB 44, General Code 1.10 paragraph G-A.6. Nonretroactive Requirements.)
- Paragraph G-A.3. Special and Unclassified Equipment exists for use by jurisdictions wishing to inspect and test existing DC systems in order to approve this equipment for commercial use and will remain the case should the 2028 retroactive enforcement date not change or if the 2028 date be modified as shown in the Item Under Consideration to become nonretroactive and therefore not enforceable for all DC systems placed into service prior to January 1, 2025.
- Multiple EVFS Code requirements apply to the EVSE’s primary indications for the display of the electrical energy measured, total sale, and unit price by this computing type device and the system’s return to zero indications. (See paragraphs S.1.1 EVSE; Primary Indicating Element, S.1.2. EVSE Indicating Elements, S.1.2.1. Multiple EVSEs Associated with a Single Indicating Element, and S.2.1. EVSE Return to Zero.
- The electrical energy vehicle fueling application is a relatively new discipline in the weights and measures infrastructure where all the tools necessary for its implementation and the protection of all stakeholders in the marketplace are needed now.
- The delay in the application of these paragraphs encourages nonuniformity (from state to state) which can be disruptive and impact the level of confidence in the marketplace. The proposal expanding the exemption for DC systems further widens the gap in time delays in the application of tolerances which could result in what will be either a marketplace with multiple or no tolerances being applied to DC systems by manufacturers, regulators, and the service industry.
- Making the requirements in the paragraphs nonretroactive extends the exemption indefinitely to DC systems regardless of the life cycle for these systems. To further extend the exemption creates an unfair competitive advantage as there are manufacturers who have been working since 2015 to meet the code’s performance and transaction information display requirements. The initial justification given for including the 2028 sunset provision was to address the delay in the supply of suitable DC EVSE test standards, however this no longer appears to be the case with test equipment.
- Should the community find the existing tolerances of a  $\pm 1$  percent acceptance tolerance and  $\pm 2$  maintenance tolerance too stringent for legacy DC systems it should be noted that if adopted Agenda Item EVF 23.6 would recognize a new wider tolerance ( $\pm 5$  percent acceptance/maintenance) through January 2034 applicable to DC systems placed in service before January 1, 2024. Although the community would need to further modify Item EVF-23.6: (1) so that it is transparent to the customer and from a competitive standpoint that dual tolerances exist as

a condition of sale under which electrical energy transfers will occur from DC systems and (2) to eliminate the code's exemption of applicable tolerances which is the result of the 2028 enforcement date.

### Item Under Consideration:

Amend Handbook 44 Electric Vehicle Fueling Systems Code as follows:

**S.2.7. Indication of Delivery.** – The EVSE shall automatically show on its face the initial zero condition and the quantity delivered (up to the capacity of the indicating elements).

All DC EVSE **placed into service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.

(Amended 2022 **and 2024**)

### NIST OWM Detailed Technical Analysis:

The code requirements under consideration in this proposal are currently exempted from enforcement until 2028 and apply to the automatic display of the start at zero and the final quantity of electrical energy delivered by a DC EVSE and performance test procedures and the associated test tolerances applicable to DC systems. The current three requirements addressed in the proposal were the only parts of Section 3.40 EVFS Tentative Code adopted in July 2022 to become a permanent code with an effective date of January 1, 2028. This occurred as part of a late June 2022 weights and measures regulators' proposal assigned emergency status for upgrading the tentative NIST HB 44 EVSE code from trial and experimental status (held since July 2015) to become permanent and enforceable in 2023 for all commercial EVSEs. This action was also due in part to 2022 concerns about the available supply of adequate DC EVSE test equipment.

The lack of access until 2028 to fundamental requirements, such as these for indications, accuracy tests, and tolerances, might possibly lead to nonuniformity in the application of those three sections of the EVSE code. There is a willingness to consider making specific portions of the code nonretroactive in order to allow some industry to bring their equipment into compliance, but typically this is not the case for accuracy requirements. As an additional general comment, OWM notes that the NIST Handbook 44 General Code will continue to apply to existing equipment, including paragraph G-A.3. Special and Unclassified Equipment. Jurisdictions wishing to inspect and test existing equipment in order to approve it for commercial use would be left to use this provision.

We also recognize that commercially available testing devices for high powered chargers are to become more widely available shortly; however, to the best of our knowledge, we understand that at least two companies are currently offering this test equipment for purchase. The routine availability of validated test equipment will promote the ability to type-certify direct current fast charging (DCFC) equipment, which is essential for industry to verify the performance of such equipment prior to use in commercial service. Validating equipment prior to commercial operations is vital to ensure the accuracy and transparency of measurements on which electric vehicle fueling charges will be based and to ensure marketplace equity for competing manufacturers and sellers.

Including the sunset provision “All DC EVSE are exempt from this requirement until January 1, 2028” in paragraphs S.2.7. Indication of Delivery (indication of the initial zero and final quantity delivered), N.3.2.

Accuracy Testing (performance test procedures), and T.2.1. EVSE Load Test Tolerances (performance tests permissible errors) granted an exemption to DC EVSE systems which delays the application of these paragraphs until on or after January 1, 2028. The sunset provision expires while the requirements in these paragraphs continue to be a part of the code, they do however, become applicable to DC EVSE systems on January 1, 2028. The sunset provision as adopted into the code in July 2022 and as currently worded, limits the scope of paragraphs S.2.7., N.3.2. and T.2.1.; however, it did not permanently exempt DC systems from these design features, official tests, and performance requirements. Whereas the amendments to the code to be voted on for adoption in July 2024 in the Item Under Consideration will make these paragraphs “Nonretroactive as of January 1, 2025,” for all DC systems manufactured, warehoused, placed in service prior to January 1, 2025 (see HB 44, General Code 1.10 paragraph G-A.6. Nonretroactive Requirements). So rather than revisit a 2022 code modification as recommended now that test equipment is available, the community will consider amending a 2028 enforcement date which would have recognized the application of test procedures and allowable limits for performance errors to all DC systems. The community has entertained modifications to the sunset provision in each code paragraph to amend only the 2028 date to become 2025; however, this latest alternate proposal would permanently restrict the application of all three fundamental code requirements so that they no longer apply to all DC systems manufactured, warehoused, placed in service prior to January 1, 2025 throughout the country.

An EVSE shall be of the computing type that indicates the electrical energy measured, total money value for that commodity for a unit price (paragraph S.1.1 EVSE; Primary Indicating and Recording Elements). The indicating element shall display at specific points and time duration in the sales transaction the correct measurement results relative to quantity and total price (paragraph S.1.2. EVSE Indicating Elements). The indicating element shall be part of the EVSE or it is permissible for a single indicating element to be shared by multiple EVSEs under specified conditions which would not be part of the “face” of the EVSE (paragraph S.1.2.1. Multiple EVSEs Associated with a Single Indicating Element). The primary indicating element shall readily return to zero (paragraph S.2.1. EVSE Return to Zero). Operators of EVSE shall return the indications to zero before each transaction (paragraph UR.3.2. Return of Indicating and Recording Elements to Zero) and could only do so for an EVSE equipped with a means to either automatically or manually return to zero.

The latest March 2024 rework of the effective date results in a new provision that is contrary to the justification cited in 2022 for a 2028 enforcement date to address delays in the availability of test equipment. The nonuniformity in how these provisions might possibly be addressed and will be addressed if testing and tolerances are further restricted if made nonretroactive for DC equipment in storage and placed in service up through 2025 is disconcerting. The weights and measures infrastructure for electrical energy vehicle fueling (the tools necessary for its implementation and protection of all players) is needed for the marketplace now.

The delay in the application of these paragraphs encourages nonuniformity (from state to state) which can be disruptive and can impact the level of confidence in the marketplace. The proposal expanding the exemption from these paragraphs further delays the application of tolerances which could result in what will be either a marketplace with multiple or no tolerances being applied to DC systems.

The community needs to take corrective action and address the accuracy with which these transactions are performed to ensure there are provisions in the code to verify transaction information and the fuel quantity delivery by the DC EVSE. This requires further amendment of the code in areas of compliance where the 2028 exemption was granted. Defining tolerances that are enforceable in the specific device codes is also preferable to the alternative of having jurisdictions use the provisions of General Code paragraph G-A.3. Special and Unclassified Equipment to implement tolerances suitable for the application since this has the potential for non-uniform application across the country.

Making the requirements in the paragraphs nonretroactive extends the exemption indefinitely to DC systems regardless of the life cycle for these systems. To further extend the exemption provides an unfair competitive advantage to manufacturers working since 2015 to meet the code's performance and transaction information display requirements. Initially the justification given for including the sunset provision was to address the delay in the supply of suitable DC EVSE test standards, however this no longer appears to be the case with test equipment.

The community is aware that typically devices are not exempted from accuracy tolerance requirements although there is an existing sunset provision that expires in 2028 making effective the application of  $\pm 1$  percent acceptance tolerance and  $\pm 2$  maintenance tolerance to DC systems. Originally the proposed code modifications in Item EVF-24.2 amended the 2028 enforcement date, as currently specified in the tolerances and test procedures applicable to DC systems, to become effective in 2025. We would encourage a return to that original proposal, rather than the newly proposed exemption for all DC systems placed in service prior to 2025 from the tolerance and test procedures. The sunset provision should be modified to read: "All DC EVSE are exempt from this requirement until January 1, ~~2028~~2025."

The community may wish to consider in its deliberations on the proposal in Item EVF-24.2 there also appears on the 2024 S&T Committee Agenda Item EVF-23.6, a proposal that would recognize a new  $\pm 5$  percent acceptance/maintenance tolerance for DC systems placed in service before January 1, 2024. If some are hesitant about the application of the more stringent current  $\pm 1$  percent acceptance tolerance and  $\pm 2$  maintenance tolerance to all DC systems in 2025 there is a proposal to modify DC EVSE tolerances. The community seems amenable to the proposed wider tolerance for some of the legacy DC systems; however, the community should also consider that the proposal does not yet include provisions which clearly make the purchaser aware of the dispenser's permitted level of accuracy prior to their selection of a DC system (at a single site or across multiple charging stations). This information is essential to the buyer when comparing the conditions affecting the cost and the receipt of electrical energy they are paying for. Additionally, the proposal in Item EVF-23.6 specifies these same pre-2024 DC systems on or after January 2034 will be required to meet a  $\pm 1$  percent acceptance and  $\pm 2$  maintenance tolerance. The community will need to follow up to ensure adequate provisions are in place to make transparent the condition of sales when electrical energy dispensing systems are operating in a dual tolerance marketplace. Not to be overlooked Item EVF-23.6 also includes the exemption or sunset provision from the application of tolerances to DC systems up through January 1, 2028, which is likely to add to the confusion when making value comparisons across multiple EVSEs and station brands.

The EVFE Subgroup (SG) met March 2023 to address proposed modifications to NIST HB 44 Section 3.40 EVSE test procedures and did not have the opportunity to review the alternate proposal for modifying the sunset provision that granted an exemption to DC EVSE systems for a retroactive enforcement date of January 1, 2028 for paragraphs S.2.7. Indication of Delivery (indication of the initial zero and final quantity delivered), N.3.2. Accuracy Testing (performance test procedures), and T.2.1. EVSE Load Test Tolerances (performance tests permissible errors) which if adopted would make all three code paragraphs nonretroactively enforceable on or after January 1, 2025 for all existing DC systems. The NCWM January 2024 Interim Meeting report was made available April 17, 2024 and the EVFE SG Technical Advisor had anticipated the EVFE SG would meet after the report's release date to discuss the alternate proposal. Due to time constraints and meetings being held by the EVFE SG's Test Procedure Subcommittee neither group met to discuss this agenda item. The Subcommittee reports to the Subgroup and for any position the SG develops that input would be provided in writing to the NCWM S&T Committee.

## Summary of Discussions and Actions:

At the NCWM 2024 Interim the submitter of this item commented that the 2025 date would be made nonretroactive and that this item is ready for a vote. Representatives from the Massachusetts Division of Standards, New Jersey Weights & Measures, Westchester County New York, the Pennsylvania Department of Agriculture Bureau of Weights & Measures, and the New York Department of Agriculture & Markets Weights & Measures commented in support of this item as voting with the changes by the submitter.

A member of the NCWM who is retired from industry commented that there is an expectation that testing equipment will be available by 2025 and supports this item as voting. A representative of EVgo commented that equipment is available, and this item is ready for voting.

A representative from NIST OWM supported this item as voting with the nonretroactive edit. They commented that allowing an exemption from these requirements could prove to be a barrier to placing these DC systems into commercial service as there would be no specific performance standard to apply and that jurisdictions may have no alternative but to utilize paragraph G-A.3. Special and Unclassified Equipment, which may result in application of tolerances present in other metering devices' codes which would result in non-uniform regulation of these devices.

A representative from the U.S. Department of Energy (DOE) opposed the 2025 date change as supply issues will prohibit equipment from being available. They stated that moving up the date from 2028 will not be uniform, smooth, fair, or just. A representative from ChargePoint has no position on this item. They stated that the supply chain is not there today. A representative from Tesla commented in appreciation of the nonretroactive edit by the submitter and is not opposed to moving up the date. Testing procedures and implementation will still need consideration.

A representative from EV Test Solutions LLC commented that RSA (registered service agency) personnel are waiting for the regulation to be put into place to force the acquisition of testing equipment.

At the NCWM 2024 Interim Meeting the S&T Committee recommended this item as a voting item with the edit of striking the line "All DC EVSE are exempt from this requirement until January 1, 2028" in its entirety and making this requirement nonretroactive as of January 1, 2025. The Committee wanted to make clear that should this item be adopted DC devices placed in service before 2025 will be exempt from paragraphs S.2.7., N.3.2., and T.2.1.

At the NCWM 2024 Annual Meeting regulators from New York, California, Colorado, and Michigan spoke in support of the changes that NEWMA made to this item shown below:

**S.2.7. Indication of Delivery.** The EVSE shall automatically show on its face the initial zero condition and the quantity delivered (up to the capacity of the indicating elements).

All DC EVSE **placed into service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.

(Amended 2022 **and 202X**)

Representatives from Power Measurements and TESCO spoke in favor of the NEWMA amended item, each with comments confirming that test equipment is available. A representative from NIST OWM voiced support of a modified version of this item as presented by a NEWMA representative. Additionally, NIST OWM recommended striking "this requirement" in the exemption statement and replacing that text with "paragraph S.2.7." to clearly identify which paragraph is exempt.

A representative from Electrify America brought forward a major concern on what to do with existing chargers.

A regulator from California stated that testing equipment is expensive and a plan of action to get RSAs trained needed to be developed. A representative from ChargePoint had no position on this item and noted that RSA requirements will necessitate training as 2025 is almost here.

The Committee removed N.3.2. Accuracy Testing (erroneously numbered N.5.2.) and T.2.1. EVSE Load Test Tolerances from the proposal's Item Under Consideration and worked through an alternate modification of paragraph S.2.7. Indication of Delivery from that shown below:

**S.2.7. Indication of Delivery.** – *Except for DC systems\**, EVSE shall automatically show on its face the initial zero condition and the quantity delivered (up to the capacity of the indicating elements).

*[\*Nonretroactive as of January 1, 2025]*

~~All DC EVSE are exempt from this requirement until January 1, 2028~~2025.

(Amended 2022 and 202X)

And

**N.5.2. Accuracy Testing.** – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard.

(a) For AC systems:

(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy d

elivered of at least twice the minimum measured quantity (MMQ). If the MDA would result in maximum deliverable power of greater than 7.2 kW, then the test may be performed at 7.2 kW.

(2) Accuracy test of the EVSE system at a load of not greater than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy delivered of at least the minimum measured quantity (MMQ).

(b) For DC systems (see note):

(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes current (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least twice the minimum measured quantity (MMQ).

(2) Accuracy test of the EVSE system at a load of not more than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least the minimum measured quantity (MMQ).

*[Nonretroactive as of January 1, 2025]*

~~All DC EVSE are exempt from this requirement until January, 2028.~~

(Amended 2022 and 202X)



**Note:** For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient.

And

**T.2.1. EVSE Load Test Tolerances.** – Except for DC systems\*, ~~the~~ tolerances for EVSE load tests are:

- (a) Acceptance Tolerance: 1.0 %; and
- (b) Maintenance Tolerance: 2.0 %.

**[\*Nonretroactive as of January 1, 2025]**

**~~All DC EVSE are exempt from this requirement until January 1, 2028.~~**

(Amended 2022 **and 202X**)

The Committee recommended making the changes proposed by NEWMA and supported by regulators, industry, and advisory representatives. After removing the proposals to modify paragraphs N.3.2 and T.2.1. from Item EVF-24.2, the Committee further modified as recommended paragraph S.2.7. shown in the Item Under Consideration amending the enforcement date from 2028 to 2025 for DC systems to be equipped to automatically show on the dispenser’s face the initial zero condition and the quantity. This item was voted on and adopted by the body.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Perry Lawton (TESCO) spoke in support of the change of the date stating that the test equipment will be available at the end of this year.

Theo Brillhart (Fluke) supported this modification in anticipating the test equipment will be sufficiently available to inspectors using this timeline.

ScheLeese Goudy (Electrify America) is concerned that there is nothing beyond a prototype available at this time. Items should not be added to the Handbook in hopes we might be able to have equipment in the future because we might be creating a law that cannot be complied with. This item does not address legacy equipment. Electrify America recommends making this a developing item so that the submitter can address these concerns.

Mike Harrington (Iowa) stated that he can be swayed either way and believes the test equipment will be ready. Mike would not mind leaving the 2028 date in place. They recommend developing or informational while we await feedback from other regional meetings but does not support voting status.

The Committee recommends this item as a Voting item.

At the 2024 CWMA Annual Meeting, a representative from NIST OWM made statements opposing the item as it appears in the agenda. They support either returning to the initial proposal that merely changed the date from 2028 to 2025 or the language proposed by the NEWMA S&T Committee, which adds “placed into service prior to January 1, 2025” to the exemption language and removes paragraphs N.3.2. & T.2.1. from this item. They also recommend striking “this requirement” in the exemption statement and replacing that text with “paragraph S.2.7.” (i.e., citing the letter-numeric paragraph designation) to clearly identify which requirement is exempt.

A representative from ChargePoint echoed NIST OWM statements. They feel that this item is overlapping sections with other agenda items and may cause unintended consequences. ChargePoint is neutral on the current language but would support language change to match the recommendation made at the recent NEWMA annual meeting.

A representative from TESCO supports changing the language to match the recommendation made at the recent NEWMA annual meeting.

The Committee recommends Voting status with the following changes:

**S.2.7. Indication of Delivery.** The EVSE shall automatically show on its face the initial zero condition and the quantity delivered (up to the capacity of the indicating elements).

All DC EVSE **placed into service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.  
(Amended 2022 **and 202X**)

\*Remove remaining section

### Western Weights and Measures Association

At the 2023 WWMA Annual Meeting, due to the S&T Chair Douglas, being a submitter of this item, they abstained from the Committee during Open Hearings and Committee Work Group. General comments from representatives of California and manufacturers of the test equipment were heard on the floor in support of this item being moved forward as a Voting item.

ScheLeese Goudy questioned the meaning of the availability and lead time of the test equipment. Expressed the concern of how to address legacy devices that are already installed and being used.

Francesca Wahl (Tesla) echoed Electrify America regarding the legacy device issue. Recommends this item be Developing status. Perry Lawton clarified the availability of test equipment will be in the first quarter of 2024.

Kevin Schnepf (California) stated legacy devices can be addressed with adding the term “Nonretroactive”.

Chris King (Siemens) is concerned about the availability of the test equipment and recommends this item be given Developing status.

The WWMA S&T Committee initially recommended the item be assigned Developing status to allow the submitter the opportunity to consider comments heard. After entering into deliberations and hearing from Kevin Schnepf that the proposal was fully developed and merited voting status. The Committee agreed with a motion to make this a Voting item with specific instructions that industry concerns about legacy devices be addressed and to include a nonretroactive date. This Committee notes this makes two items on the 2023 WWMA S&T agenda that propose changes to paragraph T.2. Load Test Tolerances (Item EVF-23.6).

### Southern Weights and Measures Association

At the 2023 SWMA Annual Meeting, Perry Lawton, Tim Chesser (Arkansas), Mauricio Mejia (Florida), Gene Robertson (Mississippi), were in support of this item.

ScheLeese Goudy raised concerns what would happen with legacy equipment. Alex Beaton (EVgo) echoed the statements of ScheLeese Goudy. Patrick Bean (Tesla) agreed with Alex and ScheLeese's comments and suggested waiting for test equipment to change the date.

The Committee recommends this item move forward as a Voting item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, a representative from TESCO commented in support of the date change to 2025 as equipment is readily available to allow testing. A representative from Electrify America expressed concerns on how the date change would affect legacy devices. New Hampshire, Vermont, New York, New Jersey, and Massachusetts support as voting. Upon consensus of the body, the Committee recommends this item be Voting.

At the 2024 NEWMA Annual Meeting, Justin Wilson (ChargePoint) commented that EVF-24.2, EVF-23.4 and EVF-23.6 must be looked at collectively because of possible conflicts in language and terms. Justin indicated that ChargePoint takes no position, but a non-retroactive status for 2025 means more than 100,000 DC devices will be exempt forever.

Jason Flint (NJ) commented that he concurs with the conflicts in the three separate proposals. Jason explained that EVF-23.4 has developed language in paragraph N.3 to separate out AC and DC testing procedures, and EVF-23.6 has developed language in T.2 to separate out AC and DC tolerances. In contrast, EVF-24.2 does not take the proposed new language into consideration, rather adding language to the existing wording in the handbook that would permanently exempt any DC device installed prior to January 1, 2025 from testing and accuracy requirements. Jason suggested removing the paragraphs dealing with testing (N.3.2) and tolerances (T.2.1) from this item and making the following modification to paragraph S.2.7. Indication of Delivery:

**S.2.7. Indication of Delivery.** The EVSE shall automatically show on its face the initial zero condition and the quantity delivered (up to the capacity of the indicating elements).

All DC EVSE **placed into service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.  
(Amended 2022 **and 202X**)

Jason continued that having this item, EVF-24.2, deal solely with S.2.7. Indication of Delivery, removes the conflict with the other two EVF items. It also strikes a balance between regulators looking to test and inspect DC devices prior to 2028 and industry, by giving them time to ensure compliance of all DC EVSE by 2028, which is currently in the handbook.

Lou Sakin (Holliston, MA) requested that the modification proposed by NJ be presented to the NCWM as a NEWMA recommendation. John McGuire (NIST OWM) commented that the NIST OWM Subgroup is reviewing the three items and trying to come up with a solution to bring them cohesively together, or possibly recommend withdrawing them all. Perry Lawton (TESCO) commented that he agrees with NJ's recommendations. Cheryl Ayer (NH) commented that she had received an email from Keith Bradley, a submitter of EVF-23.6, which indicated Keith was very concerned about this item and is looking to revise EVF-23.4 and EVF-23.6 to avoid any possible conflict. Cheryl also explained that as currently proposed, there will be a possibility of confusion when one passes and the NCWM S&T Committee has to make changes to the others on the fly during voting. Walt Remmert (PA) commented that he hopes the conflict gets resolved but cautioned letting it move forward if it's not ready.

The Committee recommended maintaining a Voting status, but with the new language proposed by Jason Flint (NJ), and the body concurred.

**EVF-23.4 V S.5.2. EVSE Identification and Marking Requirements, S.5.3. Abbreviations and Symbols, and N.3. Test of an EVSE System**

(This item was Adopted.)

**Source: Power Measurements LLC****Submitter's Purpose and Justification:**

Update the details of the recommended tests in HB 44 3.40 to better conform to current practice and Publication 14 instructions.

**S.5.2**

- Change (b) to maximum deliverable amperes because that is the term to be used throughout the document. Previously both terms had been used interchangeably.

**S.5.3**

- Joule is no longer used in the document. Replace with the abbreviation for kilowatt hours.

**N.5**

- When the HB44 code was originally written there had been no real experience in EVSE testing. Additionally, DC EVSE were quite new and power levels were low (typically 50 kW) by today's standards where 350 kW systems are already deployed, and megawatt systems are in discussion. The test points chosen at that time have been proven to be less than optimum to verify performance of the EVSE. Publication 14, which was developed later than HB 44 adopted a set of test points similar to those proposed here. The tests proposed here have been extensively discussed in the NIST EVSE Working Group. However, that Work Group ran out of time for a formal vote to approve these proposals.

As background, the NIST WG is submitting Form 15s to start the restructuring of the test process. In those Form 15s the No Load and Starting load tests are removed from Section 3.40. This proposal completes the restructuring of the EVSE testing.

**Detailed review of proposed changes:**

Logically Section 5.2.1 should follow Section 5.2.2 so both sections have been renumbered.

**New 5.2.1**

In the new 5.2.1 (formerly 5.2.2) the word Laboratory was added to the title. As the power of both AC and DC EVSE has grown rapidly the equipment to test them at full power has become both large and expensive. It is perfectly reasonable for NTEP or a manufacturer to have this type of equipment but not reasonable for the average Weights and Measures inspector to have it available in the field. For that reason, this proposal breaks testing into two types: (1) testing for type verification done in a laboratory or at a manufacturer and (2) testing in the field for verification.

For testing AC systems in the laboratory three test points are proposed:

- A point between 10 % and 20 % of the maximum deliverable amperes, but not exceeding 8 A,

- ii. A point between 45 % and 55 % of the maximum deliverable amperes,
- iii. A point between 70 % and 100 % of the maximum deliverable amperes.

All test points are expressed in terms of a percent of the maximum deliverable amperes of the EVSE. For point (i) of the test a restriction has been added to ensure that high current chargers are tested near the nominal 6 A load that is the minimum charging current for most vehicles.

Today AC Level 2 chargers typically have maximum currents of 30 A to 80 A. Chargers with currents above 32 A were generally unavailable at the time HB 44 3.4 was written. Several vehicles have recently been introduced that charge at 48 A. There is only one vehicle currently available that charges at 80 A. This test regime can be performed quickly. It can be performed on any AC Level 2 EVSE with test equipment commercially available and in the hands of multiple Weights and Measures authorities.

### **New 5.2.2**

Since HB 44 3.40 was initially written a whole new generation of DC chargers have been developed. At that time the maximum power delivery was approximately 100 kW at 400 VDC. Today we have 350 kW systems operating at both 400 VDC and 800 VDC. The CCS EVSE standards have already been updated to allow chargers up to 1000 VDC and 800 A (800 kW). Because there are now two broad classes of DC EVSE; 400 VDC and 800 VDC two voltage test points are included. Both voltage classes are capable of charging at 400 V so a point between 350 VDC and 400 VDC is required for both. For systems that can also operate at 800 VDC a second point between 700 VDC and 800 VDC is required. Current points are to be tested at both voltages if they are appropriate for the EVSE.

For DC systems three test points are proposed:

- i. A point at less than 30 A
- ii. A point between 45 % and 55 % of the maximum deliverable amperes
- iii. A point between 70 % and 100 % of the maximum deliverable amperes

This approach provides a test point at the lower end of the power transfer range where older vehicles may charge or where more modern EVs charge when topping off. The other two points are intended to bracket the power levels where most EV transfer most of their energy.

The power levels of DC EVSE are rapidly evolving to ever higher levels. For that reason, this change provides for flexibility in field testing of DC EVSE at the high power point. The high current point is revised to 20 % to 100 % of the maximum deliverable current with guidance to test at the maximum power level that is possible using the test equipment available. The new code also provides for using a vehicle as the test load providing it meets the 20 % of maximum deliverable current requirement.

One objection might be the creation of a field testing regime for DC EVSE that is less rigorous than that applied in the laboratory. For many decades ANSI C12 meter testing has applied testing over the full range of voltage and current for meters during type testing but only done validation testing at two current values. For example, class 320 meters (320 A maximum current) are tested for accuracy at 11 points between 3 A and 320 A during type evaluation. However, for verification typically only two current points are used 5 A and 50 A.

Another objection might be the requirement to test 800 VDC EVSE at both 400 VDC and 800 VDC. Only a very few electric vehicles (three at this time) are capable of using 800 VDC charging. Therefore, even though an EVSE may be capable of 800 VDC operation because most EV operate at 400 VDC testing at 400 VDC on an 800 VDC capable system is appropriate.

The submitter requested that this be a Voting Item in 2023.

**NIST OWM Executive Summary  
for EVF-23.4 – S.5. 2. EVSE Identification and Markings Requirements, S.5.3.  
Abbreviations and Symbols, and N.3. Test of an EVSE System**

**NIST OWM Recommendation:** Voting after resolving the ambiguity of the language that prescribes the conditions for performing the test and addresses the suitability of the standard used for an official test.

- For clarity and to fully define the electrical energy values where the EVSE delivers the maximum current the system is designed to deliver under the manufacturer’s intended installation conditions and that corresponds to EVSE marking information, OWM recommends striking the proposed new definition in the Item Under Consideration shown as “maximum current deliverable - The maximum current that the EVSE can deliver as installed under optimum conditions” and adopting an alternate proposed new definition for the maximum current deliverable to read:

**maximum current deliverable - The highest current rating the EVSE is designed to deliver when properly installed.**

- Modify the definition of the newly proposed term “maximum deliverable amperage” to distinguish that the current delivered from the EVSE and used to establish the EVSE’s maximum deliverable amperage for the purpose of accuracy testing is determined by a calibrated test standard apparatus. Additionally, an EV may not always be used as the test load so the vehicle providing the current level information is not always applicable for all DC systems’ tests. Therefore, modify the proposed definition of the maximum deliverable amperage to read:

**maximum deliverable amperage - The maximum current available from the EVSE at the time of the test as determined by the Control Pilot Pulse Width Modulation signal or via digital communication between the test standard and EVSE and where applicable when the EV is used as a test load. [3.40]**  
**(Added 202X)**

- For consistency with the terminology in the HB used to address flow rates and that is in use for the electrical energy values monitored and measured over the course of the test, NIST OWM recommends alternate designations for the terms maximum current deliverable to become maximum rated current and maximum deliverable amperage to become maximum deliverable current. This would be a nonretroactive requirement which would require including enforcement dates in paragraphs S.5.2. EVSE Identification and Marking Requirements and S.5.3. Abbreviations and Symbols before application to various generations of EVSEs in service, warehouse, and stages of production.
- Under the intended conditions of installation and typical levels of operation, a test load is placed, on commercial weighing and measuring instruments to demonstrate the device or systems

compliance over its entire operating range and when that range is narrow the handbook should specify the test conditions across that limited operating range of commercial use.

- Recommend the Handbook test criteria in proposed new paragraph N.3.3.(b) and its Note be modified to: (1) clearly specify that the test point at the “maximum power level” is instead at the “maximum rate of energy transfer (maximum power (kW))”, (2) adhere to the Fundamental Considerations on the suitability and capability of the “test standard” apparatus used for the official test rather than the “test equipment available,” and (3) specify the minimum range between the test points for: (a) the light load and (b) midrange to full load for a valid test as outlined below.

**N.3.3. Performance Verification in the Field of a DC EVSE - Accuracy tests shall be performed at any voltage and the following current levels:**

**(a) A point between 10 % and 20 % of the MDA, but not less than 30 A; and**

**(b) A point between 25 % and 100 % of the MDA, with the ~~recommendation to test at the point resulting in the maximum rate of energy transfer (i.e., maximum power level(kW))~~ within that range that is possible using the test equipment standard available.**

**Note: The test points (a) and (b) above must not be at the same current level. It is ~~recommended~~ that the current levels should be separated to the extent that the test equipment will allow. At minimum test points (a) and (b) must fall within the specified ranges and the difference between the two test points must be greater than 35 %.**

OR

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow. The MDA percentage values for test points (a) and (b) shall be within the specified MDA percentage ranges and the absolute value of the difference between those test points expressed in MDA percentages shall be greater than 35 (± 5 %).**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. ~~Under that circumstance,~~ When an electric vehicle is used to simulate the test load, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.**

- This 2023 proposal updated the test procedures for AC and DC systems but separated the DC systems’ test procedure into a field test and laboratory test. The proposed new laboratory test is now specified as a type evaluation test. Due to the format style of the DC systems’ test procedures paragraphs, it is unclear whether the existing 2028 enforcement date for testing of DC systems applies only to the field test or is also intended to apply to the newly proposed type evaluation test.
- OWM notes that because of the 2028 enforcement date applicable to the DC test procedure paragraph the NIST Handbook 44 General Code will continue to apply to existing equipment, including paragraph G A.3. Special and Unclassified Equipment. Jurisdictions wishing to inspect and test existing equipment in order to approve it for commercial use would be left to use this provision. The use of paragraph G A.3 may result in the application of tolerances present in various other metering devices’ codes which would result in non-uniform regulation of these devices across the country.

- Type evaluation test criteria are not published in HB 44. The HB accuracy tolerances for a device under test apply when testing is conducted in either a laboratory or field environment. Although some tests were designed to be conducted in a laboratory, the HB codes do not specify that each individual test requirement applies specifically to tests performed in a field and/or laboratory environment. NTEP test procedures are developed within the NTEP technical sectors or workgroups. The NTEP Electric Vehicle Supply Equipment (EVSE) Work Group was established in 2017 by NCWM and remains active.
- In May 2023 the EVFE Subgroup tasked its Test Procedure Subcommittee (TPS) to undertake the project of combining S&T Items EVF-23.4 and EVF-23.7 into a single proposal. After input from the submitters of both proposals and other U.S. stakeholders, and multiple meeting deliberations (June through December 2023) the TPS after conducting a *straw poll* arrived at a draft that combines elements of both proposals under Item EVF-23.4 that it will send to the EVFE Subgroup for its consideration.
- A slight change is recommended for the agenda item's title to include missing proposed new definitions for the terms "maximum current deliverable" and "maximum deliverable amperage" to clarify these EVSE related terms are a part of this proposal. This would also assist the community in distinguishing this item from multiple other proposals that address other types of EVFS marking requirements.

### Item Under Consideration:

Amend Handbook 44, Electric Vehicle Fueling Systems as follows:

Add the following definitions to Appendix D:

**maximum current deliverable - The maximum current that the EVSE can deliver as installed under optimum conditions. [3.40]**

**(Added 2024)**

**maximum deliverable amperage - The maximum current available from the EVSE at the time of the test as determined by the Control Pilot Pulse Width Modulation signal or via digital communication between the EVSE and EV or test equipment. [3.40]**

**(Added 2024)**

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and **permanently** marked:

- voltage rating;
- maximum ~~current~~**current** deliverable ~~amperes~~;  
(Amended 2023 **and 2024**)
- type of current (AC or DC or, if capable of both, both shall be listed);
- minimum measured quantity (MMQ); and



- (e) temperature limits, if narrower than and within  $-40\text{ }^{\circ}\text{C}$  to  $+85\text{ }^{\circ}\text{C}$  ( $-40\text{ }^{\circ}\text{F}$  to  $+185\text{ }^{\circ}\text{F}$ ).  
(Amended 2021)

**S.5.3. Abbreviations and Symbols.** – The following abbreviations or symbols may appear on an EVSE system.

- (a) VAC = volts alternating current;
- (b) VDC = volts direct current;
- (c) MDA = maximum deliverable amperes;
- (d) kWh = kilowatt hour;  
(Amended 2023)
- (e) MCD = maximum current deliverable.**  
**(Added 2024)**

**N.3. Test of an EVSE System. - The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard. Each test shall be performed for at least the minimum measured quantity (MMQ).**

~~N.3.1. Performance Verification in the Field Testing of an AC EVSE. – Testing in the field is intended to validate the transactional accuracy of the EVSE system. The following testing is deemed sufficient for a field validation. Accuracy tests shall be performed at the following current levels:~~

- ~~(a) A point between 4 A and 10 A;~~
- ~~(b) A point between 40 % and 60 % of the maximum deliverable amperes; and~~
- ~~(c) A point between 70 % and 100 % of the maximum deliverable amperes.~~

~~N.3.2. Accuracy Type Evaluation Testing of a DC EVSE. – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard. Tests shall be performed at the following voltage points one between 350 VDC and 450 VDC and if supported by the EVSE a second between 700 VDC and 900 VDC:~~

~~Accuracy tests shall be performed at the following current levels:~~

- ~~(a) A point between 10 % and 20 % of the maximum deliverable amperes, but not less than 30 A;~~
- ~~(b) A point between 40 % and 60 % of the maximum deliverable amperes; and~~
- ~~(c) A point between 70 % and 100 % of the maximum deliverable amperes.~~
- ~~(a) For AC systems:~~

- ~~(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy delivered of at least twice the minimum measured quantity (MMQ). If the MDA would result in~~

~~maximum deliverable power of greater than 7.2 kW, then the test may be performed at 7.2 kW.~~

- ~~(2) Accuracy test of the EVSE system at a load of not greater than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy delivered of at least the minimum measured quantity (MMQ).~~

~~(b) For DC systems (see note):~~

- ~~(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes current (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least twice the minimum measured quantity (MMQ).~~

- ~~(2) Accuracy test of the EVSE system at a load of not more than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least the minimum measured quantity (MMQ).~~

**N.3.3. Performance Verification in the Field of a DC EVSE - Accuracy tests shall be performed at any voltage and the following current levels:**

**(a) A point between 10 % and 20 % of the MDA, but not less than 30 A; and**

**(b) A point between 25 % and 100 % of the MDA, with the recommendation to test at the maximum power level within that range that is possible using the test load and test standard available.**

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow.**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.**

All DC EVSE **placed in service prior to January 1 2025** are exempt from this requirement until January 1, 2028.

(Amended 2022 **and 2024**)

**Note: For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient.**

**NIST OWM Detailed Technical Analysis:**

Most notably, the submitter of this proposal and a corresponding proposal under S&T Item EVF-23.7 collaborated in August 2023 to combine and further modify portions of both proposals which are now reflected in the Item Under Consideration for this item. The co-submitters provided the national and regional S&T Committees with these latest alternate modifications to Item EVF-23.4 in a letter dated August 28, 2023. Given the effort since May 2023 by the cosubmitters and others within the community to combine the two test procedure proposals to address later generations of EVSEs under Item EVF-23.4, there appeared to be a general consensus to recommend that Item EVF 23.7 be withdrawn from the agenda. Initially, multiple paragraphs appearing under the heading “Item Under Consideration” no longer

reflected the exact wording or paragraph designations of these requirements as a result of actions which occurred during the 31JUL2023-03AUG2023 NCWM Annual Meeting. The EVFS Code modifications adopted by the NCWM in early August 2023 for NIST HB 44 Section 3.40 resulted in the: (1) renumbering of the test notes (N.), the N.5 test procedure paragraphs were renumbered to become N.3.; (2) requirement for marking of the MDA rather than the MCD (i.e., paragraph S.5.2.(b)); and (3) no longer recognizing the abbreviation for “joule” while establishing an abbreviation for “kilowatt-hour” (i.e., paragraph S.5.3.(d)). A slight change was recommended for the agenda item’s title to include missing paragraphs S.5.2.(b) EVSE Identification and Marking Requirements and S.5.3.(d) Abbreviations and Symbols and striking S.5. Markings to clarify the specific code paragraphs under consideration in this proposal was later remedied. This would also assist the community in distinguishing this item from multiple other 2023 proposals that address other types of EVFS marking information.

Multiple changes adopted in July to the EVFS Code were not reflected in the submitter’s 2023 proposal which became a carryover item on the 2024 agenda. Adoption of S&T Item EVF-23.1 resulted in the No Load Test and Starting Load Test no longer being part of the minimum test procedures for EVSEs (i.e., previously paragraphs N.1. and N.2. respectively). The unit of measurement “joule” was removed from the code because it is not presently in use for expressing electrical energy quantity values in commercial EVSE applications. Additionally, the suggested modification of paragraph N.5.1. Performance Verification in the Field (currently paragraph N.3.1.) for testing to be conditional on the EVSE under test having “a valid type approval certificate” was removed from the proposal.

NIST acknowledges that although not initially reflected in the Item Under Consideration the submitters had plans to recommend a return to the pre 2023 requirement for marking of the MCD not the MDA (i.e., paragraph S.5.2.(b)) to clarify the appropriate terminology to be used for specifying the EVSE manufacturer’s highest amperage load rating for operation of the equipment under test and to be marked on the device. The recommendation for the return to MCD was included in the Item Under Consideration.

- Although the community has more knowledge on the operations of EVFSs, test equipment, and installation sites there did not seem to be a general consensus on the minimum test criteria to apply to the latest AC and DC systems. Variability in test processes and procedures arise from factors that are inherent in the device under test, in the test itself, or in test equipment to include the use of an EV as the test load. There may be test criteria that cannot be applied in both the laboratory and in the field because there are factors the examiner cannot control or adequately correct for. Tests should be conducted over the range of operating conditions for which the commercial device is designed. This 2023 proposal updated the test procedures for AC and DC systems but separated the DC systems’ test procedure into a field test and laboratory test. The proposed new laboratory test is now specified as a type evaluation test. Due to the format style of the DC systems’ test procedures paragraphs, it is unclear whether the existing 2028 enforcement date for testing of DC systems applies only to the field test or is also intended to apply to the newly proposed type evaluation test. Type evaluation test criteria are not published in HB 44. The HB accuracy tolerances for a device under test apply when testing is conducted in either a laboratory or field environment. Although some tests were designed to be conducted in a laboratory, the HB codes do not specify that each test requirement applies specifically to tests performed in a field and/or laboratory environment. NTEP test procedures are developed within the NTEP technical sectors or workgroups. The NTEP Electric Vehicle Supply Equipment (EVSE) Work Group was established in 2017 by NCWM and remains active.

This proposal: (1) removes from the test procedures any reference to the feature (i.e., signal or digital communication) used to determine the MDA percentage level achieved during accuracy tests; (2) expands the range for performing the light load test; (3) sets the minimum current load when a vehicle is the test

load for field verification of DC EVFSs; (4) establishes a new midrange load test point; and (5) specifies a new laboratory test which was retitled to become the proposed new set of type evaluation test procedures.

The 2028 exemption included in the DC system test procedure amended paragraph N.5.2. (renumbered to become a paragraph in the N.3. series, a general set of test procedures which did not specify the test environment but were applicable for type evaluation and the official test) was adopted as part of the July 2022 priority item that made Section 3.40 a permanent code. A proposed separate set of test procedures for type evaluation would be a substantive change to the 2024 edition of the handbook. Therefore, the current 2028 exemption, if appropriate, would also be new text that requires being underscored and clearly formatted to designate the 2028 effective date as part of this newly proposed separate type evaluation test procedure.

Presently, the 2028 effective date stated in the proposal is confusing, is the intent that no testing at an approved brick and mortar facility nor type evaluations can be carried out until January 1, 2028? The lack of access until 2028 to fundamental requirements, such as these for accuracy tests might possibly lead to nonuniformity in the application of DC systems test procedures in the EVSE code. There is a willingness to consider making specific portions of the code nonretroactive to then become retroactive in order to allow some industry to bring their equipment into compliance. However, exemptions are not advisable for fundamental principles such as accuracy requirements and their corresponding verification procedures. As an additional general comment, OWM notes that the NIST Handbook 44 General Code will continue to apply to existing equipment, including paragraph G-A.3. Special and Unclassified Equipment. Jurisdictions wishing to inspect and test existing equipment in order to approve it for commercial use would be left to use this provision. This can create nonuniformity in marketplace practices and delay the acceptance of new a device commercial application.

In May 2023 the Electric Vehicle Fueling Equipment (EVFE) Subgroup of the U.S. National Work Group (USNWG) on Electric Vehicle Fueling & Submetering (EVF&S) tasked its Test Procedure Subcommittee (TPS) with reviewing and providing input on proposed modifications to current NIST Handbook 44 EVFE accuracy test procedures under Items EVF-23.4 and EVF-23.7. The performance of accuracy tests are based in part on the suitability of the test standard and rated operating conditions for the commercial device. NIST OWM in the interest of ensuring uniformity and clarity in the interpretation of the co-submitters' alternate August 2023 revisions to proposed new paragraph N.3.3. and new definitions (MDA and MCD) has made the USNWG's TPS aware there are several terms and phrases that appear somewhat ambiguous and/or out of context with typical handbook language. To provide clarity on the conditions that apply in the conduct of an official test NIST OWM has recommended further edits to the co-submitters' proposal to clarify test procedure where requirements include the *terms/phrases*: (1) installed under *optimum conditions* (in the definition of MCD); (2) determined by the signal or communication between the EVSE and EV or test equipment (in the definition of MDA); (3) test at the *maximum power level* in paragraph N.3.3.(b); (4) *using the test equipment available* in paragraph N.3.3.(b); and (5) *current levels should be separated to the extent the test equipment will allow* (in paragraph N.3.3. Note).

NIST OWM suggests further modification for clarifying these five areas in the Item Under Consideration prior to the proposal's adoption in July 2024:

The proposal includes a new requirement for an EVSE to be marked to show the device's maximum current flow rate that is achievable when installed under "optimum conditions." The specific marking information that will be required is the value of the "maximum current deliverable" (MCD). The proposal defines this marking requirement as the highest flow of current that the EVSE can deliver when "installed under optimum conditions" and the proposed new definition will read: "maximum current deliverable - The maximum current that the EVSE can deliver as installed under

optimum conditions.” This raises the question of what are the exact conditions being described, are they the reference, operating, or installation conditions and at what point or when do they reach that optimum or ideal threshold? These conditions appear to be the type of information typically established in the device’s design specifications and then marked on the equipment by the manufacturer. Therefore, for clarity and to fully address the need for defining more specific information about the installation conditions where the EVSE achieves its maximum deliverable current OWM recommends striking the proposed new definition for the ~~maximum current deliverable~~ ~~—The maximum current that the EVSE can deliver as installed under optimum conditions~~ in the Item Under Consideration and adopting an alternate proposed new definition for the EVSE’s maximum current deliverable to read:

**maximum current deliverable - The highest current rating the EVSE is designed to deliver when properly installed. [3.40]**  
**(Added 202X)**

Modify the definition of the newly proposed term “maximum deliverable amperage” to distinguish that the current delivered from the EVSE and used to establish the EVSE’s maximum deliverable amperage for the purpose of accuracy testing is determined by a calibrated test standard apparatus that meets Handbook 44 Appendix A Fundamental Considerations 3. Testing Apparatus rather than “test equipment”. Additionally, an electric vehicle or EV may not always be sourced for use as the test load and therefore would not be providing current level information during all DC systems’ tests. Since the use of an EV test load is only situational their communications will be applicable under limited circumstances. Therefore, modify the proposed definition of the “maximum deliverable amperage” to read:

**maximum deliverable amperage - The maximum current available from the EVSE at the time of the test as determined by the Control Pilot Pulse Width Modulation signal or via digital communication between the test standard and EVSE and where applicable the EV used as a test load. [3.40]**  
**(Added 202X)**

For consistency with the terminology used in HB 44 to address flow rates and in use for the electrical energy values monitored and measured over the course of the test, NIST OWM recommends alternate designations for the terms maximum current deliverable to become maximum rated current and maximum deliverable amperage to become maximum deliverable current. Further modification of the HB will be required to include effective dates in paragraphs S.5.2. and S.5.3. to properly mark earlier, interim, and future production lots of equipment bearing this required information.

The two test points for the DC EVSE field test procedure in Item EVF-23.4 need further clarification in proposed new paragraph N.3.3.(b) as to the maximum power level (kW) and the acceptable range or level of separation between the maximum 20 % MDA limit for the light load test point and the 25 % MDA that is the minimum EVSE current specified for the midrange to full load test point. The operating levels that must be achieved to perform valid tests as stated do not specify an acceptable power level in kilowatt units for the second (midrange/full load) test point and whether it is the EVSE indication or the test apparatus is providing this information.

Proposed new paragraph N.3.3.(b) and its Note by stating the test procedures are conducted based on the “test equipment available” which brings into question the adequacy of the test equipment. Therefore, paragraph N.3.3.(b) should specify the test is based on the “test standard.” The Fundamental Considerations addresses on the adequacy of the test apparatus so there is no need to rely on “any

available” test equipment to achieve a sufficient separation or spread between the current levels for the light load test and full load test. A suitable test standard should be the apparatus used to apply the minimum test procedures to demonstrate compliance of the EVSE to minimum legal metrology requirements across the systems entire performance curve. The procedure should also specify the limits for the spread between the two test points that is adequate to be recognized as completing the minimum procedures for a valid test.

Under the intended conditions of installation and typical levels of operation, a test load is placed on commercial weighing and measuring instruments to demonstrate the device or system’s compliance over its entire operating range and when that range is narrow the handbook should specify the test conditions across that limited operating range of commercial use. At some point stakeholders may agree that there is sufficient test data to demonstrate that a narrower operating range or less test load points are adequate to represent a valid test of the EVSE under typical use in the marketplace.

In generally, the handbook code should clearly specify the minimum test points that shall be performed and the electrical energy properties that must be met for each test point, and that the tests are also performed with an adequate testing apparatus which is suitable to be used for a valid official test of the device (i.e., EVSE). The device/system is sealed only after the successful completion of a valid test by the official/agent having authority over that commercial equipment and having verified it complies with legal metrology standards. Consequently, OWM proposes an alternate new paragraph N.3.3.(b), Note, and last paragraph to address the aforementioned points needing further clarity and that are in contrast to the provisions in NIST HB 44 Fundamental Considerations for the official test standard as follows:

**N.3.3. Performance Verification in the Field of a DC EVSE - Accuracy tests shall be performed at any voltage and the following current levels:**

- (a) **A point between 10 % and 20 % of the MDA, but not less than 30 A; and**
- (b) **A point between 25 % and 100 % of the MDA, with the recommendation to test at the point resulting in the maximum rate of energy transfer (i.e., maximum power level(kW)) within that range that is possible using the test equipment standard available.**

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow. At minimum test points (a) and (b) must fall within the specified ranges and the difference between the two test points must be greater than 35 %.**

**OR**

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow. The MDA percentage values for test points (a) and (b) shall be within the specified MDA percentage ranges and the absolute value of the difference between those test points expressed in MDA percentages shall be greater than 35 (± 5 %).**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, When an electric vehicle is used to simulate the test load, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.**

Additionally, NIST OWM was made aware during September-November 2023 USNWG TPS discussions on this proposal that several meeting participants have indicated that some of the recently proposed modifications to the test procedures that exist in Handbook 44 may not be suitable for the next generation of DC systems that would most likely reach the marketplace. Those comments would need to be addressed. It is unknown if the solution would be to add a separate set of requirements for the next generation low capacity DC systems, or if there's some other means to remedy that concern and to avoid modifications to handbook requirements which might become barriers to performing accuracy testing.

#### U.S. National Work Group's Electric Vehicle Fueling Equipment Subgroup (EVFE SG)

In May 2023 the EVFE Subgroup's Test Procedures Subcommittee (TPS) was tasked by the EVFE Subgroup with working through a May 2023 version of the test procedures addressed in Item EVF 23.4. This latest modified version of the test procedures was the result of the collaborative effort of the submitters of both test procedure proposals in Items EVF 23.4 and EVF-23.7. The TPS met in 2023 for six 1-hour sessions June through December to discuss modifications of the test procedures and defining new terms having special and open-ended meaning along with input from stakeholders (active in type evaluation and routine field testing), the NCWM, regional weights and measures associations, and NIST OWM. Based on the TPS's May through December 2023 deliberations and after a straw poll taken of members and nonmembers attending the TPS December 8, 2023 meeting the combined August 2023 proposal derived from both Items EVF-23.4 and EVF-23.7 will be forwarded for the EVFE Subgroup's consideration (see combined proposal in the table below).

#### Summary of Discussions and Actions:

At the 2023 NCWM Interim Meeting, Kevin Schnepf (CDFA DMS) recommended a developing status, recognizing the item had merit but needed more development. They recommended working with the NIST USNWG EVFE Subgroup on item development. Keith Bradley (Electrify America) commented to one of the challenges in testing low current with the testing equipment. They expressed concerns with subparagraph N.5.1.(b)(1)(i) and recommended Developing status to allow the evaluation of the Note section. Francesca Wahl (Tesla) commented the item needed further development and recommended the submitter work with the NIST USNWG EVFE Subgroup on developing the item. Tina Butcher (NIST OWM) commented there was no consensus from the NIST USNWG EVFE Subgroup on the item and encouraged the submitter to work with the Subgroup to evaluate the merit of the proposed testing criteria.

The Committee considered the comments heard during open hearings and assigned a Developing status to the item. The Committee recommended the submitter work with the NIST USNWG EVFE Subgroup for item development. The Committee discussed and changed the title to clarify the intent of the proposal.

At the 2023 NCWM Annual Meeting, Bill Hardy indicated the NIST USNWG Subgroup is working on updated language.

The submitters of this proposal and a corresponding proposal under Item EVF-23.7 collaborated in August 2023 to combine and further modify portions of both proposals. The co-submitters provided the national and regional S&T Committees with these latest alternate modifications to EVF-23.4 in a letter dated August 28, 2023. The August 2023 collaborations modify the 2024 edition of NIST HB 44 Section 3.40 EVFS Code paragraphs S.5.2.(b) to clarify the marking of MCD, N.3. Test of an EVSE System, N.3.1. the field test is modified to become an AC system test, and N.3.2. type evaluation testing of DC systems, and add new paragraphs N.3.3. a DC system field test and S.5.3.(e) recognizes the abbreviation MCD, and establishes new definitions of the terms "maximum current deliverable" and "maximum deliverable amperage". There was also a later modification\* of the combined proposal agreed to by the submitters in the December 2023 USNWG EVFE Subgroup's TPS meeting to remove the reference to

performing tests in new paragraph N.3.3. at “any convenient voltage” because the variability of the voltage of the EV test load. However, this phrase was further modified by the January 2024 S&T Committee to read “any voltage”. The co-submitters proposal is shown below:

**August 28, 2023 Alternate EVSE Test Procedure & Related Terminology Proposal**  
**Developed by the Submitters of EVF-23.4 and EVF-23.7**  
 (\*includes December 2023 modification)

- Modify paragraphs S.5.2.(b), N.3., N.3.1., and N.3.2., and add new paragraphs N.3.3. and S.5.3.(e) as follows:

S.5.2. EVSE Identification and Marking Requirements. – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and indelibly marked:

- (a) voltage rating;
- (b) maximum **current** deliverable **amperes**;  
(Amended 2023 **and 202X**)
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); and
- (e) temperature limits, if narrower than and within  $-40\text{ }^{\circ}\text{C}$  to  $+85\text{ }^{\circ}\text{C}$  ( $-40\text{ }^{\circ}\text{F}$  to  $+185\text{ }^{\circ}\text{F}$ ).

(Amended 2021)

S.5.3. Abbreviations and Symbols. – The following abbreviations or symbols may appear on an EVSE system.

- (a) VAC = volts alternating current;
- (b) VDC = volts direct current;
- (c) MDA = maximum deliverable amperes;
- (d) kWh = kilowatt hour.

(Amended 2023)

- (e) **MCD = maximum current deliverable**  
(Added 202X)

**N.3. Test of an EVSE System. – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard. Each test shall be performed for at least the minimum measured quantity (MMQ).**

**~~N.3.1. Performance Verification in the Field Testing of an AC EVSE. – Testing in the field is intended to validate the transactional accuracy of the EVSE system. The following testing is deemed sufficient for a field validation. Accuracy tests shall be performed at the following current levels:~~**



- (a) A point between 4 A and 10 A;
- (b) A point between 40 % and 60 % of the maximum deliverable amperes; and
- (c) A point between 70 % and 100 % of the maximum deliverable amperes.

~~N.3.2. AccuracyType Evaluation Testing of a DC EVSE. – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard. Tests shall be performed at the following voltage points one between 350 VDC and 450 VDC and if supported by the EVSE a second between 700 VDC and 900 VDC:~~

Accuracy tests shall be performed at the following current levels:

- (a) A point between 10 % and 20 % of the maximum deliverable amperes, but not less than 30 A;
- (b) A point between 40 % and 60 % of the maximum deliverable amperes; and
- (c) A point between 70 % and 100 % of the maximum deliverable amperes.

~~(e) For AC systems:~~

~~(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy delivered of at least twice the minimum measured quantity (MMQ). If the MDA would result in maximum deliverable power of greater than 7.2 kW, then the test may be performed at 7.2 kW.~~

~~(2) Accuracy test of the EVSE system at a load of not greater than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the pilot signal for a total energy delivered of at least the minimum measured quantity (MMQ).~~

~~(d) For DC systems (see note):~~

~~(1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes current (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least twice the minimum measured quantity (MMQ).~~

~~(2) Accuracy test of the EVSE system at a load of not more than 10 % of the maximum deliverable amperes (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least the minimum measured quantity (MMQ).~~

N.3.3. Performance Verification in the Field of a DC EVSE. – Accuracy test shall be performed at any convenient voltage and the following current levels:

- (a) A point between 10 % and 20 % of the maximum deliverable amperes, but not less than 30 A; and
- (b) A point between 25 % and 100 % of the maximum deliverable amperes with the recommendation to test at the maximum power level within that range that is possible using the test equipment available.

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow.**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the maximum deliverable amperes and no less than 30 A.**

All DC EVSE are exempt from this requirement until January 1, 2028.

(Amended 2022)

~~**Note: For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient.**~~

**(Amended 202X)**

Include new definitions in NIST HB 44 Appendix D. Definitions for the terms “maximum current deliverable” and “maximum deliverable amperage” as follows:

**maximum current deliverable.** – The maximum current that the EVSE can deliver as installed under optimum conditions. [3.40]

(Added 202X)

**maximum deliverable amperage.** – The maximum current available from the EVSE at the time of the test as determined by the Control Pilot Pulse Width Modulation signal or via digital communication between the EVSE and EV or test equipment. [3.40]

(Added 202X)

During the 2024 NCWM Interim Meeting, a representative of NIST OWM recommended a developing status and mentioned there were recent edits in August 2023 by the submitters. NIST OWM is aware of additional revisions that will be proposed on the work by the USNWG EVFE Subgroup’s Test Procedure Subcommittee and recommended further review and consideration of the edits. These suggested edits are described in the NIST OWM executive analysis.

At the NCWM 2024 Interim Meeting a representative from the Department of Energy supported voting status in order to begin the implementation of test procedures. A regulator from the State of California supports voting status of the item with recommended edits. Those edits were submitted to the Committee for consideration.

A member of industry representing TESCO spoke in support of voting status for this item and commented it would allow for the longevity of testing equipment. A member of industry (Power Measurements, LLC), retired from TESCO, commented the 2025 effective date is more appropriate than the existing 2028 enforcement date. They also mentioned the USNWG reached a consensus, but not an official position. They support a voting status, adding the language is needed and is essential for current technology. A member of industry representing Electrify America commented the 2025 date is more appropriate. They also mentioned the USNWG reached a consensus, but not an official position. They support a voting status, adding the language is needed and the date of 2028 should be kept as a separate issue. A member of industry representing Fluke Electronics spoke in support of a voting status, adding that it is a consensus proposal and is needed for regulators and the industry.

A member of industry representing EV Test Solutions questioned the need for the mid-level test. He commented the test would add additional time and cost to the inspection process. He questioned if the tests are supported by data. A member of industry retired from TESCO (Power Measurement)

commented that the three tests are aligned with Publication 14 and with OIML. He also commented that the new tests would take a fraction of the time of the old tests, taking less time than before for testing.

During the 2024 NCWM Interim Meeting, a representative of NIST OWM recommended a developing status and mentioned there were recent edits in August 2023 by the submitters. NIST OWM is aware of additional revisions that will be proposed on the work by the USNWG EVFE Subgroup's Test Procedure Subcommittee and recommended further review and consideration of the edits. These suggested edits are described in the NIST OWM executive analysis.

The Committee considered the comments heard during open hearings and assigned a voting status to the item. The Committee updated the item to reflect changes agreed upon by the submitter. These include updates to paragraph S.5.2., changing the word "indelibly" to "permanent" and removing the word "convenient" from paragraph N.3.3. to add clarity.

At the NCWM 2024 Annual Meeting the Committee added "placed in service prior to January 1, 2025" i in the last sentence of proposed new DC systems test procedure requirement in paragraph N.3.3.(b) limiting the 2028 exemption from testing specified for DC systems to apply to those systems placed into commercial use before 2025. This aligns the national proposal with modifications recommended by NEWMA. These further modifications are reflected in the Item Under Consideration. This item was voted on and adopted by the body.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2022 CWMA Interim Meeting, ScheLeese Goudy (Electrify America) stated the NIST USNWG discussed this and had consensus of doing the opposite of this proposal. This makes it unnecessarily difficult for testing.

Francesca Wahl opposes due to the high-end testing as written may be challenging for systems with higher power levels such as heavy-duty trucks and other high-power systems.

Craig VanBuren (Michigan) requested developing and to send to the NIST USNWG for consideration.

The CWMA S&T Committee has no recommendation for this item.

At the 2023 CWMA Annual Meeting, ScheLeese Goudy noted the Submitter and submitter of EVF-23.7 are working to submit a single joint proposal. A general consensus on concerns has been reached. SG meeting will be convened to discuss technical aspects of joint proposal.

Monica Martinez (Tesla) indicated a draft combination of Items EVF-23.4 and EVF-23.7 is still being reviewed for technical accuracy.

The CWMA S&T Committee recommended in May 2023 that this item remain Developing.

At the CWMA 2023 Interim Meeting, the Committee heard comments on this item and Item EVF-23.7 concurrently.

Theo Brillhart (Fluke) presented material regarding the merging of Items EVF-23.4 and EVF-23.7 by the submitters as well as the passing of item EVF 23.1 at the 2023 NCWM Annual Meeting. The passing of Item EVF 23.1 has forced a renumbering of sections within this current proposal. The submitters of Items

EVF-23.4 and EVF-23.7 have reflected those changes in their proposal. With these changes (letter submitted), the submitter recommends this item as voting.

ScheLeese Goudy - agrees with the proposal because it makes testing easier. Language regarding '10 amps or above' fixes the concerns between Item EVF 23.4 and Item EVF 23.7. Perry Lawton (TESCO) applauds the work achieved between Items EVF-23.4 and EVF-23.7. Steve Peter (Wisconsin) supported this item.

The Committee recommends this item moving forward as a voting item with the proposed changes by the submitter which are attached to the bottom of this report in Appendix C.

At the 2024 CWMA Annual Meeting, a representative from NIST OWM made statements opposing the item as it appears in the agenda. They would support either returning to the initial proposal that merely changed the date from 2028 to 2025 or the language proposed by the NEWMA S&T Committee, which adds "placed into service prior to January 1, 2025," to the exemption language in N.3.3. They recommend striking "this requirement" in the exemption statement and replacing it with "paragraph N.3.3." to clearly identify which paragraph is exempt. They also have new language for the definitions of maximum current deliverable and maximum deliverable amperage and suggest removing "at any voltage and" from N.3.3. to read "Accuracy test shall be performed at the following current levels". Additionally, the language in N.3. should be reformatted to follow the NCWM policy for identifying changes to NIST Handbooks as included in the version of the item provided to the Committee.

A representative from ChargePoint echoed NIST OWM statements. They feel that this item is overlapping sections with other agenda items and may cause unintended consequences. Supporting of the item but believe clarifications need to be made so that this item can stand independent of other agenda items. They would support language change to match the recommendation made at the recent NEWMA annual meeting.

The Committee recommends Voting status with the following changes:

\*Keep all language above N.3.3.

**N.3.3. Performance Verification in the Field of a DC EVSE - Accuracy tests shall be performed at any voltage and the following current levels:**

**(a) A point between 10 % and 20 % of the MDA, but not less than 30 A; and**

**(b) A point between 25 % and 100 % of the MDA, with the recommendation to test at the maximum power level within that range that is possible using the test equipment available.**

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow.**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.**

All DC EVSE **placed in service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.

(Amended 2022 **and 202X**)

### **Western Weights and Measures Association**

During the WWMA 2022 Annual Meeting the following comments were received:

ScheLeese Goudy stated Electrify America opposes this proposal. ScheLeese Goudy suggested the 30 amps is too small and too low for the 10 % accuracy testing. ScheLeese Goudy recommended a Withdrawal status.

Chris King (Siemens) stated Siemens supports and agrees with Electrify America's comments. Chris King proposed this item would add significantly to the expense of setting up and running an operation. Chris King recommended a Withdrawal status.

Francesca Wahl stated Tesla supports the previous comments by Electrify America and Siemens. Francesca Wahl proposed the item can be developed, that there is merit, but is not consistent with the working group. Francesca Wahl suggested the item is not fully developed.

Kevin Schnepf (California Division of Measurement Standards) commented there is some concern about the language for specifications and tolerances. Kevin Schnepf recommended this item be assigned to a work group. Kevin Schnepf recommended a Developing status.

During open hearings, comments were heard that contents in this item were previously discussed in the USNWG, but no official position has been taken by the USNWG. There were also comments during open hearing taking the position the item is not fully developed. The WWMA S&T Committee recommended the submitters work with USNWG to address the comments heard during open hearings and that they work to develop one proposal by combining language from Item EVF-23.7.

The WWMA S&T Committee recommended that this item be blocked with item EVF-23.7. The WWMA S&T Committee recommended the new blocked items be assigned a Developing status.

During the WWMA 2023 Annual Meeting, the Committee heard comments regarding Item EVF-23.7 and this item. The WWMA S&T Committee received a letter with updated proposed language for this item and Item EVF-23.7. The letter has been posted to the WWMA website [Events – Meeting Documents – Letter from the Submitters EVF-23.4 and EVF-23.7]. This letter has also been provided to the NCWM S&T Committee.

Comments were heard from Theodore Brillhart, ScheLeese Goudy, Perry Lawton (TESCO), Francesca Wahl, and Chris King supporting the proposed language in the joint letter dated August 22, 2023.

Kevin Schnepf supported this item with an additional proposed revision of changing the Exemption Date from 2028 to 2025.

The WWMA 2023 S&T Committee recommends this item be revised to reflect all proposed language in the Joint Letter dated August 22, 2023, and that the item remain Developing to allow all stakeholders the ability to review all proposed changes. This Committee recommends the withdrawal of item EVF-23.7 in favor of this item with the revisions per the letter. The letter will be posted on the NCWM website.

### **Southern Weights and Measures Association**

The following comments were received during the 2022 SWMA Annual Meeting. ScheLeese Goudy stated that the test current is too low and recommended withdrawal. Matt Curran (Florida) stated that line 17 on page 238 should read N.5.1. The SWMA S&T Committee recommended that this item be withdrawn.

At the 2023 SWMA Annual Meeting, ScheLeese Goudy stated this was a joint proposal wand will take the place of Item EVF-23.7. Perry Lawton supported this Item. Juana Williams (NIST OWM) stated the Test Procedures Subcommittee was asked to provide feedback on an earlier combined proposal as well as an earlier proposal. They came back with 10 items they would like addressed and terms like optimal test load, convenient voltage, and optimal conditions.

The Committee considered the proposed joint language from a letter dated August 22, 2023 from the submitters of both items (EVF-23.4 and EVF-23.7). The item itself still needs to be updated with this new language. The Committee recommends this item move forward as a voting item.

### **Northeastern Weights and Measures Association**

At the 2022 NCWM Interim Meeting, Keith Bradley (Electrify America) addressed challenges in testing DC meters in that low current is the hardest and perhaps the least important thing to test in the system.

After hearing comments from the floor, the Committee believed this item had merit and requested that the EVSE Subgroup continue work on this item. The Committee recommended this item be given a Developing status.

At the 2023 NEWMA Annual Meeting, William Hardy (Power Measurements, LLC) gave a short presentation. When this proposal was submitted, there were not many DC chargers around and 50 kW was considered high power. Currently, 3 megawatt chargers are available and soon 10 megawatt will be available. International standards are catching up with rapid progress of the industry. The USNWG has been working extremely hard to keep HB 44 up to date. The submitters of this proposal and Item EVF-23.7 wish to get the items in the handbook prior to 2025. Bill Hardy was looking for support from NEWMA to find a path to address this sooner than 2025. ScheLeese Goudy stated that the submitters have been working to find a solution between Items EVF-23.4 and EVF-23.7 and will have an update soon. Alicia Artessa (Tesla) stated that Tesla supports development with the USNWG and working with submitters of Item EVF-23.7. James Cassidy (Massachusetts) asked if there is a consensus to ask for an emergency item from NCWM BOD and that we need to figure out how to test the devices and with what parameters. Devices are being installed but how are we supposed to test them. James Cassidy asked if there is any type of documentation that when installed, shows what specifications the installers are using and if the device passes. Loren Minnich (NIST OWM) stated that OWM agrees that the USNWG should be consulted on Items EVF-23.4 and EVF-23.7. NIST is currently developing testing guidance documents and trying to address minimum test procedures. NCWM Chair Albuquerque stated that the two items are still in developing status and if the submitter is trying to elevate to voting before the Annual meeting, at minimum there should be a consensus between the submitters of both items prior to requesting an emergency item. Cheryl Ayer (New Hampshire) concurs with moving this item forward. Perry Lawton is in agreement with moving forward to at least get a definition of what a field test is so they can develop test equipment. Jim Willis (New York) sees an uphill battle to change this to voting status for the July 2023 NCWM Annual Meeting.

After hearing comments from the floor, the Committee recommended to the body that this item maintain a developing status and not request that the NCWM S&T Chair consider this a priority item, and the body concurred.

At the 2023 NEWMA Interim Meeting, a representative from Electrify America provided a presentation on updates with this proposal. Comments were heard that the submitters of Items EVF-23.4 and EVF--23.7 worked together on a joint proposal to come to a consensus on low end testing and specify minimum loads on DC meters. A representative from TESCO commented that the new proposal provides realistic testing constraints that will last and establishes minimums and parameters for “man in the middle”

testing. Upon consensus of the body, the Committee recommends this item be Voting with the following changes:

Strike the entirety of paragraph N.3 and replace with:

### **N.3. Test of an EVSE System.**

The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard. Each test shall be performed for at least the minimum measured quantity (MMQ).

#### **N.3.1. Testing of an AC EVSE**

Accuracy tests shall be performed at the following current levels:

- (i) A point between 4 A and 10 A; and
- (ii) A point between 40 % and 60 % of the MDA; and
- (iii) A point between 70 % and 100 % of the MDA.

#### **N.3.2. Type Evaluation Testing of a DC EVSE**

Tests shall be performed at the following voltage points one between 350 VDC and 450 VDC and if supported by the EVSE a second at between 700 VDC and 900 VDC:

Accuracy tests shall be performed at the following current levels:

- (i) A point between 10% and 20% of the MDA, but not less than 30 A;
- (ii) A point between 40 % and 60% of the MDA; and
- (iii) A point between 70 % and 100 % of the MDA.

#### **N.3.3. Performance Verification in the Field of a DC EVSE**

Accuracy tests shall be performed at any convenient voltage and the following current levels:

- (i) A point between 10% and 20% of the MDA, but not less than 30 A; and
- (ii) A point between 25 % and 100 % of the MDA, with the recommendation to test at the maximum power level within that range that is possible using the test equipment available.

Note: The test points (i) and (ii) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow.

For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.

All DC EVSE are exempt from this requirement until January 1, 2028.

Change S.3.2 (b) to read:

(b) Maximum current deliverable

Add S.3.3 (e) to read.

(e) MCD = Maximum current deliverable

Add the following definitions to Appendix D:

**Maximum current deliverable:** The maximum current that the EVSE can deliver as installed under optimum conditions.

**Maximum deliverable amperage:** The maximum current available from the EVSE at the time of the test as determined by the Control Pilot Pulse Width Modulation signal or via digital communication between the EVSE and EV or test equipment.

At the 2024 NEWMA Annual Meeting, Justin Wilson (ChargePoint) commented that the US National Working Group has agreed that this item should be adopted. Jason Flint (NJ) explained the conflict between this item and EVF-24.2. and suggests the following modification to the item by adding a simple statement within the last line of N.3.3:

**N.3.3. Performance Verification in the Field of a DC EVSE - Accuracy tests shall be performed at any voltage and the following current levels:**

- (a) **A point between 10 % and 20 % of the MDA, but not less than 30 A; and**
- (b) **A point between 25 % and 100 % of the MDA, with the recommendation to test at the maximum power level within that range that is possible using the test equipment available.**

**Note: The test points (a) and (b) above must not be at the same current level. It is recommended that the current levels should be separated to the extent that the test equipment will allow.**

**For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient for field verification provided that it is greater than 40 % of the MDA and no less than 30 A.**

All DC EVSE **placed in service prior to January 1, 2025** are exempt from this requirement until January 1, 2028.

(Amended 2022 **and 202X**)

Jason explained that by adding “placed in service prior to January 1, 2025” in the last statement, it strikes a balance between regulators looking to test and inspect DC devices prior to 2028, and industry by giving them time to ensure compliance of all DC EVSE by 2028, which is currently in the handbook.

The Committee recommended maintaining a Voting status, but with the new language proposed by Jason Flint (NJ), and the body concurred.



**EVF-23.6 V S.5.2. EVSE Identification and Marking Requirements and T.2. Load Test Tolerances**

(This item was Adopted.)

**Source: Florida Department of Agriculture and Consumer Services; Electrify America; Tesla; EVgo, Siemens**

**Submitter's Purpose and Justification:**

The revised proposal would amend Handbook 44, Section 3.40. Tentative Code in the following ways:

1. Paragraph T.2.1. would be revised for DC chargers. The 1 % (acceptance) / 2 % (maintenance) tolerances would apply to devices installed after January 1, 2024. For devices installed before that date, the tolerances would be 5 % (acceptance and maintenance).
2. For the sake of clarity and transparency for customers and inspectors, a device subject to the 5 % tolerance would have to be marked as such. The proposal would require specific language for the marking.
3. If a manufacturer has achieved 1 % capable chargers earlier than the January 2024 timeframe, users of those chargers might prefer not to mark the chargers as 5% chargers; and then those chargers would be subject to the 1 %/2 % tolerance. The proposal includes language to establish this treatment.
4. The 5 % tolerance for pre-2024 chargers would end on January 1, 2034. After that date, all DC chargers would be subject to the 1 % (acceptance) / 2 % (maintenance) tolerance.

**A. The effect of the proposed revisions**

The changes we propose would work as follows: all DC chargers would remain exempt from the accuracy tolerances until January 1, 2028, as NCWM adopted at the 2022 Annual Meeting. When accuracy tolerances come into force, a DC charger installed after January 1, 2024, would have to satisfy the 1 % (acceptance) / 2 % (maintenance) tolerance, the same levels as for AC chargers. But a DC charger installed before January 1, 2024, would have to meet only a 5 % accuracy tolerance. That 5 % accuracy tolerance would expire on January 1, 2034, at which point all the legacy chargers will have to have been retrofitted or replaced.

The proposal would require a charger that is subject to the 5 % tolerance to display a marking, with specified language, informing customers and inspectors of that fact. But the proposal leaves open the possibility that a given manufacturer might achieve the 1 % / 2 % tolerance earlier, and then would specify that capability for a given model. Devices in that model would not have to be marked as 5 % devices; but if they are not marked that way, they would of course be subject to the 1 % / 2 % level as for new chargers.

**B. The basic justification**

DC and AC chargers are fundamentally different—in technology, in customer use, and in metering capabilities. AC charging technology, the older form, delivers energy in the same form—voltages and currents oscillating at 60 Hertz (in the United States) as utilities have provided it for a century. Because a vehicle has to convert AC energy to DC for charging the battery, AC charging stations operate

at no more than 19.7 kW, and most no more than 6-7 kW. These charging rates will add 24-80 miles of range in an hour of charging a typical car, and consequently AC charging involves extended sessions—the median time that a customer uses an AC station is 22 hours.<sup>1</sup> The voltages delivered are no more than 480 volts AC, and the current is no more than 50 amps AC (and more typically 30 amps AC). By contrast, DC chargers deliver energy in the same form that a battery ultimately needs it. Using voltages of 400 to 950 volts DC and currents up to 500 amps DC (higher levels are coming in the future for applications like charging heavy trucks), they are able to deliver 50kW, 150 kW, 350 kW, or higher charging rates. These stations will add 200-1400 miles of range in an hour of charging, or, more meaningfully, 400 miles of range in as little as 20 minutes. A customer at a DC station will arrive, charge briefly, and then depart. Customers incorporate AC chargers into their regular routines, such as by driving to work and charging there. DC chargers are more commonly used to support long-distance trips.<sup>2</sup>

For AC charging, manufacturers have been able to utilize metering technology that has been developed over a century for electric utilities. When Handbook 44, Section 3.40 was developed in 2015, that AC metering technology was well understood. There have been long-established standards for AC revenue meters—though those standards, in the utility sector, are not necessarily the same in every respect as how a weights and measures standard would work. One indication of the relatively mature state of AC metering is that NIST has long provided ordinary-course calibration services for AC watt-hour meters that operate at 60 Hertz, within ranges of 69 to 480 volts and 0.5 to 30 amps (sufficient to cover typical AC chargers).<sup>3</sup> DC metering technology, by contrast, has been “in research and development.”<sup>4</sup> When section 3.40 was adopted, the accuracy tolerances of 1.0 % (acceptance) and 2.0 % (maintenance) were predictive and aspirational for DC chargers. As of November 2019, when California adopted its own regulation based on section 3.40, meters and chargers meeting that standard were not yet generally commercially available.<sup>5</sup> Meanwhile, NIST calibration services for DC watt-hour meters are non-standard, and are available only up to 240 volts and 5 amps<sup>6</sup>—far below the levels needed for testing DC chargers.

Argonne National Lab has studied the availability of DC metering technology. Our understanding is that its draft report (not yet finalized, so far as we are aware) concludes that there are now on the market (at least in principle) meters for use in DC chargers that can meet a 1 % acceptance / 2 % maintenance tolerance. It is reasonable to conclude that the 1 % / 2% tolerance will be achievable in general. The current proposal is focused on how to handle the chargers that are installed before that point. Previously installed chargers will not in general be able to satisfy a 1 % / 2 % accuracy tolerance. To be clear, we do not suggest that every existing charger would be more than 2 % inaccurate. Indeed, it would not genuinely be possible to make that assessment, given the lack of NIST-traceable measurement apparatus to test fast DC chargers in the field.

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1 Idaho National Laboratory, “Plugged In: How Americans Charge Their Electric Vehicles,” p.14, <https://avt.inl.gov/sites/default/files/pdf/arra/PluggedInSummaryReport.pdf>.

2 As the California Energy Commission has explained, “it is therefore useful to treat infrastructure for interregional travel (predominantly DCFCs) differently from infrastructure for intraregional travel (predominantly Level 1 and Level 2 chargers).” <https://efiling.energy.ca.gov/GetDocument.aspx?tn=233986&DocumentContentId=66805> at page 14.

3 [https://shop.nist.gov/ccrz\\_\\_ProductDetails?sku=56110S&cclcl=en\\_US](https://shop.nist.gov/ccrz__ProductDetails?sku=56110S&cclcl=en_US).

4 Cal. Dept of Food & Agriculture, Final Statement of Reasons on Electric Vehicle Fueling Systems, p.23 (Nov. 1, 2019).

5 Id.

6 [https://shop.nist.gov/ccrz\\_\\_ProductDetails?sku=56110S&cclcl=en\\_US](https://shop.nist.gov/ccrz__ProductDetails?sku=56110S&cclcl=en_US)

There is presumably a distribution of potential deviations among devices in the field. Given what metering technology has been commercially available, a 2 % maintenance accuracy would lead to inspection problems for a high proportion of devices.

The proposal would establish a tolerance of 5 % for devices installed before January 1, 2024. The justification for this particular choice of tolerance and timeline is as follows:

1. In 2019, California adopted a regulation that put a modified version of Section 3.40. into force for new devices. DC chargers installed before January 2023 are subject to no weights and measures standards at all until 2033. DC chargers installed after January 2023 (and before January 2033) are subject to a maintenance tolerance of 5.0 % (and acceptance tolerance of 2.5 %). Consequently, in California, which represents roughly 30 % of the currently-existing base of DC chargers, the maintenance tolerance will be 5.0 % for the coming decade. A maintenance tolerance of 5.0 % for legacy chargers in section 3.40 will be stricter overall than the California regulation (because it will apply to all legacy chargers, whereas the California standard applies only to post-2023 chargers) but will align with the numerical tolerance used in California. Although a 5.0 % tolerance is among the larger tolerances used in Handbook 44, it is not unprecedented. And the fact that newchargers in California will be subject to that standard will mean EV charging customers have substantial experience with that chargers at that tolerance, and the 5.0 % tolerance we propose would be the same transactional experience as customers in California (the largest EV charging market in the country) receive. It bears mention, too, that as Measurement Canada prepares to implement standards for AC chargers, the tolerance (acceptance and maintenance) will be 3.0%, not the 1 % acceptance in Handbook 44. The cost of a typical charging session is \$15 to \$20. A 5.0% maintenance standard would mean a variation, beyond that, of an additional plus *or minus* 40 cents. As with any tolerance, that variation could at any given charger be for or against either side to the transaction.
2. The industry submitters have studied carefully their existing chargers, measurement devices and existing models now available. They believe the 5 % maintenance tolerance is achievable at a manageable cost in the future, because it will generally not require extensive reconfiguring of cabinets and the installation of four-wire cables.
3. The cost of bringing legacy chargers into line with the 1 % / 2 % standard would be extreme. Although equipment is not available to test DC fast chargers in the field, some operators have found in tests of existing devices that they can be brought to a 5 % tolerance but cannot meet the 1 % / 2 % standard without replacing the meters or implementing an entirely new measurement system, which means a physical reconfiguration at each station and/or replacing the cables for delivering the energy to vehicles. Section 3.40. standards are based on the energy delivered at the connector to the car; in other words, a charger must account for losses in the cables. The most straightforward way to account for losses is to measure the voltage at the vehicle connector; that means the cable must have two additional high-voltage leads, to carry that voltage back to the meter<sup>7</sup>. In California's Initial Statement of Reasons (ISOR) for adopting specifications and tolerances requirement for commercial EVSE, California estimated that it costs approximately \$20,000 to retrofit an existing DC charger.<sup>8</sup> We understand that cost to represent the cost (parts and labor) to replace the charging cable, and possibly to replace the meter if that task is simple. This cost may be a significant underestimate for some models of charger, because replacing the meter may not always be possible without physical reconfiguration of the space within the

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7 Charging cables are themselves complex objects, with liquid coolant and high-voltage insulation. Cables for fast DC chargers that include additional high-voltage sensing leads were not available in 2015.

8 [https://www.cdfa.ca.gov/dms/pdfs/regulations/EVSE\\_ISOR.pdf](https://www.cdfa.ca.gov/dms/pdfs/regulations/EVSE_ISOR.pdf).

charger. Which charger models would require that sort of reconfiguration, and what proportion of the installed base they represent, is impossible to know without a detailed model-by-model study and detailed model-by-model installation data across manufacturers. The upper end of cost would be simply the cost of replacing a charger, which many operators would find preferable to physical reconfiguration of charger internals anyway. The International Council on Clean Transportation (“ICCT”) reported in 2019 that fast DC chargers cost between \$75,000 and \$140,000 per charger, for the charger itself.<sup>9</sup> Installation costs range from \$18,000 per charger (for six 150 kW chargers at a site) to \$65,000 per charger (for one 350 kW charger at a site).<sup>10</sup> The total cost (installation and equipment) for a 4-charger site would be roughly \$720,000. That said, some amount of the installation cost represents upgrades to electrical supply lines and basic site construction, costs that would not be incurred anew to replace equipment. So, for a rough estimate, it is appropriate to use the lowest cost estimate from the ICCT, which is \$17,692 (the cost per charger for a large site of 50 kW chargers). With that figure, replacing a 4-charger site of 350 kW chargers would cost roughly \$630,000, or \$157,000 per charger.

4. Based on data on the existing charge base from the National Renewable Energy Laboratory’s Alternative Fuels Data Center (“AFDC”), we can assume there will be about 36,000 “pre-2024” DCchargers.<sup>11</sup> These are only a fraction of the overall chargers that will be installed nationwide over the coming decade but bringing them into compliance with a 1 % / 2% tolerance will be highly costly. Taking out the 30 % that are in California (which already has regulations with a 5.0 % maintenance tolerance, for all post-2023 DC chargers), retrofitting all of those at the \$20,000 cost would total \$720 million. If meter replacement is not possible and those chargers must all be replaced, the total would be \$5.6 billion. The actual cost of bringing the pre-2024 chargers to compliance with a 2.0 % maintenance tolerance would be somewhere between these numbers.<sup>12</sup> The January 2024 date moves faster than the California regulation. Under the California regulation, the 1 % / 2 % tolerance would not come into force until 2033. It appears that meters capable of that tolerance are now available on the market. The submitters propose January 2024 as the date for distinguishing “legacy” from “new” chargers, because the existence of these meters on the market is not all that is needed. Manufacturers have to access the meters, design products incorporating them; revise production lines; test the new products to ensure they are safe and reliable; and obtain third-party certifications (such as from Underwriters Laboratory) of the revised products. After those steps, a manufacturer can begin delivering a revised product to operators. Installation of a charger is not simply a matter of placing it on a counter; charging sites involve construction work, leading to the secure attachment of a charger to a specially built concrete pad. In other words, from the first delivery of a new model of charger to the first installations of thosechargers also takes time. The January 2024 date is appropriate for expecting new chargers to incorporate meters that were available a few years before that date.

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9 Michael Nicholas, “Estimating electric vehicle charging infrastructure costs across major U.S. metropolitan areas,” ICCT Working Paper 2019-14, p.2 tab. 2 (Aug. 2019), [https://theicct.org/sites/default/files/publications/ICCT\\_EV\\_Charging\\_Cost\\_20190813.pdf](https://theicct.org/sites/default/files/publications/ICCT_EV_Charging_Cost_20190813.pdf).

10 Id. at 4 tab. 4.

11 According to the AFDC’s station locator database, there are 6,580 DC stations with 22,767 chargers. The AFDC also reports that the number of DC ports grew 29% year-on-year to the second quarter of 2021. [https://afdc.energy.gov/files/u/publication/electric\\_vehicle\\_charging\\_infrastructure\\_trends\\_second\\_quarter\\_2021.pdf](https://afdc.energy.gov/files/u/publication/electric_vehicle_charging_infrastructure_trends_second_quarter_2021.pdf). With growth at this rate, about 6,600 additional DCFC stations will be installed in 2022 and 2023, leading to a total of about 36,000 DC chargers that would be “pre-2024” chargers under the proposal.

12 A charger that is not qualified for a given tolerance level may well be within the bounds of the tolerance, because there is some distribution in metering performance. Even if devices are replaced only after inspection, a significant fraction would need replacement, thus incurring this scale cost. Moreover, it might be most sensible for an operator to ensure all its devices are qualified, rather than waiting to see what the results of inspection might be for a given charger.

5. The proposal focuses on installation before January 2024, rather than using the concept of retroactive/non-retroactive that is more common in Handbook 44, because non-retroactive is ordinarily based on when a device is placed in service. Many states do not yet regulate EV chargers and consequently have no placed-in-service process. In these states, “placed in service” would not be a well-defined concept, and regulators might not have good ways to determine when a device was placed in service. Installation is a reasonably well-defined process, and it should be possible to identify when a given charger was installed. California’s regulation has differing status for pre-2023 and post-2023 chargers, and it bases that line on installation.
6. The proposal also specifies 5.0 % as the acceptance tolerance, not just the maintenance tolerance. As a practical matter in field inspections, the acceptance tolerance for pre-2024 chargers will not be important. Section 3.40 (as amended at the 2022 NCWM meeting) exempts DC chargers from the accuracy tolerance until 2028. When they become subject to accuracy tolerances, no pre-2024 charger will be at the point of acceptance. The proposal specifies an acceptance tolerance for clarity in type evaluations, which ordinarily evaluate device models against the applicable acceptance tolerance.
7. The exemption until 2028 adopted at the 2022 meeting does not eliminate the need for this proposal. When DC chargers are subject to accuracy tolerance requirements, pre-2024 chargers will still need to meet the applicable tolerance or be retrofitted or replaced. The 2028 timeframe is unreasonably soon to do that, given the cost estimates above. California estimated that chargers have an effective 10-year lifespan.<sup>13</sup> This estimate is highly uncertain, in part because it was based in part on older AC chargers. Newer DC chargers, using more advanced technology for significantly more expensive equipment, are likely to have usable lifetimes greater than 10 years. The proposal recognizes that, nonetheless, there is a tradeoff between the cost of retrofitting or replacing devices, and the value of tighter tolerances. Some number of chargers will fail and need replacement earlier than 10 years, thus reducing the number that eventually need to be retrofitted or replaced to comply with tighter accuracy tolerances. Overall, the proposal uses the same 10-year period that several states have already adopted.<sup>14</sup> Notably, the effect is significantly more stringent than in the California regulation. Under California’s rule, a charger installed before 2023 is subject to no standards for 10 years, and then becomes subject to standards in 2033; a replacement of the charger in 2032 would be subject to the 5.0 % maintenance tolerance. A charger installed in 2023 (and that hypothetical 2032 installation) would be subject to the 5.0 % tolerance indefinitely, with no end point. Our proposal, by contrast, would make a pre-2024 charger subject to the 5.0% tolerance once the 2028 compliance dates kicks in but only until 2034, at which point the charger would have to be retrofitted, replaced, or otherwise brought to the 1 % / 2% tolerance.

### C. Potential objections

In response to the industry’s original proposal, some people commented that AC and DC chargers should be treated the same. As explained above, they are not the same, not only because of technology differences but also because customers use them and view them differently. California and NTEP have distinguished AC and DC chargers since at least 2021, and NCWM has already recognized important differences between them, in NIST Handbook 44.

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<sup>13</sup> Cal. Department of Food & Agriculture, Final Statement of Reasons, p.6.

<sup>14</sup> California. Code of Regulations § 4002.11; Rev. Code Wash. § 19.94.190(6).

Some have also commented that there should not be parallel accuracy classes for a given application. But this approach is not unprecedented. In 1986, NCWM required new scales to be marked with an accuracy class. Pre-1986 scales could remain unmarked, and those unmarked scales were subject to various accuracy tolerances (depending on application) that ranged up to 5.0 %, compared to the largest tolerance for any marked scale at 2.0 %. For grain moisture meters, Handbook 44 has completely separate sections for pre-1998 and post-1998 devices, with some different tolerance specifications for older and newer devices. For both scales and grain moisture meters, there was no sunset date; the older devices have been allowed to continue in use for as long as they operated. We do not suggest that the circumstances with EV chargers are the same. Each of those past examples was based on justifications particular to that situation. Nonetheless, these examples show that it has been done to maintain parallel tolerances for a given application. In addition, there are already parallel, differing tolerances for EV chargers. If the proposal is not adopted, pre-2023 chargers in California will have no tolerance at all until 2033; post-2023 chargers will have a 5.0 % maintenance tolerance for the indefinite future; and chargers elsewhere in the country, including in states neighboring California, will have the existing Handbook 44 tolerances. The proposal shifts the line between differing tolerances, but the situation of differing tolerances for the same application is already in place without the proposal.

There have been claims that some manufacturers may be able to achieve 1 % devices (DC chargers) before January 2024, and one or more may already have done so. Even so, the proposal is still warranted. Operators of EV chargers should not be forced to replace their existing chargers simply because they could not get access to chargers made by a given manufacturer. It is generally agreed that when section 3.40 was adopted, the equipment to satisfy it did not exist for DC chargers. Reaching that point has required research and development by meter manufacturers and charger manufacturers. The goal of regulation should be to handle the technology transition in a reasonable, fair manner, without prejudice to operators that have made diligent efforts in procurement and operation of their chargers.

This proposal arrives without the formal approval of the USNWG subgroup on EV charging. But a similar proposal did have general consensus at the Work Group. NIST personnel solicited views on the proposal through an email ballot at the end of June 2022. The resulting votes were 11 in favor, and 1 opposed. As of this filing, NIST has not provided information on whether this vote was sufficient for the subgroup to formally endorse the proposal. The one-person voting “no” said that the person would have voted yes if the proposal included a 10-year end date for the 5 % tolerance. The current proposal has that feature and thus addresses the only concern expressed by the sole “no” vote. The current proposal has that feature and thus addresses the only concern expressed by the sole “no” vote.

### **NIST OWM Executive Summary for EVF-23.6 – S.5.2. EVSE Identification and Marking Requirements and T.2. Load Test Tolerances**

**NIST OWM Recommendation:** Developing to allow for deliberations on the enforcement dates, transparency for all stakeholders and fair competition is ensured in a dual tolerance marketplace, and establishing parameters for use of an electronic display for marking information.

- Having well-defined tolerances with clear and understandable effective dates is essential.
- Defining tolerances that are enforceable in the specific device codes is also preferable to the alternative of having jurisdictions use the provisions of the General Code to implement tolerances suitable for the application since this has the potential for non-uniform application across the country.

- Proposals have been developed to include a wider tolerance of 5 % for DC systems installed before 2024 when accuracy is marked, which several OEMs identified as achievable. However, an exemption for DC systems from the application of tolerance requirements through 2028 to sunset in 2034 is confusing from a testing/regulatory enforcement standpoint.
- Where commercial equipment is known to operate at dual tolerances the proposed marking and performance requirements should be retroactive.
- Should the community agree to the numerical designation of an Accuracy Class for DC systems which meet the wider tolerance, then additional requirements should be developed to include: (1) a standardized handbook accuracy class table for Section 3.40; (2) requirements specifying the appropriate “Accuracy Class” identifier; and (3) requiring the accuracy classification and accuracy statement be marked on the EVSE. The NIST OWM suggested format and wording for these proposed new HB requirements is shown in this document under the heading NIST OWM Detailed Technical Analysis.
- Accuracy markings and notices to consumers will need to be clearly viewable from the customer position prior to start of the transaction and provide adequate information to ensure the buyer is aware that accuracy varies from one site to another.
- The community should revisit past national discussions on the electronic formatting of required marking information and also consider April 2023 comments raised in the EVFE Subgroup ballot for specifying a minimum time for the duration of the display of information related to the level of accuracy maintained by the EVSE, especially since this could potentially create a new dual tolerance marketplace which is new to vehicle refueling applications.
- There are several dates referenced proposed EVF-23.6 paragraph T.2.2. Tolerances that conflict and OWM believes will create confusion for those implementing the proposed requirements.
  - The prior item adopted by the NCWM in July 2022 making the code permanent also included an exemption for DC devices from any tolerance requirements until 2028 which remains in this proposal, yet there is a date of 2024 in both the proposed paragraph T.2.2.(a) and paragraph T.2.2.(b) which specifies requirements for DC devices installed prior to 2024. This is confusing: (1) widens the gap in time delays in the application of tolerances in what will be a dual tolerance marketplace for DC systems, (2) encourages nonuniformity in equipment performance, and (3) prevents the timely marking of information for consumer awareness.
  - Proposed paragraph T.2.2.(a) references a sunset date of 2034, yet there is still a statement referring to a 2028 date, creating a conflict. Additionally, the 2034 date is 6 years after the 2028 date that was adopted by the NCWM in July 2022. The rationale for establishing a sunset date of 2034 for the entire country could be questioned, given the pace at which technology has already advanced, is nineteen years after the tentative code was first adopted by the NCWM.
- Adoption should occur only after fully vetting proposals to modify fundamental requirements such as those that impact accuracy, transparency, or that ensure fair competition to:
  - ensure stakeholders have the appropriate tools (well developed documentary standards, suitable test standards, and test procedures) needed for this new device application; and
  - discourage nonuniformity which can have a disruptive influence on the marketplace.

- The components of the weights and measures infrastructure help to ensure the accuracy and validity of commercial transactions based upon weight, measure, or count and to ensure in other cases that the product meets required quality standards. Another purpose of these components is to ensure consumers are informed so that they can make value comparisons. A robust infrastructure ensures equity in the marketplace, meaning that consumers receive the correct quantity and quality of products and services for which they pay, and businesses receive fair payment for the products and services that they deliver. By ensuring that they operate according to a consistent set of weights and measures standards and practices, businesses are also protected from unfair competition.
- The EVFE SG met in March 2023 to address proposed modifications to NIST HB 44 Section 3.40 EVSE test procedures and has not had the opportunity to review this agenda item's latest alternate proposal for modifications of existing marking requirements that will recognize a new accuracy class designation rather than a statement notifying the customer when systems are capable of a  $\pm 5$  percent tolerance instead of the  $\pm 1$  percent and  $\pm 2$  percent tolerances specified since 2015. The EVFE SG Technical Advisor had anticipated the EVFE SG would meet to discuss the alternate proposal. Due to time constraints and meetings being held by the EVFE SG's Test Procedure Subcommittee the EVFE SG has not met. The Subcommittee reports to the Subgroup and for any position the SG develops that input would be provided in writing to the NCWM S&T Committee.
- Background: The EVFE Subgroup was balloted on June 17, 2022 on the initial EVF-23.6 proposal and did approve a proposal to modify:
  - paragraph T.2. Load Accuracy Test Tolerances to expand the accuracy tolerances to  $\pm 5$  % for DC EVSEs installed prior to 2024; and
  - paragraph S.5.2. EVSE Identification and Marking Requirements to require the marking of accuracy limits in a new sub paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024.

### Item Under Consideration:

Amend Handbook 44, Electric Vehicle Fueling Systems as follows:

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and ~~indelibly~~ **permanently** marked:

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#### (Amended 2024)

**S.5.2.1. Marking of Accuracy Class, DC EVSEs Placed in Service Prior to 2025. - A DC EVSE that was placed into service prior to 2025 and is subject to the tolerances of T.2.2.(a) is a Class 5 EVSE, and shall be marked with Class 5. The marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of**



**the EVSE. The indicating element may be used for the marking, provided the marking is visible to the customer prior to the beginning of the transaction.**

**(Added 2024)**

## **T.2. ~~Load~~ Accuracy Test Tolerances.**

**T.2.1. EVSE ~~Load~~ Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests **for AC systems** are:

(a) Acceptance Tolerance: 1.0 %; and

(b) Maintenance Tolerance: 2.0 %.

(Amended 2022 **and 2024**)

**T.2.2. EVSE Load Accuracy Test Tolerances for DC Systems. -- The tolerances for EVSE load tests on DC systems shall be as follows:**

**(a) For a DC system that was placed in service prior to January 1, 2025, and that is marked Class 5, acceptance and maintenance tolerances are: 5.0%. This paragraph T.2.2(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2.(b).**

**(b) For any DC system not subject to paragraph T.2.2.(a) tolerances are:**

**(1) Acceptance Tolerance: 1.0 %; and**

**(2) Maintenance Tolerance: 2.0%.**

**(Added 2024)**

All DC EVSE **placed into service prior to January 1, 2025** are exempt from ~~this requirement~~ **this requirement** until January 1, 2028.

## **NIST OWM Detailed Technical Analysis:**

The proposal outlined in agenda item EVF-23.6 is not exactly the same as an alternative proposal the EVFE SG was working toward in the group's June 2022 ballot of its voting membership. In the case of the EVFE Subgroup, the wider tolerance of 5 % for DC systems installed before 2024 was identified by several OEMs as achievable, and the less-than-ideal existence of dual tolerances in the marketplace would be addressed by marking the accuracy achievable by devices which met only the wider tolerance. Granted some refining of the requirement text would be necessary the group's alternate proposal addressed many concerns expressed by both OEMs and regulators when the Subgroup's discussions on this topic first began in 2020.

NIST OWM was made aware of an October 15, 2022 letter from Florida and industry representatives from Electrify America, Tesla, EVgo, and Siemens sent to the NCWM S&T Committee. The co-authors of the letter summarized the Item EVF-23.6 proposal recommendations. The co-authors stated their beliefs about their comparison of Item EVF-23.6 to the Subgroup membership's June 2022 balloted proposal and the subgroup's position on Item EVF-23.6. On October 20<sup>th</sup> NIST OWM as convenors of the USNWG EVFE Subgroup sent the NCWM S&T Committee a written response to the October 15<sup>th</sup> letter to clarify references made that implied the EVFE Subgroup's approval or support of S&T Agenda

Item EVF-23.6. This response clarified that although the results of the Subgroup’s June 2022 ballot indicated the group’s support for modifications to tolerances and marking requirements, that position was not to be construed as supporting the specific changes proposed in Item EVF-23.6. There were some key differences between the Subgroup’s June 2022 balloted proposal and Item EVF-23.6. Specifically, the Subgroup’s proposal did *not* include two different retroactive dates and differs in the magnitude of the tolerances and specific conditions under which they would apply, the permissible format required for markings, and had no reference to certification to the tighter of the dual tolerances. The convenors also clarified that the Subgroup would provide written and verbal input as explicitly directed by the group (outlined below in the section under the subgroup heading).

The proposal in Item EVF-23.6 to include a new paragraph T.2.2. to address DC systems tolerances as worded in fall 2022 permitted a 5 percent tolerance for EVSEs installed and placed in service prior to January 1, 2024 on the condition this accuracy is declared in a “NOTICE”; however, if not bearing a notice, then the expectation is that regardless of the date of installation or it being placed into service, a DC system will still be permitted operation at the proposed maximum 5 percent accuracy. Device tolerances should not hinge on the presence of a temporary label (i.e., the “Notice” for accuracy does not have to be indelible only visible). Commercial equipment has been permitted multiple accuracy classes; however, those devices bear an accuracy class designation that is permanently marked on the device and is determined during type evaluation of the device. However, in many device codes there is only a single accuracy class for vehicle refueling applications and this level of performance is uniformly enforced throughout a jurisdiction.

Proposed new subparagraph T.2.2.(a) specifies a 2034 sunset date for equipment with a 5 percent accuracy this is almost two decades after the EVFS Code was published and becomes the second enforcement date included in the tolerance specification. The DC tolerance requirement also includes a 2028 enforcement date proposed in July 2022 and then adopted in July 2022 as part of a priority item. That 2028 date appears unchanged in the current handbook edition as an applicable enforcement date in Agenda Item EVF-23.6. This proposal attempts to address DC systems’ tolerances when they are exempt from EVFS Code handbook test tolerances until 2028. There appears to be mixed opinions on the service life of EVSEs installed up through December 31, 2023 which would contribute further to the confusion about timelines for phasing out noncompliant equipment.

Moving forward with adoption before fully vetting proposals to modify fundamental requirements such as accuracy, transparency, or that ensure fair competition which are the foundation of every weighing and measuring device code can have unforeseen consequences. To defer or eliminate these basic guidelines delays the development of tools needed for this new device application, encourages nonuniformity (from state to state) which can be disruptive and impacts the level of confidence in the marketplace. Proposals should be evaluated based on their impact on all stakeholders in the community. Time and again the community has moved to take corrective action on discovering an oversight that resulted from either the modification of existing or adoption of a new legal metrology requirement. It has been said when addressing “the level of confidence that buyers and sellers have, and the accuracy with which these transactions are performed that: the consumer has no way to verify the accuracy of the transaction and must rely on the accuracy of the fuel dispenser”.

NIST OWM encourages the community’s participation in the USNWG which began work in 2012 as a forum for stakeholders and other interested parties in establishing legal metrology standards (also the weights and measures infrastructure) for electrical energy measurements. That effort resulted in NIST HB 44 3.40 EVFS Code’s adoption in 2015. The four paragraphs that appear in multiple 2023 proposals address (1) dual EVSE tolerances (2.0 percent or 5.0 percent [DC EVSEs]); (2) new EVSE markings required for the wider tolerance in the marketplace (proposed new 5.0 percent accuracy for DC systems); and (3) corresponding accuracy test procedures are part of the EVFE Subgroup’s meeting discussions.

The EVFE Subgroup’s work continues having met October 6, 18, and December 8, 2022 and March 2 and 6, 2023 to address proposals under consideration for the 2023 cycle. It should be noted that the EVFE Subgroup has worked to further refine the code as more is learned about these systems and since January 2020 met 18 times to consider the proposals the group submitted to the S&T Committee as well as those developed or under development outside of its forum to provide the group’s input. The EVFE SG will provide a clear statement of its exact position on agenda proposals in writing when it reaches a consensus. The EVFE SG in July 2022 gained momentum on moving forward to recommend a wider tolerance of 5 percent for DC systems installed before 2024 and that bear accuracy markings while maintaining a 1 percent Acceptance Tolerance/2 percent Maintenance Tolerance for AC systems and DC Systems designed to meet the tighter tolerances installed prior to 2024 and all those DC systems installed after January 1, 2024. Where commercial equipment is known to operate at dual tolerances the proposed marking and performance requirements should be retroactive. NIST OWM concurred with the NEWMA recommendation to make the proposal applicable to coincide with the 2024 date for the installation and commercial use for systems specified in Item EVF-23.6 and in light of the EVSE code’s adoption almost a decade ago in 2015. Use of the terms “load” and “accuracy” should be reviewed for consistency in their use in the titles of the two T.2. subparagraphs. The statement adopted by the NCWM in July 2022 exempting DC devices from any tolerance requirements until 2028 remains in the proposal, yet there is a date of 2024 in both the proposed paragraph T.2.2.(a) and paragraph T.2.2.(b) which specifies requirements for DC devices installed prior to 2024. This is confusing because it: (1) widens the gap in time delays in the application of tolerances in what will be a dual tolerance marketplace for DC systems, (2) further encourages nonuniformity in equipment performance, and (3) prevents timely marking of information for consumer awareness. And the proposed sunset for equipment of 2034 is 20 years after the code’s adoption which further delays uniformity and marketplace equity.

NIST OWM acknowledges that the EVFE Subgroup met on December 8, 2022 and March 2 and 6, 2023 to address proposals under consideration for the 2023 standards development cycle and the SG provided a July 12, 2023 memorandum on its position in support of the Item Under Consideration for Item EVF-23.6 as it appears in the Committee’s Interim Meeting Report (NCWM PUB. 16). The SG has not had the opportunity to meet to discuss these more recent modifications to the item during the second half of 2023.

In December 2023 NIST OWM suggested should the community agree to the numerical designation of an Accuracy Class for DC systems which meet the wider tolerance, then additional handbook requirements should be developed which address: (1) including a new standardized accuracy class table (i.e., Table XX. Accuracy Classes and Tolerances for Electric Vehicle Fueling Systems) in the code; (2) requirements specifying the appropriate “Accuracy Class” identifier for the accuracy class marking on the device to lessen the likelihood of this prefix being mistaken for representing alternating current (i.e., a proposed new subparagraph S.5.2.(f)(1)); and (3) requiring the accuracy classification be marked on the EVSE under a proposed new subparagraph to read: S.5.2.(f) EVSE Identification and Marking Requirements; Accuracy Class the accuracy class of the EVSE as specified by the manufacturer consistent with Table XX. Accuracy Classes and Tolerances for Electric Vehicle Fueling Systems in NIST Handbook 44, Section 3.40 Electric Vehicle Fueling Systems. Additionally, a majority of NIST HB 44 measuring device codes have been updated to include similarly formatted Accuracy Class tables.

Commercial EVFSs are dissimilar in their design, relatively new to the marketplace, and used by customers who have never encountered dual accuracy tolerances in traditional fuel and alternative fuel dispensing systems. It remains that a notice should be provided to consumers who will need accuracy information to facilitate price comparison and prior to selecting a refueling dispenser.

Unless there is appropriate disclosure, dual tolerances for devices in the marketplace will result in the consumer being unaware there are choices and unable to make educated value comparisons. Because these devices do not have a standardized external cabinet design with a customary location for marking

sales related information the consumer will not be able to determine when selecting an electric vehicle fueling system operating at a single business or multiple competing business locations that their decision will result in different levels in the quantity of electrical energy they will receive. They would not recognize that throughout fuel deliveries by EVSEs in the marketplace, unlike with all other vehicle fueling dispensers where the variations in the conditions for fuel sales [level of services (e.g., to include a carwash, day of the week special, etc.)] are posted. In this case, DC EVSE systems' operating conditions there would not be full disclosure on the accuracy of the delivery of electrical energy. There is no transparent means being made available to provide information to the buyer on the level of accuracy where dual tolerances are permitted for DC EVSEs in operation in a jurisdiction. The buyer is unaware of this condition and would not recognize that their selection will make a difference in getting what they pay for. Additionally, in the 2002 to 2003 timeframe most of the NIST HB 44 measuring device codes were updated to include similarly formatted Accuracy Class tables. The proposal for an accuracy class designation does not follow HB format and it is suggested that the 2034 retroactive enforcement date that requires like tolerances for all EVSEs in ten years would justify not adhering to HB format for accuracy requirements is unfounded. Would the term "Accuracy Class" be used, and would there be use of abbreviations such as "AC" which is already used as an abbreviation for "alternating current"? It should be noted that the accuracy class is required marking information specified in Guide 22 EVSE, the corresponding international EVSE standard. NIST OWM continues to recommend deliberations to resolve the confusion over multiple enforcement dates for jurisdictions delaying enforcement until 2028 or planning on initiating their enforcement activity to obtain compliance on all equipment that year, or for those starting now and are using the provision in paragraph G-A.3. Special and Unclassified Equipment in areas of compliance where the 2028 exemption was granted. Some in the community are seeking further guidance on expanding the specifications for dispensers equipped to use primary indications to display the proposed new accuracy class marking information.

Agencies working to gather more information on EVSE systems for their programs are likely to be in discussions with local authorities and other agencies to determine who has jurisdiction over EVSEs, as well as well as determine the commercial operating status of these installations. These entities may not be in agreement on which operations fall under the designation of "public" (commercial) station. The DOE EERE Alternative Fuels Data Center is in receipt of station information and provides the number and location (stations/ports/charging levels) of alternative fueling installations in each state on the EERE website available at: <https://afdc.energy.gov/stations/states>.

The ability to make accurate comparisons about the cost of electricity requires having fuel pricing information and knowing about other conditions for each sale. The level(s) of accuracy permitted for a measuring device assists the buyer and seller in their making decisions about selecting equipment for use and then accurately calculating the cost of fueling transactions. Prior to a vehicle fuel purchase businesses provide the consumer with a wide variety of information, the price per unit, fuel quality rating, conditions of the purchase to receive a discount(s), etc. To promote transparency about sales where there will be dual EVSE tolerances in the marketplace and in the interest of fair trade practices the condition for that sale is information that was deemed necessary and to be made available prior to the selection and start of the transaction/fuel delivery.

In the interest of transparency for sales in a marketplace where dual tolerances ( $\pm 2\%$  and  $\pm 5\%$ ) are permitted for EVSE electrical energy vehicle refueling sales NIST OWM has developed an alternate proposal which further amends existing HB 44 marking requirements and specifies new Accuracy Class requirements for EVSEs which are consistent with the class designation format easily recognized across all other HB 44 measuring devices code sections. NIST OWM also notes that full transparency for consumers and competing businesses about the possible variation in the quantity delivery of electrical energy that can occur is information that shall be made available 24/7, especially to the party selecting/operating the device. This disclosure can be achieved through an accuracy statement notice.

NIST OWM has developed an alternate proposal in an effort to ensure consistency across all handbook marking requirements that apply to other alternative fueling applications and for full disclosure on the system's accuracy in fuel delivery relative to the pricing per kilowatt-hour. NIST OWM is recommending the proposed new accuracy class marking for pre2024 (and most recently extended to pre2025 devices) DC systems also be included in proposed new subparagraph S.5.2.(f) EVSE Identification and Marking Requirements; Accuracy Classes for marked and unmarked EVSEs consistent with corresponding handbook codes where these designations relate to tolerances. With the adoption of this language, NIST OWM believes the 2028 exemption to the application of tolerances is no longer necessary as devices installed prior to January 1, 2025, which are marked Class 5.0 would be subject to a tolerance of +/- 5 %. Therefore, NIST OWM recommends the proposed AC and DC EVSE systems' accuracy class and tolerance markings, notices, and tables as shown below:

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and ~~indelibly~~**permanently** marked:

- (a) voltage rating;
- (b) maximum current deliverable;  
Amended 2023
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); ~~and~~
- (e) temperature limits, if narrower than and within – 40 °C to + 85 °C (– 40 °F to + 185 °F).  
(Amended 2021); **and**
- (f) **accuracy class as specified by the manufacturer, for DC systems placed in service prior to January 1, 2025, and consistent with Table T.2.2. Accuracy Classes and Tolerances for DC Electric Vehicle Fueling Systems Placed in Service Prior to January 1, 2025.**
  - (1) **the accuracy class designation Accuracy Class 5.0 or Class 5.0 shall be marked or displayed using a primary indication of the EVSE from a position that is clearly visible prior to the start of the transaction to a customer accessing a charging port of the EVSE.**
  - (2) **the accuracy class shall be prefaced, as a minimum, by the word "Class" that clearly identifies the marking that is required for DC systems.**
  - (3) **the abbreviation "AC" shall not be used for the accuracy class identifier.**
  - (4) **a statement shall be marked or displayed using a primary indication of the EVSE to read: “EVSE Accuracy Class 5.0 not to exceed ± 5 percent of the delivered kWh, where all other systems operate to not exceed ± 2 percent of the delivered kWh”. The statement shall be marked or displayed using a primary indication of the EVSE from a position that is clearly visible prior to the start of the transaction to a customer accessing a charging port of the EVSE.**

**This requirement does not apply to DC EVSEs placed into service prior to January 1, 2025 that comply with the tolerances specified in Table T.2.1. Tolerances for All Unmarked AC Electric Vehicle Fueling Systems and DC Electric Vehicle Fueling Systems**

**(Added 202X)**

**T.2. Load Test Tolerances Values.**

**T.2.1. EVSE Load Test Tolerances.** ~~The tolerances for EVSE load tests are:~~

~~(a) Acceptance Tolerance: 1.0 %; and~~

~~(b) Maintenance Tolerance: 2.0 %~~

**T.2.1. Tolerances for Unmarked EVSEs.** ~~The maintenance and acceptance tolerances applicable to tests of EVSEs not marked with an accuracy class shall be as specified in Table T.2.1. Tolerances for All Unmarked AC Electric Vehicle Fueling Systems and DC Electric Vehicle Fueling Systems.~~

**(Amended 202X)**

<b><u>Table T.2.1</u></b> <b><u>Tolerances for All Unmarked AC Electric Vehicle Fueling Systems and DC Electric Vehicle Fueling Systems</u></b>		
<b><u>Application or Commodity Being Measured</u></b>	<b><u>Acceptance Tolerance</u></b>	<b><u>Maintenance Tolerance</u></b>
<b><u>AC electrical energy</u></b>	<b><u>1.0 %</u></b>	<b><u>2.0 %</u></b>
<b><u>DC electrical energy</u></b>	<b><u>1.0 %</u></b>	<b><u>2.0 %</u></b>

**(Table Added 202X)**

**T.2.2. Tolerances for DC EVSEs Placed in Service Prior to January 1, 2025.** ~~The maintenance and acceptance tolerances applicable to tests of DC EVSEs placed in service prior to January 1, 2025 are as specified in Table T.2.2. Accuracy Classes and Tolerances for DC Electric Vehicle Fueling Systems Placed in Service Prior to 2025. The ± 1 percent acceptance and ± 2 percent maintenance tolerances in Table T.2.1. shall apply to all DC EVSEs as of January 1, 2034.~~

**(Added 202X)**

<b><u>Table T.2.2.</u></b> <b><u>Accuracy Classes and Tolerances for DC Electric Vehicle Fueling Systems Placed in Service Prior to January 1, 2025</u></b>			
<b><u>Accuracy Class</u></b>	<b><u>Application or Commodity Being Measured</u></b>	<b><u>Acceptance Tolerance</u></b>	<b><u>Maintenance Tolerance</u></b>
<b><u>5.0</u></b>	<b><u>DC electrical energy</u></b>	<b><u>5.0 %</u></b>	<b><u>5.0 %</u></b>

**Table T.2.2.**  
**Accuracy Classes and Tolerances for DC Electric Vehicle Fueling Systems**  
**Placed in Service Prior to January 1, 2025**

**The  $\pm 1$  percent acceptance and  $\pm 2$  percent maintenance tolerances in Table T.2.1. shall apply to all DC EVSEs effective January 1, 2034.**

**The Accuracy Class 5.0 designation and statement as specified in paragraphs S.5.2.(f)(1) and S.5.2.(f)(4) are required to be permanently and clearly marked or indicated from a location on the EVSE that is clearly visible to the customer.**

**(Table Added 202X)**

~~All DC EVSE are exempt from this requirement until January 1, 2028.~~

(Amended 2022 **and 202X**)

**U.S. National Work Group's Electric Vehicle Fueling Equipment Subgroup (EVFE SG)**

- The EVFE SG agreed to forward the results of its June 2022 ballot (in which it proposed changes to the tolerances and the addition of marking requirements) to the S&T Committee and recommend the Committee consider these recommendations as it considers Items EVF-23.5 and EVF-23.6.
- In a June 2022 ballot, the SG agreed to recommend the following changes to the tolerances and marking requirements in Section 3.40 EVFS Code. The SG asked that the Committee consider the SG's recommendations presented below as it deliberated on S&T Agenda Items EVF-23.5 and EVF-23.6 which include proposed changes to these same handbook code paragraphs. The changes the SG was working towards in its June 2022 ballot are shown below.
  - Additionally, some device users on the SG indicated that there remains a desire to recognize and then maintain a 5% tolerance for DC legacy (i.e., installed prior to 2024) equipment.

Proposal Balloted the June 2022 EVFE SG read:

**T.2. ~~Load~~ Accuracy Test Tolerances.**

**T.2.1. ~~EVSE Load~~ Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests ~~for AC systems~~ **are shall be as follows:**

- (a) Acceptance Tolerance: 1.0 %; and
- (b) Maintenance Tolerance: 2.0 %.

(Amended 202X)

**T.2.2. EVSE Accuracy Test Tolerances for DC Systems. – The tolerances for EVSE load tests on DC systems shall be as follows:**

- (a) **For DC systems installed prior to 2024 and that bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024, acceptance and maintenance tolerances are: 5.0 %.**

**(b) For DC systems installed on or after January 1, 2024 or that do not bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024 tolerances are:**

**(1) Acceptance Tolerance: 1.0 %; and**

**(2) Maintenance Tolerance: 2.0 %.**

**(Added 202X)**

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and indelibly marked:

- (a) voltage rating;
- (b) maximum current deliverable;
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); and
- (e) temperature limits, if narrower than and within  $-40\text{ }^{\circ}\text{C}$  to  $+85\text{ }^{\circ}\text{C}$  ( $-40\text{ }^{\circ}\text{F}$  to  $+185\text{ }^{\circ}\text{F}$ ).

**S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024. – DC EVSEs installed prior to 2024 shall be marked with the following:**

**NOTICE:**

**“This charger operates at a tolerance of +/- 5 percent versus newer chargers which operate at a maximum tolerance of +/- 2 percent.”**

**This marking shall be conspicuously, legibly, and indelibly marked, in a position plainly visible to a person accessing a charging port of the EVSE.**

**This marking requirement does not apply to DC EVSEs that are capable of meeting an acceptance tolerance of 1 % and a maintenance tolerance of 2 %.**

**(Added 202X)**

(Amended 2021)

A July 12, 2023 memorandum reported on the March 2, 2023 ballot results of 6 Public Sector and 7 Private Sector members of the EVFE Subgroup resulting in 12 Approvals and 1 (Private Sector) vote in opposition to the Committee’s draft proposal for Item EVF-23.6 as it appears in the 2023 Interim Meeting Report (PUB 16). Voting results including all comments were made available May 5, 2023. Voting guidelines required 12 votes of approval from the 23 voting members on the subgroup roster. An April 6, 2023 EVFE SG ballot on the recognition of a digital accuracy statement was not approved by the SG.

The EVFE SG that met March 2023 to address proposed modifications to NIST HB 44 Section 3.40 EVSE test procedures and has not had the opportunity to review the alternate proposal for modifications of existing marking requirements that will also recognize a new accuracy class designation rather than a statement notifying the customer when systems are capable of a  $\pm 5$  percent tolerance instead of the  $\pm 1$  percent and  $\pm 2$  percent specified since 2015. The NCWM January 2024 Interim Meeting report was



made available April 17, 2024 and the EVFE SG Technical Advisor had anticipated the EVFE SG would meet after the report's release date to discuss the alternate proposal. Due to time constraints and meetings being held by the EVFE SG's Test Procedure Subcommittee neither group met to discuss alternate modifications made to this agenda item.

### Summary of Discussions and Actions:

The submitters sent a letter dated May 8, 2023 to remind the NCWM S&T Committee about a previous letter dated October 15, 2022 from the State Weights and Measures Director of Florida and industry representatives from Electrify America, Tesla, EVgo, and Siemens sent to the NCWM S&T Committee. The co-authors of the letter summarized the Item EVF-23.6 proposal's recommendation for a 5 percent tolerance for DC systems installed before 2024 when so marked, if installed after 2024 or lacking the 5 percent markings, those DC systems would be subject to 1 percent/2 percent tolerance. The Submitters noted the October 4, 2022 announcement by NIST of a general consensus on a June 2022 balloted proposal of the USNWG EVFE Subgroup (the ballot was an attachment to the submitters' October 15<sup>th</sup> letter). However, the submitters did not report the results of that ballot and it should be noted that the EVFE Subgroup vote did meet the threshold required to approve the June 2022 ballot. The Submitters' response to the EVFE Subgroup member opposing the June 2022 proposal was to include a new 2034 expiration on the 5 percent tolerance as part of the proposal in Item EVF-23.6. The submitters stated their beliefs about their comparison of Item EVF-23.6 to the Subgroup membership's June 2022 balloted proposal and the Subgroup's 2022 position on EVF-23.6.

A letter dated October 20, 2022 from the NIST OWM as convenors of the USNWG EVFE Subgroup was sent to the NCWM S&T Committee in response to the October 15<sup>th</sup> letter co-authored by Florida, Electrify America, Tesla, EVgo, and Siemens. The letter was sent to clarify references made in the October 15<sup>th</sup> letter that imply the EVFE Subgroup's approval or support of S&T Agenda Item EVF-23.6. Though the results of the Subgroup's June 2022 ballot indicate the group's support for modifications to tolerances and marking requirements this should not be construed as supporting the specific changes proposed in Item EVF-23.6. There are some key differences between the Subgroup's June balloted proposal and Item EVF-23.6. Specifically, the Subgroup's 2022 proposal did *not* include two different retroactive dates and differed in the magnitude of the tolerances and specific conditions under which they would apply, the permissible format required for markings, and reference to certification. The convenors of the Subgroup will continue to provide written and verbal input as explicitly directed by the group.

In Conclusion: March 2023 deliberations of the EVFE SG resulted in a vote approving the proposal in Item EVF-23.6 as published in the 2023 NCWM Interim Meeting Report, followed by a July 12, 2023 memorandum indicating the group's support of the proposal being sent to the NCWM S&T Committee. The series of events that lead to this conclusion were as follows: The EVFE Subgroup met on December 8, 2022, input based on the group's discussions of S&T Item EVF-23.6 are provided above in the section of this analysis under the heading U.S. National Work Group's Electric Vehicle Fueling Equipment Subgroup (EVFE SG). However, during the EVFE Subgroup March 2, 2023 meeting during its discussions on all S&T Agenda EVSE related proposals the Subgroup did vote to approve Item EVF-23.6 with six Public Sector and seven Private Sector votes resulting in 12 Approving and one Opposing (Private Sector) the Committee's March 2023 version of Item EVF-23.6. The 12 votes of approval from the 23 voting members on the subgroup roster met the threshold of 12 for approval. The Subgroup acknowledged the Committee's providing additional information in the accuracy notice statement to clarify the limits of the performance of unmarked DC systems is at a "maximum" tolerance of up to  $\pm 2$  percent. At the conclusion of its March 6<sup>th</sup> meeting and discussions the EVFE Subgroup considered further modifications to proposed new paragraph S.5.2.1. to recognize accuracy markings in digital format. An April 2023 ballot on a digitally formatted accuracy marking statement resulted in six Votes

[three Public/three Private] to Approve and six Votes [two Public/four Private] in opposition which did not meet the threshold (12 of 23 voting members) for the Subgroup’s approving further modification of Item EVF-23.6 at that time. The Weights and Measures Community during its Standards Development Process has previously considered proposals for presenting required marking information in a digital format; therefore, for everyone continuing on with the development of similar requirements it is suggested those national discussions be revisited along with reviewing the comments received in the April 2023 EVFE Subgroup ballot that recommended specifying a minimum time of 30 seconds for the duration of the displayed accuracy statement and the statement be viewed in entirety prior to use of the EVSE.

At the 2023 NCWM Interim Meeting, the Committee considered the comments heard during open hearings and has assigned a Voting status to the item. The Committee worked on modifying the item based on the comments heard during open hearings and written comments submitted by NIST OWM and CDFA DMS to include:

- Further modifications by the Committee to proposed new paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024 included:
  - eliminating the exemption for marking accuracy levels for EVSEs that hold an unspecified certification by removing the text “unless it is certified to the tolerances of T.2.2(b)” from the paragraph:
  - specifying in the accuracy notice statement that the EVSEs marked 5 percent tolerance are in contrast to all “other” unmarked systems operating at more stringent tolerances which resulted in the removal of any reference to “newer” charging equipment.
  - providing more information about the accuracy limits of DC EVSEs that meet the 2 percent tolerance by specifying these systems operate at a “maximum” tolerance of up to  $\pm 2$  percent.

Additionally, the Committee modified the conditions for displaying the accuracy markings in paragraph S.5.2. EVSE Identification and Marking Requirements by removing the term “indelibly” and specifying this information must be “permanently” marked.

In proposed new paragraph S.5.2.1. and paragraph T.2.2. EVSE Load Accuracy Test Tolerances for DC Systems the Committee further clarified that this set of requirements apply to DC systems installed prior to January 1, 2024 and to include the text that further quantifies that point in time as when the equipment has been “placed into service” prior to January 1, 2024.

At the 2023 NCWM Annual Meeting, the Committee considered comments from the floor and modified the item to match that proposed by the CWMA to include additional wording in proposed new paragraph S.5.2.1. that reads “The indicating element may be used to display this notice, provided the notice is presented to the customer prior to the beginning of the transaction.” to recognize a digitally formatted display of the accuracy statement notice. The Committee agreed to make the item voting not changing any dates in the proposal. The item did not receive enough votes to pass or fail. The item was returned to Committee.

During the 2024 NCWM Interim Meeting, Keith Bradley (Electrify America) provided the NCWM with a presentation titled “EVF-23.6: A Proposed Revision and Path Forward” in part as a response to input heard during the July 2023 NCWM Annual Meeting on Agenda Item EVF-23.6 which did not receive sufficient votes for adoption. Keith Bradley noted that just prior to that 2023 vote an amendment was made to the proposed new marking requirement to specify recognizing the use of the indicating element

to display the accuracy statement, which did not pass. Presenter Bradley recommended for vote with further modifications to Agenda Item EVF-23.6 to require alternate marking information that would also recognize use of the indicating element to display a newly proposed accuracy class designation rather than require an accuracy statement notice. The designation would apply to a DC system capable of meeting a  $\pm 5$  accuracy and placed in service status prior to 2024; however, installation of the system prior to 2024 would not be part of the proposal. Presenter Bradley also indicated that accuracy classes are recognized in other HB 44 device codes and OIML Guide 22 for EVSEs. Additionally, it was noted that an agency would have knowledge of the accuracy class designation and on receiving a complaint would be able to ask the customer to verify the accuracy class marking.

The submitter's January 2024 presentation, along with the Form 15 which included the submitter's August 2023 updates are available under "Meeting Documents Archive" on the NCWM website at: <https://www.ncwm.com/meetings>.

The Committee considered comments from the states of Louisiana, and New Hampshire in support of the proposal as a voting item, whereas the states of Pennsylvania, Florida, and California indicated their support for the proposal if the existing 2028 exemption date were modified to be effective 2025. A representative from the Department of Energy supported the proposal for a vote with no modification to the existing 2028 exemption date. The State of New York, EVgo, TESLA, and ABB eMobility support the proposal with edits (exact details not captured) as a voting item. A representative from ChargePoint supported the proposal with edits for a vote indicating a preferred allowance for use of the digital display to meet marking requirement.

A representative of NIST OWM stated the new language proposed in August 2023 needs further discussion with stakeholders to identify any impact it may have on the industry and to address any inequities with existing devices. Additional comments are provided in NIST OWM's executive analysis. NIST OWM recommends a developing status.

The Committee considered the comments heard during open hearings on the item shown below which appeared on its January 2024 Interim Meeting Agenda and has updated the proposal with the changes requested by the submitter, then assigned voting status to the item which now appears in the Item Under Consideration.

The Committee deliberated further after the 2024 Interim Meeting on the following proposal to amend Handbook 44, Electric Vehicle Fueling Systems which read:

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and **indelibly permanently** marked:

- (a) voltage rating;
- (b) maximum current deliverable;
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); and
- (e) temperature limits, if narrower than and within  $-40\text{ }^{\circ}\text{C}$  to  $+85\text{ }^{\circ}\text{C}$  ( $40\text{ }^{\circ}\text{F}$  to  $+185\text{ }^{\circ}\text{F}$ ).

**S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024. – A DC EVSE installed and placed into service prior to 2024 shall be marked with the following:****NOTICE:****“This charger operates at a tolerance of up to  $\pm 5$  percent versus other chargers which operate at a maximum tolerance of up to  $\pm 2$  percent.”****This marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of the EVSE. The indicating element may be used to display this notice, provided the notice is presented to the customer prior to the beginning of the transaction.****This marking requirement does not apply to DC EVSEs that are capable of meeting an acceptance tolerance of  $\pm 1$  percent and a maintenance tolerance of  $\pm 2$  percent.****(Added 202X)****T.2. Test Tolerances****T.2.1. EVSE Load Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests **for AC systems** are:

- (c) Acceptance Tolerance: 1.0 %; and
- (d) Maintenance Tolerance: 2.0 %.

**T.2.2. EVSE Load Accuracy Test Tolerances for DC Systems. -- The tolerances for EVSE load tests on DC systems shall be as follows:**

- (c) For DC systems installed and placed in service prior to January 1, 2024, and that bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs installed and placed in service prior to 2024, acceptance and maintenance tolerances are: 5.0 percent. This paragraph T.2.2(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2(b).**
- (d) For DC systems installed and placed in service on or after January 1, 2024, or that do not bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs installed and placed in service prior to 2024 tolerances are:**
  - (1) Acceptance Tolerance: 1.0 percent; and**
  - (2) Maintenance Tolerance: 2.0 percent.**

All DC EVSE are exempt from ~~this requirement~~ **paragraph T.2.2** until January 1, 2028.

During the 2024 NCWM Annual Meeting regulators from New York and California support the item with the proposed changes made by NEWMA. A representative from EVgo stated that the NEWMA proposal was acceptable and voiced support as a voting item. A representative from Tesla accepted the changes made by NEWMA to the proposal but did not support the removal of the 2028 date entirely.

Representatives from Electrify America, ChargePoint, and Power Measurement LLC supported the NEWMA proposal but did not support the NIST OWM recommended edits.

A representative from NIST OWM spoke against the item as it appeared in the agenda. NIST OWM supports removing the exemption which was proposed in the initial version of EVF-24.2. It was stated that this item, if adopted as included in the agenda, will create requirements that apply to legacy devices allowing a 5 % tolerance for devices marked with accuracy Class 5, and a 1% acceptance/2% maintenance tolerances for devices installed after January 1, 2025. The exemption date applied to these requirements would mean that these tolerances are not enforceable until January 1, 2028, which may compel jurisdictions that must enforce a standard to utilize G-A.3. Special and Unclassified Equipment to determine which code, other than 3.40, which has tolerances that are most applicable to EVSE. This could result in variations in the tolerances being applied to these devices depending on the interpretation of each jurisdiction. The Committee agreed with NEWMA's proposal to add "placed in service prior to January 1, 2025" in the last sentence of proposed new DC systems tolerance requirement paragraph T.2.2. limiting the 2028 exemption from tolerances specified for DC systems to apply to those systems placed into commercial use before 2025. The Committee also modified the 2024 placed in service date for DC systems referenced in proposed new paragraphs S.5.2.1. and T.2.2.(a) to now apply 2025 date. These latest modifications are included in the Item Under Consideration. This item was voted on and adopted by the body.

## Regional Association Reporting:

### Central Weights and Measures Association

At the 2022 CWMA Interim Meeting, ScheLeese Goudy (Electrify America) remarked a DC EVSE installed before 2024 will have 5 % accuracy until 2034. When the tentative code was written in 2015, historical data for AC measurements were readily available. DC metering technology was still in R&D. Tolerances could not be formulated. Legacy devices could reasonably meet 5 %, but not 1 %/2 %. This could require complete replacement of many legacy devices.

Francesca Wahl (Tesla) remarked rework of two above. Does not modify the 2028 date but provides a pathway forward. This proposal represents informal consensus of the NIST USNWG.

Craig VanBuren (Michigan) recommended the proposal move forward as Voting. Possible change: P 244, line 39. which "may" operate.

The CWMA S&T Committee believed this item is fully developed and recommended Voting status with the following changes:

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and indelibly marked:

- (a) voltage rating;
- (b) maximum current deliverables;
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); and

(e) temperature limits, if narrower than and within  $-40\text{ }^{\circ}\text{C}$  to  $+85\text{ }^{\circ}\text{C}$  ( $-40\text{ }^{\circ}\text{F}$  to  $+185\text{ }^{\circ}\text{F}$ ).

**S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024. – A DC EVSE installed prior to 2024 shall be marked with the following unless it is certified to the tolerances of T.2.2(b):**

**NOTICE:**

**“This charger operates at a tolerance of up to  $\pm 5$  percent versus other chargers which may operate at a tolerance of up to  $\pm 2$  percent.”**

**This marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of the EVSE.**

**(Added 202X)**

**T.2. Test Tolerances.**

**T.2.1. EVSE Load Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests for **AC systems** are:

- (a) Acceptance Tolerance: 1.0 %; and
- (b) Maintenance Tolerance: 2.0 %.

**T.2.2. EVSE Load Accuracy Test Tolerances for DC Systems. – The tolerances for EVSE load tests on DC systems shall be as follows:**

**(a) For DC systems installed prior to January 1, 2024, and that bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024, acceptance and maintenance tolerances are: 5.0 %. This paragraph T.2.2(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2(b).**

**(b) For DC systems installed on or after January 1, 2024, or that do not bear the notice specified in paragraph S.5.2.1. Marking of Accuracy Limits, DC EVSEs Installed Prior to 2024 tolerances are:**

- (1) Acceptance Tolerance: 1.0 %; and**
- (2) Maintenance Tolerance: 2.0 %.**

All DC EVSE are exempt from ~~this requirement~~ **paragraph T.2.2** until January 1, 2028.

At the 2024 CWMA Annual Meeting, A representative from NIST OWM made statements opposing the item as it appears in the agenda. They support returning to the initial proposal, which merely changed the date from 2028 to 2025, effectively removing the exemption. If this item is adopted, it will create requirements that apply to legacy devices allowing a 5 % tolerance for devices marked with accuracy Class 5, and devices installed after 1/1/25 would be required to meet the 1% acceptance / 2% maintenance tolerances currently specified, eliminating the need for the exemption. They also recommend reformatting the marking and tolerance paragraphs to be consistent with other HB 44 measuring code requirements as provided to the Committee.

A representative from ChargePoint echoed NIST OWM statements. They feel that this item is overlapping sections with other agenda items and may cause unintended consequences. They are supporting the item but believe clarifications need to be made so that this item can stand independent of other agenda items. They would support language change to match the recommendation made at the recent NEWMA annual meeting.

The Committee recommends Voting status with the following changes:

\*Keep all language above

**S.5.2.1. Marking of Accuracy Class, DC EVSEs Placed in Service Prior to 2025. - A DC EVSE that was placed into service prior to 2025 and is subject to the tolerances of T.2.2(a) is a Class 5 EVSE, and shall be marked with Class 5. The marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of the EVSE. The indicating element may be used for the marking, provided the marking is visible to the customer prior to the beginning of the transaction. (Added 202X)**

**T.2. — Load Accuracy Test Tolerances.**

**T.2.1. EVSE Load Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests **for AC Systems** are:

- (a) Acceptance Tolerance: 1.0 %; and
- (b) Maintenance Tolerance: 2.0 %.

(Amended 2022 **and 202X**)

**T.2.2. EVSE Accuracy Test Tolerances for DC Systems. - The tolerances for EVSE load tests on DC systems shall be as follows:**

- (a) **For a DC system that was placed in service prior to January 1, 2025, and that is marked Class 5, acceptance and maintenance tolerances are: 5.0 %. This paragraph T.2.2(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2(b).**
- (b) **For any DC system not subject to paragraph T.2.2(a), tolerances are:**
  - (1) Acceptance Tolerance: 1.0 %; and**
  - (2) Maintenance Tolerance: 2.0 %.**

**(Added 202X)**

All DC EVSE placed into service prior to January 1, 2025 are exempt from this requirement until January 1, 2028.

**Western Weights and Measures Association**

During the WWMA 2022 Annual Meeting the following comments were received:

ScheLeese Goudy commented on the metering technology for DC chargers are now becoming available as technology develops. ScheLeese Goudy proposed previously installed devices will not be able to meet the 1 % and 2 % tolerances. ScheLeese Goudy commented the tolerances are being developed with separate tolerances for legacy devices that can't meet the proposed requirements. ScheLeese Goudy stated there was a vote of 11 to 1 in favor of the item in the assigned work group. The one no vote said that it would have been a yes if there was a 10-year sunset. ScheLeese Goudy stated the changes to the item incorporated the change to include a 10-year sunset of legacy devices. ScheLeese Goudy commented devices would be marked for the public and inspectors with the required tolerances. ScheLeese Goudy recommended Voting status.

Kevin Schnepf (California Division of Measurement Standards) commented this was discussed in the national workgroup. Kevin Schnepf recommended that a task group be assigned to verify which items were in a consensus and which were not. Kevin Schnepf proposed a hard stop date for legacy devices is necessary and that there isn't one with the current language. Kevin Schnepf commented on his disagreement with the "or" statement in the current language.

Francesca Wahl (Tesla) commented they agree with the comments made by Electrify America. Francesca Wahl commented the language is to include a hard stop date of legacy devices supports the removal of "or" from the language.

Chris King (Siemens) commented Siemens agrees with Tesla's comments.

During open hearings, comments were heard that contents in this item were previously discussed in the USNWG, but no official position has been taken by the USNWG. There were also comments during open hearing taking the position the item is not fully developed. The WWMA S&T Committee recommended the submitters work with the USNWG to develop one proposal by combining language from Item EVF-23.5.

The WWMA S&T Committee recommended that this item be blocked with item EVF-23.5. The WWMA S&T Committee recommended the new blocked items be assigned a Developing status. The WWMA S&T Committee recommended that this item be blocked with item EVF-23.5. The WWMA S&T Committee recommended the new blocked items be assigned a Developing status.

During the WWMA 2023 Annual Meeting updated language to this item was provided to the WWMA S&T Committee and posted to the WWMA website at: {Events – Meeting Documents – EVF-23.6 Proposal}. A presentation was given by the submitters of this item. The submitters spoke to: (1) 5 % tolerance for legacy devices and (2) Marking requirement of Class 5 based on comments received during the 2023 NCWM Annual Meeting. General comments from industry supported a Voting status with the updated language. Kevin Schnepf (California, Division of Measurement Standards) supports this item with a recommended revision of the Exemption Date from 2028 to 2025. Mahesh Albuquerque (Colorado, Division of Oil and Public Safety) supports this item as Voting status. Comments from regulatory officials were heard regarding the concern of the language "placed into service" and the removal of the language of "Install" with the potential effect to "legacy devices" being used in the marketplace. Lenny Vang (EV Testing Solutions) questioned where the data on the 5% tolerance resulted from and requested from the submitter the data to justify the 5% tolerance. ScheLeese Goudy (Electrify America) clarified that the tolerances were aligned originally with California standards and existing devices in use. Questions were raised about whether the marking requirement of "Class 5" is fully informative to a consumer.



The WWMA 2023 S&T Committee recommends this item be assigned a Developing status with the recommendation the submitter consider comments heard on the floor. The Committee notes there are two items on the 2023 WWMA S&T agenda that propose changes to section T.2 Load Test Tolerances (also see EVF-24.2). Updated language will be included in the WWMA S&T Committee 2023 Final Report as an Appendix to the item.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, Hal Prince (Florida) spoke in favor of this item being a satisfactory compromise. Paul Floyd (Louisiana) would rather not have devices with warning labels for accuracy.

ScheLeese Goudy recommended this move forward as a Voting Item. John Stokes (South Carolina) stated they supported the use of warning labels for these devices and supported this item.

The SWMA S&T Committee recommended this item move forward as a Voting Item.

At the 2022 SWMA Annual Meeting, Paul Floyd, Louisiana, supports the revised item. ScheLeese Goudy gave a presentation of this item and supports the revision along with the other submitter and requests the NCWM S&T committee revise the item to the included language. She also stated the 5% tolerance because the 2% tolerance is unobtainable for legacy devices. She suggested the date change 2028 to 2025 remain a separate item. ScheLeese Goudy also stated that industry would roll out the marking requirements via the indicating element. Mauricio Meija (Florida) supported this item. Tim Chesser (Arkansas) supported this item. Steve Benjamin (North Carolina) stated support for this item. John Stokes (South Carolina) asked whether jurisdictions had considered treating EVF as a service rather than a motor fuel. Tim Chesser responded to John Stokes that Arkansas views it as both, and both would fall under Weights and Measures jurisdiction. Paul Floyd (Louisiana) responded to John Stokes, that Louisiana has redefined retail electricity meters as a commercial weighing and measuring device. Alex Beaton (EVgo) stated that they will work hand in glove with the manufacturer to make adding the marking requirement seamless and requested a voting status for the item. Juana Williams (NIST OWM) stated that that NIST has some concern that the use of multiple dates will cause confusion and cautioned moving forward without considering past discussions on digital markings. Perry Lawton (TESCO) supported changing the date from 2028 to 2025.

The Committee recommends the following language as a replacement for the above item:

**S.5.2. EVSE Identification and Marking Requirements.** – In addition to all the marking requirements of Section 1.10. General Code, paragraph G-S.1. Identification, each EVSE shall have the following information conspicuously, legibly, and **permanently indelibly** marked:

- (a) voltage rating;
- (b) maximum current deliverable;
- (c) type of current (AC or DC or, if capable of both, both shall be listed);
- (d) minimum measured quantity (MMQ); and
- (e) temperature limits, if narrower than and within  $-40^{\circ}\text{C}$  to  $+85^{\circ}\text{C}$  (40 F to  $+185^{\circ}\text{F}$ ).

**S.5.2.1. Marking of Accuracy Class, DC EVSEs Placed in Service Prior to 2024. – A DC EVSE that was placed into service prior to 2024 and is subject to the tolerances of T.2.2(a) is a Class 5 EVSE, and shall be marked with Class 5. The marking shall be conspicuously**

**and legibly displayed in a position plainly visible to a person accessing a charging port of the EVSE. The indicating element may be used for the marking, provided the marking is visible to the customer prior to the beginning of the transaction.**

**(Added 202X)**

## **T.2. ~~Load~~ Accuracy Test Tolerances.**

**T.2.1. EVSE ~~Load~~ Accuracy Test Tolerances for AC Systems.** – The tolerances for EVSE load tests **for AC systems** are:

- (a) Acceptance Tolerance: 1.0 %; and
- (b) Maintenance Tolerance: 2.0 %.

**T.2.2. EVSE Accuracy Test Tolerances for DC Systems.** – **The tolerances for EVSE load tests on DC systems shall be as follows:**

**(a) For a DC system that was placed in service prior to January 1, 2024, and that is marked Class 5, acceptance and maintenance tolerances are: 5.0 %. This paragraph T.2.2.(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2(b).**

**(b) For any DC system not subject to paragraph T.2.2(a), tolerances are:**

- (1) Acceptance Tolerance: 1.0 %; and**
- (2) Maintenance Tolerance: 2.0 %.**

All DC EVSE are exempt from this requirement until January 1, 2028.

The Committee recommends this item move forward as a Voting item using the above language.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Keith Bradley (Electrify America) recognizes that when the code was originally adopted there were questions about DC meters being able to meet a 1 % and 2 % tolerance. This item is to make sure devices are properly marked for the consumer as installed before 2024 and 5 % tolerance. If devices are not marked this way, the 1 % and 2% tolerances would apply. Installed devices would have the larger tolerance until 2034, then revert. Francesca Wahl recommends Voting status. Juana Williams (NIST OWM) noted that there is a letter from NIST to indicate that a status update on this item is forthcoming and has info to address marking and tolerances for DC systems. In a June meeting by the EVSE Subgroup, there was no 2028 retroactive date being considered and the proposal they reviewed included different sets of tolerances and marking requirements based on install date. Jason Flint (New Jersey) requested that this item be given a Developing status as there is too much debate and too many questions. Jason Flint suggested that the submitters of Items EVF-23.5 and EVF-23.6 work together to develop further.

After hearing comments from the floor, the Committee believes the item is not fully developed and several questions need to be answered. The Committee is recommending that this item be given a Developing status.

At the 2023 NEWMA Annual Meeting, ScheLeese Goudy provided a letter from the submitters and supports as voting. Alicia Artessa (Tesla) supports as voting. Jared Ballew did not support the item as currently drafted, only with minor modification to paragraph S.2.5.1, as follows: “This marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of the EVSE. The indicating element may be used to display this notice, provided the notice is presented to the customer prior to the beginning of the transaction.”

He believes the original intent of the proposal was that the notice would be available digitally. Loren Minnich (NIST OWM) indicated that the NCWM S&T Committee should provide guidance on 3 different dates listed in the proposal. ScheLeese Goudy supports ChargePoint’s proposal of modifying the language in paragraph S.2.5.1.

After hearing comments from the floor, the Committee recommended to the body that this item maintain a voting status with no changes. However, during discussion, Lou Sakin (Hopkinton, Massachusetts) requested that the date pertaining to DC EVSE be changed from 2028 to 2024. Lou Sakin stated that at the time the EVSE code became permanent in July 2022, testing equipment was not readily available to DC chargers, however, it has been demonstrated that the equipment is now available and enforcement agencies should have the ability to use it to enforce the tolerances. A suggestion was made by Ethan Bogren (Westchester County, New York) to change the date to 2025. ScheLeese Goudy disagrees that the technology is not available yet and does not support changing the date. Support for changing the date to 2024 was heard from Lou Sakin, James Cassidy (Massachusetts), Walt Remmert (Pennsylvania), Jim Willis (New York), Cheryl Ayer (New Hampshire), and Jared Ballew (ChargePoint).

After hearing discussion, the body voted to recommend to the NCWM S&T Committee to maintain a voting status with the following further changes to the current last sentence in T.2. Load Test Tolerances which applies to DC EVSEs to read:

All DC EVSE are exempt from ~~this requirement~~ paragraph T.2.2. until January 1, 2028.

At the 2023 NEWMA Interim Meeting, a presentation was given by a representative from Electrify America which described that this proposal would create a Class 5 EVSE device, which would alleviate concerns of having a tolerance percentage on the face of the device and requested a voting status. Regulators from the Commonwealths of Pennsylvania, Massachusetts, Vermont, and New Jersey support the changes as they would address the legacy devices. A regulator from the State of New Hampshire commented that there are concerns with “placed in service” vs “installed”. When something is placed in service, it may have been installed 10 years prior. A regulator from Holliston, Massachusetts questioned if the 2034 date is more of a convenience of manufacturers or a benefit to consumers and how are they supposed to know what a Class 5 means. They also questioned if the number is to be in Arabic or Roman numeral form. Regulators from the New York commented that they have the same concerns as New Hampshire. They prefer installed date, not placed in service, do not think Class 5 is transparent to consumers, and questioned if it should be a user requirement instead of design requirement. Upon consensus of the body, the Committee recommends this item be Developing.

At the 2024 NEWMA Annual Meeting, Jason Flint (NJ) explained the conflict between EVF-24.2 and this item and suggests changing the date from 2024 to 2025 in S.5.2.1 and T.2.2 (a), and adding a simple statement within the last line of T.2.2.:

**S.5.2.1. Marking of Accuracy Class, DC EVSEs Placed in Service Prior to 2025. - A DC EVSE that was placed into service prior to 2025 and is subject to the tolerances of T.2.2(a) is a Class 5 EVSE, and shall be marked with Class 5. The marking shall be conspicuously and legibly displayed in a position plainly visible to a person accessing a charging port of**

**the EVSE. The indicating element may be used for the marking, provided the marking is visible to the customer prior to the beginning of the transaction.**

**(Added 202X)**

**T.2.2. EVSE Accuracy Test Tolerances for DC Systems. - The tolerances for EVSE load tests on DC systems shall be as follows:**

**(a) For a DC system that was placed in service prior to January 1, 2025, and that is marked Class 5, acceptance and maintenance tolerances are: 5.0 %. This paragraph T.2.2(a) shall expire on January 1, 2034; after that date, all DC EVSEs shall be subject to the tolerances of paragraph T.2.2(b).**

**(b) For any DC system not subject to paragraph T.2.2(a), tolerances are:**

**(1) Acceptance Tolerance: 1.0 %; and**

**(2) Maintenance Tolerance: 2.0 %.**

**(Added 202X)**

**All DC EVSE placed into service prior to January 1, 2025 are exempt from this requirement until January 1, 2028.**

Jason explained that changing the date from 2024 to 2025, will align with the most current version of the handbook, if adopted, and that by adding “placed in service prior to January 1, 2025” in the last statement, it strikes a balance between regulators looking to test and inspect DC devices prior to 2028, and industry by giving them time to ensure compliance of all DC EVSE by 2028, which is currently in the handbook.

Justin Wilson (ChargePoint) commented that NJ’s proposed changes strikes a good balance absent conflicting lang in other proposals, and supports the changes. Jim Willis (NY) commented that New York supports the suggested changes.

The Committee recommended maintaining a Voting status, but with the new language proposed by Jason Flint (NJ), and the body concurred.

**EVF-23.7      W      N.1. No Load Test, N.2. Starting Load Test, N.5.2. Accuracy Testing, and Appendix D: Definitions – maximum deliverable amperes**

(This item was Withdrawn.)

**Source: Electrify America**

**Submitter’s Purpose and Justification:**

The proposal would have the testing conducted at the contemplated 10 %. Because it is unlikely that tests would actually be at precisely 10 %, the proposal would allow testing in a small range slightly above 10 %.

The accuracy tests in Section 3.40 contemplate testing an EV charger at two points, one at relatively low current and power, and the other at relatively high current and power. The low point was evidently

intended to be at 10 % of a charger's maximum current. It is likely that charger manufacturers have designed chargers with that 10 % in mind as the "low" point of accuracy tests. But the code does not actually state that testing should be *at* 10 %. It says testing can be at a current *less than* 10 %. This formulation is problematic because it encompasses any current less than 10 %. Zero is less than 10 %, and 0.1 A is less than 10 % even though it is less than the amount at which the code requires a charger to first register a load. Even currents larger than these, but less than 10 %, would be unnecessarily difficult for an accuracy test. The problem is that low currents are an area where accuracy is particularly difficult. For example, one common metering configuration is to measure the current being delivered by means of a shunt resistor, which generates a voltage from the high current passing through it. These resistors necessarily have very low resistances because they are necessarily dissipating power in accordance with the resistance. A typical resistor in an EV charger metering setup might be 100 micro-ohms. For a 500 amps full-scale current in a DC charger, that resistor would be dissipating 25 watts of power - thus, a much larger resistor is not a practical option. At, say, 10 amps of delivered current, the voltage generated across the resistor would be 1 millivolt. A 1 % measurement of that 1 millivolt would be 10 microvolts. At that level, a range of noise sources become quite significant, such as thermal EMF in the resistor itself and induced EMFs from the presence within the charger cabinet of voltages up to 480 volts ac or 950 volts dc, as well as any offsets or noise in the circuitry measuring the transduced voltage. The net result is that it is very challenging to achieve high accuracy at low currents in a device designed to handle and measure high currents. For reasons like these, the draft international (OIML) standard specifies that an accuracy test should be conducted *at* a given minimum current, rather than (like current Handbook 44) at any current *up to* that minimum.

Meanwhile, low currents are the levels least significant for transactional accuracy. At low current, a charger is delivering energy at a relatively low rate. As a practical matter, an EV will charge at the maximum rate possible in the circumstances. As the battery reaches a higher state of charge, it will draw less power from the EV, but only a small proportion of the overall energy will be delivered at low rates, precisely because the rates are low. Suppose as a simplified example, an EV charges for 30 minutes at 300 amps and 30 minutes at 15 amps (at a voltage of 400 volts). The EV will have received 60 kWh in the first part of the session, and only 3 kWh in the second part. The low-current period of charging contributes relatively little to the accuracy/inaccuracy of the overall transaction.

Thus, it is important for Handbook 44 to set a minimum current for accuracy tests. Because the point of 10 % of the maximum deliverable amperes is already in the code and has probably been used as a design basis for chargers, the proposal would keep that as the low-current point. The overall concept would be for testing to occur *at* 10 % of maximum deliverable amperes, rather than *up to* 10 %. But it is impractical to specify a single point. An inspection that does not achieve a test at precisely 10 % should not, as a consequence, be an invalid inspection. To make this practical, the proposal would have the low-end test occur in a range of currents, namely 10 % to 20% of the charger's maximum.

The code presents a similar problem for DC chargers tested using EVs as loads. The code allows an EV to be used as the load, rather than using a controlled load that draws the loads specified in the code. But the code provides no specifications about how to use an EV in this sort of test. So, it is possible that a tester could use an EV that is, say, at 95% state of charge in the battery, and that would arrive at the charger and draw very low levels of current (sometimes called a "trickle charge"). For the reasons discussed above, that sort of test would not be a productive test of the meaningful accuracy of the charger. The code should set a minimum current for an EV-based test to be usable. The proposal would have that minimum be 30% of the charger's maximum. It is set at more than 10 % because the EV-based test uses a single test point, which should therefore be somewhere in the middle of the charger's range.

The proposal would also add a definition of "maximum deliverable amperes." This quantity is the same as used in the existing code as the basis for the 10 % figure, but it is not currently defined. The definition

would state that maximum deliverable amperes means the amount marked on the charger. (The code already requires that amount to be marked.) This amount might be less than the manufacturer’s specification for the potential maximum of the device, if for example the installation limits the charger to a particular amount, or the installer has selected a configuration with a lower maximum. But the maximum deliverable amount is a quantity that is fixed at installation and marked on the charger. The current code suggests that maximum deliverable amperes is the amount that the charger communicates to a vehicle or test apparatus. That approach is confusingly ambiguous, because the charger might for various reasons sometimes communicate a lower available current than its marked maximum. The proposal clarifies that for accuracy tests based on a percentage of maximum current, the “maximum” being used is the maximum marked on the device.

These concepts have been discussed in the U.S. National Work Group’s Subgroup on EV charging. There is general consensus in favor of the proposal, but there has not been a quorum to vote formally in favor of it.

Finally, the proposal would eliminate the no-load and starting-load tests. These tests take unnecessary time, because an inspector has to wait to verify that a load of zero genuinely produces no response and a starting load of just 0.5 amps produces a response. Meanwhile, these tests are not meaningful for the transactional accuracy of an EV charger. In the process of establishing a handshake that the EV charger is connected to a vehicle, the charger might provide minute test amounts of current, so that a truly zero load is not pertinent to any real transaction; and these minute test currents may well be above 0.5 amps, so that this threshold is also not pertinent to transactions. It would be possible to verify that a charger does not register an energy delivery when no transaction is started, but that test would be redundant of verifying that the charger starts at zero. Meanwhile, 0.001 kWh (the minimum resolution under Handbook 44) corresponds to roughly 3 to 5 hundredths of a cent, so that verifying the registration of such tiny amounts given a tiny current is not helpful for the overall transactional accuracy.

The submitter is not aware of objections that would be raised to this proposal. The concept is consistent with the discussions at the U.S. National Work Group based on information from testing over the past six years, and input from regulators and industry.

The submitter requested that this be a Voting Item in 2023.

**NIST OWM Executive Summary  
for EVF-23.7 – N.1. No Load Test, N.2. Starting Load Test, N.5.2. Accuracy Testing, and  
Appendix D: Definitions – maximum deliverable amperes**

**NIST OWM Recommendation:** Withdraw due to work in progress nearing completion to incorporate this proposal into EVF-23.7.

- Test procedures are not solely written to the operational characteristics or particular design of one test apparatus. Test procedures should encompass operational conditions over the course of the entire transactions in the marketplace. Test points should fall within the rated minimum up through the maximum operational ranges specified by the manufacturer for the EVFS under normal conditions of commercial use.
- Observe this proposal removes any reference to the feature used to determine the MDA percentage level achieved during accuracy tests and establishes a new MDA range for performing the light load test and when a vehicle is the test load for verifying EVFSs, whereas other proposals recommend the establishment of a new laboratory test in addition to field test procedures.

- The EVFS test standard must be fit for purpose or appropriate and suitable (this might be demonstrated by data) in its design, capacity, and accuracy; and would allow for replication of the manner in which the EVSE is used in commerce. The test standard used to verify an EVSE must also meet the NIST HB 44 Appendix A Fundamental Considerations for a test apparatus.
- Therefore, with a decade of experience with EVFSs having gone through type evaluation (i.e., CADMS) and test equipment designed to verify both AC and DC systems and the laboratory community closing in on filling the last gaps in the weights and measures infrastructure for EVFSs; it is important and necessary that all stakeholders (EVSE/test equipment manufacturers, type examiners, and regulators) reach a consensus on test procedures.
- Is this a proposal to renumber paragraph N.5. Accuracy Testing to become N.5.2.1.? The proposal does not show paragraph N.5.2 in entirety, is the submitter proposing to remove the 2028 enforcement date? Please be advised that as a result of actions which occurred during the 31JUL2023-03AUG2023 NCWM Annual Meeting modifications to NIST HB 44 3.40 were adopted and resulted in the renumbering of the test notes (N.), the N.5 test procedure paragraphs were renumbered to become N.3. Additionally, that action by the NCWM deleted and no longer recognizes paragraphs N.1. No Load Test and N.2 Starting Load Test as part of the minimum test procedures for EVSEs.
- The proposal removes the No Load Test and Starting Load Test but does not do the same for the tolerances applicable to these tests in paragraphs T.5. and T.6, respectively.
- For clarity the “meaning portion” of a definition should not include the term or parts of the term it is defining nor cite one of the many code paragraphs where the term is used because the appearance can be the term is unique to that sole paragraph. Therefore, the term’s definition should include reference to the EVFS Code in brackets (i.e., [3.40] at the end of the definition rather cite a single code requirement or paragraph. The EVFS is a permanent code and definitions applicable to the code should be included in Appendix D—Definitions.
- In May 2023 the EVFE Subgroup’s Test Procedures Subcommittee (TPS) was tasked with working through a May 2023 version of the test procedures addressed in Item EVF 23.4. This latest modified version of the test procedures is the result of the collaborative effort of the submitters of both test procedure proposals in Items EVF 23.4 and EVF-23.7. TPS discussions about modifications of the test procedures and defining new terms having special and open-ended meaning were focused on, through input from stakeholders (performing type and routine field testing), the NCWM, regional weights and measures associations, and NIST OWM. Based on the TPS’s May through December 2023 deliberations and after a strawpoll taken of members and nonmembers attending the December 8, 2023 meeting, the TPS has agreed to a combined proposal derived from both EVF-23.4 and EVF-23.7 for the EVFE Subgroup’s consideration.

### Item Under Consideration:

Amend Handbook 44 Electric Vehicle Fueling Systems Code as follows:

**~~N.1. — No Load Test. A no load test may be conducted on an EVSE measuring system by applying rated voltage to the system under test and no load applied.~~**

**N.2. Starting Load Test.** ~~A system starting load test may be conducted by applying rated voltage and 0.5-ampere load.~~

...

**N.5.2.1. Accuracy Testing.** – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard.

(a) For AC systems:

- (1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes ~~(expressed as MDA) as determined from the pilot signal~~ for a total energy delivered of at least twice the minimum measured quantity (MMQ). If the MDA would result in maximum deliverable power of greater than 7.2 kW, then the test may be performed at 7.2 kW.
- (2) Accuracy test of the EVSE system at a load of ~~not greater than~~ between 10 % and 20% of the maximum deliverable amperes ~~(expressed as MDA) as determined from the pilot signal~~ for a total energy delivered of at least the minimum measured quantity (MMQ).

(b) For DC systems (see note):

- (1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes current (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least twice the minimum measured quantity (MMQ).
- (2) Accuracy test of the EVSE system at a load of not more than 10 % and 20% of the maximum deliverable amperes (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard for a total energy delivered of at least the minimum measured quantity (MMQ).

**Note:** For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient provided that it is greater than 30% of the maximum deliverable amperes of the EVSE system.  
(Amended 20XX)

And

Appendix D:

maximum deliverable amperes. – The value in amperes, marked on an EVSE pursuant to paragraph S.5.2. EVSE Identification and Marking Requirements, of the maximum current that the EVSE can provide.

(Added 20XX)

### **NIST OWM Detailed Technical Analysis:**

There are other 2023 proposals on the S&T Committee agenda to modify the minimum light load and full load test procedures for AC and DC systems addressed in paragraph N.3.2. Accuracy Testing that remain



under consideration in the 2024 cycle. One reoccurring recommendation that is not part of this proposal is for a separate new set of test procedures for type evaluation performed under laboratory conditions that did not previously exist and would be a substantive change to the 2024 edition of the HB 44. This proposal (1) no longer specifies the means used to determine the MDA percentage level achieved during accuracy tests, (2) establishes a new MDA range for performing the light load test and the MDA level that must be achieved for tests of DC systems when a vehicle is the test load for verifying the EVFS, and (3) establishes a new definition of MDA. The proposal continues to recommend removing paragraphs N.1. No Load Test and N.2 Starting Load Test when the August 2023 NCWM took similar action after adopting Agenda Item EVF-23.1.

Test procedures are not solely written to the operational characteristics or particular design of one test apparatus. Test procedures should encompass operational conditions over the course of the entire transactions in the marketplace. Test points should fall within the rated minimum up through the maximum operational ranges specified by the manufacturer for the EVFS under normal conditions of commercial use. The 2014 USNWG completed its development of the handbook AC and DC systems' light load test and full load test procedures in part because they appeared to be the most likely conditions under which equipment would be used during a charging session and based on existing test procedures and knowledge about watt-hour type electric meters. Watt-hour type electric meters were the only electrical energy device regulated by U.S. weights and measures in the 2012 timeframe. For each gap in the EVSE infrastructure there have been stakeholders indicating a solution is possible. The community was advised to wait for completion of performance criteria for DC meters which became available in March 2021 in ANSI C 12.32-2021 *American National Standard for Electricity Meters for the Measurement of DC Energy* and would be an important reference document for DC type electricity metering in EVFSs. Therefore, with a decade of experience with EVFSs having gone through type evaluation (i.e., CADMS) and test equipment designed to verify both AC and DC systems and the laboratory community both closing in on filling the last gaps in the EVSE weights and measures infrastructure. It becomes important and necessary that all stakeholders (EVSE/test equipment manufacturers, type examiners, and regulators) reach a consensus on test procedures.

The EVFS test standard must be fit for purpose or appropriate and suitable (this might be demonstrated by data) in its design, capacity, and accuracy; and would allow for replication of the manner in which the EVSE is used in commerce. The test standard used to verify an EVSE must also meet the NIST HB 44 Appendix A Fundamental Considerations for a test apparatus.

The term “maximum deliverable amperes” that is abbreviated as “MDA” would be defined as “the highest current value or highest level of current or highest total current capacity at which the manufacturer has designed the EVFS to operate and meet accuracy.” The current level at the installation site and for test equipment shall be suitable for the MDA rating of the EVFS. The term “maximum deliverable amperes” is cited in multiple requirements in the EVFS Code and is relevant to test conditions and is also required marking information on the EVFS. For clarity the “meaning portion” of a definition should not include the term or parts of the term it is defining nor cite one of the many code paragraphs where the term is used because the appearance can be the term is unique to that sole paragraph. Therefore, the term’s definition should include reference to the EVFS Code numerical section designation in brackets (i.e., [3.40]) at the end of the definition rather than cite a single applicable code requirement or paragraph. The EVFS is a permanent code and definitions applicable to the code should be included in Appendix D – Definitions.

The proposal appeared to have incorrectly renumbered paragraph N.5. Accuracy Testing to become paragraph N.5.2.1. Previous publications of the proposal did not show paragraph N.5.2 in entirety, so there was question as to whether the submitter was proposing to remove the 2028 enforcement date?

The 2023 NCWM requested this proposal along with Item EVF-23.4 which took a different approach to updating the test procedures be considered and possibly be consolidated by the USNWG EVFE Subgroup. In May 2023 the EVFE Subgroup tasked its Test Procedure Subcommittee (TPS) to undertake this project. After input from the submitters of both proposals and other U.S. stakeholders, and multiple meeting deliberations (June through December 2023) and after a strawpoll taken of members and nonmembers attending the December 8, 2023 meeting, the TPS arrived at a draft (see the NIST OWM analysis section for Item EVF-23.4) that combines elements of both proposals under Item EVF-23.4 that it will send to the EVFE Subgroup mid-December 2023 for its consideration. However, it was the Submitters of this proposal and Item EVF-23.4 who distributed the joint proposal to the community. The NIST Technical Advisor has noted there are five places in the modified test procedures and new definitions needing further refinement to ensure uniform interpretation and application of the test procedure requirements. The Submitters agreed in late August to combine the desired elements from both proposals under a single agenda item (i.e., Item EVF-23.4) and to also recommend withdrawing of Item EVF-23.7 and did communicate this to the community.

### **U.S. National Work Group's Electric Vehicle Fueling Equipment Subgroup (EVFE SG)**

Several proposals developed by the EVFE Subgroup membership to modify NIST Handbook 44 Section 3.40 paragraphs N.5.1. Performance Verification in the Field and N.5.2. Accuracy Testing have been under discussion by the EVFE Subgroup since May 2022. The EVFE Subgroup had not reached a consensus on a comprehensive set of modifications to the current test procedure requirements in the 2023 edition of NIST Handbook 44. The handbook N. Notes paragraphs (1) identify the minimum testing that applies in the official test of a device and (2) are used by the type evaluation program technical sector or work group as the basis for the key parts of the device test criteria checklist these technical committees will develop. These proposals to modify EVSE handbook requirements have evolved over the past two years as a result of lessons learned about EVSE operations in a variety of installation sites, the increased capacity of charging equipment since the codes inception, and the application of code requirements during type evaluation and to commercial operations for the past seven years. The EVFE Subgroup has also over the past five years reviewed all proposals to modify EVSE handbook requirements appearing on the NCWM S&T and L&R Committees Agendas to include 2023 Developing Items EVF-23.4 & EVF-23.7. Both agenda items contain proposals to modify paragraphs N.5.1. and N.5.2. The proposals in these two agenda items were not developed by the EVFE Subgroup although the submitters of both proposals are active members of the Subgroup.

The EVFE Subgroup's Test Procedures Subcommittee (TPS) was tasked in May 2023 by the EVFE Subgroup to consider a recently modified version of the test procedures addressed in Item EVF 23.4. This latest modified version of the test procedures is the result of the collaborative effort of the submitters of both proposals. Based on the TPS's findings the Subgroup has targeted the upcoming 2024 standards development cycle to develop and provide input on both Items EVF-23.4 and EVF-23.7. Input received June 2023 in the outreach to stakeholders and over the course of TPS deliberations from July through November have resulted in further refinement to an August 2023 proposal that is a combination of both items. After input from the submitters of both proposals and other U.S. stakeholders, and multiple meeting deliberations (June through December 2023) and after a strawpoll taken of members and nonmembers attending the December 8, 2023 meeting, the TPS arrived at a draft (see the NIST OWM analysis section for Item EVF-23.4) that combines elements of both proposals under Item EVF-23.4 that it will send to the EVFE Subgroup mid-December 2023 for its consideration. The NIST Technical Advisor has noted there are five places in the modified test procedures and new definitions needing further refinement to ensure uniform interpretation and application of the test procedure requirements. The Submitters agreed in late August to combine the desired elements from both proposals under a single agenda item and to also recommend withdrawing of Item EVF-23.7 and did communicate this to the community.

## Summary of Discussions and Actions:

At the 2023 NCWM Interim Meeting, Ed Williams (Ventura County, CA) commented the language needs clarification on the maximum deliverable amperes and suggested the current language may be restrictive since there is a prescriptive range to test within. Keith Bradley (Electrify America) commented it is difficult to test EVSE devices at low current and has the least impact to the commercial transaction. Keith Bradley stated it is more appropriate to have a range and recommended striking language in PUB 15, page S&T-287, lines 6-7. Keith Bradley added this item is needed to address low limit testing. Kevin Schnepf (State of California, Division of Measurement Standards) agrees with Tina Butcher's comments and recommends the submitter work with the NIST USNWG EVFE Subgroup for item development. Tina Butcher (NIST OWM) referred to the written comments submitted by NIST OWM. They added there is more work needed to develop this item and referred to WWMA's recommendation to combine this item with Item EVF-23.4 and to work with NIST USNWG EVFE Subgroup for item development.

The Committee considered the comments heard during open hearings and assigned a Developing status to the item. The Committee recommended the submitter work with the NIST USNWG EVFE Subgroup for item development.

During the 2023 NCWM Annual Meeting the Committee heard input from Keith Bradley indicating work was taking place on updates to the proposal.

The submitters of this proposal and a corresponding proposal under Item EVF-23.4 collaborated in August 2023 to combine and further modify portions of both proposals. The co-submitters provided the national and regional S&T Committees with these latest alternate modifications all in a proposal under Item EVF-23.4 in a letter dated August 28, 2023. The August 2023 collaborations modify the 2024 edition of NIST HB 44 Section 3.40 EVFS Code paragraphs S.5.2.(b), N.3., N.3.1., and N.3.2., and add new paragraphs N.3.3. and S.5.3.(e) and definitions of the terms "maximum current deliverable" and "maximum deliverable amperage".

During the 2024 NCWM Interim Meeting the submitter of this item, representing Electrify America, recommended it be withdrawn due to its proposal being combined with the proposal in Item EVF-23.4. In response to the submitter's request to change the item's status and due to it being combined with Item EVF-23.4, the Committee has assigned the a withdrawn status to this item.

## Regional Association Reporting:

### Central Weights and Measures Association

At the 2022 CWMA Interim Meeting, ScheLeese Goudy (Electrify America) remarked that the low end test was meant to be at 10 % but as written would allow anything less than 10 %. Less than 10 % is unnecessarily difficult. Little energy will be delivered at these low rates. Greater inaccuracies below 10 %. Move forward as voting. Note the change on paragraph N.5.2.1.(b)(2) to "between 10 % and 20 %."

Francesca Wahl (Tesla) recommended this move forward as voting. Loren Minnich (Kansas) stated that page 252 Line 10, remove the "of" before the range. Craig VanBuren (Michigan) agreed and remarked this is Ready for voting with recommended changes.

The CWMA S&T Committee believes this item is fully developed and recommended Voting status with the following changes:

**N.1. ~~No Load Test.~~ ~~A no load test may be conducted on an EVSE measuring system by applying rated voltage to the system under test and no load applied.~~**

**N.2. ~~Starting Load Test.~~ ~~A system starting load test may be conducted by applying rated voltage and 0.5-ampere load.~~**

**N.5.2.1. Accuracy Testing.** – The testing methodology compares the total energy delivered in a transaction and the total cost charged as displayed/reported by the EVSE with that measured by the measurement standard.

(a) For AC systems:

- (1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes ~~(expressed as MDA) as determined from the pilot signal~~ for a total energy delivered of at least twice the minimum measured quantity (MMQ). If the MDA would result in maximum deliverable power of greater than 7.2 kW, then the test may be performed at 7.2 kW.
- (2) Accuracy test of the EVSE system at a load of ~~not greater than~~ between 10 % and 20% of the maximum deliverable amperes ~~(expressed as MDA) as determined from the pilot signal~~ for a total energy delivered of at least the minimum measured quantity (MMQ).

(b) For DC systems (see note):

- (1) Accuracy test of the EVSE system at a load of not less than 85 % of the maximum deliverable amperes ~~current (expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard~~ for a total energy delivered of at least twice the minimum measured quantity (MMQ).
- (2) Accuracy test of the EVSE system at a load ~~of not more than~~ between 10 % and 20% of the maximum deliverable amperes ~~(expressed as MDA) as determined from the digital communication message from the DC EVSE to the test standard~~ for a total energy delivered of at least the minimum measured quantity (MMQ).

**Note:** For DC systems it is anticipated that an electric vehicle may be used as the test load. Under that circumstance, testing at the load presented by the vehicle shall be sufficient provided that it is greater than 30% of the maximum deliverable amperes of the EVSE system.  
**(Amended 20XX)**

#### Appendix D:

**maximum deliverable amperes. – The value in amperes, marked on an EVSE pursuant to paragraph S.5.2. EVSE Identification and Marking Requirements, of the maximum current that the EVSE can provide.**

At the 2023 CWMA Annual Meeting, ScheLeese Goudy submitter of this proposal and Item EVF-23.7 are working to submit a single joint proposal. A general consensus on concerns has been reached. SG meeting will be convened to discuss technical aspects of joint proposal. Monica Martinez (Tesla) reports that a draft combination of Items EVF-23.4 and EVF-23.7 still being reviewed for technical accuracy.

The CWMA S&T Committee believes this item is fully developed and recommends voting status. However, the regional recommendation to the NCWM was that the proposal be a Developing Item on the NCWM agenda.

At the 2023 CWMA Interim Meeting, the Committee heard comments on this item and Item EVF-23.4 concurrently. Comments made about this item will also be found in the comments section on Item EVF-23.4.

Theo Brillhart (Fluke) presented material regarding the merge of Items EVF-23.4 and EVF-23.7 by the submitters as well as the passing of Item EVF-23.1 at the 2023 Annual NCWM Meeting. The passing of Item EVF-23.1 has forced a renumbering of sections within this current proposal. The submitters of Items EVF-23.4 and EVF-23.7 have reflected those changes in their proposal. With these changes (letter submitted), the submitter recommended this item as voting.

ScheLeese Goudy agrees with the proposal because it makes testing easier. Language regarding '10 amps or above' fixes the concerns between Item EVF-23.4 and Item EVF-23.7.

Perry Lawton (TESCO) applauds the work achieved between Items EVF-23.4 and EVF-23.7. Steve Peter (Wisconsin) supported this item.

The Committee recommends this item moving forward as a voting item with the proposed changes by the submitter which are attached to the bottom of this report (same proposal referenced in Item EVF-23.4). [Appendix C]

At the 2024 CWMA Annual Meeting, the Committee did not take comments on withdrawn items and recommends that this remain as withdrawn.

### **Western Weights and Measures Association**

During the WWMA 2022 Annual Meeting the following comments were received:

ScheLeese Goudy commented the item is written to allow testing at any current and the rate to charge is very low compared to the 10 % accuracy. ScheLeese Goudy commented these tests make inspectors wait and are not meaningful for the accuracy of an EV charger. ScheLeese Goudy commented there was a broad consensus at the USNWG, but no official vote was taken by the Work Group. ScheLeese Goudy recommended a Voting status.

Chris King commented Siemens targets a 10 % accuracy test. Chris King commented Siemens is in favor of the change.

Francesca Wahl seconded the comments by Electrify America and Siemens. Francesca Wahl recommended a Voting status.

Kevin Schnepf (California Division of Measurement Standards) commented in full support of recommendations to strike the no load and starting load tests. Kevin Schnepf commented he doesn't think there is consensus from the Work Group. Kevin Schnepf recommended that this item be discussed with the U.S. National Working Group to make sure that it is highly agreed upon. Kevin Schnepf proposed if two vehicles are charging at once it cuts the 10 % in half. Kevin Schnepf commented in favor the range between 10 and 20%. Kevin Schnepf recommended a Developing status.

During open hearings, comments were heard that contents in this item were previously discussed in the USNWG, but no official position has been taken by the USNWG. There were also comments during the open hearing taking the position the item is not fully developed. The WWMA S&T Committee

recommended the submitters work with the USNWG to develop one proposal by combining language from Item EVF-23.4.

The WWMA S&T Committee recommended that this item be blocked with Item EVF-23.4. The WWMA S&T Committee recommended the new blocked items be assigned a Developing status.

At the 2023 WWMA Annual Meeting, the Committee heard comments regarding item EVF-23.4 and this item. The WWMA S&T Committee received a letter with updated proposed language for this item and Item EVF-23.4. The letter has been posted to the WWMA website, Events – Meeting Documents – Letter From the Submitters EVF-23.4 and EVF-23.7. This letter has also been provided to NCWM S&T Committee. Comments were heard supporting the proposed language in the Joint Letter dated August 22, 2023.

Kevin Schnepf supports this item with an additional proposed revision of changing the Exemption Date from 2028 to 2025.

The WWMA 2023 S&T Committee recommends this item be assigned a Withdrawn status in favor of Item EVF-23.4. Based on comments heard during open hearings from industry and consideration of the Letter from the Submitters this Committee recommends that EVF-23.4 be updated with the proposed language in the letter and Item EVF-23.7 be withdrawn.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, Hal Prince (Florida) supported this as a Voting Item. ScheLeese Goudy recommended this item move forward as a Voting Item.

The SWMA S&T Committee recommended this item move forward as a Voting Item.

At the 2023 SWMA Annual Meeting, the Committee recommended incorporating this item into Item EVF-23.4, and withdrawing this item based upon the proposed joint language provided in a letter dated August 22, 2023, from William Hardy and Keith Bradley the submitters of these two items.

The Committee recommends this item be withdrawn.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, Keith Bradley (Electrify America) stated that the core problem is testing at low currents. Keith Bradley believes that “10 % to 20 %” is better than “up to 10 %” as no currently installed charger will be able to do less than 10 %. Currently, the NIST HB doesn’t qualify what the test procedure is for testing device using an EV. Juana Williams (NIST OWM) indicated that the removal of “no load test” and “starting load test” is consistent with other proposals viewed by the EVFE Subgroup. Juana Williams also questioned how an inspector will know they reached 10 % and 85 % if there is no pilot signal or information coming from digital communications with the system. Juana Williams also noted that a definition being tied to marking requirement is not typically done. Keith Bradley explained that an inspector would know max deliverable amps as it should be marked on the device, know the current as displayed by the testing apparatus, then compare. Jason Flint (New Jersey) recommended that the item be Developing.

After hearing comments from the floor, the Committee believed the item has merit. The Committee is recommending a Developing status.

At the 2023 NEWMA Annual Meeting, Alicia Artessa (Tesla) supported the low end test values to ensure accuracy. After hearing comments from the floor, the Committee recommended to the body that this item maintain a developing status, and the body concurred.

At the 2023 NEWMA Interim Meeting, after hearing comments on Item EVF-23.4 and upon consensus of the body, the Committee recommends this item be Withdrawn.

At the 2024 NEWMA Annual Meeting, no comments were heard during open hearings.

The Committee recommended to maintain a Withdrawn status and the body concurred.

### **GMA – Grain Moisture Meters 5.56 (a)**

#### **GMA-19.1    W    Table T.2.1. Acceptance and Maintenance Tolerances Air Oven Method for All Grains and Oil Seeds**

(This Item was Withdrawn.)

#### **Source: NTEP Grain Analyzer Sector**

#### **Submitter's Purpose and Justification:**

Reduce the tolerances for the air oven reference method.

This item has been assigned to the submitter for further development. For more information or to provide comment, please contact:

Karl Cunningham  
Illinois Department of Agriculture  
217-785-8301, [karl.cunningham@illinois.gov](mailto:karl.cunningham@illinois.gov)

Agricultural Marketing Service (AMS), Federal Grain Inspection Service (FGIS) request samples and list of grains from states to include in their ongoing calibration program. States and other interested parties wanted to verify that corn samples from their state were included in the calibration data for NTEP meters because of variations states reported between Unified Grain Moisture Algorithm (UGMA) meter and other meter technologies on corn samples.

During the 2016 Grain Analyzer Sector Meeting, numerous instances of inconsistent moisture meter measurements involving grain shipments from U.S. interior facilities to U.S. export port facilities were reported. The Sector received a suggestion that if the UGMA can make better measurements, then the Sector should consider reducing the applicable tolerances in HB 44. At the 2016 and 2017 Grain Analyzer Sector (GA) meetings Charlie Hurburgh (Iowa State University) agreed to chair a GA Sector Task Group to review the current HB 44 tolerance values with both UGMA meters and non-UGMA meters. During the 2018 Sector meeting Charlie Hurburgh reported that based on data they analyzed from Iowa State Weights and Measures Grain Inspection reports, UGMA meters read closer to the reference air oven moisture results than non-UGMA meters.

It was also noted during the 2018 NTEP Grain Analyzer Sector meeting that the current tolerances were developed in 1991 and have not been changed to coincide with the change in technology for these devices; and this action is needed for grain industry risk management.

Prior to the 2019 NCWM Interim Meeting, all four regional weights and measures associations agreed to forward the proposal as a voting item on the Interim Agenda. However, following the regional meetings, additional data was submitted to the Sector which indicates a need to consider developing different tolerance for some grain types. Through a subsequent ballot, and a majority vote, the Sector agreed to recommend changing the status of the item to developing to provide the Sector time to consider additional data and changes to its original proposal.

**NIST OWM Executive Summary  
for GMA-19.1 – Table T.2.1. Acceptance and Maintenance Tolerances Air Oven  
Method for All Grains and Oil Seeds**

**NIST OWM Recommendation:** NIST OWM supports the Grain Analyzer Sector and the S&T Committee's decision to withdraw this item. OWM recognizes that if additional data is received, the proposed tolerance changes may be resubmitted for consideration.

- During the NTEP Grain Analyzer (GA) Sector 2019 meeting, the Sector reviewed data from Arkansas for Long Grain Rough Rice (LGRR) and other grains. The data showed that the proposal to tighten the acceptance and maintenance tolerance may not be appropriate for all grain types. The original data presented and used as a basis for the proposal applied to corn and soybeans. After reviewing the data, the Sector decided to collect inspection data from across the country. An industry representative offered to assist with data analysis and along with the NIST representative will work in producing the inspection data needed for the analysis. A request for State participation will be sent to State weights and measures agencies. The Sector requests that this remain a Developing Item as they move forward in evaluating additional data.
- North Carolina submitted the requested grain data for review. Field meter inspection data from the state of North Carolina for years 2017 to 2019 was examined and comprised over 3300 records each usually averaged 3 commodity drops on UGMA and Non-UGMA meter types. While only one state's data cannot be considered representative of all the other states, the results provide indications of trouble with meeting more stringent tolerances on both UGMA and Non-UGMA meter types.
- The Grain Analyzer Sector has not received additional data needed to further assess their proposed modifications to the tolerances values in NIST HB 44, Section 5.56(a). The GA Sector will keep this as an open item on their Sector agenda, but as the submitter of this item, the GA Sector recommends that this item be withdrawn. If or when additional data is received, the Grain Analyzer Sector may resubmit the item.

**Item Under Consideration:**

Amend Handbook 44, Grain Moisture Meter Code 5.56 (a) as follows:

T.2.1. Air Oven Reference Method. – Maintenance and acceptance tolerances shall be as shown in Table T.2.1. Acceptance and Maintenance Tolerances Air Oven Reference Method. Tolerances are expressed as a fraction of the percent moisture content of the official grain sample, together with a minimum tolerance.

(Amended 2001)



**Table T.2.1. Acceptance and Maintenance Tolerances Air Oven Reference Method for All Grains and Oil Seeds**

<b>Type of Grain, Class, or Seed</b>	<b>Tolerance</b>	<b>Minimum Tolerance</b>
<b>Corn, oats, rice, sorghum, sunflower</b>	<b>0.050.03 of the percent moisture content</b>	<b>0.8 % - 0.5% in moisture content</b>
<b>All other cereal grains and oil seeds</b>	<b>0.04 of the percent moisture content</b>	<b>0.7 % in moisture content</b>

(Table Amended 2001 and 20XX)

**NIST OWM Detailed Technical Analysis:**

During the NTEP Grain Analyzer (GA) Sector 2019 meeting, the Sector reviewed data from Arkansas for Long Grain Rough Rice (LGRR) and other grains. The data showed that the proposal to tighten the acceptance and maintenance tolerance may not be appropriate for all grain types. The original data presented and used as a basis for the proposal applied to corn and soybeans. After reviewing the data, the Sector decided to collect inspection data from across the country. An industry representative offered to assist with data analysis and along with the NIST representative will work in producing the inspection data needed for the analysis. A request for State participation will be sent to State weights and measures agencies. The Sector requests that this remain a Developing Item as they move forward in evaluating additional data.

At the 2020 Interim Meeting the S&T Committee agreed to retain this item as Developing in anticipation of additional data that is being collected to assess the proposed tolerances and the appropriateness of the change to tolerances for other grain types. The NIST Technical Advisor is working with the Grain Analyzer Sector and States to collect additional data on the proposed changes to the tolerances and planned to present data at the next NTEP GA Sector Meeting in August 2021. NIST OWM agreed with the S&T Committee that this item should be given a Developing status until additional data is examined.

Diane Lee (NIST) is working with the Sector to collect data on Unified Grain Moisture Algorithm (UGMA) grain moisture meters and non-UGMA grain moisture meters. North Carolina, Arizona, Illinois, and Iowa agreed to provide 2017 to 2019 inspection data on field meters. The participating States were requested to submit data by December 1, 2021. One state was unable to participate, and North Carolina submitted their data.

During the 2022 Grain Analyzer Sector Meeting the Sector reviewed data from North Carolina. Regarding potential changes to “Handbook 44” tolerances for Grain Moisture Meters, field meter inspection data from the state of North Carolina for years 2017 to 2019 was examined. Only one state provided data, but that comprised over 3300 records each usually averaging 3 commodity drops on UGMA and Non-UGMA meter types. While only one state’s data cannot be considered representative of all other states, the results illustrated below provide indications of trouble with meeting more stringent tolerances on both UGMA and Non-UGMA meter types. The results of that data shows the percentage of devices that exceeded the current tolerance compared to the percentage of meters that would not have met the proposed tolerances.

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

	<b>Exceed current tolerance (UGMA)</b>	<b>Exceed current tolerance (Non-UGMA)</b>	<b>Exceed proposed tolerance (UGMA)</b>	<b>Exceed proposed tolerance (Non-UGMA)</b>
Count	10	18	54	263
Records	1146	2208	1146	2208
Fraction	0.87%	0.82%	4.71 %	11.91 %

The Sector has requested additional data from other States to gain a better perspective on the impact of tightening the tolerances for grain moisture meters.

At the 2023 Grain Analyzer Sector meeting, Sector members noted that no additional data had been received. As such the GA sector recommended that the item be withdrawn. The Sector will keep this item on their agenda and resubmit the proposal to the S&T Committee if or when additional data is submitted that can be used to support the recommended modifications to current tolerances.

### *History*

The GA Sector originally forwarded this proposal to the regional weights and measures associations recommending a Voting status. All regional weights and measures associations agreed to forward the proposal as a voting item on the 2019 NCWM Interim Agenda and the Sector appreciates their review and support. However, following the regional meetings additional data was submitted to the Sector which indicates a need to consider developing different tolerance for some grain types. Through a subsequent ballot, and a majority vote, the sector agreed to recommend changing the status of the item to developing to provide the Sector time to consider additional data and changes to its original proposal. OWM agreed with the Grain Analyzer (GA) Sector's revised decision to change the status of this item to Developing.

This proposal to change the air-oven method tolerances was developed during the 2018 GA Sector meeting. During the 2018 GA Sector Meeting, Charlie Hurburgh provided the Sector with an analysis of data for 2-corn and 1-soybeans samples which included the average error for UGMA grain moisture meter technology and the average error of 2 MHz grain moisture meter technology from Iowa State weights and measures inspection data for years 2014-2017. Based on the Sectors review of the data, discussion of new tolerances, and the ability of the technologies to meet the proposed new tolerances the Sector agreed to change the tolerances based on the data provided.

During additional discussion of what tolerances to apply to other grains, it was proposed that the same tolerances could apply to all grains, because corn is one of the more difficult grains to test and would likely have one of the largest variations when testing. No objections from States or meter manufacturers were provided during the discussion and voting resulted in forwarding the proposal to the State regional weights and measures associations. Following the Sector meeting one State noted that there may be an issue with applying the tolerance to some grain types, specifically long grain rough rice (LGRR). The GA Sector's Technical Advisor requested that the States forward field data to review the grain moisture meter results for LGRR and other grains. After review of the data with the proposed tolerances it was determined that a high meter failure rate could result with a change to the tolerances for some grain types.

After the Sector's Technical Advisor discussed the findings with the NTEP laboratory and the Sector members that originally proposed the tolerance change, they agreed with proposing a Developing status for this item, the Sector was officially balloted and also agreed to change the originally proposed Voting status to Developing to allow the Sector time to review additional data and make changes to its original proposal.

## Summary of Discussions and Actions:

At the NCWM 2022 Interim Meeting, the Committee heard comments from Diane Lee (NIST OWM) who noted that additional data is needed to assess the proposed tolerances. Diane Lee added that states would be submitting more data. Diane Lee requested that this item remain Developing. During the Committee's work session, the Committee agreed to a Developing status for this item.

At the NCWM 2022 Annual Meeting open hearings Tina Butcher (NIST OWM) provided updates on the Grain Analyzer Sector's proposal to reduce the tolerance for grain moisture meters. She informed the S&T Committee that the Grain Analyzer Sector had originally reviewed data for corn and soybeans. After the proposal for changes to the tolerances were submitted to the NCWM, information was received that tightening the tolerance may be problematic for other grains. As such the Grain Analyzer Sector is collecting additional data on other grain types and requesting a Developing status and additional time to collect the data.

At the 2022 NCWM Annual Meeting Committee meeting, the Committee agreed to a Developing status for this item.

At the 2023 NCWM Interim Meeting, the S&T Committee heard comments from the floor during open hearings. Tina Butcher (NIST OWM) commented that COVID has put a hamper on the collection of data that is needed for the study and requested the item remain Developing. The Committee left the item Developing.

At the 2023 Annual Meeting, the S&T Committee heard comments from Loren Minnich (NIST OWM), who explained that the Grain Analyzer Sector is waiting on additional data to confirm whether or not the proposed reduction in tolerances is appropriate for all grains and supports this item as Developing.

The S&T Committee agreed to maintain a Developing status for this item.

At the 2024 Interim Meeting, the S&T Committee heard an update from John McGuire (NIST OWM) that the NTEP Grain Analyzer Sector is requesting the item be withdrawn until further data can be collected.

The S&T Committee agreed to withdraw the item.

## Regional Association Reporting:

### Western Weights and Measures Association

During the WWMA 2022 Annual Meeting no comments were heard on this item. No additional data or update was received by the Committee. The WWMA S&T Committee recommended withdrawal and encouraged the submitter to reintroduce the item when sufficient data is available.

At the 2023 WWMA Annual Meeting, no comments were received from the body on this item.

The WWMA 2023 S&T Committee recommends this item remain a Developing status based on comments heard and included in the 2023 NCWM S&T Committee Annual Report; those comments indicate data is being collected and reviewed.

### Southern Weights and Measures Association

During the 2022 SWMA Annual Meeting open hearing the Committee heard no comments.

At the 2023 SWMA Annual Meeting, Jason Glass (Kentucky) recommended withdrawing the item due to lack of feedback from the submitter.

Aaron Webb (Maryland) stated that the current tolerances were already difficult to achieve and would not support changing them.

The Committee recommends Withdrawal of this item, due to no comments in support, feedback, or development of this item over several years.

### **Northeastern Weights and Measures Association**

During the 2022 NEWMA Interim Meeting, Diane Lee indicated the need for more data on more grains. This proposal is seeking to lower tolerances due to better technologies of UGMA meters. However, according to data submitted by North Carolina, grains are failing at the proposed tolerances. Diane Lee requests more time so more states can submit data.

The Committee is recommending that this item retain a Developing status.

During the 2023 NEWMA Annual Meeting, the Committee heard no comments on this item but recommended to the body that this item retain a developing status. The body concurred.

At the 2023 NEWMA Interim Meeting, a regulator from the Pennsylvania commented that the Task Group was still waiting for additional data to move forward with this item. A regulator from Holliston, Massachusetts recommended this item be withdrawn as it has been on the agenda for four years without data collection being completed, and once it has been collected and analyzed, it can be reintroduced. New Hampshire, Vermont, Connecticut, Pennsylvania, and Massachusetts concur. Upon consensus of the body, the Committee recommends this item be Withdrawn.

At the 2024 NEWMA Annual Meeting, no comments were heard during open hearings.

The Committee recommended to maintain a Withdrawn status and the body concurred.

### **Central Weights and Measures Association**

During the 2022 CWMA Interim Meeting Open Hearings, Doug Musick (Kansas) recommended that item remain developing, while waiting on additional data. Ivan Hankins (Iowa) stated that 0.5% tolerance is fair and should move forward to Voting.

The CWMA S&T Committee recommended this remains a Developing Item to allow time to collect additional data.

During the 2023 CWMA Annual Meeting, Loren Minnich (NIST OWM) noted the Grain Analyzer Sector is still waiting on data for certain types of grain to verify tolerances are achievable and that NIST supports a Developing status.

The CWMA S&T Committee recommends this item remain Developing.

At the 2024 CWMA Annual Meeting, the Committee did not take comments on withdrawn items and recommends that this remain as withdrawn.

## OTH – Other Items

### OTH-16.1 V Non-Utility Electricity-Measuring Systems (NUEMS) – Tentative Code (This item was Adopted.)

**Source: NIST Office of Weights and Measures**

#### **Submitter’s Purpose and Justification:**

1. Make the weights and measures community aware of work being done within the NIST U.S. National Work Group (USNWG) on Electric Vehicle Fueling and Submetering in the USNWG’s Watthour-Type Electric Meters (WHE) Subgroup (SG) to develop proposed requirements for electric watthour meters used in submeter applications in residences and businesses;
2. Encourage participation in this work by interested regulatory officials, manufacturers, and users of electric submeters.
3. Allow an opportunity for the USNWG to provide regular updates to the S&T Committee and the weights and measures community on the progress of this work;
4. Allow the USWNG to vet specific proposals as input is needed.

Those interested in participating in this work please contact:

Subgroup Chair, G. Diane Lee (NIST OWM)  
Email ([diane.lee@nist.gov](mailto:diane.lee@nist.gov)) or phone (301) 975-4405

Subgroup Technical Advisor, Juana Williams (NIST OWM)  
Email ([juana.williams@nist.gov](mailto:juana.williams@nist.gov)) or phone (301) 975-3989

#### **NIST OWM Executive Summary for OTH-16.1 – Non-Utility Electricity-Measuring Systems (NUEMS) – Tentative Code**

##### **NIST OWM Recommendation:** Voting.

- NIST OWM is in agreement with assigning a voting status to Item OTH-16.1 due to the extensive work to address the 30 points identified by the regulatory community and after stakeholders and once the Committee consider and then provide input on these points:
  - NIST wishes to confirm there a consensus between industry and regulatory officials on the latest alternate modifications to proposed new paragraph S.1.3.2 Test Output to clarify three possible formats to be recognized for the test output indications.
  - Is the community clear on the specific conditions that dictate when it is not “feasible” to perform a test by injecting a primary current as the test load as described in paragraph N.4.(b) NUEMS Test Loads in the case of External Sensor NUEMS.
  - The maximum value of quantity-value division is not defined in this proposed new code as it is in all other Section 3 Measuring Device Code Sections of HB 44. The kilowatt-hour is the prescribed measurement unit in the HB 130 MOS for these electrical energy devices. Is there

agreement for having removed from the proposed NUEMS code a design requirement that applies to these systems which read: **S.1.1.X. Maximum Value of Quantity-Value Divisions. – The maximum value of the quantity-value division shall not be greater than one kilowatt hour?** Stakeholder will rely solely on the proposed paragraph UR.1.3.2. which reads: **UR.1.3.2. Quantity-Value Division. - The configured quantity-value division shall not exceed the minimum increment to be used in billing**” to establish the increment size for the kWh indicated and recorded by these systems.

- The paragraph UR.1.3.1. Service Application Note was amended to clarify the term Current Class is analogous to the term “Sensor Primary Current Rating” for meters with external sensors.
  - Should the term “Sensor Primary Current Rating” also be defined and included in the NUEMS Appendix D definitions section or at minimum be expanded further in the Table(s) or a Note to clarify one term is applicable to traditional socket type meters and the other applies to meters with external sensors?
  - An explanatory sentence or text should be included after paragraph UR.1.3.1. as leading text to explain the equation for calculating “Annual Max” that follows UR.1.3.1. as well as a legend placed after the equation to explain all variables in the equation, clarify abbreviated terms, and the relationship of the equation to its corresponding HB requirement.
- NIST OWM recommends the abbreviations for the term “Current Class” also be recognized in the tables for paragraph S.3.5. Abbreviations and Symbols and that abbreviation be expressed in all capital letters so rather than read “Cl Class” the table reads either:

<u>Symbol</u>	<u>Description</u>
<b>CL</b>	<b>Class</b>
<b>CL</b>	<b>Current Class</b>

OR

<u>Symbol</u>	<u>Description</u>
<b>CL</b>	<b>Class or Current Class</b>

- The use of the term “primary” in reference to an indicating element is understood and included as part of the handbook’s definitions. There are multiple instances where the terms “primary” and “secondary” are used to qualify or identify amperage, current, and voltage in the proposed NUEMS Tentative Code where there is no further elaboration on what the use of those qualifying terms mean for those electrical energy units (i.e., Table S.3.3.b. Descriptors for Table S.3.3.a. Device Identification and Marking Requirements - External Sensors See Number 6 and Table S.3.2.2.b. Descriptors for Table S.3.2.2.a. Device Identification and Markings Requirements of– External Sensor (ES) NUEMS See Number 12).
- Include a legend in the code’s proposed new Appendix D definition of “active energy” to explain all variables in the Equation 1 shown below:

$$E(T) = \int_0^T v(t) \cdot i(t) \cdot dt \qquad \text{Eq. 1}$$

- In the proposed new code’s Appendix D definitions for the terms “line service,” “load service,” and “master meter, electric”; keep the acronym NUEMS in parentheses but also spell out each word in the acronym and place that text just prior to the acronym.

- To require a NUEMS be provided with test features used by the “electrical submetering industry” may not be suitable for legal metrology verification therefore NIST OWM recommends a reference to HB 44 Section 1.10 General Code paragraph G-UR.4.4. Assistance in Testing Operations be included in proposed new paragraph UR.2.4.2. NUEMS Test Features to read:
- **UR.2.4.2. NUEMS Test Features. – All NUEMS shall be provided with test features to facilitate common tests methods used in the electrical submetering industry and in accordance with General Code paragraph G-UR.4.4. Assistance in Testing Operations.**
- Is it the intention of the code developers that the definition for the term “creep” which would read: “A continuous apparent measurement of energy indicated by a system with operating voltage applied and no power consumed (load terminals open circuited). [3.40, 3.XX] (Added 2022) not be included in the Appendix D for the NUEMS – Tentative Code?

**Item Under Consideration:**

Add Non-Utility Electricity-Measuring Systems – Tentative Code to Handbook 44, as follows:

**NIST Handbook 44 Device Code Requirements for  
 Non-Utility Electricity-Measuring Systems**

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T.2. No-Load Test.....  
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**SECTION 3.XX. - NON-UTILITY ELECTRICITY-MEASURING SYSTEMS – TENTATIVE CODE**

**This tentative code has only a trial or experimental status and is not intended to be enforced. The requirements are designed for study prior to the development and adoption of a final code. Officials wanting to conduct an official examination of a Non-Utility Electricity-Measuring System (NUEMS) are advised to see paragraph G-A.3. Special and Unclassified Equipment.**

**(Tentative Code Added 20XX)**

**NUEMS Acronym and Definition: As used throughout this code, a Non-Utility Electricity-Measuring System or “NUEMS” is defined as an electricity measuring system comprised of all the metrologically relevant components required to measure electrical energy, store the result, and report the result used in non-utility sales of electricity wherein the sale is based in whole or in part on one or more measured quantities.**

**Safety Note: This code does not specifically discuss Safety. It is essential that all personnel working with the devices covered by this code and associated electrical equipment be properly trained and adhere to all applicable safety standards, regulations, and codes. See also General Code Paragraph G-N.1. Conflict of Laws and Regulations.**

**A. Application**

**A.1. General. – This code applies to measuring systems used in non-utility sales of electric energy wherein the sale is based in whole or in part on one or more measured quantities.**

**A.2. Exceptions. – This code does not apply to:**

- (a) **The use of any measuring system owned, maintained, and/or used by a utility.**
- (b) **Measuring systems used solely for delivering electric energy in connection with operations in which the amount delivered does not affect customer charges or compensation.**
- (c) **Electric vehicle fueling systems. (See 3.40. Electric Vehicle Fueling Systems Code)**
- (d) **Transactions not subject to weights and measures authority.**

**A.3. Additional Code Requirements. – In addition to the requirements of this code, Non-Utility Electricity Measuring Systems shall meet the requirements of Section 1.10. General Code.**



**A.4. Type Evaluation.** – **The National Type Evaluation Program (NTEP) will accept for type evaluation only those measuring systems that have received safety certification by a nationally recognized testing laboratory (also referred to as NRTL) and shall issue an NTEP Certificate of Conformance only to those measuring systems that comply with all requirements of this code.**

**A.5. NUEMS Type Notation.** – **Code sections and subsections with an [ES] notation apply to External Sensor NUEMS only. Code sections and subsections with a [IS] notation apply to Internal Sensor NUEMS only. Code sections and subsections without [ES] or [IS] notation apply to both NUEMS types.**

## **S. Specifications**

### **S.1. Indicating and Recording Elements.**

**S.1.1. Units.** – **Units for any indicated or recorded measurements shall be as follows:**

**Active Energy: kilowatt-hours (kWh)**

**S.1.1.1. Numerical Value of Quantity-Value Divisions.** – **The value of an increment shall be equal to a decimal multiple or submultiple of 1.**

**Examples: quantity-value divisions may be 10; or 0.01; or 0.1; etc.**

**S.1.1.2. Digital Indications.** – **An indication shall include the display of a number for all places that are displayed to the right of the decimal point and at least one place to the left. Otherwise, leading zeros are not required.**

**S.1.2. Nominal Capacity.** – **A device shall have a minimum capacity indication of five digits of resolution.**

**[Nonretroactive as of January 1, 2025]**

### **S.1.3. NUEMS Indications.**

**S.1.3.1. Primary Indicating Element.** – **Each NUEMS shall be equipped with a primary indicating element that includes a display visible and accessible after installation which clearly indicates the number of kilowatt-hours measured by the NUEMS.**

**S.1.3.2. Test Output.** – **A NUEMS shall have either: (1) a rotating disk indicator, (2) a pulse output (visible and/or infrared pulse,) or (3) an electrical pulse (in the form of a closure relay or an electronic means), which provides a pulse with  $K_t$  or  $K_h$  Watt-Hours per pulse. The value of  $K_t$  or  $K_h$  shall be such that the NUEMS's accuracy can be tested in 5 minutes or less for any specified test.**

**S.1.3.3. Segments.** – **A segmented digital indicating element shall have an easily accessible provision for checking that all segments are operational.**

**S.1.3.4. Real-time Indicating Element.** – **If the indicating element is not on continuously, it shall be accumulated continuously so that real-time measurement is indicated during activation.**

**S.1.3.5. Multiple Loads, Single Indicating Element. – A primary indicating, or combination indicating-recording element coupled to two or more loads shall be provided with a means to easily, clearly, and definitely display information from a selected load and shall automatically indicate which load is associated with the currently displayed information.**

**S.1.3.6. NUEMS With a Register Ratio. For NUEMS with a register ratio, the register ratio shall be indicated on the front of the registers that are not an integral part of the NUEMS nameplate. Means shall be provided for the tenant to read the register.**

**S.2. Design of Measuring Elements and Measuring Systems.**

**S.2.1. Metrological Components. – A NUEMS shall be designed and constructed so that metrological components are adequately protected from environmental conditions likely to be detrimental to accuracy based on the specified installation locations for the NUEMS.**

**S.2.2. Provision for Sealing. – Adequate provision shall be made for an approved means of security (e.g., data change audit trail) or physically applying security seals in such a manner that undetected access to metrologically significant mechanisms and parameters is prevented. Specifically, after sealing no adjustment or change may be made to:**

- (a) any measuring element;**
- (b) any metrological parameter that affects the metrological integrity of the device or system; and**
- (c) any wiring connection which affects the measurement.**

**When applicable, any adjusting mechanism shall be readily accessible for purposes of affixing a security seal. Audit trails shall use the format set forth in Table S.2.2. Categories of Device and Methods of Sealing.**

<b><u>Table S.2.2.</u></b>	
<b><u>Categories of Device and Methods of Sealing</u></b>	
<b><u>Categories of Device</u></b>	<b><u>Method of Sealing</u></b>
<b><u>Category 1: No remote configuration capability.</u></b>	<b><u>Seal by physical seal or two event counters: one for calibration parameters and one for configuration parameters.</u></b>

<p><b><u>Category 2: Remote configuration capability, but access is controlled by physical hardware.</u></b>  <u>The device shall clearly indicate that it is in the remote configuration mode and record such message if capable of printing in this mode or shall not operate while in this mode.</u></p>	<p><b><u>(1) The hardware enabling access for remote communication must be on-site. The hardware must be sealed using a physical seal or an event counter for calibration parameters and an event counter for configuration parameters. The event counters may be located either at the individual measuring device or at the system controller; however, an adequate number of counters must be provided to monitor the calibration and configuration parameters of the individual devices at a location. If the counters are located in the system controller rather than at the individual device, means must be provided to generate a hard copy of the information.</u></b></p>
<p><b><u>Category 3: Remote configuration capability access may be unlimited or controlled through a software switch (e.g., password).</u></b>  <u>The device shall clearly indicate that it is in the remote configuration mode and record such message or shall not accumulate kWh while in this mode.</u></p>	<p><b><u>An event logger is required in the device; it must include an event counter (000 to 999), the parameter ID, the date and time of the change, and the new value of the parameter. A printed copy of the information must be available through the device or through another on-site device. The event logger shall have a capacity to retain records equal to 10 times the number of sealable parameters in the device, but not more than 1000 records are required. (Note: Does not require 1000 changes to be stored for each parameter.)</u></b></p>

**S.2.4. NUEMS Watthour Registration Retention.** – The NUEMS shall retain the total accumulated watthour registration and shall not be affected by electrical, mechanical or temperature variations, radio-frequency interference, power failure, or any other environmental influences to the extent that accuracy is impaired. This also applies to other billable quantities.

**S.3. Markings.** – The following identification and marking requirements are in addition to the requirements of Section 1.10 General Code, paragraph G-S.1. Identification.

**S.3.1. Location of Marking Information.** – The marking information may be placed either internally or externally (as specified in paragraphs S.3.2. Device Identification and Marking Requirements and S.3.3. External Sensor Identification and in the associated tables) provided:

- i. the information is permanent and easily read; and accessible for inspection;**
- ii. the information is on a portion of the device that cannot be readily removed or interchanged (e.g., not on a service access panel). A readily removable cover is an acceptable location for the required information provided: (1) the information is permanently marked elsewhere on the device or is readily accessible through other means such as through an electronic marking display; or (2) a unique marking on the removable cover can be matched with what is programmed into or permanently marked on the ES NUEMS body, thus linking that marking (and any other markings) included on the cover with that specific device.**
- iii. accessing the information does not require accessing an area with live exposed voltages greater than 40 V.**

**The use of a key or tool to access internal marking information is permitted for retail electricity-measuring devices. Where possible, clear covers should be used to enable viewing of internally marked information.**

**S.3.2. Device Identification and Marking Requirements. – In addition to all the marking requirements of Section 1.10 General Code, paragraph G-S.1. Identification, each device shall have the following information conspicuously, legibly, and indelibly marked on the nameplate or register.**

**S.3.2.1. Device Identification and Marking Requirements, Internal Sensors (IS) NUEMS. –The following markings shall be physically marked on an Internal Sensor (IS) NUEMS.**

- (a) **AC voltage range or rating in VAC;**
- (b) **Watt-hour test constant ( $K_h$ ) or Watt-hour test constant ( $K_t$ );**
- (c) **Register ratio ( $R_r$  or  $K_r$ ) for NUEMS with a rotating disc and multiplier (if greater than one) preceded by “multiply by” or “mult by”;**
- (d) **Number of wires (W);**
- (e) **Form designation (FM) (for A-base and socket NUEMS only); and**
- (f) **Current Class (CL).**

**S.3.2.2. Device Identification and Marking Requirements of External Sensor (ES) NUEMS. –In addition to the identification requirements specified in Section 1.10 General Code, paragraph G-S.1. Identification, External Sensor (ES) NUEMS shall have the following legibly, and indelibly marked on the ES NUEMS body as shown in:**

- **Tables S.3.2.2.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS; and**
- **Table S.3.2.2.b. Descriptors for Table S.3.2.2.a. Device Identification and Marking Requirements – External Sensor (ES) NUEMS.**

<b><u>Table S.3.2.2.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS</u></b>		
	<b><u>Physical Marking</u></b>	<b><u>Electronic Marking Display<sup>*,**</sup></u></b>
<b><u>Manufacturer or Distributor name, initials, or trademark (1)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>Model Prefix (2)</u></b>	<b><u>Q</u></b>	<b><u>D</u></b>
<b><u>Model (3)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>Serial Number Prefix (4)</u></b>	<b><u>Q</u></b>	<b><u>D</u></b>
<b><u>Serial Number (5)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>NTEP CC Number with Prefix (6)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

<u><b>NUEMS Voltage Input Rating (7)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Voltage Sensor Rating (8)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Voltage Sensor Ratio (9)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>NUEMS Current Input Rating (10)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Sensor Primary Current Rating (11)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Sensor True Ratio (12)</b></u> <u><b>[Nonretroactive as of January 1, 2024]</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>K<sub>h</sub> or K<sub>t</sub> (13)</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Sensor Input Polarity (14)</b></u>	<u><b>R</b></u>	<u><b>--</b></u>
<u><b>Bi-directional (15)</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<u><b>Temperature Range if narrower than -20 °C to + 50 °C (- 4 °F to + 122 °F) (16)</b></u>	<u><b>O</b></u>	<u><b>D</b></u>
<p><b>R</b> Required to be marked on the NUEMS  <b>O</b> Required to be marked on the NUEMS only if information is not available on a display  <b>D</b> Alternate when information is not marked physically on the NUEMS. If device identification and marking is provided on an electronic display, then all fields must be provided.</p> <p>*“Electronic Marking Display” includes, but is not limited to, displays of the required marking information through a NUEMS display, or other secondary display connected to the NUEMS. If the information is provided via a secondary display, then the display shall be provided by the device owner/operator as specified in UR.2.4.7. Devices for Viewing Marking Information Provided Via an Electronic Marking Display, External Sensor (ES) NUEMS. Also see S.3.4. Electronic Marking Display Security Protocol.                  **Instructions on how to view required markings shall be marked on the device or provided in the NTEP CC.</p> <p><b>General:</b></p> <ul style="list-style-type: none"> <li>• <u>Numbers appearing in parentheses (e.g., (1)) following each marking requirement above correspond to numbered descriptors in Table S.3.2.2.b. Descriptors for Table S.3.2.2.a. Device Identification and Marking Requirements of External Sensor (ES) NUEMS.</u></li> <li>• <u>For requirements and details on application, see Table S.3.2.2.b. Descriptors for Table S.3.2.2.a Device Identification and Marking Requirements – External Sensor (ES) NUEMS.</u></li> </ul>		

<u><b>Table S.3.2.2.b.</b></u>
<u><b>Descriptors for Table S.3.2.2.a Device Identification and Marking Requirements – External Sensor (ES) NUEMS</b></u>
<u><b>1. Manufacturer’s Identification. Marked per General Code paragraph G-S.1. Identification.</b></u>
<u><b>2. Manufacturer’s Model Prefix. For an External Sensor (ES) NUEMS having its NTEP number clearly identified, conspicuously and indelibly marked on the meter, where the NTEP certificate contains the complete marking details (including a description of the location and purpose of specific markings),</b></u>

**the associated NUEMS is not required to be physically marked per General Code paragraph G-S.1. Identification (b)(1).**

**3. Manufacturer’s Model Identifier. Marked per General Code paragraph G-S.1. Identification.**

**4. Serial Number Prefix. For an External Sensor (ES) NUEMS having its NTEP number clearly identified, conspicuously and indelibly marked on the meter, where the NTEP certificate contains the complete marking details (including a description of the location and purpose of specific markings), the associated NUEMS is not required to be physically marked per General Code paragraph G-S.1. Identification (c)(1).**

**5. Serial Number. Also see General Code paragraph G-S.1. Identification.**

**6. NTEP Certificate of Conformance Number and Prefix. Marked per General Code paragraph G-S.1. Identification.**

**7. NUEMS Voltage Input Rating (V). The nominal voltage input(s) for the voltage channel of the ES NUEMS body (e.g., 120VAC, 600VAC, 120-480VAC, etc.). Multiple forms of the term such as “Rated Voltage,” “Max Voltage,” and “Reference Voltage” are permitted.**

**[Nonretroactive as of January 1, 2024]**

**8. Voltage Sensor Rating ( $V_{nom}$ ). The nominal input at the voltage sensor. If a voltage sensor is not used this marking is not required. If a voltage sensor is used, a multiplier can be used in place of  $V_{nom}$  and voltage sensor ratio. The Voltage Sensor Rating shall be prefaced with the abbreviation “ $V_{nom}$ ”.**

**[Nonretroactive as of January 1, 2024]**

**9. Voltage Sensor Ratio ( $V_{rat}$ ). Ratio of sensor primary voltage to sensor output voltage. If a voltage sensor is not used this marking is not required. If a voltage sensor is used, a multiplier can be used in place of  $V_{nom}$  and voltage sensor ratio. The Voltage Sensor Ratio shall be prefaced with the abbreviation “ $V_{rat}$ ”.**

**[Nonretroactive as of January 1, 2024]**

**Example of Voltage Sensor Ratio Marking:**

**480V:120V**

**10. NUEMS Current Input Rating ( $I_{nom}$ ). The nominal current or voltage input for the current channel of the ES NUEMS body. The NUEMS Current Input Rating shall be prefaced with the abbreviation  $I_{nom}$ .**

**The output of the current sensor must match the input configuration of the ES NUEMS body. This is determined by dividing Sensor Primary Current Rating (11) by the True Ratio (12). The computed quotient must match the NUEMS Current Input Rating (10).**

**[Nonretroactive as of January 1, 2024]**

**Example 1:**

**Sensor Primary Current Rating = 200A**

**True Ratio = 100A:5A**

<p><b><u>Calculation: (200A) ÷ (100A/5A) = (200A) ÷ (20) = 10A</u></b></p> <p><b><u>Example 2:</u></b></p> <p><b><u>Sensor Primary Current Rating = 200A</u></b></p> <p><b><u>True Ratio = 400A:0.3V</u></b></p> <p><b><u>Calculation: (200A) ÷ (400A/0.3V) = (200A) * (0.3V/400A) = 60W/400A = 0.15V</u></b></p> <p><b><u>NOTE: W=Watts=Amperes*Volts</u></b></p>
<p><b><u>11. Sensor Primary Current Rating (SI<sub>nom</sub>). The nominal current input through the sensor. The Sensor Primary Current Rating shall be prefaced with the abbreviation SI<sub>nom</sub>.</u></b></p> <p><b><u>[Nonretroactive as of January 1, 2024]</u></b></p>
<p><b><u>12. Current Sensor Ratio. The ratio of sensor primary amperes to sensor output amperes or volts shall be physically marked on a NUEMS unless it is displayed electronically. This is to be expressed as xxxA:yyyA or xxxA:yyyV. The number of digits is the number needed to express the values. The Current Sensor Ratio must match the marked ratio of the sensor as required in Table S.3.3.a.</u></b></p> <p><b><u>[Nonretroactive as of January 1, 2024]</u></b></p> <p><b><u>Examples of current sensor ratio markings include:</u></b></p> <p><b><u>200A:5A</u></b></p> <p><b><u>400A:0.3V</u></b></p>
<p><b><u>13. Kh or Kt. Watthour constant or watthour test constant.</u></b></p>
<p><b><u>14. Sensor Input Polarity. Sensor input connection with intended polarity shall be physically marked on the NUEMS when direction sensitive.</u></b></p>
<p><b><u>15. Bi-Directional. Marking via a “Separate Document” is permissible only if instructions for accessing that information is described in an accompanying NTEP Certificate of Conformance.</u></b></p>
<p><b><u>16. Temperature Range if Narrower Than – 20 °C to + 50 °C (- 4 °F to + 122 °F): If the device is rated for use over a range that is narrower than and within – 20 °C to + 50 °C (- 4 °F to + 122 °F), this must be physically and/or electronically marked.</u></b></p>

**S.3.3. Device Identification and Marking Requirements – External Sensors. – In addition to all the marking requirements of Section 1.10 General Code, paragraph G-S.1. Identification, each external sensor that is non-integral with the ES NUEMS body shall have the following conspicuously, legibly, and indelibly marked on a permanent identification label as shown in Table S.3.3.a. Device Identification and Marking Requirements - External Sensors and in Table S.3.3.b. Descriptors for Table S.3.3.a. Device Identification and Marking Requirements - External Sensors.**

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<b>Table S.3.3.a.</b>		
<b>Device Identification and Marking Requirements - External Sensors</b>		
	<b><u>Physical Marking on Sensor</u></b>	<b><u>Electronic Marking Display*</u></b>
<b><u>Manufacturer name, initials, trademark (1)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>Model Prefix (2)</u></b>	<b><u>O</u></b>	<b><u>D</u></b>
<b><u>Model (3)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>Serial Number Prefix “S/N” (4)</u></b>	<b><u>O</u></b>	<b><u>D</u></b>
<b><u>Serial Number (5)</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>True Ratio (6)</u></b> <b><u>[Nonretroactive as of January 1, 2024]</u></b>	<b><u>R</u></b>	<b><u>D</u></b>
<b><u>Maximum Primary Current (7)</u></b>	<b><u>O</u></b>	<b><u>D</u></b>
<b><u>Rated Frequency (Hz) (8)</u></b>	<b><u>O</u></b>	<b><u>D</u></b>
<b><u>Maximum Safety Voltage Rating (9)</u></b>	<b><u>O</u></b>	<b><u>D</u></b>
<b><u>Polarity (10)</u></b>	<b><u>R</u></b>	<b><u>--</u></b>
<b><u>R</u></b> Required to be marked on the device <b><u>O</u></b> Required to be marked on the device if information is not available on an electronic marking display <b><u>D</u></b> Required when data is displayed on an electronic marking display		
<p><b><u>*“Electronic Marking Display” includes, but is not limited to, displays of the required marking information through a NUEMS display or other secondary display connected to the NUEMS. If the information is provided via a secondary display then the display shall be provided by the device owner/operator as specified in UR.2.4.7. Devices for Viewing Marking Information Provided Via an Electronic Marking Display, External Sensor (ES) NUEMS. Also see S.3.4. Electronic Marking Display Security Protocol.</u></b></p>		
<p><b><u>Notes:</u></b></p> <ul style="list-style-type: none"> <li><b><u>Numbers appearing in parentheses (e.g., (1)) following each marking requirement above correspond to numbered descriptors in Table S.3.3.b. Descriptors for Table S.3.3.a Device Identification and Marking Requirements - External Sensors,</u></b></li> <li><b><u>For requirements and details on application, see Table S.3.3.b. Descriptors for External Sensor Marking Requirements – External Sensors.</u></b></li> </ul>		

<b>Table S.3.3.b.</b>
<b>Descriptors for Table S.3.3.a. Device Identification and Marking Requirements - External Sensors</b>
<b><u>1. Manufacturer’s Identification. Marked per General Code paragraph G-S.1. Identification.</u></b>
<b><u>2. Manufacturer’s Model Prefix. The General Code paragraph G-S.1. Identification (b)(1) model prefix marking requirement for the sensor(s) may be met with a physical marking. Alternatively, the marking requirement may be satisfied through an electronic display provided that the NUEMS has its NTEP number clearly identified, conspicuously and indelibly marked on the ES NUEMS body, where the NTEP certificate contains the complete marking details (including a description of the location and purpose of specific markings).</u></b>
<b><u>3. Manufacturer’s Model. Also see General Code paragraph G-S.1. Identification.</u></b>
<b><u>4. Serial Number Prefix. For a NUEMS having its NTEP number clearly identified, conspicuously and indelibly marked on the sensor(s), where the NTEP certificate contains the complete marking</u></b>



<b><u>details (including a description of the location and purpose of specific markings), the associated sensor is not required to meet General Code paragraph G-S.1. Identification (c)(1).</u></b>
<b>5. <u>Serial Number.</u> Also see General Code paragraph G-S.1. Identification.</b>
<b>6. <u>Voltage Sensor Ratio or Current Sensor Ratio.</u> . <i>The ratio, in primary amperes or volts to secondary amperes or volts shall be physically marked on a sensor. This is to be expressed as xxxA:yyyA; or xxxA:yyyV; or xxxV:yyyV. The number of digits is the number needed to express the values.</i></b> <b><i>[Nonretroactive as of January 1, 2024]</i></b>  <b><u>Examples of current sensor ratio markings include:</u></b> <u>200A:5A</u> <u>400A:0.3V</u>  <b><u>Examples of voltage sensor ratio markings include:</u></b> <u>480V:120V</u>
<b>7. <u>Maximum Primary Current.</u> The maximum primary current at which the sensor can be safely and accurately operated.</b>
<b>8. <u>Rated Frequency.</u> A sensor shall be marked with its rated frequency if other than 40Hz to 400Hz.</b>
<b>9. <u>Maximum Safe Operating Voltage.</u> A sensor shall be marked with a Maximum Safe Operating Voltage if it is less than 600 VAC.</b>  <b><u>Examples of sensor maximum safe operating voltage ratings:</u></b> <ul style="list-style-type: none"> <li>• <u>250 Vac</u></li> <li>• <u>250 VAC</u></li> <li>• <u>50 V</u></li> </ul> <b><u>Note: The maximum safe operating voltage rating marking may not be higher than the voltage to which the device was verified during type evaluation.</u></b>
<b>10. <u>Polarity Marking.</u> The sensor shall be marked to indicate proper orientation when the accuracy of the NUEMS is affected by orientation.</b>

**S.3.4. Electronic Marking Display Security Protocol – If an Electronic Marking Display is used as described in Table S.3.2.2.a. and Table S.3.3.a. protocols shall be in place to prevent tampering with the displayed markings and/or data.**

**S.3.5. Abbreviations and Symbols. – When using abbreviations or symbols on an ES NUEMS body, sensor, or indicator, the following shall be used.**

<b><u>Symbol</u></b>	<b><u>Description</u></b>
<b><u>AC</u></b>	<b><u>Alternating Current (i.e., VAC)</u></b>
<b><u>Cl</u></b>	<b><u>Class</u></b>
<b><u>FM</u></b>	<b><u>Form</u></b>
<b><u>Hz</u></b>	<b><u>Hertz, Frequency or Cycles Per Second</u></b>
<b><u>I<sub>nom</sub></u></b>	<b><u>NUEMS Current Input Rating</u></b>

<b><u>K<sub>h</sub></u></b>	<b><u>Watt-hour Constant; Revolution or Pulse</u></b>
<b><u>K<sub>t</sub></u></b>	<b><u>Watt-hour Test Constant</u></b>
<b><u>kWh</u></b>	<b><u>Kilowatt-hour</u></b>
<b><u>R<sub>r</sub></u></b>	<b><u>Register Ratio</u></b>
<b><u>SI<sub>nom</sub></u></b>	<b><u>Sensor Primary Current Rating</u></b>
<b><u>TA</u></b>	<b><u>Test Amperes</u></b>
<b><u>V</u></b>	<b><u>Volts</u></b>
<b><u>V<sub>nom</sub></u></b>	<b><u>Voltage Sensor Rating</u></b>
<b><u>V<sub>rat</sub></u></b>	<b><u>Voltage Sensor Ratio</u></b>
<b><u>W</u></b>	<b><u>Wire (example 240V 3W)</u></b>
<b><u>Wh</u></b>	<b><u>Watt-hour</u></b>

**S.3.6. Abbreviations and Symbols – These are abbreviations that may occur but are not required to be used or limited to the listed abbreviations.**

<b><u>Symbol</u></b>	<b><u>Description</u></b>
<b><u>Δ</u></b>	<b><u>Delta Power Supply</u></b>
<b><u>B</u></b>	<b><u>Burden</u></b>
<b><u>BIL</u></b>	<b><u>Basic Lightning Impulse Insulation Factor</u></b>
<b><u>IEEE</u></b>	<b><u>Institute of Electrical and Electronics Engineers</u></b>
<b><u>Mult By</u></b>	<b><u>Multiply By</u></b>
<b><u>PD</u></b>	<b><u>Printable Data</u></b>
<b><u>PTR</u></b>	<b><u>Potential Transformer Ratio (Same as VTR)</u></b>
<b><u>SD</u></b>	<b><u>Soft Data</u></b>
<b><u>VTR</u></b>	<b><u>Voltage Transformer Ratio</u></b>
<b><u>Y</u></b>	<b><u>WYE Power Supply</u></b>

#### **N. Notes**

**N.1. NUEMS No-Load Test. – A NUEMS no-load test shall be conducted by applying rated voltage to the NUEMS under test and no current load applied. This test shall be conducted during type evaluation and may be conducted during field testing as deemed necessary. The test duration shall be ten minutes.**

**N.2. NUEMS Starting Load Test. – A NUEMS starting load test shall be conducted by applying rated voltage at a load of 0.25% of the Current Class (CL) or the Sensor Primary Current Rating at unity**

**power factor. The test shall be conducted during type evaluation and may be conducted during field testing as deemed necessary.**

**N.3. NUEMS Minimum Test Duration. – A NUEMS full and light load tests shall consist of a minimum of 10  $K_t$  or  $K_h$  output indication and a light load test shall consist of a minimum of one  $K_h$  or  $K_t$  output indication.**

**N.4. NUEMS Test Loads.**

- (a) Internal Sensor (IS) NUEMS shall be balanced-load tested, and may be single-element tested, for NUEMS accuracy at full and light loads.**
- (b) External Sensor (ES) NUEMS shall be single-element tested for system accuracy at full and light loads. NUEMS testing shall be accomplished by applying the test load to the sensor(s) with the voltage circuits energized. When it is not feasible to test the system by injecting a primary current, testing using customer load shall be sufficient for field verification.**
- (c) The reference voltage phases (A, B, or C) at the NUEMS shall be the same phase as the load.**

**N.5. Test of a NUEMS.**

- (a) The test load applied for a full load test shall be 15 % of either the Current Class (CL) or the Sensor Primary Current Rating.**
- (b) The test load applied for a light load test shall be conducted at 1.5 % to 3 % of either the Current Class (CL) or the Sensor Primary Current Rating.**
- (c) The test load applied for a full load test of a NUEMS for a 0.5 power factor lagging setting shall be 15 % of either the Current Class (CL) or the Sensor Primary Current Rating. This test shall be conducted during type evaluation and may be conducted during in-service (field) or laboratory testing as deemed necessary.**
- (d) The test load applied for a light load test for a 0.5 power factor lagging setting shall be conducted at 3% to 6 % of either the Class (CL) or the Sensor Primary Current Rating. This test shall be conducted during type evaluation and may be conducted during in-service (field) or laboratory testing as deemed necessary.**
- (f) All tests shall be made at the rated voltage  $\pm 10$  %.**

**N.6. Repeatability Tests. – When conducted, tests for repeatability shall include a minimum of three consecutive tests at the same load, similar time period, etc. and be conducted under conditions where variations in factors are reduced to minimize the effect on the results obtained.**

## **T. Tolerances**

**T.1. Tolerances, General.**

- (a) The tolerances apply equally to errors of underregistration and errors of overregistration.**
- (b) The tolerances apply to all electric energy measured at any load within the rated measuring range of the device.**

**(c) Where sensors or other components are used, the provisions of this section shall apply to the entire NUEMS.**

**T.2. No-Load Test. – A NUEMS shall not indicate more than one Kt or Kh.**

**T.3. NUEMS Starting Load Test. – The Kt or Kh output indications shall continue to advance. The purpose of this section is to verify that the NUEMS accumulates energy at the starting load.**

**T.4. Load Test Tolerances. – Tolerances for NUEMS shall be as shown in Table T.4. Tolerances for NUEMS. When it is not feasible to test the system by injecting a primary current, tolerances specified under “Tests Conducted at 0.5 Lagging Power Factor” shall apply.**

<b><u>Table T.4.</u></b> <b><u>Tolerances for NUEMS</u></b>		
	<b><u>Tests Conducted at Unity Power Factor</u></b>	<b><u>Tests Conducted at 0.5 Lagging Power Factor</u></b>
<b><u>Acceptance Tolerances</u></b>	<b><u>1.0 %</u></b>	<b><u>2.0 %</u></b>
<b><u>Maintenance Tolerance</u></b>	<b><u>2.0 %</u></b>	<b><u>3.0 %</u></b>

**T.5. Repeatability. – When multiple load tests are conducted at the same load condition, the range of the load test results shall not exceed 25 % of the absolute value of the maintenance tolerance and the results of each test shall be within the applicable tolerance.**

**UR. User Requirements**

**UR.1. Selection Requirements.**

**UR.1.1. Customer Indicating Element, Accessibility. – For systems in which the primary indicating element is not reasonably accessible to the customer,s one of the following shall be provided.**

- (a) Console display which is accessible to the customer on which the customer can unambiguously select the NUEMS output associated with this load.**
- (b) Remote display which is provided to customer as a part of the system.**
- (c) At the option of the customer, an application that provides readings in real time.**

**UR.1.2. NUEMS Required. – When a tenant is not directly served by the serving utility, and charges for electric energy are not included in the fixed periodic rent charges, a dedicated NUEMS that measures only the energy used at the discretion of the tenant shall be used.**

**UR.1.3. Suitability of Equipment. – A NUEMS shall be suitable for use on its electrical system.**

**UR.1.3.1. Service Applications. - A NUEMS shall accurately measure all loads 5 percent or greater of the electric service capacity of the tenant. Service capacity shall be determined by the master thermal overload protectors to the tenants’ service or by the rated capacity of the wiring and its circuits used to provide power from the service panel to the tenant.**

$$\text{Annual Max} = \sum_{\text{phases}} [(\text{Phase Voltage} * \text{Current Class})/1000] * \text{HoursPerYear}$$

**Note: Current Class is equivalent to Sensor Primary Current Rating.**

**UR.1.3.2. Quantity-Value Division. - The maximum quantity-value division shall not exceed the minimum increment to be used in billing.**

**UR.1.4. Current Sensor. –Each sensor output shall be correctly matched to the corresponding ES NUEMS body input.**

## **UR.2.Installation Requirements.**

**UR.2.1. Manufacturer’s Instructions. – A device shall be installed in accordance with the manufacturer’s instructions, and the installation shall be sufficiently secure and rigid to maintain this condition.**

**UR.2.2. Load Range. – A device shall be installed so that the current and voltage will not exceed the maximum continuous ratings of the NUEMS. If necessary, means to limit current and/or voltage shall be incorporated in the installation if necessary.**

**UR.2.3. Regulation Conflicts and Permit Compliance. – If any provision of this section (UR.2. Installation Requirements) is less stringent than that required of a similar installation by the National Electrical Code®, as amended and adopted by the Local Authority having Jurisdiction, the installation shall be in accordance with the National Electric Code.**

**The installer of any new NUEMS service shall obtain all necessary permits and shall conform to all applicable regulations.**

### **UR.2.4. NUEMS Installation Requirements.**

**UR.2.4.1. Certification. – It is the responsibility of the owner of a NUEMS to obtain written approval for each metered load service from the serving utility, commission, or other entity with jurisdiction over electric utilities in the location the NEMS is to be installed.**

**The required approval shall meet the requirements of that entity and shall identify the address, space, or number, of the premise served by the NUEMS connection; be signed by an agency representative; and shall clearly state the:**

- **installation meets all installation and accessibility requirements for similar installation governed by the presiding entity.**
- **installation is on a tariff schedule that qualifies for electric meter use,**
- **billing format, rates, and charges conform to all applicable tariff rules,**
- **date of such determination, and**
- **designee’s name and title if performed by a designee, and the name and title of the presiding entity authorizing the designee to make the determination.**

**The approval shall be provided prior to the local Weights and Measures authority prior to a NUEMS being used for commercial purposes.**

**UR.2.4.2. NUEMS Test Features. – All NUEMS shall be provided with test features to facilitate common tests methods used in the electrical submetering industry.**

**UR.2.4.3. Safety Mechanism. – NUEMS installations that are equipped with current sensors with a current output that is not self-limiting shall have a mechanism installed to allow the NUEMS or its components, to be connected to or removed for safe testing without the risk of dangerous voltages that can result from secondary open circuit current sensors.**

**UR.2.4.4. Metered Circuits (Submeter Load Service). – For NUEMS with separate line and load service connections, all electricity used by a tenant shall be taken exclusively from the load service of the tenant's NUEMS. This service and its associated NUEMS shall accurately measure the tenant's load and be capable of being used only at the discretion of the tenant.**

**UR.2.4.5. Dedicated Tenant NUEMS Service. – A NUEMS shall serve only the space, lot, building, room, suite, stall, slip, or any other termed premise occupied and/or used by the tenant.**

**UR.2.4.6. NUEMS Tenant Premise Identification. – Tenant premise identification shall be clearly and permanently shown on or at the NUEMS, and on all separate components of a NUEMS, including, but not limited to, current sensor(s), modem(s), and transmitter(s) if equipped. Remote indications and all printed indications shall be readily identifiable and readily associated with the tenant's premise. Printed indications shall also include time and date information. For field configured systems the information shall be after actual configuration is established.**

**UR.2.4.7. Devices for Viewing Marking Information Provided Via an Electronic Marking Display, External Sensor (ES) NUEMS. – When required markings are provided via an electronic display the owner/operator of the NUEMS is responsible for providing means for viewing this information on the site at the time of inspection or on request. See also Table S.3.2.2.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS.**

**UR.2.4.8. External Sensors and Test Output. - The NUEMS shall be installed in such a way that the test output and external sensors are both located within proximity of each other which will allow for testing by a single inspector from a reasonable testing position.**

### **UR.3. Use of Device.**

**UR.3.1. Recorded Representations. – A record, either printed or electronic, providing the following information on electrical energy usage shall be available at the end of the billable interval:**

- (a) the total quantity of the energy delivered with unit of measure;**
- (b) the total computed price of the energy sale;**
- (c) the unit price of the energy.**

**For systems capable of applying multiple unit prices for energy during the billable interval, the following additional information is required:**

- (1) A schedule of the rate time periods and the unit price applied for each**
- (2) the total quantity of energy delivered during each;**
- (3) the total purchase price for the quantity of energy delivered during each rate time period.**

### **Appendix D. Definitions**

**The following definitions are proposed for addition to NIST Handbook 44 Appendix D, Definitions at the time when the status of this Tentative Code is changed from “tentative” to “permanent.” Until such time that the status of the code is designated as “permanent,” these proposed definitions will remain in this section of the Tentative Code.**

**The specific code to which the definition applies is shown in [brackets] at the end of the definition. Definitions for the General Code [1.10] apply to all codes in Handbook 44.**

#### **A**

**active energy. – The integral of active power with respect to time. Typically measured in units of kilowatt-hours (kWh), or watt-hours.**

$$E(T) = \int_0^T v(t) \cdot i(t) \cdot dt \quad \text{Eq. 2}$$

**Where T is much greater than the period of the AC line frequency.**

**alternating current (AC). – An electric current that reverses direction in a circuit at regular intervals. [3.40, 3.XX]**

**ampere. – The practical unit of electric current. It is the quantity of current caused to flow by a potential difference of one volt through a resistance of one ohm. One ampere is equal to the flow of one coulomb of charge per second. One coulomb is the unit of electric charge equal in magnitude to the charge of  $6.24 \times 10^{18}$  electrons. [3.40, 3.XX]**

**audit trail. – An electronic count and/or information record of the changes to the values of the calibration or configuration parameters of a device. [1.10, 2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.58]**

**(Added 1993)**

#### **B**

**balanced load. – Balanced load is used to indicate equal currents in all phases and relatively equal voltages between phases and between each phase and neutral (if one exists); with approximately equal watts in each phase of the load. [3.XX]**

**basic lightning impulse insulation level (BIL). – A specific insulation level expressed in kilovolts of the crest value of a standard lightning impulse. (Example: BIL = 10 Kv) [3.XX]**

**burden (B). – The impedance of the circuit connected to the instrument transformer's secondary winding. (Example: B = 21 Ohms Max) [3.XX]**

## C

**calibration parameter. – Any adjustable parameter that can affect measurement or performance accuracy and, due to its nature, needs to be updated on an ongoing basis to maintain device accuracy, e.g., span adjustments, linearization factors, and coarse zero adjustments. [2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.58]**

(Added 1993)

**configuration parameter. – Any adjustable or selectable parameter for a device feature that can affect the accuracy of a transaction or can significantly increase the potential for fraudulent use of the device and, due to its nature, needs to be updated only during device installation or upon replacement of a component, e.g., division value (increment), sensor range, and units of measurement. [2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.58]**

(Added 1993)

**current. – The rate of the flow of electrical charge past any one point in a circuit. The unit of measurement is amperes or coulombs per second. [3.40, 3.XX]**

**current class (CL). – For self-contained meters, the manufacturer's designated maximum rated current a NUEMS can measure continuously without damage and without exceeding limits of accuracy. (Example: CL 200) [3.XX]**

**current sensor. - A device able to measure and output analog or digital representations of one or more currents. Examples of current sensors are current transformers, low-voltage current transducers, and Rogowski coils. (OWM is seeking written permission from National Electrical Manufacturers Association (NEMA) to reprint . Oral permission was received.)**

## E

**element. – A combination of a voltage-sensing unit and a current-sensing unit, which provides an output proportional to the quantities measured. Meters can include multiple elements based on service type. For mechanical meters, this is also referred to as a “stator.” (OWM is seeking written permission from National Electrical Manufacturers Association (NEMA) to reprint . Oral permission was received.) [3.XX]**

**energy flow. – The flow of energy between line and load terminals (conductors) of a NUEMS. Flow from the line to the load terminals is considered energy delivered. Energy flowing in the opposite direction (i.e., from the load to line terminals) is considered as energy received. [3.XX]**

**equipment, commercial. – Weights, measures, and weighing and measuring devices, instruments, elements, and systems or portion thereof, used or employed in establishing the measurement or in computing any basic charge or payment for services rendered on the basis of weight or measure. As used in this definition, measurement includes the determination of size, quantity, value, extent, area, composition (limited to meat and poultry), constituent value (for grain), or measurement of quantities, things, produce, or articles for distribution or consumption, purchased, offered, or**



submitted for sale, hire, or award. [1.10, 2.20, 2.21, 2.22, 2.24, 3.30, 3.31, 3.32, 3.33, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 4.40, 5.51, 5.56(a), 5.56(b), 5.57, 5.58, 5.59]

(Added 2008)

event counter. – A nonresettable counter that increments once each time the mode that permits changes to sealable parameters is entered and one or more changes are made to sealable calibration or configuration parameters of a device. [2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.56(b), 5.57, 5.58]

(Added 1993)

event logger. – A form of audit trail containing a series of records where each record contains the number from the event counter corresponding to the change to a sealable parameter, the identification of the parameter that was changed, the time and date when the parameter was changed, and the new value of the parameter. [2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.56(b), 5.57, 5.58]

(Added 1993)

## F

form designation (FM). –An alphanumeric designation denoting the circuit arrangement for which the NUEMS is applicable and its specific terminal arrangement. The same designation is applicable to equivalent NUEMS for all manufacturers. (Example: FM 2S) [3.XX]

## H

hertz (Hz). – Frequency or cycles per second. One cycle of an alternating current or voltage is one complete set of positive and negative values of the current or voltage. [3.40, 3.XX]

(Added 2022)

## K

kilowatt (kW). – A unit of power equal to 1,000 watts. [3.40, 3.XX]

(Added 2022)

kilowatt-hour (kWh). – A unit of energy equal to 1,000 watthours. [3.40, 3.XX]

(Added 2022)

## L

line service. – The service terminals or conductors connecting the (NUEMS) to the power source. [3.XX]

load service. – The service terminals or conductors connecting the (NUEMS) to the electrical load (e.g., vehicle, tenant, etc.). [3.XX]

load, full. – A test condition with rated voltage, current at 100% of test amps level, and power factor of 1.0. [3.40, 3.XX]

(Added 2022)

**load, light.** – **A test condition with rated voltage, current at 10% of test amps level, and power factor of 1.0. [3.40, 3.XX]**

**(Added 2022)**

## M

**master meter, electric.** – **A (NUEMS) owned, maintained, and used for commercial billing purposes by the serving utility. All the electric energy served to a submetered service system is recorded by the master meter. [3.XX]**

**metrological components.** – **Elements or features of a measurement device or system that perform the measurement process or that may affect the final quantity determination or resulting price determinations. This includes accessories that can affect the validity of transactions based upon the measurement process. The measurement process includes determination of quantities; the transmission, processing, storage, or other corrections or adjustments of measurement data or values; and the indication or recording of measurement values or other derived values such as price or worth or charges. [3.40, 3.XX]**

**(Added 2022)**

## N

**non-utility electricity measuring system (NUEMS).** – **An electricity measuring system comprised of all the metrologically relevant components required to measure electrical energy, store the result, and report the result used in non-utility sales of electricity wherein the sale is based in whole or in part on one or more measured. [3.XX]**

## O

**ohm.** – **The practical unit of electric resistance that allows one ampere of current to flow when the impressed potential is one volt. [3.40, 3.XX]**

**(Added 2022)**

## P

**percent error.** – **Percent error is calculated as follows:**

**percent error = (NUEMS reading – standard reading)/standard reading x 100 [3.XX]**

**power factor (PF).** – **The ratio of “active power” to “apparent power” in an AC circuit. It describes the efficient use of available power. [3.40, 3.XX]**

**(Added 2022)**

**primary indicating or recording elements.** – **The term “primary” is applied to those principal indicating (visual) elements and recording elements that are designed to, or may, be used by the operator in the normal commercial use of a device. The term “primary” is applied to any element or elements that may be the determining factor in arriving at the sale representation when the device is used commercially. (Examples of primary elements are the visual indicators for meters or scales not equipped with ticket printers or other recording elements and both the visual indicators and the ticket printers or other recording elements for meters or scales so**

**equipped.) The term “primary” is not applied to such auxiliary elements as, for example, the totalizing register or predetermined-stop mechanism on a meter or the means for producing a running record of successive weighing operations, these elements being supplementary to those that are the determining factors in sales representations of individual deliveries or weights. (Also see “indicating element” and “recording element.”) [1.10, 3.40, 3.XX]**

## **R**

**reactive power. – For sinusoidal quantities in a two-wire circuit, reactive power is the product of the voltage, the current, and the sine of the phase angle between them, using the current as the reference. [3.XX]**

**register ratio ( $R_r$ ). – The number of revolutions of the gear meshing with the worm or pinion on the rotor shaft per complete rotation of the fastest (most sensitive) wheel or dial pointer. [3.XX]**

**remote configuration capability. – The ability to adjust a weighing or measuring device or change its sealable parameters from or through some other device that is not itself necessary to the operation of the weighing or measuring device or is not a permanent part of that device.[2.20, 2.21, 2.24, 3.30, 3.31, 3.32, 3.34, 3.35, 3.36, 3.37, 3.38, 3.39, 3.40, 3.XX, 5.54, 5.56(a), 5.58]**

**(Added 1993)**

**retail device. – A measuring device primarily used to measure product for the purpose of sale to the end user. [3.30, 3.32, 3.37, 3.39, 3.40, 3.XX]**

**(Amended 1987, and 2004, 2019, and 2022)**

## **S**

**sensor ratio. – The stated ratio of the primary circuit current or voltage compared to the secondary circuit current or voltage. (Example: CSR = 200 : 0.1) [3.XX]**

**serving utility. – The utility distribution company that owns the master meter and sells electric energy to the owner of a submeter system. [3.40, 3.XX]**

**(Added 2022)**

**starting load. – The minimum load above which the device will indicate energy flow continuously. [3.40, 3.XX]**

**(Added 2022)**

**submeter. – A meter or meter system downstream of the electric master meter. [3.40, 3.XX]**

**(Added 2022)**

## **T**

**tenant. – The person or persons served electric energy from a non-utility electricity-measuring system (NUEMS). [3.XX]**

**test amperes (TA). – The full load current (amperage) specified by the device manufacturer for testing and calibration adjustment. (Example: TA 30). [3.40, 3.XX]**

**(Added 2022)**

**thermal overload protector. – A circuit breaker or fuse that automatically limits the maximum current in a circuit. [3.40, 3.XX]**

**(Added 2022)**

## U

**unit price. – The price at which the product is being sold and expressed in whole units of measurement. [1.10, 2.20, 3.30, 3.31, 3.32, 3.37, 3.39, 3.40, 3.XX]**

**(Added 1992)**

**utility. – A corporation, person, agency, authority, or other legal entity or instrumentality aligned with distribution facilities for delivery of electric energy for use primarily by the public. Included are investor-owned electric utilities, municipal and State utilities, Federal electric utilities, and rural electric cooperatives. A few entities that are tariff based and corporately aligned with companies that own distribution facilities are also included.**

**A list of recognized utilities in the U.S. can be found at the U.S. Energy Information Administration (EIA) at: <https://www.eia.gov/electricity/data/eia861> [3.XX]**

## V

**volt. – The practical unit of electromotive force. One volt will cause one ampere to flow when impressed across a resistance of one ohm. [3.40, 3.XX]**

**(Added 2022)**

## W

**watt. – The practical unit of electric power. In an alternating-current circuit (AC), the power in watts is volts times amperes multiplied by the circuit power factor. [3.40, 3.XX]**

**(Added 2022)**

**watthour (Wh). – The practical unit of electric energy, which is expended in one hour when the average power consumed during the hour is one watt. [3.40, 3.XX]**

**(Added 2022)**

**meter – self-contained. – A meter in which the terminals are arranged for connection to the circuit being measured without using external instrument transformers. [3.XX]**

**watthour constant ( $K_h$ ). – The expression of the relationship between the energy applied to the meter and the output indication, expressed as “watthours per revolution” or “watthours per output indication.” [3.XX]**

**watthour test constant ( $K_t$ ). – The expression of the relationship between the energy applied to the meter and the output indication, expressed as “watthours per output indication,” when the meter is in test mode [3.XX]**

### **NIST OWM Detailed Technical Analysis:**

The USNWG on Electric Vehicle Fueling & Submetering is divided into two subgroups; one to address electric vehicle fueling and one to address utility-type watt hour meters. This item addresses work being done by the latter subgroup, the Watthour-Type Electric Meters Subgroup (WHE SG).

Since 2016, the WHE SG has been developing a proposed NIST Handbook 44 code for watthour-type electric meters. This item has been on the S&T Committee’s agenda since 2016 as a Developing Item to allow the USNWG to inform the weights and measures community of progress on the draft code.

The WHE SG appreciates the Committee’s willingness to maintain the item on the agenda as a mechanism for and to encourage input and participation from those interested in the draft code and associated work.

The SG developed a proposed addition to NIST Handbook 130’s Part IV. Uniform Regulations under B. Uniform Regulation for the Method of Sale (MOS) of Commodities that specified a method of sale for electrical energy sold through these systems which became “Section 2.38. Non-Utility Transactions of Electrical Energy (Other than Vehicle Fueling Applications)” that was adopted by the NCWM in July 2019.

The SG has been developing a draft code for inclusion in NIST Handbook 44 and submitted an early draft in September 2021 which was posted on the NCWM’s website for review and comment. The SG requested comments by March 2022 to allow the SG to address any concerns in its final recommendations for a draft code.

The SG received comments from California DMS through the Fall 2021 WWMA meeting and again from the 2022 NCWM Interim Meeting supporting further development of this item. California expressed concerns about identity marking requirements being on a separate document to satisfy model and serial number prefixes, noting the current draft does not clarify what constitutes a separate document (other than specifying a “hard” or “electronic” form) and does not originate from the system. California felt strongly that testing capabilities should be easily and readily achievable before and after the installation as well as means for verifying validity of complaints based on inaccuracy. An additional observation was that, as written, the method of sealing for Category 2 and 3 devices requires a hard copy of audit trail and event logger information; however, other codes are being considered to allow electronic forms of this information.

No other comments have been received. Tina Butcher (NIST OWM) has provided regular updates to the NCWM and regional weights and measures association S&T Committees on this work. Details are found in past Committee reports.

In September 2021, Tina Butcher submitted a request to NCWM S&T Committee Chair Brad Bachelder to:

1. Permit the item to remain in a Developing status on its agenda to allow for further development and input on the draft NIST Handbook 44 Code.
2. Permit the SG to post the draft code along with other supporting documents on the NCWM S&T Committee’s web page. Noting areas under review and development by the SG were highlighted in the text.

3. Encourage weights and measures officials and industry to study the draft code and provide input to the SG, including proposed changes along with rationale for such changes and any indication of support or opposition.

- Chair Bachelder agreed to post a draft of the code on the NCWM S&T Committee’s website.
- The SG requested this item maintain a Developing status.
- In their Fall 2021 meetings, all four regional weights and measures associations supported maintaining this item as a Developing item on the Committee’s agenda as did the CWMA and NEWMA at their Spring 2022 annual meetings.
- The S&T Committee agreed to include this item as a Developing Item on its agenda to keep the weights and measures community informed of progress and facilitate participation by interested parties. While work continued on several sections of the draft code.

The SG held eighteen meetings in 2021 (February 3; February 4; February 22; March 11; March 25; April 19; April 26; May 26; June 2; June 16; June 24; July 12; July 13; August 23; August 24; November 2; November 16; November 18) and seven meetings in 2022 (February 1, February 17, March 1, April 4, April 13, April 20, May 18). In addition to these meetings small Task Groups also met to focus on specific issues all in an effort to resolve the remaining issues regarding the draft code and submit a draft to the NCWM S&T for consideration in the 2022-2023 NCWM cycle under this agenda item.

The WHE SG was pleased to submit a draft NIST HB 44 code for “Non-Utility Electricity Measuring Systems” to the S&T Committee Chair on November 12, 2022 for consideration at the 2023 NCWM Interim Meeting. The WHE SG believed the draft code was ready for consideration as a voting item and asked the Committee to consider assigning this item “Voting” status.

At the 2023 NCWM Interim Meeting, Tina Butcher commented there are some areas of the code in which the Subgroup is continuing to develop some additional language; however, this work need not delay consideration of the Code.

The Subgroup would also like to call attention to some specific areas of the Code as noted below and is open to suggested changes by the Committee as comments are received on this item.

- Paragraph S.1.3.2. Test Output.
  - The Subgroup voted several times on the language in this paragraph and the majority of members supported this language. However, the regulatory members of the Subgroup disagreed with this language. Thus, the Subgroup would especially appreciate review and comments on this paragraph.
- Table S.3.2.3.b., Note 7:
  - The Subgroup considered the development of an accompanying new User Requirement related to the marking of the service voltage. This would be presented as a future recommendation to the draft code.
- N.3. Minimum Test Duration:
  - The Subgroup considered alternative language for this paragraph that would include more specificity regarding the full and light load tests. The Subgroup planned to offer any such

recommendations for changes to the Committee to consider along with any other comments the Committee might receive from NCWM members.

- N.5.(a) Test of NUEMS:
  - The Subgroup considered moving N.5.(a) out of the Notes section and moving it to a User Requirement (with corresponding changes to present it as a User Requirement) as follows and was interested in input on this suggestion:
    - UR.X.X. Each NUEMS submitted for testing shall have all necessary components assembled, connected, and configured as intended for use. Components may include, but are not limited to, meter, sensor(s), indicator(s), etc.

All the Regions reviewed this item at their 2022 fall Regional Association Meetings they have recommended a Developing status; however, this assessment was based on the prior version of the draft code and comments received up to that point.

Although the most recent draft of the code was not available until after the Fall 2022 Regional Association Meetings, the regions and others had adequate opportunity to review and comment on the draft in the period between the 2023 NCWM Interim and Annual meetings.

Thus, the WHE SG believed that designating this item with a Voting status is still an appropriate course of action.

At the WHE SG meeting on April 25, 2023, the SG agreed to move forward the following changes to the definitions in the code.

**Bidirectional.** – A NUEMS equipped to register the accumulation of energy in both directions (i.e., for delivered and received energy):

A bidirectional NUEMS shall fall into at least one of the following categories:

- (a) Single register or net meter that displays the difference between the delivered and received energy; or
- (b) Separate register(s) for delivered or received.

**external sensors.** – Any voltage or current sensors not located inside of the meter body NUEMS itself and not inside the sealed enclosure containing the NUEMS

**internal sensors.** – Any voltage or current sensors located inside of the meter body NUEMS itself or inside the sealed enclosure containing the NUEMS.

**non-integral.** – Used to describe external sensors that can be disconnected from the meter body.

In May 2023 NIST OWM as Convenors of the WHE SG notified the membership of several possible scenarios unfolding on the direction of the work to develop an WHE handbook code given the U.S. weights and measures standards development process. The goal of the SG has been to work to ensure uniformity in interpretation and use of the prescribed methodologies and standards for commercial watt-hour-type electric meters to facilitate measurements that are traceable to the International System of Units (SI). Should the SG to not reach an agreement on the remaining points identified as needing further

harmonization prior to the July 2023 NCWM Annual Meeting, OWM did not believe resuming such discussions of these items in the future would be a productive use of NIST resources nor the expertise of the SG membership. The SG has been discussing these issues for several years without seeming to make progress toward agreed-upon solutions. While OWM did not plan to disband the SG, NIST did not have immediate plans to reconvene the SG. However, individuals or organizations interested in seeing the draft code progress would be free to take the draft code and submit a new proposal, incorporating any changes they deem appropriate for consideration by the weights and measures community. Such a proposal would need to be made using NCWM's Form 15 and be submitted to the NCWM no later than August 15, 2023.

At the WHE SG meeting on June 27, 2023, the SG agreed to move forward the following changes to the specific paragraphs and definitions in the code.

**S.1.3.2. Test Output.** – ~~Each A NUEMS within a system shall have either: (1) a location for the reading of the accumulated value a rotating disk indicator; (2) an electrical pulse output (visible and/or infrared pulse), or (3) an electrical pulse output (in the form of a closure (relay or electronic means), which provides a pulse at an interval of with  $K_t$  or  $K_h$  Watt-Hours per pulse; or (3) other means for viewing accumulated values.~~ The value of  $K_t$  or  $K_h$  shall be such that the NUEMS's accuracy can be tested in 5 minutes or less for any **specified specific test condition.**

**S.1.3.6. NUEMS With External Sensors Located Remotely from the Pulse Test Output or Display.** – For NUEMS with external sensors located remotely from ~~either the pulse test output or display~~ which can be installed as described in paragraph UR.2.4.8. External Sensors Located Remotely from the **Pulse Test Output or Display**, means shall be provided to allow ~~either the pulse test output or display~~ to be remotely used.

## **12. True Ratio.**

**True Ratio.**– **The True Ratio, in primary amperes or volts to secondary amperes or volts shall be physically marked on a meter unless it is contained in either electronic or printed documentation. This is to be expressed as xxxA:yyyA; or xxxA:yyyV; or xxxV:yyyV. The number of digits is the number needed to express the values.**

**Examples of sensor ratio markings include:**

**200A:5A**  
**400A:0.3V**  
**480V:120V**

**T.2. No-Load Test.** – ~~For A NUEMS with a  $K_t/K_h$  output, the NUEMS shall not emit more than one  $K_t/K_h$  test pulse output. For NUEMS without a pulse output, the register indication shall not change by more than 0.05 % of the energy at Current Class (CL) or the Sensor Primary Current Rating at unity power factor and rated voltage. Also see Note N.1. NUEMS No-Load Test.~~

**N.3. NUEMS Minimum Test Duration.** – ~~A NUEMS full load test shall consist of a minimum of 10 watthour test constants and a light load tests shall require at least a one-minute test and at least consist of a minimum of~~ one watthour test constant.

Some additional areas that we would like to note to the S&T Committee:



- The “Source” should read NIST U.S. National Work Group (USNWG) Watthour-Type Electric Meters Subgroup (WHE SG).
- The title of this Item should read “Non-Utility Electricity-Measuring Systems (NUEMS) – Tentative Code ”
- Most members supported the proposed language as it currently appears in the 2023 S&T Agenda (PUB 16), although regulatory members of the SG disagreed with the proposed language.
- In addition, the regulatory members provided a detailed list to the WHE SG of their concerns. These concerns are noted in the letter that NCWM received from the California Agricultural Commissioners and Sealers Association (CACASA) (dtd. June 29, 2023) [See Appendix A. Supplemental Documents] and posted under the NCWM S&T Supporting document website.
- The WHE SG attempted initially to address the regulators and CACASA concerns. They made headway in addressing several concerns and they appear in the Crosswalk shown below.
- The Crosswalk shown below provides updates of items that appeared in the 2023 S&T Annual Agenda (PUB 16). They represent changes the WHE SG voted on to move forward to the S&T Committee for consideration. Due to limited time, the WHE SG was not able to address all the items, and the work continued.

<b>Crosswalk</b>	
<b>Watthour-Type Electric Meters Subgroup submitted recommendations to S&amp;T Agenda Item OTH-16.1 Non-Utility Electricity-Measuring Systems (NUEMS) – Tentative Code</b>	
<b>Paragraph as it appears on S&amp;T 2023 Annual Agenda (Pub. 16):</b>	<b>Changes represented in bold strikethrough or underscore and followed by a clean version</b>
<p><b>A.4. Type Evaluation.</b> – The National Type Evaluation Program (NTEP) will accept for type evaluation only those measuring systems that have received safety certification by a nationally recognized testing laboratory (NRTL) and shall issue an NTEP Certificate of Conformance only to those measuring systems that comply with all requirements of this code.</p>	<p><b>A.4. Type Evaluation.</b> – The National Type Evaluation Program (NTEP) will accept for type evaluation only those measuring systems that have received safety certification by a nationally recognized testing laboratory (<b>also referred to as “NRTL”</b>) and shall issue an NTEP Certificate of Conformance only to those measuring systems that comply with all requirements of this code.</p> <p><b>Clean version:</b></p> <p><b>A.4. Type Evaluation.</b> – The National Type Evaluation Program (NTEP) will accept for type evaluation only those measuring systems that have received safety certification by a nationally recognized testing laboratory (also referred to as “NRTL”) and shall issue an NTEP Certificate of Conformance only to those measuring systems that comply with all requirements of this code.</p>
<p><b>S.1.3.2. Test Output.</b> – Each NUEMS within a system shall have either: (1) a location for the reading of the accumulated value; (2) a pulse output (visible</p>	<p><b>S.1.3.2. Test Output.</b> – <del>Each A NUEMS within a system</del> shall have either: (1) <del>a location for the reading of the accumulated value</del> <b>a rotating disk indicator;</b></p>

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<p>and/or infrared pulse), an electrical pulse output in the form of a closure (relay or electronic such as an open drain field effect transistor (FET)) which provides a pulse at an interval of <math>K_t</math> Watt-Hours per pulse; or (3) other means for viewing accumulated values. The value of <math>K_t</math> shall be such that the NUEMS's accuracy can be tested in 5 minutes or less for any specified test condition.</p>	<p>(2) <del>an electrical pulse</del> output (visible <del>and/</del> or infrared <del>pulse</del>), <u>or (3) an electrical pulse output</u> (in the form of a closure (relay or electronic <u>means</u>), which provides a pulse <del>at an interval of with <math>K_t</math> or <math>K_h</math> Watt-Hours per pulse; or (3) other means for viewing accumulated values</del>. The value of <math>K_t</math> <u>or <math>K_h</math></u> shall be such that the NUEMS's accuracy can be tested in 5 minutes or less for any <u>specified specific</u> test <u>condition</u>.</p> <p><b>Clean version:</b></p> <p><b>S.1.3.2. Test Output.</b> – A NUEMS shall have either: (1) a rotating disk indicator; (2) a pulse output (visible or infrared), or (3) an electrical pulse (in the form of a closure relay or an electronic means), which provides a pulse with <math>K_t</math> or <math>K_h</math> Watt-Hours per pulse. The value of <math>K_t</math> or <math>K_h</math> shall be such that the NUEMS's accuracy can be tested in 5 minutes or less for any specific test.</p>
<p><b>S.1.3.6. NUEMS With External Sensors Located Remotely from the Pulse Output or Display.</b> – For NUEMS with external sensors located remotely from either the pulse output or display which can be installed as described in paragraph UR.2.4.8. External Sensors Located Remotely from the Pulse Output or Display, means shall be provided to allow either the pulse output or display to be remotely used.</p>	<p><b>S.1.3.6. NUEMS With External Sensors Located Remotely from the Pulse Test Output or Display.</b> – For NUEMS with external sensors located remotely from <del>either the pulse test output or display</del> which can be installed as described in paragraph UR.2.4.8. External Sensors Located Remotely from the <del>Pulse Test Output or Display</del>, means shall be provided to allow <del>either the pulse test output or display</del> to be remotely used.</p> <p><b>Clean Version</b></p> <p><b>S.1.3.6. NUEMS With External Sensors Located Remotely from the Test Output.</b> – For NUEMS with external sensors located remotely from the test output which can be installed as described in paragraph UR.2.4.8. External Sensors Located Remotely from the Test Output, means shall be provided to allow the test output to be remotely used.</p>

**Add into Table S.3.2.3.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS**

	Physical Marking	Electronic
<u><i>Sensor True Ratio (12) Nonretroactive as of January 1, 2024.</i></u>	<u>O</u>	<u>D</u>
$K_h$ or $K_t$ ( <del>1213</del> )	O	D
Bi-directional ( <del>1314</del> )	O	D
Temperature Range if narrower than $-20\text{ }^\circ\text{C}$ to $+50\text{ }^\circ\text{C}$ ( $-4\text{ }^\circ\text{F}$ to $+122\text{ }^\circ\text{F}$ ) ( <del>1415</del> )	O	D

<p><b>Add into Table S.3.2.3.b. Descriptors for Device Identification and Markings Requirement of External Sensor (ES) NUEMS</b></p>	
<p><b><u>12. True Ratio.</u></b></p> <p><b><u>True Ratio.</u></b> <del>The True Ratio, in primary amperes or volts to secondary amperes or volts shall be physically marked on a meter unless it is contained in either electronic or printed documentation. This is to be expressed as xxxA:yyyA; or xxxA:yyyV; or xxxV:yyyV. The number of digits is the number needed to express the values.</del></p> <p><b><u>Examples of sensor ratio markings include:</u></b></p> <p><b><u>200A:5A</u></b>  <b><u>400A:0.3V</u></b>  <b><u>480V:120V</u></b></p>	
<p><b>T.2. No-Load Test.</b> – For NUEMS with a <math>K_v/K_h</math> output, the NUEMS shall not emit more than one <math>K_v/K_h</math> pulse. For NUEMS without a pulse output, the register indication shall not change by more than 0.05 % of the energy at Current Class (CL) or the Sensor Primary Current Rating at unity power factor and rated voltage. Also see Note N.1. NUEMS No-Load Test.</p>	<p><del><b>T.2. No-Load Test.</b> – For <u>A</u> NUEMS with a <math>K_v/K_h</math> output, the NUEMS shall not emit more than one <math>K_v/K_h</math> test pulse output. For NUEMS without a pulse output, the register indication shall not change by more than 0.05 % of the energy at Current Class (CL) or the Sensor Primary Current Rating at unity power factor and rated voltage. Also see Note N.1. NUEMS No-Load Test.</del></p> <p><b>Clean Version</b></p> <p><b>T.2. No-Load Test.</b> – A NUEMS shall not emit more than one test pulse output.</p>
<p><b>N.3. Minimum Test Duration.</b> – Full and light load tests shall require at least a one-minute test and at least one wathour test constant.</p>	<p><del><b>N.3. <u>NUEMS</u> Minimum Test Duration.</b> – <u>A</u> NUEMS <del>Full</del> load test shall consist of a minimum of <u>10 wathour test constants</u> and <u>a</u> light load tests shall require at least a one-minute test and at least consist of a minimum of one wathour test constant.</del></p> <p><b>Clean Version</b></p> <p><b>N.3. NUEMS Minimum Test Duration.</b> – A NUEMS full load test shall consist of a minimum of 10 wathour test constants and a light load test shall consist of a minimum of one wathour test constant.</p>
<p><b>S.3.3. Device Identification and Marking Requirements – External Sensors.</b> – In addition to all the marking requirements of Section 1.10 General Code, paragraph G-S.1. Identification, each external sensor that is non-integral with the meter shall have the following conspicuously, legibly, and indelibly marked on a permanent identification label as shown in Table S.3.3.a. Device Identification and Marking Requirements - External Sensors and in Table S.3.3.b.</p>	<p><del><b>S.3.3. Device Identification and Marking Requirements – External Sensors.</b> – In addition to all the marking requirements of Section 1.10 General Code, paragraph G-S.1. Identification, each external sensor that is non-integral with the meter shall have the following conspicuously, legibly, and indelibly marked <u>on a permanent identification label</u> as shown in Table S.3.3.a. Device Identification and Marking Requirements – External Sensors and in Table S.3.3.b.</del></p>

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<p>Descriptors for Table S.3.3.a. Device Identification and Marking Requirements - External Sensors.</p>	<p>Descriptors for Table S.3.3.a. Device Identification and Marking Requirements – External Sensors.</p> <p><b>Clean Version</b></p> <p><b>S.3.3. Device Identification and Marking Requirements – External Sensors.</b> – In addition to all the marking requirements of Section 1.10 General Code, paragraph G-S.1. Identification, each external sensor that is non-integral with the meter shall have the following conspicuously, legibly, and indelibly marked as shown in Table S.3.3.a. Device Identification and Marking Requirements – External Sensors and in Table S.3.3.b. Descriptors for Table S.3.3.a. Device Identification and Marking Requirements – External Sensors.</p>
<p><b>Appendix D. Definitions</b></p>	
	<p><b><u>bidirectional.</u></b> – <b><u>A NUEMS equipped to register the accumulation of energy in both directions (i.e., for delivered and received energy):</u></b></p> <p><b><u>A bidirectional NUEMS shall fall into at least one of the following categories:</u></b></p> <ul style="list-style-type: none"> <li>(a) <b><u>Single register or net meter that displays the difference between the delivered and received energy; or</u></b></li> <li>(b) <b><u>Separate register(s) for delivered or received energy. [3.XX]</u></b></li> </ul>
	<p><b><u>external sensor.</u></b> – <b><u>Any voltage sensor or current sensor not located inside of the meter body NUEMS itself and not inside the sealed enclosure containing the NUEMS. [3.XX]</u></b></p>
	<p><b><u>internal sensor.</u></b> – <b><u>Any voltage sensor or current sensor located inside of the meter body NUEMS itself or inside the sealed enclosure containing the NUEMS. [3.XX]</u></b></p>
	<p><b><u>non-integral.</u></b> – <b><u>Used to describe external sensors that can be disconnected from the meter body. [3.XX]</u></b></p>

The work on the development of the code continued after a downgrade in the status of the code’s proposal in July 2023 from Voting to Informational prior to the voting session. There has been extensive work to provide an alternate proposal that addresses the 30 points identified by the regulatory community. As a

result of that work the S&T Committee upgraded Item OTH-16.1 in early 2024 to Voting status for adoption at the July 2024 NCWM Annual Meeting.

NIST OWM is in agreement with assigning a voting status to Item OTH-16.1 and encourages stakeholders and the Committee to consider and then provide input on these points prior to the July 2024 NCWM Annual Meeting:

- (1) Previously regulators have indicated that as written the proposed code would permit use of the register to conduct inspections which is a methodology not verified as to its reliability, accuracy, and the adequacy of the resolution for testing. Is there a consensus between industry and regulatory officials on the latest alternate modifications to proposed new paragraph S.1.3.2 Test Output to clarify three possible formats to be recognized for the test output indications?
- (2) Is the community clear on the specific conditions that dictate when it is not “feasible” to perform a test by injecting a primary current as the test load as described in paragraph N.4.(b) NUEMS Test Loads in the case of External Sensor NUEMS as the next steps will be to develop uniform watt-hour-type electric meters test procedures based on the proposed new code.
- (3) The maximum value of quantity-value division is not defined in this proposed new code as it is in all other Section 3 Measuring Device Code Sections of HB 44. The kilowatt-hour is the prescribed measurement unit in the Handbook 130 Method of Sale regulations for these electrical energy devices. Is there agreement that the code will not specify the maximum value of the quantity-value division for indicating the kilowatt-hour as part of paragraph S.1.1. Units and on the code developers having removed from the proposed NUEMS standard a requirement that applies to these systems which read: **S.1.1.X. Maximum Value of Quantity-Value Divisions. – The maximum value of the quantity-value division shall not be greater than one kilowatt hour?** For clarity on the maximum value for that unit of measurement will the manufacturer and regulator rely solely on the proposed new user requirement in paragraph UR.1.3.2. which reads: **UR.1.3.2. Quantity-Value Division. - The configured quantity-value division shall not exceed the minimum increment to be used in billing**” to establish the increment size for the kWh indicated and recorded by these systems?
- (4) In proposed new paragraph UR.1.3.1. Service Applications includes the term “Current Class” as part of the “Annual Max” equation, for which CACASA indicated “Current Class” is used in reference to socket type meters.
  - CACASA has also noted that the term Current Class is analogous to the term “Sensor Primary Current Rating” for meters with external sensors. The marking of the Sensor Primary Current Rating and the recognition of the term’s symbol  $SI_{nom}$  is specified in Table S.3.2.2.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS and paragraph S.3.5. Abbreviations and Symbols. Should the term “Sensor Primary Current Rating” also be defined and included in the NUEMS Appendix D definitions section or at minimum be expanded further in the Table S.3.2.2.b. or a Table S.3.2.2.a. Note to clarify one term is applicable to traditional socket type meters and the other applies to meters with external sensors?
  - An explanatory sentence or text should be included after paragraph UR.1.3.1. that leads into the equation for calculating “Annual Max” as well as a legend placed after the equation to explain all variables in the equation to clarify the entire term that was abbreviated and the relationship of the equation to its corresponding HB requirement.

- (5) NIST OWM recommends the abbreviations for the term “Current Class” also be recognized in paragraph S.3.5. Abbreviations and Symbols and that abbreviation be expressed in the table in all capital letters so rather than read “Cl Class” the abbreviation table reads either:

<u>Symbol</u>	<u>Description</u>
<u>CL</u>	<u>Class</u>
<u>CL</u>	<u>Current Class</u>

OR

<u>Symbol</u>	<u>Description</u>
<u>CL</u>	<u>Class or Current Class</u>

- (6) The use of term “primary” in reference to an indicating element is understood and included as part of the handbook’s definitions. There are multiple instances where the terms “primary” and “secondary” are used to qualify or identity amperage, current, and voltage in the proposed NUEMS Tentative Code where there is no further elaboration on what the use of those qualifying terms mean for those electrical energy units (i.e., Table S.3.3.b. Descriptors for Table S.3.3.a. Device Identification and Marking Requirements - External Sensors See Number 6 and Table S.3.2.2.b. Descriptors for Table S.3.2.2.a Device Identification and Markings Requirements of– External Sensor (ES) NUEMS See Number 12).
- (7) Include a legend in the code’s proposed new Appendix D definition of “active energy” to explain all variables in the equation (i.e., Eq. 1).

$$E(T) = \int_0^T v(t) \cdot i(t) \cdot dt \quad \text{Eq. 3}$$

- (8) In the proposed new code’s Appendix D definitions for the terms “line service,” “load service,” and “master meter, electric”; keep the acronym NUEMS in parentheses but also spell out each word of the term prior to the acronym.
- (9) To require a NUEMS be provided with test features used by the “electrical submetering industry” may not be suitable for legal metrology verification therefore NIST OWM recommends a reference to HB 44 Section 1.10 General Code paragraph G-UR.4.4. Assistance in Testing Operations be included in proposed new paragraph UR.2.4.2. NUEMS Test Features to read:

**UR.2.4.2. NUEMS Test Features. – All NUEMS shall be provided with test features to facilitate common tests methods used in the electrical submetering industry and in accordance with General Code paragraph G-UR.4.4. Assistance in Testing Operations.**

**Summary of Discussions and Actions:**

In 2016 this item was added to the NCWM S&T Committee’s agenda as a “Developing item” to allow a forum in which progress of the USNWG can be reported as it developed legal metrology requirements for electric watt-hour meters and worked to develop test procedures and test equipment standards.

Tina Butcher (Chair of the USNWG on Electric Vehicle Refueling & Submetering) continued to provide regular updates to the Committee on this work and to encourage input and participation from the weights and measures community since the addition of this item to the Committee’s agenda in 2016. See the Committee’s 2016 through 2021 Final Reports and 2022 Interim Report for details.

In 2022 in response to a request of the WHE SG, the NCWM S&T Committee posted an early draft of the code on the NCWM website. This approach was intended to allow the SG the opportunity to solicit input

and incorporate comments from the weights and measures community on the draft code in advance of proposing it for a vote more broadly.

The SG continued to meet and revise specific areas of the code with hopes of finalizing a draft for submission in the 2022-2023 NCWM cycle. The Watthour-Type Electric Meters Subgroup of the USNWG on Electric Vehicle Fueling & Submetering has held multiple in-person and web meetings since the 2017 NCWM Annual Meeting up through mid 2023.

At the NCWM 2022 Interim Meeting, Matt Douglas (California Division of Measurement Standards) stated that California supports the development of this item but has concerns about identity marking requirements being on a separate document. Also, the devices should be easy to test before and after installation. This device should allow for electronic data logger. Juana Williams commented that the subgroup had provided a draft code that is on the website. Juana Williams requested comments be submitted to Tina Butcher (NIST OWM) or Lisa Warfield by March 22, 2022. Juana Williams stated these comments will be used to provide an updated draft for the 2022-2023 submission cycle and the item remain in developing status. The Committee agreed that the item be given a Developing status.

At the NCWM 2022 Annual Meeting, the Committee heard an update from Tina Butcher highlighted the points in the NIST OWM Executive Summary to this item. Tina Butcher acknowledged this item has been on the agenda for several years, during which time the SG has been continually working to develop a draft code for submission to the NCWM for consideration. The SG shared a draft with the Committee in August 2021 and asked that it be posted to the NCWM website. The SG had identified specific sections of the draft code which was still being refined by the SG. The SG had asked that those interested in this work review the remainder of the code and provide input that would allow the SG an opportunity to modify the draft to reflect their comments prior to submitting a final recommendation to the NCWM.

Tina Butcher reported that the SG is diligently continuing to work on this item, holding eighteen meetings in 2021 and seven meetings in 2022. They thanked those who provided comments during the regional and national meetings, noting in particular the Committee heard from California Division of Measurement Standards who noted that additional work is needed on the marking requirements. Tina noted that California and others have raised questions about the provision that would allow required markings to appear on a separate document and asked for clarifications on how this would work. Other concerns raised included making sure that testing capabilities are readily achievable both before and after installation and refining requirements for audit trail requirements to ensure that hard copies of any event loggers are available to the inspector. The SG appreciates this input and is working to resolve the remaining areas of concern identified and hopes to present a draft to the NCWM in the coming fall.

The Committee agreed to retain this item on its agenda with a Developing status while the SG continues its work.

At the NCWM 2023 Interim Meeting, Tina Butcher commented that the USNWG on Watthour-Type Electric Meters Subgroup believes that the draft code is ready for consideration as a voting item. Tina Butcher asked for continued feedback from the weights and measures community. During the Committee work session, the Committee agreed that the item is fully developed and has merit and assigned the item a Voting status.

At the NCWM 2023 Annual Meeting, Henry Alton (METERGY) spoke as a member of industry and a member of the workgroup. They stated the item is ready for a vote and it has been worked on by the members of the workgroup, including regulators. The commentator referred to a letter of support submitted to the Committee which was posted on NCWM website.

Andrew Kimura (Santa Cruz County, CA) requested the de-escalation of the item from voting to developing. The commentator noted the regulators on the work group were not in agreement with the final draft of the agenda item. Andrew provided feedback on specific areas and presented a PowerPoint during open hearing. Andrew Kimura stated the final draft of the agenda item does not address concerns by regulators. The commentator requested the work group consult with regulators to address specific concerns as presented during open hearings and in a letter submitted by the California Agricultural Commissioner and Sealers Association (CACASA). Andrew commented there is no intent to delay the item any further but expressed the need to develop the item further to address regulators concerns.

Matthew Douglas (Division of Measurement Standards, California) referenced the June 2023 letter submitted by California Agricultural Commissioner and Sealers Association (CACASA) and requested de-escalation of the item from voting to developing. Matthew requested the work group work with regulators for further development.

Jose Arriaga (Orange County, CA) and Austin Shepard (San Diego County, California) requested the de-escalation of the item from voting to developing and requested the work group work closely with regulators for further development.

The Committee agreed with many of the comments heard during open hearings and decided to downgrade the item to Informational prior to the Voting Session. The Committee was notified the Task Group was no longer working on this specific item as it has considered it fully developed. The Committee believes the Informational status will allow for further development of the item through the S&T Committee.

The Committee received written comments from Andrew Kimura, who presented during open hearings. Written comments included specific, proposed changes to the item which were referred to in open hearings and that were represented in the letter submitted by CACASA. The Committee heard from a member of industry in support of the item and considered the National Electrical Manufacturers Association (NEMA) presentation posted on NCWM's website.

The Committee considered the edits submitted by Andrew Kimura and cross-referenced those changes to the NIST OWM sponsored Watthour-Type Electric Meters Subgroup – Recommended Crosswalk. The Committee decided to incorporate the recommended edits from NIST OWM's crosswalk into the Item Under Consideration to be forwarded to the regions. Additional changes recommended by Andrew Kimura were available for review on the NCWM website.

At the NCWM 2024 Interim Meeting a member of industry representing EZ Meter supported a voting status. They would like to see the item move forward and supports the title change to NUEMS. They did not agree with having the marking requirements on the meter.

A regulator from the State of California agreed with the proposed changes in the CACASA letter and support incorporating the language in the item. They commented that there is a concern with allowing certain marking requirements made available by mobile devices, resulting in complicated investigations and that may be difficult for inspectors to inspect devices in the field. The regulator supports an informational status with Andrew Kimura's edits.

A representative of NIST OWM supported an informational status on the item. They also mentioned the Committee may consider a tentative voting status pending agreement with all stakeholders. The NIST OWM December 2023 analysis was posted on the NCWM website.

The Committee heard comments from the floor during open hearings and has assigned a voting status with the edits provided by Andrew Kimura and the NIST OWM crosswalk, noting input from both are



posted on NCWM website. The Committee also made edits to Table S.3.2.2.a. Device Identification and Marking Requirements for External Sensor (ES) NUEMS to address the concerns of identification requirements brought up during open hearings.

At the NCWM 2024 Annual Meeting the Committee heard comments from the floor during open hearings requesting the removal of paragraph S.1.3.6. NUEMS With External Sensors Located Remotely from the Test Output and renumbering subsequent paragraph S.1.3.7 NUEMS With a Register Ratio to become S.1.3.6., and also amending the title and the language in paragraph UR.2.4.8. External Sensors Located Remotely From the Test Output as shown below:

~~**S.1.3.6. NUEMS With External Sensors Located Remotely from the Pulse Output or Display. For NUEMS with external sensors located remotely from either the test output which can be installed as described in paragraph UR.2.4.8. External Sensors Located Remotely from the Pulse Output, means shall be provided to allow either the test output or display to be remotely used.**~~

**UR.2.4.8. External Sensors Located Remotely From the Pulse and Test Output. - If the NUEMS is shall be installed in such a way that the test output and external sensors are both located within proximity of each other which will allow for testing cannot be conducted by a single inspector from a reasonable test position, then means shall be provided to allow the pulse output to be remotely used at the sensor location. For example, a portable device that receives the pulse by radio/WiFi and provides the pulse to the test equipment.**

The Committee agreed with the proposed language that would allow for testing by a single inspector by requiring test outputs and external sensors to be located within proximity to one another. This item was voted on and adopted by the body.

[Technical Advisor's Note: The nonretroactive requirement in paragraph S.1.2. Nominal Capacity shown below was adopted in July 2024 without a specified enforcement date. Brief deliberations with the Committee on its policy addressing a code proposal's enforcement date, the parties affected by the date, as well as the intent of the regulatory party participating in the 2024 amendments to the tentative new code resulted in a January 1, 2025 effective date for this requirement as shown below.

**S.1.2. Nominal Capacity. – A device shall have a minimum capacity indication of five digits of resolution.**

**[Nonretroactive as of January 1, 2025]**

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

During the 2021 WWMA Annual Meeting Open Hearing the following comments were heard: Matt Douglas (California DMS): California supports further development of this item. Concerns about the identity marking information which allows a separate document to satisfy model and serial number prefixes and doesn't clarify what constitutes a separate document other than hard or electronic and does not originate from the system. We strongly feel that testing capabilities should be easily and readily achievable before and after the installation as well as means for verifying validity of complaints based on inaccuracy. An observation – as written the method of sealing Category 2 and 3 requires a hard copy of audit trail and event logger information. Other codes are being considered to allow electronic forms of this information.

The WWMA S&T Committee recommended this item remain in a Developing status. The Committee acknowledged that, as referenced in the Committee's agenda, the submitter of the item has asked the item to remain in a Developing status to allow for further refinement and input on the draft NIST HB 44 code. Based upon this information and the comments received during its open hearings, the Committee encouraged the NIST USNWG Subgroup to consider the comments provided by California DMS at the WWMA meeting. The Committee also encourages others in the weights and measures community to continue studying the draft code and provide input to the Subgroup as requested in the agenda item.

At the 2022 WWMA Annual Meeting, no comments were heard on this item. The WWMA S&T Committee recommended that this item should remain Developing to allow the USNWG to continue development of the model code.

At the 2023 WWMA Annual Meeting, the proposed language for consideration is posted on the WWMA website, Events – Meeting Documents – OTH-16.1 Recommended Edits Agenda Item. Comments heard on the floor were regarding the proposed updated language.

Austin Shepard (San Diego County California) supports this item moving forward as a Voting item with the proposed changes as posted on the WWMA website.

Due to the substantial changes to the proposed language the WWMA S&T Committee recommends this item remain Informational to allow the body of the NCWM the opportunity to review those proposed changes and provide feedback to the NCWM S&T Committee. The Committee further recommends the NCWM S&T Committee consider the updates provided by Andrew Kimura (Santa Cruz County California) in their deliberations.

The updated language would be included in the WWMA S&T Committee 2023 Final Report as an Appendix to the item.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, Lisa Warfield (NIST OWM) stated the workgroup planned to have an item in NCWM Publication 15 before the 2023 NCWM Interim Meeting.

The SWMA S&T Committee recommended this item remain as a Developing Item.

At the 2023 SWMA Annual Meeting, they remarked that Andrew Kimura (Santa Cruz County, California) submitted a letter detailing many recent changes to this item ahead of our Annual Meeting.

Lisa Warfield, OWM, asked the Committee if they were considering the printed language or the language submitted by Andrew Kimura at the NCWM Interim.

The Committee will consider this item with Andrew Kimura's most recent revisions.

The Committee recommended this item remain an Informational item, so that the NCWM S&T Committee can continue to develop it with the opportunity to escalate it to Voting status after the NCWM Interim Meeting.

### **Northeastern Weights and Measures Association**

During the 2021 Interim Meeting Open Hearing the following comments were heard. Juana Williams (NIST OWM) commented below and recommended Developing status.

NIST OWM notes that the USNWG Subgroup on Watthour-Type Electric Meters (WHE) is nearing completion of its proposed tentative code for utility-type watthour submeters.

As noted in the agenda, there are a few sections of the draft code that require additional work by the WHE Subgroup.

NIST OWM asks that the item remain in a Developing status while the Subgroup completes these remaining items.

The Subgroup is asking for feedback on the remaining portions of the draft code thus far.

The NCWM S&T Committee has agreed to post the draft on the S&T's website to allow for broader review and comment.

NIST OWM encouraged review and input on the draft.

This input will allow the Subgroup to begin incorporating feedback from the community and better prepare the draft for submission in the 2022-2023 cycle.

The NEWMA S&T Committee recommended that this item be given Developing status.

At the 2022 NEWMA Annual Meeting, NEWMA heard from Tina Butcher (NIST OWM) who commented this item pertains to electric submeters. The Subgroup is still working on the proposal and has prepared a draft; however, three or four items need to be resolved with regard to criteria for marking and testing.

At the 2022 NEWMA Interim Meeting, Lisa Warfield commented that NIST is still working on this item. An update will be available for the NCWM Interim Meeting.

The Committee is recommending that this item retain a Developing status. After hearing comments from the floor, the Committee recognized the need to further develop this item and did recommended the item retain Developing status.

At the 2023 NEWMA Annual Meeting, the Committee heard no comments on this item but recommended to the body that this item retain a Developing status. The body concurred.

At the 2023 NEWMA Interim Meeting, no comments were heard on this item and the Committee does not have a recommendation.

At the 2024 NEWMA Annual meeting, Jason Flint (NJ) commented that while NJ does not regulate these devices, a lot of work has gone into this item by regulators in various jurisdictions in California, which is the state that regulates them the most. NJ voiced support for a voting status on this item. Jim Willis (NY), Cheryl Ayer (NH), and Walt Remmert (Pa) also voiced support of this item.

The Committee recommended to maintain a Voting status and the body concurred.

### **Central Weights and Measures Association**

During the 2021 CWMA Interim Meeting open hearing the Committee heard comments from the floor. Tina Butcher noted the item has been on the agenda for five years. Needs a little more work from subgroup. They recommended a Developing status for the item and would like public comments.

The CWMA S&T Committee recommended the item as a Developing item.

At the 2022 CWMA Annual Meeting, the CWMA heard from Lisa Warfield (NIST OWM) who reported that an extensive group of industry and regulators are working to understand each other's roles as this code develops. The NIST Subgroup is quite active and making progress. The CWMA S&T Committee recommended this item to remain as Developing.

At the 2022 CWMA Interim Meeting no comments were heard from the floor. The CWMA S&T Committee recommended this as a Developing Item.

At the 2023 CWMA Annual Meeting, no comments were heard from the floor. The CWMA S&T Committee recommended this as a Voting Item.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Informational.

At the 2024 CWMA Annual Meeting, the Committee received no comments on this item.

The Committee recommends that this item remain as voting.

#### **OTH-24.2 I Appendix D, Definitions: National Type Evaluation Program (NTEP) and Certificate of Conformance (CC)**

(This item was Adopted.)

**Source: Jerry Buendel**

#### **Submitter's Purpose and Justification:**

Add a definition of Certificate of Conformance (CC) and a definition of National Type Evaluation Program (NTEP) to Handbook 44, Appendix D.

- The term National Type Evaluation Program (NTEP) is used in the General, Scales, Automatic Weighing System, Hydrogen Gas-Measuring, Electric Vehicle Fueling Systems, Grain Moisture Meter, Near-Infrared Grain Analyzers, and Multiple Dimension Measuring Devices codes, and in Appendix A. Fundamental Considerations.
- Some users of the Handbook, including regulatory officials, have little or no knowledge of NTEP and the significance of Certificates of Conformance.
- The terms NTEP and Certificate of Conformance appear in NCWM's Basic Competency, Professional Certification, and Service Agent examinations. Examinees are expected to be able to understand NTEP CCs and apply information found on the CCs.
- The definition for NTEP and CC are taken from NIST Handbook 130, Uniform Regulation for National Type Evaluation. The statements on inactive CCs are taken from the NCWM website, NTEP Frequently Asked Questions page.
- The absence of definitions could cause enforcement or other legal issues.

The submitter requested Voting status for 2024.

**NIST OWM Executive Summary  
for OTH-24.2 – Appendix D, Definitions: National Type Evaluation Program (NTEP)  
and Certificate of Conformance (CC)**

**NIST OWM Recommendation:** Informational to allow for more time to review consistency in definitions across various publications.

- The definitions of “Active Certificate of Conformance” and “National Type Evaluation Program” in NIST Handbook 130 and the definitions of “National Type Evaluation Program” and “Certificate of Conformance” in NCWM Publication 14, Administrative Policy, should be reviewed for consistency.

**Item Under Consideration:**

Amend Handbook 44 Appendix D, Definitions as follows:

**Certificate of Conformance (CC), Active.** – A document issued based on testing by a Participating Laboratory, which the certificate holder maintains in active status under the National Type Evaluation Program (NTEP). The document constitutes evidence of conformance of a type with the requirements of this document, NIST Handbook 44, “Specifications, Tolerances, and Other Technical Requirements for Weighing and Measuring Devices,” and the test procedures contained in NCWM Publication 14. By maintaining the Certificate in active status, the Certificate holder declares the intent to continue to manufacture or remanufacture the device consistent with the type and in conformance with the applicable requirements. A device is traceable to an active CC if: (a) it is of the same type identified on the Certificate, and (b) it was manufactured during the period that the Certificate was maintained in active status. For manufacturers of grain moisture meters, maintenance of active status also involves annual participation in the NTEP Laboratory On-going Calibration Program, OCP (Phase II).

**Certificate of Conformance (CC), Inactive.** – A document issued based on testing by a Participating Laboratory, which was previously active, but the device, measurement system, instrument or element is no longer being manufactured for commercial applications. However, devices, measurement systems, instruments or elements already manufactured, installed or in inventory may be used, sold, repaired and resold under inactive CCs.

**National Type Evaluation Program (NTEP)** – A program administered by NCWM. It is a program of cooperation between the NCWM, NIST, other federal agencies, the states, and the private sector for determining, on a uniform basis, conformance of a type with the relevant provisions of NIST Handbook 44, “Specifications, Tolerances, and Other Technical Requirements for Weighing and Measuring Devices,” and NCWM, Publication 14, “National Type Evaluation Program, Technical Policy, Checklists, and Test Procedures.”

**NIST OWM Detailed Technical Analysis:**

The definitions of “Active Certificate of Conformance” and “National Type Evaluation Program” in NIST Handbook 130 and the definitions of “National Type Evaluation Program” and “Certificate of Conformance” should be reviewed for consistency.

**Summary of Discussions and Actions:**

During the NCWM Interim Meeting, Loren Minnich (NIST OWM), supported a Voting status if the Committee amended the item with the edits recommended in the NIST OWM Interim Analysis. Alison

Wilkinson (MD) supports the item as Voting. Jerery Bundel (Retired), who submitted the item, and Cheryl Ayer (NH) both support a Voting status with edits recommendd by OWM.

At the NCWM Annual Meeting, Jerery Bundel (Retired) and submitter of hte item siad that the item was updated based on comments received at the NCWM Interim Meeting and the item is ready for adoption. Corey Hainy (SMA) Loren Minnich (NIST OWM), indicated that OWM supports adding these definitions but suggested downgrading the item to Informational to allow additional review of the definitions of “Active Certificate of Conformance” and “National Type Evaluation Program” in NIST HB 130 and the definitions of “National Type Evaluation Program” and “Certificate of Conformance” in NCWM Publication 14, Administrative Policy to ensure consistency. Kevin Schnepf (CADMS), John Hataway (Murray Equipment), and Dmitri Karimov (MMA Chair) supported harmonizing the definitions as suggested by OWM.

During the Committee work session the item was amended to harmonize the definition between NIST Handbooks 44 & 130 as shown in the item Under Consideration.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Greg VanderPlaats (Minnesota) stated that Jerry Buendel proposed this item because in developing tests for service agents on the national level it was discovered that those terms are not defined in NIST Handbook 44. Service people will have questions on these definitions. Recommend voting status for this item.

The Committee recommends this item as Voting.

At the 2024 CWMA Annual Meeting, a representative from NIST OWM commented that they support the addition of these definitions, but they suggest downgrading the item to Informational to allow additional review of the definitions of “Active Certificate of Conformance” and “National Type Evaluation Program” in NIST HB 130 and the definitions of “National Type Evaluation Program” and “Certificate of Conformance” in NCWM Publication 14, Administrative Policy to ensure consistency.

A representative of the Scale Manufacturer’s Association commented that the SMA supports this item.

The Committee recommends this item be Developing and suggest the submitter better align these definitions with definitions found in other NCWM / NIST publications

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, comments were heard from California, Arizona, and Oregon. The consensus was in support for the item as it is needed. Comments were also heard suggesting simplifying both definitions and possibly removing the language regarding policy.

Based on the comments heard during the open hearings the WWMA S&T Committee recommends this item be assigned a Developing status and recommends the submitter address the comments heard during the open hearings.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting the Committee heard no comments on this item during Open Hearings.

The Committee approves of defining these terms but acknowledges the language could be cleaned up some in regard to the differences in Active and Inactive status. Clarifying that both active and inactive certificates are both Certificates of Conformance. We would suggest striking “which the certificate holder maintains in active status” from the first sentence of the Certificate of Conformance definition.

The Committee recommends this item move forward as a Voting item.

#### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, New York, New Jersey, and Massachusetts supported voting.

Upon consensus of the body, the Committee recommends this item be Voting.

At the 2024 NEWMA Annual Meeting, Cheryl Ayer (NH) commented that this item was proposed as a result of going through HB 44 for RSA exams and the Committee identified the need for a definition as to what NTEP and Certificate of Conformance is. Cheryl (NH), Jim Willis (NY) and the SMA voiced support for this item.

The Committee recommended to maintain a Voting status and the body concurred.

#### **Scale Manufacturers Association (SMA)**

During the 2024 SMA Spring Meeting they indicated they support this item

### **ITEM BLOCK 1 (B1) – TRANSFER STANDARD**

**B1-LMD-24.1 V N.3.5.3. ~~Field Standard Meter~~N.3.5.X. Transfer Standard Meter Test**

**B1-VTM-24.1 V N.3.5.X. ~~Field Standard Meter~~N.3.5.X. Transfer Standard Meter Test**

**B1-LPG-24.3 V N.3.2. ~~Field Standard Meter~~Transfer Standard Meter Test**

**B1-MLK-24.1 V N.3.2. ~~Field Standard Meter~~N.3.2. Transfer Standard Meter Test**

**B1-MFM-24.1 V N.3.2. ~~Field Standard Meter~~Transfer Standard Meter Test**

(Each of these items was Adopted.)

**Source: California Department of Food and Agriculture, Division of Measurement Standards**

#### **Submitter’s Purpose and Justification:**

Amend NIST Handbook 44, Liquid Measuring Devices Code, Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices Code, Vehicle Tank Meters Code, Milk Meter Code, and Mass Flow Meters Code.

Replace the undefined term “Field Standard Meter” with the defined term “Transfer Standard”, harmonize the language in the paragraph with existing language in other sections regarding tests using transfer standards, and remove the non-retroactive status from the section.

If the term “Field Standard Meter”, which is undefined, remains in NIST HB 44 this will lead to confusion regarding what a “Field Standard Meter” is. This proposal is intended to remove this confusion by replacing this term with one that is defined in NIST HB 44. The item is a test note which would only apply to tests of devices moving forward, the item also identifies when it was added to NIST HB 44, therefore a non-retroactive status is not necessary.

The section to be amended was recently added to NIST HB 44. There may be an additional purpose regarding the non-retroactive status of the section.

The submitter requested Voting status for this item in 2024 as a retroactive provision.

### NIST OWM Executive Summary for Item Block 1 (B1) – Transfer Standard

#### NIST OWM Recommendation: Voting

- OWM supports amending these items to replace the term “Field” with “Transfer” as Transfer Standard is now a defined term in NIST Handbook 44 and amending the language to be consistent with similar paragraphs in other sections.
- The Items Under Consideration in this block are not properly formatted to indicate the text being added, the text being deleted, and the current text that will remain.
- The correct formatting is provided in the detailed analysis of these items.

#### Item Under Consideration:

##### B1-LMD-24.1 V      ~~N.3.5.3. Field Standard Meter Test~~ N.3.5.3. Transfer Standard Meter Test

Amend Handbook 44, Liquid Measuring Devices Code as follows:

~~*N.3.5.X. Field Standard Meter Test. — The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

~~*(Added 2023)*~~

~~*[Nonretroactive as of January 1, 2023]*~~

**N.3.5.3. Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

(Added 2023) (Amended 20XX)

##### B1-VTM-24.1 V      ~~N.3.1. Field Standard Meter Test~~ N.3.1. Transfer Standard Meter Test

Amend Handbook 44, Vehicle Tank Meters Code as follows:

~~*N.3.1. Field Standard Meter Test. — The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

~~*(Added 2023)*~~

~~*[Nonretroactive as of January 1, 2023]*~~



**N.3.1. Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

(Added 2023) (~~Amended 20XX~~)

**B1-LPG-24.3 V      ~~N.3.2. Field Standard Meter Test~~**Transfer Standard Meter Test****

Amend NIST Handbook 44, Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices Code as follows:

**N.3.2. Field Standard Meter Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter,** ~~the~~ the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.

(Added 2023) (~~Amended 20XX~~)

**B1-MLK-24.1 V      ~~N.3.2. Field Standard Meter Test~~**N.3.2. Transfer Standard Meter Test.****

Amend NIST Handbook 44, Milk Meter Code as follows:

~~*N.3.2. Field Standard Meter Test. — The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

~~(Added 2023)~~

~~[Nonretroactive as of January 1, 2023]~~

**N.3.2. Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

(Added 2023) (~~Amended 20XX~~)

**B1-MFM-24.1 V      ~~N.3.2. Field Standard Meter Test~~**Transfer Standard Meter Test.****

Amend NIST Handbook 44, Mass Flows Meters Code as follows:

**N.3.2. Field Standard Meter Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter,** ~~the~~ the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested except for tests of the minimum measured quantity specified for the meter.

(Added 2023) (~~Amended 20XX~~)

**NIST OWM Detailed Technical Analysis:**

The standard meter test note paragraphs being proposed for modification in 2024 under Item Block 1 were initially adopted during the 2023 NCWM Annual Meeting. During that same meeting another item was adopted which recognized and defined the critical criteria for a type of standard designated as a “Transfer Standard” in HB 44 Appendix A. Fundamental Considerations 3. Testing Apparatus. OWM supports amending these test note paragraphs in each code to properly reference the appropriate type of test standard that is defined in Handbook 44. OWM also supports amending the language to be consistent with test notes in other sections of NIST Handbook 44.

Below are the items with the proper formatting to indicate words to be ~~stricken~~ and words to be **added** per instructions in the NCWM Form 15:

**B1-LMD-24.1 V      N.3.5.3. ~~Field~~Transfer Standard Meter Test**

~~*N.3.5.3. Field Transfer Standard Meter Test. The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

**N.3.5.3. Transfer Standard Meter Test. When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

~~*[Nonretroactive as of January 1, 2024]*~~

(Added 2023) (Amended 20XX)

**B1-VTM-24.1 V      N.3.1. ~~Field~~Transfer Standard Meter Test**

~~*N.3.1. Field Standard Meter Test. The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

**N.3.1. Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

~~*[Nonretroactive as of January 1, 2024]*~~

(Added 2023) (Amended 20XX)

**B1-LPG-24.3 V      N.3.2. ~~Field~~Transfer Standard Meter Test**

**N.3.2. Field Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

(Added 2023) (Amended 20XX)

**B1-MLK-24.1 V      N.3.2. ~~Field~~Transfer Standard Meter Test**

~~*N.3.2. Field Transfer Standard Meter Test. The minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.*~~

**N.3.2. Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested.**

~~*[Nonretroactive as of January 1, 2024]*~~

(Added 2023) (Amended 20XX)

**B1-MFM-24.1 V      N.3.2. ~~Field~~Transfer Standard Meter Test**

**N.3.2. Field Transfer Standard Meter Test. – When comparing a meter with a calibrated transfer standard meter, the minimum quantity for any test draft shall be equal to or greater than the amount delivered in one minute at the flow rate being tested for tests of the minimum measured quantity specified for the meter.**

(Added 2023) (Amended 20XX)

## Summary of Discussions and Actions:

At the 2024 NCWM Interim Meeting the submitter of the item, Matt Douglas-CA Div. of Measurement Standards, spoke in support of the item and requested a Voting status. Michael Keilty-Endress Hauser, commented that it was a surprise to see this item on the agenda. Michael thought that this issue was settled when these items were adopted and suggested keeping the word meter, as in “transfer standard meter” to retain the proper application of these paragraphs to tests that involve meter tested with meters. Kurt Floren-Los Angeles County Ag Commission, voiced concern that these items were difficult to get adopted and wondered if it was necessary to amend them so soon. Kurt and Micheal Keilty had an exchange regarding whether transfer standards are always meters. Michael pointed out that a transfer standard isn’t always a meter. Matt agreed that adding the word “meter” would be appropriate.

At the 2024 NCWM Annual Meeting, Michael Keilty (Endress + Hauser) supported the item as amended after the Interim meeting. Kevin Schnepf (CADMS) and Dmitri Karimov (MMA Chair) both supported the adoption of this block of items.

## Regional Association Reporting:

### Central Weights and Measures Association

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this Block as Voting.

At the 2024 CWMA Annual Meeting, a representative from Endress+Hauser Flow USA, Inc. provided written testimony which supports the changes as printed in the agenda.

The Committee recommends that this item remain as voting.

### Western Weights and Measures Association

At the 2023 WWMA Annual Meeting, due to the WWMA S&T Chair Douglas being a submitter of this item they abstained from the Committee during Open Hearings and Committee Work Group.

Matt Douglas (California Dept. of Food and Agriculture, Div. of Measurement Standards) clarified the intent of this item is to replace undefined terms with defined terms recently adopted at the 2023 NCWM Annual Conference. Based on comments from the floor there was consensus of the item moving forward as a Voting item. Clarifying questions were asked with sufficient responses during the open hearing.

The WWMA S&T Committee recommends this item be assigned a Voting status. In review of this item and based on comments heard from the body, the Committee feels this item is fully developed, has merit, and meets the intended purpose of the item.

### Southern Weights and Measures Association

At the 2023 SWMA Annual Meeting, the Committee heard no comments on this item during Open Hearings. The Committee supports this item as it harmonizes the language used in these codes with existing language in other related sections of the handbook.

The Committee recommends this item move forward as a Voting item.

**Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, New Hampshire, New Jersey, and New York supports Voting status. Upon consensus of the body, the Committee recommends this item as Voting.

At the 2024 NEWMA Annual Meeting, Bob Murnane (Seraphin Test Measure) voiced support of this item.

The Committee recommended to maintain a Voting status and the body concurred.

**ITEM BLOCK 2 (B2) – LPG TERMS & DEFINITION**

(Note: During the 2024 Interim Meeting, the S&T Committee agreed to block individual items LPG-24.1, LPG-24.2, and OTH-24.1 into new Item Block 2.)

(LPG-24.1 and OTH-24.1 were Withdrawn.)

(LPG-24.2 was Adopted as Amended.)

- |                    |          |  |
|--------------------|----------|--|
| <b>B2-LPG-24.1</b> | <b>V</b> | <b><u>S.1.5.7. Totalizers for Retail Motor-Fuel Dispenser Liquefied Petroleum Gas Retail Motor-Fuel Device, S.2.6.1. Electronic Stationary (Other than Stationary Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device), S.2.6.2. Automatic Timeout Pay-at-Pump Retail Motor-Fuel Devices Liquefied Petroleum Gas Retail Motor-Fuel Device, and S.4.3. Location of Marking Information: Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device</u></b> |
| <b>B2-LPG-24.2</b> | <b>V</b> | <b>S.2.5. Zero-Set-Back Interlock</b>  |
| <b>B2-OTH-24.1</b> | <b>V</b> | <b>Appendix D, Definitions: liquefied petroleum gas retail motor-fuel device</b>   |

**Source: National Propane Gas Association**

**Submitter's Purpose and Justification:**

The proposal is a companion to the main proposal to modify 3.32, S.2.5.1 and S.2.5.2, and the proposal to change the definition of Liquefied Petroleum Gas Retail Motor-Fuel Device. The purpose of this proposal is to correlate the terminology in 3.32 for LP-gas and use only the defined term as proposed in the companion proposal.

Opposition would most likely come from those opposed to the primary changes in S.2.5.1 and S.2.5.2. Opposition may also come from those concerned about vehicles that do not have the K15 mating connection on the fill valve of the vehicle. Rebuttal to that would be that propane industry sources indicate that older vehicles that do not have the K15 connection are being retrofit at a high rate to incorporate the safety features of the K15 connection.

The submitter requested Voting status for these items in 2024.

**NIST OWM Executive Summary**  
**for B2-LPG-24.1 – S.1.5.7. Totalizers for Retail Motor-Fuel Dispenser Liquefied Petroleum Gas Retail Motor-Fuel Device, S.2.6.1. Electronic Stationary (Other than Stationary Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device), S.2.6.2. Automatic Timeout Pay-at-Pump Retail Motor-Fuel Devices Liquefied Petroleum Gas Retail Motor-Fuel Device, and S.4.3. Location of Marking Information: Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device**

**NIST OWM Recommendation:** Withdraw

- OWM sees no technical reason to replace the terms “Retail Motor-Fuel Dispenser” and “Retail Motor Fuels Devices” with “Liquefied Petroleum Gas Retail Motor-Fuel Device”.
- As defined, Liquefied Petroleum Gas Retail Motor-Fuel Device” includes both the terms “Retail Motor-Fuel Dispensers” and “Retail Motor Fuels Devices” so they mean the same thing.
- Replacing these terms has no impact on the application of these paragraphs.

**Item Under Consideration:**

Amend Handbook 44, Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices Code as follows:

***S.1.5.7. Totalizers for Retail Motor-Fuel Dispensers Liquefied petroleum gas retail motor-fuel device. – Retail motor-fuel dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device shall be equipped with a nonresettable totalizer for the quantity delivered through the metering device. [Nonretroactive as of January 1, 2017]***

(Added 2016) (**Amended 20XX**)

***S.2.6.1. Electronic Stationary (Other than Stationary Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device). – For individual deliveries, if there is no product flow for three minutes the transaction must be completed before additional product flow is allowed. The three-minute timeout shall be a sealable feature on an indicator. [Nonretroactive as of January 1, 2021]***

(Added 2021) (**Amended 20XX**)

***S.2.6.2. Automatic Timeout Pay-at-Pump Retail Motor-Fuel Devices Liquefied Petroleum Gas Retail Motor-Fuel Device – Once a device has been authorized, it must deauthorize within three minutes if not activated. Reauthorization of the device must be performed before any product can be dispensed. If the time limit to deauthorize the device is programmable, it shall not accept an entry greater than three minutes. [Nonretroactive as of January 1, 2022]***

(Added 2021) (**Amended 20XX**)

***S.4.3. Location of Marking Information; Retail Motor-Fuel Dispensers Liquefied Petroleum Gas Retail Motor-Fuel Device. – The marking information required in General Code, paragraph G-S.1. Identification shall appear as follows:***

(a) within 60 cm (24 in) to 150 cm (60 in) from the base of the dispenser;

- (b) *either internally and/or externally provided the information is permanent and easily read; and*
- (c) *on a portion of the device that cannot be readily removed or interchanged (i.e., not on a service access panel).*

The use of a dispenser key or tool to access internal marking information is permitted for **retail motor-fuel dispensers-liquefied petroleum gas retail motor-fuel device**.

[Nonretroactive as of January 1, 2003]

(Added 2006) (Amended 20XX)

### **NIST OWM Detailed Technical Analysis:**

There is no technical reason to replace the terms “Retail Motor-Fuel Dispenser” and “Retail Motor Fuels Devices” with “Liquefied Petroleum Gas Retail Motor-Fuel Device”.

As defined, “Liquefied Petroleum Gas Retail Motor-Fuel Device” includes both the terms “Retail Motor-Fuel Dispensers” and “Retail Motor Fuels Devices” so, by definition, the terms are interchangeable. Replacing these terms has no impact on the application of these paragraphs.

### **Summary of Discussions and Actions:**

During the 2024 NCWM Interim meeting, Loren Minnich (NIST OWM) recommended this item be withdrawn as this item was part of a group of items that proposed to change the definition of “liquefied petroleum gas retail motor-fuel device” to limit its application to devices with a K15 connection and limit those devices required to have a zero-set back interlock to those that meet the new definition. Bruce Swiecicki-National Propane Gas Association, spoke in support of the item stating the intent is to use consistent terms throughout the code.

At the 2024 NCWM Annual Meeting, Bruce Swiecicki (National Propane Gas Association) requested that this item be withdrawn. The S&T Committee agreed with this request. Loren Minnich (NIST OWM), Stephen Benjamin (Retired), and Kevin Schnepf (CADMS) supported the withdrawal of this item.

### **Regional Association Reporting:**

#### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Greg VanderPlaats (Minnesota) asked if LPG 23.1 needs to pass before this item can be considered. The Committee recommends this item as a Voting item blocked with item OTH 24.1.

At the 2024 CWMA Annual Meeting a representative from NIST OWM commented that they recommend Withdrawal because there is no technical reason to replace these terms.

The Committee recommends that this item remain as voting.

#### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting comments were heard on LPG-24.1, LPG-24.2, and OTH-24.1 collectively. There was consensus of support for the items and a request to Block the three items. There

were comments that this may be an opportunity to clarify existing language in HB 44 which some find confusing, and possibly merging S.2.5.1 and S.2.5.2. A question was also posed to the body to address the intent of the item by exempting analog devices from a Zero Set Back Interlock requirement.

Based on the comments heard during the open hearings the WWMA S&T Committee recommends this item be Blocked with LPG-24.2 and OTH-24.1 and that the Blocked items be assigned a Developing status to allow the body an opportunity to review the new language and allow the submitter to address the comments heard during open hearings.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Steve Benjamin (North Carolina) stated they see this item as cleanup and that a follow up item will be needed next year.

The Committee recommends blocking this item with LPG-24.2 and OTH-24.1.

The Committee recommends this item move forward as a Developing item.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, New York opposes this item and does not see the need for the changes. Upon consensus of the body, the Committee recommends this item be Developing.

At the 2024 NEWMA Annual Meeting John McGuire (NIST OWM) commented that NIST believes this item should be withdrawn as it is unnecessary and there is confusion about the wording of the requirement of K15 nozzles and UL listings. No comments were heard from regulators.

The Committee recommended not to voice an opinion on the status of this item and the body concurred.

## **B2-LPG-24.2 V      S.2.5. Zero-Set-Back Interlock**

(This item was Adopted.)

### **Source: National Propane Gas Association**

#### **Submitter's Purpose and Justification:**

The proposal will address practical issues that propane retailers encounter when trying to comply with the zero setback requirements for propane stationary meters in Handbook 44.

This proposal reflects the intent of U-Haul International, Inc. and the National Propane Gas Association's Technology, Standards and Safety Committee, a volunteer organization comprised of 2500+ members, including propane retail marketers and others providing products or services to the propane industry.

The intent behind enacting the current version of S.2.5.2 was to create consistency among motor-fuel devices used for all products. This proposal strikes a balance between a consistent standard for retail motor-fuel devices and the diverse applications and industry standard for dispensing LP-Gas. To that end, this proposal addresses only those devices used exclusively for retail motor-fuel transfer. Multi-use LP-Gas devices that are used for the filling motor-fuel and other containers, including grill cylinders,

forklift cylinders, cylinders used on recreational vehicles and even motor fuel containers, are covered by S.2.5.1.

Most LP-Gas dispensed is for purposes other than motor-fuel. (Less than 3% of all LP-Gas used in the United States is used for transportation. *See* U.S. Department of Energy, Alternative Fuels Data Center [afdc.energy.gov/fuels/propane\\_basics.html](https://afdc.energy.gov/fuels/propane_basics.html).) Pursuant to NFPA 58, this is accomplished by a trained and certified employee dispensing LP-Gas, typically using analog (mechanical) meters, into cylinders and tanks. The analog (mechanical) meters are safe and effective, and most notably exempt from the zero-set-back requirement because S.2.5.1 only applies to electronic devices. Clearly, Handbook 44 recognizes this reality as S.2.5.1 does not require that all LP-Gas dispensers have zero-set-back interlocks, only electronic devices. S.2.5.1 is most appropriate because currently there is no readily available technology that can be used to retrofit an analog device. When looked at from a cost/benefit perspective, one has to question the expense of replacing an analog device with an electronic device at a location that mostly serves portable cylinders and not motor vehicle tanks when LP-Gas's use is so limited in transportation.

Furthermore, NFPA 58 currently does not allow the public to refuel its LP-Gas powered motor vehicles. All motor vehicles or other containers must be filled by a specially trained employee. A proposed change has been introduced for consideration in the 2023 edition of NFPA 58 that would permit public refueling of motor vehicles as long as the dispensing system meets very specific safety requirements, including a specialized nozzle, and is furnished with visible instructions. Upon the acceptance of this new public refueling allowance, the LP-Gas industry agrees that Zero-Setback-interlocks are needed. This public, self-service motor vehicle dispensing systems will be listed to Underwriters Laboratories Standard 495 and will be dedicated to the filling of motor vehicles.

For the minimal amount of retail motor fuel customers that a typical LP-Gas dispenser serves, both U-Haul and NPGA feel that this proposal represents the most equitable approach to date for balancing the need to ensure fair transactions and consistent standards with how the LP-Gas industry currently dispenses LP-Gas and LP-Gas's future transportation applications as envisioned by the proposed changes to NFPA 58 without conducting costly industry-wide retrofits of existing, functioning multi-use equipment. Handbook 44 needs to work with industry to make technical standards economically feasible lest it risk the advancement of LP-Gas as a viable and clean motor-fuel.

At its August 2022 meeting, the Central Weights and Measures Association recommended LPG-23.1 as a Developing Item with the following comment: *"The Committee has concerns regarding a consumer/customer starting a deliver when the device is not on zero."* In response, there are two points to make regarding the transfer of liquid propane into a container. The first is that any transfer made into cylinders (not mounted on vehicles) would have to be done by propane service personnel. The customer would not be permitted to transfer product into any cylinder, even if they own that container.

Secondly, LPG-23.1 is intending to clarify that dispensers which are used *exclusively for retail motor fuel* will be subject to the zero setback requirements. It is only these dispensers, which are installed at public retail motor vehicle refueling stations, that are permitted to be operated by the general public to refuel vehicles. Therefore, because of the zero setback and time-out provisions in Handbook 44, there really is no opportunity for the customer to "game" the dispenser system.



**NIST OWM Executive Summary  
for B2- LPG-24.2 – S.2.5. Zero-Set-Back Interlock**

**NIST OWM Recommendation:** Withdraw

- OWM sees no technical reason to replace the term “Retail Motor-Fuel Dispensers” with “Liquefied Petroleum Gas Retail Motor-Fuel Device”.
- As defined, Liquefied Petroleum Gas Retail Motor-Fuel Device” includes the term “Retail Motor-Fuel Dispensers” so they mean the same thing.
- Replacing this term has no impact on the application of these paragraphs.

**Item Under Consideration:**

Amend Handbook 44, Liquefied Petroleum Gas and Anhydrous Ammonia Liquid-Measuring Devices Code as follows:

**S.2.5. Zero-Set-Back Interlock.**

**S.2.5.1. Zero-Set-Back Interlock, Electronic Stationary Meters (Other than Electronic Stationary Retail Motor-Fuel Dispensers) and Electronic Vehicle-Mounted Meters.** – A device shall be constructed so that after an individual delivery or multiple deliveries at one location have been completed, an automatic interlock system shall engage to prevent a subsequent delivery until the indicating element and, if equipped, recording element have been returned to their zero positions.

[Nonretroactive as January 1, 2021]

(Added 2019) (Amended 2021 **and 202X**)

**S.2.5.2. Zero-Set-Back Interlock for Electronic Stationary Retail Motor-Fuel.** – A device shall be constructed so that:

- (a) after a delivery cycle has been completed by moving the starting lever to any position that shuts off the device, an automatic interlock prevents a subsequent delivery until the indicating elements and recording elements, if the device is equipped and activated to record, have been returned to their zero positions;
- (b) the discharge nozzle cannot be returned to its designed hanging position (that is, any position where the tip of the nozzle is placed in its designed receptacle and the lock can be inserted) until the starting lever is in its designed shut-off position and the zero-set-back interlock has been engaged; and
- (c) in a system with more than one dispenser supplied by a single pump, an effective automatic control valve in each dispenser prevents product from being delivered until the indicating elements on that dispenser are in a correct zero position.

[Nonretroactive as of January 1, 2017]

(Added 2016) (**Amended 202X**)

## **NIST OWM Detailed Technical Analysis:**

OWM sees no technical reason to replace the term “Retail Motor-Fuel Dispensers” with “Liquefied Petroleum Gas Retail Motor-Fuel Device”. As defined, Liquefied Petroleum Gas Retail Motor-Fuel Device” includes the term “Retail Motor-Fuel Dispensers” so they mean the same thing. Replacing these terms has no impact on the application of these paragraphs.

## **Summary of Discussions and Actions:**

During the 2024 NCWM Interim meeting, Loren Minnich (NIST OWM) recommended this item be withdrawn as this item was part of a group of items (LPG-24.1, LPG-24.2, and OTH-24.1) that proposed to change the definition of “liquefied petroleum gas retail motor-fuel device” to limit its application to devices with a K15 connection and limit those devices required to have a zero-set back interlock to those that meet the new definition. Loren also questioned whether the intent was to make these paragraphs retroactive as they were both recently adopted and a retroactive status would affect those devices installed prior to adoption. Bruce Swiecicki (National Propane Gas Association) spoke in support of the item stating the intent is to use consistent terms throughout the code and clarified that the intent of the proposal was not to change the status of the paragraphs stating they should remain nonretroactive.

The S&T Committee amended the Item Under Consideration, as published in the 2024 Interim Agenda to reflect the intent of the submitter to replace terms only, not to change the status from nonretroactive to retroactive. The Committee assigned the item a Voting status.

At the 2024 NCWM Annual Meeting, Bruce Swiecicki (National Propane Gas Association) discussed the history of the LPG items on the agenda and why these latest proposals were submitted. Bruce agreed with the NIST OWM analysis regarding the interpretation of the proposed amendment to the definition of “liquefied petroleum gas retail motor-fuel device,” which referenced a “K15” nozzle, and requested that the Committee amend this proposal by removing the proposed term “Liquefied Petroleum Gas Retail Motor-Fuel Devices” leaving the term ‘Retail Motor Fuel Dispensers’ and inserting the term “Electronic” in between the terms “than” and “Stationary” in the title of S.2.5.2. Zero-Set-Back Interlock for Stationary Retail Motor-Fuel Devices and move it forward with a Voting status. Loren Minnich (NIST OWM) supported maintaining a voting status with this amendment. Dmitri Karimov (Liquid controls) and Kevin Schnepf (CADMS) supported the changes to the item suggested by Bruce Swiecicki.

The Committee agreed with the suggested edits as shown in the Item Under Consideration.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Greg VanderPlaats (Minnesota) asked if there is a concern with one of the LPG items passing and not the others. Should they be blocked together? The Committee recommends this item as a voting item.

The Committee believes that this item is an attempted revision of item LPG 23.1 and should not have been submitted. Now that this item has been submitted, the Committee recommends that the discussion history for LPG 23.1 be moved to LPG 24.2. These recommendations are intended to clean up what we perceive to be an administrative error in that LPG 24.2 should not have been created but should have been an update to item LPG 23.1.

At the 2024 CWMA Annual Meeting a representative from NIST OWM commented that they recommend Withdrawal because there is no technical reason to replace these terms.

The Committee recommends that this item remain as voting.

### **Western Weights and Measures Association**

During the WWMA 2023 Annual Meeting, comments were heard on LPG-24.1, LPG-24.2, and OTH-24.1 collectively.

There was consensus of support for the items and a request to Block the three items. There were comments that this may be an opportunity to clarify existing language in HB 44 which some find confusing, and possibly merging S.2.5.1 and S.2.5.2. A question was also posed to the body to address the intent of the item by exempting analog devices from a Zero Set Back Interlock requirement.

Based on the comments heard during the open hearings the WWMA S&T Committee recommends this item be Blocked with LPG-24.1 and OTH-24.1 and that the Blocked items be assigned a Developing status to allow the body an opportunity to review the new language and allow the submitter to address the comments heard during open hearings.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, Steven Benjamin, North Carolina, asked the Committee to double-check the language used in the agenda because he believed it to be incorrect. The Committee found that the language format was incorrect compared to the language used in the Form 15. The Committee has decided to consider the language and formatting used in the items Form 15.

This language is as follows:

#### **S.2.5. Zero-Set-Back Interlock.**

**S.2.5.1. Zero-Set-Back Interlock, Electronic Stationary Meters (Other than Stationary ~~Retail Motor-Fuel Dispensers~~ Liquefied Petroleum Gas Retail Motor-Fuel Device) and Electronic Vehicle-Mounted Meters.** – A device shall be constructed so that after an individual delivery or multiple deliveries at one location have been completed, an automatic interlock system shall engage to prevent a subsequent delivery until the indicating element and, if equipped, recording element have been returned to their zero positions.

~~[Nonretroactive as January 1, 2021]~~

**S.2.5.2. Zero-Set-Back Interlock for Stationary ~~Retail Motor-Fuel Devices~~ Liquefied Petroleum Gas Retail Motor-Fuel Device.** – A device shall be constructed so that:

- (a) after a delivery cycle has been completed by moving the starting lever to any position that shuts off the device, an automatic interlock prevents a subsequent delivery until the indicating elements and recording elements, if the device is equipped and activated to record, have been returned to their zero positions;
- (b) the discharge nozzle cannot be returned to its designed hanging position (that is, any position where the tip of the nozzle is placed in its designed receptacle and the lock can be inserted) until the starting lever is in its designed shut-off position and the zero-set-back interlock has been engaged; and

*(c) in a system with more than one dispenser supplied by a single pump, an effective automatic control valve in each dispenser prevents product from being delivered until the indicating elements on that dispenser are in a correct zero position.*

~~**[Nonretroactive as of January 1, 2017]**~~

The Committee recommends this item move forward as a Developing item, with the language and formatting used in the Form 15 and suggests blocking the item with LPG-24.1 and OTH-24.1.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, the State of New York opposes this item and does not see the need for the changes, the new wording is no longer in italics and questions if the submitters are suggesting it be retroactive as it is not stated in justification. It was pointed out that this item is similar to LPG-23.1 but does not include U-Haul and the National Propane Gas Association requested withdrawal of LPG-23.1 in this proposal. Upon consensus of the body, the Committee recommends this item be Developing.

At the 2024 NEWMA Annual Meeting John McGuire (NIST OWM) commented that NIST believes this item should be withdrawn as it is unnecessary and there is confusion about the wording of the requirement of K15 nozzles and UL listings. No comments were heard from regulators.

The Committee recommended not to voice an opinion on the status of this item and the body concurred.

### **B2-OTH-24.1 V      Appendix D, Definitions: liquefied petroleum gas retail motor-fuel device**

(This item was Withdrawn.)

### **Source: National Propane Gas Association**

#### **Submitter's Purpose and Justification:**

The proposal is a companion to the main proposal to modify 3.32, S.2.5.1 and S.2.5.2. There is another proposal that will substitute the term "liquefied petroleum gas retail motor-fuel device" for the terms "retail motor-fuel dispenser" and "retail motor-fuel device" throughout 3.32.

This proposal reflects the intent of U-Haul International, Inc. and the National Propane Gas Association's Technology, Standards and Safety Committee, a volunteer organization comprised of 2500+ members, including propane retail marketers and others providing products or services to the propane industry.

This is a companion to this group's proposal to 3.32, S.2.5.1 and S.2.5.2. The proposed change to the definition will more precisely define what a liquefied petroleum gas retail motor-fuel device is. This is a UL-listed device that is electricity-powered and that has all of the features required by Handbook 44. It includes a safety nozzle that connects to the fill valve on the vehicle which will not flow gas unless a positive connection is made. These devices are required by NFPA 58 for all LP-gas dispensers installed at refueling facilities open to the public.

Opposition would most likely come from those opposed to the primary changes in S.2.5.1 and S.2.5.2. Opposition may also come from those concerned about vehicles that do not have the K15 mating connection on the fill valve of the vehicle. Rebuttal to that would be that propane industry sources indicate that older vehicles that do not have the K15 connection are being retrofit at a high rate to incorporate the safety features of the K15 connection.

The submitter requested Voting status in 2024.

**NIST OWM Executive Summary  
for B2-OTH-24.1 – Appendix D, Definitions: liquefied petroleum gas  
retail motor-fuel device.**

**NIST OWM Recommendation:** Withdraw

- OWM opposes the adoption of this item as the implications of the proposed changes are unclear.
- The Item Under Consideration includes a note which indicates “These devices are required to be listed to UL 495 Power-Operated Dispensing Devices for LP-Gas and equipped with a Type K15 nozzle in accordance with ISO/DIS 19825, Road vehicles- Liquefied petroleum gas refueling connector”. This note could either limit this definition to include only devices with a K15 nozzle and that are UL listed or require all devices used to fill vehicles to be retrofitted to include the K15 nozzle and be UL listed.
- Devices which are not UL listed and do not have a K15 nozzle would no longer meet this definition, which could include devices that are NTEP approved as Retail Motor-Fuel Dispensers to deliver LPG. These devices may also need to be retrofitted to continue to be used to fill vehicles.
- In the justification for this item the submitter states, “These devices [K15 nozzles] are required by NFPA 58 for all LP-gas dispensers” Per the NFPA website, NFPA 58, Liquefied Petroleum Gas Code, provides the requirements for safeguarding all LP-Gas (propane) installations in homes, businesses, and industrial settings. Important updates to the code help designers, health and safety managers, authorities having jurisdiction (AHJs), and insurance professionals prepare for the challenges of modern LP-Gas hazards.
- NIST Handbook 44 includes requirements which apply to commercial devices that when properly enforced result in accurate measurements. Requirements related to safety are not codified in NIST Handbook 44.
- Per NFPA 58, 6.28.5.2, the K15 nozzle is only required on “self-service engine fuel dispensers” and would not be required on devices that dispense LPG as a motor fuel at locations that do not allow customers to fuel their own vehicles (full-service). NIST Handbook 44 does not distinguish between full-service and self-service dispensers.
- This item was proposed in combination with LPG-24.1 & LPG 24.2 as an alternative to LPG-23.1. which proposed to limit the application of S.2.5. *Zero-Set-Back Interlock*. The zero-set-back interlock feature functions to prevent the facilitation of fraud in accordance with G-S.2. Facilitation of Fraud by ensuring a dispenser returns to zero before the next transaction can be initiated, whether the transaction is initiated by trained service personnel or a customer filling their own vehicle.

- In the justification for OTH-24.1. the submitter acknowledges that not all propane-powered vehicles have the K15 connection.
- Per the U.S. Department of Energy’s website “The National Fire Protection Association (NFPA) Code 58 (beginning with the 2017 version) requires all new vehicles to be equipped with the quick-release “Type K15” connector as of January 1, 2020 but does not require older vehicle to be retrofitted to accept a K15 connection
- The U.S. Department of Energy’s website also states that "the ACME QCC screw-on connector has been used since 1994 for both vehicles and bottle filling.”
- If this item is adopted as proposed along with LPG-24.2, vehicles with the older-style ACME QCC connection may have no choice but to fill at a station with a device that has no zero-setback interlock or, depending on the interpretation of this definition, may not be able to be fill at all if all devices are retrofitted with a K15 connector.
- Currently, all dispensers used to deliver LPG as a motor vehicle fuel installed after January 1, 2017, are required to have a zero-setback interlock as required on devices that dispense other types of fuels into motor vehicles.
- A search of the NCWM website indicates that there are various retail motor-fuel dispensers designed to dispense LPG, which have an NTEP CC and are suitable for this purpose. Those installed after January 1, 2017, are currently required to have a zero-setback-interlock regardless of whether they are self-service or not.

### Item Under Consideration:

Amend Handbook 44 Appendix D, Definitions as follows:

**liquefied petroleum gas retail motor-fuel device.** – A device designed for the measurement and delivery of liquefied petroleum gas used as a fuel for internal combustion engines in vehicles bearing a state or federal license plate for use on public roads. **The device can be operated either by trained personnel or the customer. The term means the same as “retail motor-fuel dispenser” and “retail motor-fuel device” as it appears in section 3.32 LPG and Anhydrous Ammonia Liquid-Measuring Devices.** [3.32]

**Note: These devices are required to be listed to UL 495 Power-Operated Dispensing Devices for LP-Gas and equipped with a Type K15 nozzle in accordance with ISO/DIS 19825, Road vehicles - Liquefied petroleum gas refueling connector.**

(Added 2022) (**Amended 202X**)

### NIST OWM Detailed Technical Analysis:

OWM opposes the adoption of this item as the implications of the proposed changes are unclear. The Item Under Consideration includes a note which indicates “These devices are required to be listed to UL 495 Power-Operated Dispensing Devices for LP-Gas and equipped with a Type K15 nozzle in accordance with ISO/DIS 19825, Road vehicles- Liquefied petroleum gas refueling connector”. This note could either limit this definition to include only devices with a K15 nozzle and are UL listed or require all devices used to fill vehicles to be retrofitted to include the K15 nozzle and be UL listed. Devices which are not

UL listed and do not have a K15 nozzle would no longer meet this definition, which could include devices that are NTEP approved as Retail Motor-Fuel Dispensers to deliver LPG. These devices may also need to be retrofitted to continue to be used to fill vehicles.

In the justification for this item the submitter states, “These devices [K15 nozzles] are required by NFPA 58 for all LP-gas dispensers” Per the NFPA website, NFPA 58, Liquefied Petroleum Gas Code, provides the requirements for safeguarding all LP-Gas (propane) installations in homes, businesses, and industrial settings. Important updates to the code help designers, health and safety managers, authorities having jurisdiction (AHJs), and insurance professionals prepare for the challenges of modern LP-Gas hazards. NIST Handbook 44 includes requirements which apply to commercial devices that when properly enforced result in accurate measurements. Requirements related to safety are not codified in NIST Handbook 44.

Per NFPA 58, 6.28.5.2, the K15 nozzle is only required on “self-service engine fuel dispensers” and would not be required on devices that dispense LPG as a motor fuel at locations that do not allow customers to fuel their own vehicles (full-service). NIST Handbook 44 does not distinguish between full-service and self-service dispensers.

This item was proposed in combination with LPG-24.1 & LPG 24.2 as an alternative to LPG-23.1. which proposed to limit the application of S.2.5. Zero-Set-Back Interlock. The zero-set-back interlock feature functions to prevent the facilitation of fraud in accordance with G-S.2. Facilitation of Fraud by ensuring a dispenser returns to zero before the next transaction can be initiated, whether the transaction is initiated by trained service personnel or a customer filling their own vehicle.

In the justification for OTH-24.1. the submitter acknowledges that not all propane-powered vehicles have the K15 connection. Per the U.S. Department of Energy’s website “The National Fire Protection Association (NFPA) Code 58 (beginning with the 2017 version) requires all new vehicles to be equipped with the quick-release “Type K15” connector as of January 1, 2020 but does not require older vehicle to be retrofitted to accept a K15 connection The U.S. Department of Energy’s website also states that “the ACME QCC screw-on connector has been used since 1994 for both vehicles and bottle filling.”

If this item is adopted as proposed along with LPG-24.2, vehicles with the older-style ACME QCC connection may have no choice but to fill at a station with a device that has no zero-setback interlock or, depending on the interpretation of this definition, may not be able to be fill at all if all devices are retrofitted with a K15 connector.

Currently, all dispensers used to deliver LPG as a motor vehicle fuel installed after January 1, 2017, are required to have a zero-setback interlock as required on devices that dispense other types of fuels into motor vehicles. A search of the NCWM website indicates that there are various retail motor-fuel dispensers designed to dispense LPG, which have an NTEP CC and are suitable for this purpose. Those installed after January 1, 2017, are currently required to have a zero-setback-interlock regardless of whether they are self-service or not.

### **Summary of Discussions and Actions:**

During the 2024 NCWM Interim meeting, Loren Minnich (NIST OWM) recommended withdrawing this item as it would limit the definition of these devices to those with a K15 nozzle. If LPG-24.1 and LPG-24.2 are adopted, it would limit the application of those codes to only devices with the K15 nozzle. Bruce Swiecicki (National Propane Gas Association) spoke in support of the item, stating that this is necessary to prevent older devices from being replaced because they can’t be retrofitted to comply with the zero set-back requirement.

At the 2024 NCWM Annual Meeting, Bruce Swiecicki (National Propane Gas Association) requested that this item be withdrawn. The S&T Committee agreed with this request. Loren Minnich (NIST OWM) Stephen Benjamin (Retired), and Kevin Schnepf (CADMS) supported the withdrawal of this item.

## **Regional Association Reporting:**

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item as Voting item blocked with Item LPG 24.1.

At the 2024 CWMA Annual Meeting, when discussing Block 2 items LPG-24.1 and LPG-24.2, a representative from NIST OWM commented that they recommend Withdrawal because there is no technical reason to replace these terms. When discussing Block 2 item OTH-24.1, a representative from NIST OWM commented that they recommend Withdrawal because the implications of the proposed changes are unclear. The proposed note could either limit this definition to include only devices with a K15 nozzle and are UL listed or require all devices used to fill vehicles to be retrofitted to include the K15 nozzle and be UL listed. NFPA requires these for safety purposes, NIST HB 44 addresses accuracy not safety.

The Committee recommends that these items remain as voting

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting comments were heard on LPG-24.1, LPG-24.2, and OTH-24.1 collectively:

There was consensus of support for the items and a request to Block the three items. There were comments that this may be an opportunity to clarify existing language in NIST HB 44 which some find confusing, and possibly merging S.2.5.1. and S.2.5.2. A question was also posed to the body to address the intent of the item by exempting analog devices from a Zero Set Back Interlock requirement.

Based on the comments heard during the open hearings, the WWMA S&T Committee recommends this item be Blocked with LPG-24.1 and LPG-24.2 and the Blocked items be assigned a Developing status to allow the body an opportunity to review the new language and allow the submitter to address the comments heard during open hearings.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, the Committee heard no comments on this item during Open Hearings.

The Committee supports the modification of the definition for Liquefied Petroleum Gas Retail Motor-Fuel Device and recommends blocking this item with LPG-24.1 and LPG-24.2. and moving this group of items forward with a Developing status.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, New York, New Jersey, and Massachusetts recommended this item be developing as it is a companion to LPG-24.1. Upon consensus of the body, the Committee recommends this item be Developing.



At the 2024 NEWMA Annual Meeting, speaking to this block of items, John McGuire (NIST OWM) commented that NIST believes items LPG-24.1 and LPG-24.2 should be withdrawn as they are unnecessary and (speaking to OTH-24.1) there is confusion about the wording of the requirement of K15 nozzles and UL listings. No comments were heard from regulators.

The Committee recommended not to voice an opinion on the status of this block of items and the body concurred.

### ITEM BLOCK 3 (B3) – MILK METER TOLERANCES

#### **B3-VTM-20.2 A Table T.2. Tolerances for Veicle Mounted Milk Meters**

#### **B3-MLK-23.2 A Table T.1. Tolerances for Milk Meters**

(This block of items remain Assigned)

*Note: During the 2024 Interim Meeting, the Committee agreed to block individual items VTM-20.2 and MLK-23.2 into new Item Block 3*

#### **B3-VTM-20.2 A Table T.2. Tolerances for Vehicle Mounted Milk Meters**

(Note: This item was revised based on changes that were made by the Committee at the 2021 NCWM Interim Meeting.)

(Note: The Item Under Consideration was removed from the voting consent calendar at the 2021 NCWM Annual Meeting and the S&T Committee made this a Developing Item.)

**Source: POUL TARP A/S**

#### **Submitter's Purpose and Justification:**

Change tolerances to accommodate more efficient milk-metering systems.

#### **NIST OWM Executive Summary for B3-VTM-20.2 – Table T.2. Tolerances for Vehicle Mounted Milk Meters**

**NIST OWM Recommendation:** The Milk Meter Task group met to discuss these items and per the S&T committee's recommendations the task group will present updates at the 2024 annual meeting and the feasibility of establishing a new section in Handbook 44 for Milk Measuring Devices. NIST OWM agrees with an Assigned status for these items.

- The S&T committee at the 2024 Interim Meeting agreed to combine VTM-20.2 and MLK -23.1. Aaron Yankers (Colorado) held a task group meeting March 6 and April 24, 2024 to discuss the proposal. The Task group is reviewing and discussing various tolerances used for Milk meters and Aaron continues to collect feedback from the task group concerning the proposed changes.
- The Milk Meter Task group also met on June 11, 2024 prior to the 2024 Annual Meeting.
- The task group discussion during its three meetings included the direction for the milk meters items, combining the milk meter requirements from all other codes in NIST Handbook 44 into a

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new Code section, reaching out to the original submitters of B3 items for clarity, and discussed direction for the block 3 items for discussion at the 2024 Annual meeting.

- The codes in NIST HB 44 that address the measurement of milk are NIST HB 44 sections 3.31, 3.35, 3.37, and 4.42.
- Sections 3.31 Vehicle Tank Meters and 3.35 Milk Meters currently have the same tolerances. Section 3.37 Mass Flow Meters has a different tolerance. Section 4.42 Farm Milk Tank code applies to farm milk tanks that are used for the commercial measurement of milk. The farm milk tank tolerances are different than the meter tolerances.
- NIST OWM supports the update of milk meter tolerances in NIST HB 44 for clarity. If OIML tolerances are adopted care should be taken to adopt those tolerances that are appropriate for this application where the U.S. only tests the complete system.
- If the task group plans to combine all milk measuring codes the group should consider:
  - For a VTM milk meter the product depletion test is considered as part of the official test of this meter type
  - The tolerances for a farm milk tank are different than tolerances for the milk meter Codes.

**Item Under Consideration:**

Amend Handbook 44, Vehicle-Tank Meters Code as follows:

**T.2. Tolerance Values.** – Tolerances shall be as shown in Table 1. Accuracy Classes and Tolerances for Vehicle-Tank Meters Other Than Vehicle-Mounted Milk Meters and Table 2. Tolerances for Vehicle-Mounted Milk Meters.  
(Amended 1995 and 20XX)

**Table 2. Tolerances for Vehicle-Mounted Milk Meters**

<b>Indication (gallons)</b>	<b>Maintenance Tolerance (gallons)</b>	<b>Acceptance Tolerance (gallons)</b>
<b>100</b>	<b>0.5</b>	<b>0.3</b>
<b>200</b>	<b>0.7</b>	<b>0.4</b>
<b>300</b>	<b>0.9</b>	<b>0.5</b>
<b>400</b>	<b>1.1</b>	<b>0.6</b>
<b>500</b>	<b>1.3</b>	<b>0.7</b>
<b>Over 500</b>	<b>Add 0.002 gallon per indicated gallon over 500</b>	<b>Add 0.001 gallon per indicated gallon over 500</b>

~~(Added 1989)~~

**Table 2. Tolerances for Vehicle-Mounted Milk Meters**

	Acceptance Tolerance	Maintenance Tolerance
Complete Measuring System	0.5 %	0.5 %
Meter Only	0.3 %	0.3 %

**(Amended 20XX)**

**NIST OWM Detailed Technical Analysis:**

The Milk Meter Task Group last met on January 3, 2022 to further discuss the proposed tolerances for Milk Meters addressed in NIST HB 44 Sections 3.31 VTM Code and 3.35 Milk Meters Code. This is a proposal to increase the tolerances for vehicle mounted metering systems that measure milk and the proposed tolerance are those used in OIML for milk measuring systems.

Collected volume	Proposed Tolerance		Current NIST Tolerance		Proposed Tolerance		Current NIST Tolerance	
	Maintenance		Maintenance		Acceptance		Acceptance	
	Gallon	Percent %	Gallon	Percent %	Gallon	Percent %	Gallon	Percent %
50 Gallon	0.25	0.5 %			0.25	0.5 %		
100 Gallon	0.5	0.5 %	0.5	0.50 %	0.5	0.5 %	0.3	0.30 %
200 Gallon	1	0.5 %	0.7	0.35 %	1	0.5 %	0.4	0.20 %
300 Gallon	1.5	0.5 %	0.9	0.30 %	1.5	0.5 %	0.5	0.17 %
400 Gallon	2	0.5 %	1.1	0.275 %	2	0.5 %	0.6	0.15 %
500 Gallon	2.5	0.5 %	1.3	0.26 %	2.5	0.5 %	0.7	0.14 %

The submitter explained that use of vehicle mounted metering systems to measure milk reduces the amount of time needed to collect and process the milk which reduces the cost and loss of product that would occur with a slower measurement process. But, with the use of vehicle mounted measuring systems, entrained air is produced that cannot be removed and this air is measured as product. As such, with the use of a pump metering system there is an inherit loss to the buyer. Although the system has means for air elimination, not all entrained air can be removed and this is the submitter’s reason for requesting that the tolerances currently in the HB be increased.

Poul Tarp also noted that it is recognized by the European Standardization Agencies: Measuring Instrument Directive (MID) and Organization of Legal Metrology (OIML) Recommendation (R) 117 *Dynamic measuring systems for liquids other than water* and the dairy industry in general that it is not possible to remove all the air from milk before measuring it. Poul Tarp notes the MID and OIML (R) 117 standards specify that measurements of a vehicle mounted milk metering system must not result in inaccuracy of more than 0.5 % at any given amount being collected from a minimum of 50 gallons and up to +500 gallons. NIST HB 44 Section 3.31 has a designated tolerance table in volume for vehicle-mounted milk meters that was added to the code in 1989 with an acceptance tolerance of 0.3 and

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maintenance tolerance of 0.5 gallons for the first 100 gals and these tolerances decrease in percent tolerance as the indicated volume increases, as was reported in a presentation from Poul Tarp:

NIST OWM's initial points to consider as the Committee began to deliberate on the proposal were:

- Are there other methods that can be employed to remove entrained air from the milk?
- Can the amount of error introduced from entrained air be determined?
- Should NIST HB 44 tolerances be aligned with OIML R 117 less stringent tolerances, as recommended by the submitter.
- Should there be a separate tolerance table to address vehicle mounted metering systems?

During the 2019 NCWM Interim Meeting another company stated that they met the current tolerances in NIST HB 44 and were issued an NTEP certificate and believe that the current tolerances are appropriate. Other State regulators commented that the current certificate was limited to testing up to 300 gallons. At that time the S&T Committee assigned a task group to this item and NIST OWM expressed interest in working with the Task Group.

Charlie Stutesman (Kansas and Chair of the Task Group) sent an email to the Milk Meter Tolerance Task Group (TG) providing a list of the TG members and the TG's mission. Charlie Stutesman also informed the Task Group that most communication will be conducted via e-mail and that face-to-face meetings will be planned at Interim and Annual Meetings.

The following list contains the names of members on the Milk Meter Tolerance TG:

Chair – Aaron Yankers (Colorado)

NEWMA Representative – Jim Willis (New York)

SWMA Representative – TBD

WWMA Representative – Jeff Cambies (California)

NTEP Technical Advisor – Mike Manheim

NIST Technical Advisor – Diane Lee

Measurement Canada Technical Advisor – Luciano Burtini

Industry Representative – Carey McMahon (Poul Tarp)

Industry Representative – Leigh Hamilton (Piper Systems)

Industry Representative – Brandon Meiwes (Dairy Farmers of America)

Industry Representative – Bob Fradette (Agri-Mark)

Mitch Marsalis (Los Angeles County, California) has agreed to be the SWMA representative. I am just waiting on formal assignment by the NCWM Chair for Mitch.

**Milk Meter TG Mission:**

The mission of the Task Group is to review and possibly recommend changes to the tolerances that apply to milk meters, which may include milk measuring systems, in Sections 3.31. Vehicle Tank Meters, Section 3.35. Milk Meters, Section 3.37. Mass Flow Meters, and Section 4.42. Farm Milk Tanks. This TG will consider the tolerances proposed in S&T item VTM-20.2 and the tolerances in OIML R 117-2 “Dynamic measuring systems for liquids other than water” in their discussion.”

Charlie Stutesman provided the Task Group with milk meter tolerances and requirements from OIML-R117-2: 2007, NIST HB 44 Tolerances for Milk Meters that are located in the VTM Code Section 3.31, the Mass Flow Meter Code Section 3.37, and the Farm Milk Code Section 4.42 and Measurement Canada’s tolerances for milk meters and requested feedback from the task group on appropriate tolerances to apply. A Task Group member from Poul Tarp, the original submitter of the item, recommended that the proposal be changed to align NIST HB 44 with the tolerances for milk meters in OIML R-117-2. Charlie Stutesman circulated a proposal for consideration by the task group that would aligns the tolerances in NIST HB 44 Section 3.31 Table 2 with OIML to tolerances. OIML Tolerances seem to apply two different tolerances. 0.5 % tolerance for milk meters in a system and 0.3 % tolerance for a meter outside of a system that is used to measure milk. The proposed tolerances and changes to NIST HB 44 are provided below:

**Table 2. Tolerances for Vehicle-Mounted Milk Meters**

<b>Indication (gallons)</b>	<b>Maintenance Tolerance (gallons)</b>	<b>Acceptance Tolerance (gallons)</b>
<b>100</b>	<b>0.5</b>	<b>0.3</b>
<b>200</b>	<b>0.7</b>	<b>0.4</b>
<b>300</b>	<b>0.9</b>	<b>0.5</b>
<b>400</b>	<b>1.1</b>	<b>0.6</b>
<b>500</b>	<b>1.3</b>	<b>0.7</b>
<b>Over 500</b>	<b>Add 0.002 gallon per indicated gallon over 500</b>	<b>Add 0.001 gallon per indicated gallon over 500</b>

~~(Added 1989)~~

**Table 2. Tolerances for Vehicle-Mounted Milk Meters**

	<b>Acceptance Tolerance</b>	<b>Maintenance Tolerance</b>
Complete Measuring System	0.5 %	0.5 %
Meter Only	0.3 %	0.3 %

Proposed change to Handbook 44- Simple rewrite of Table 2 and paragraph T.4. in 3.31 VTM Code and Table 1 in 3.35 Milk Meter Code.

**3.31. Vehicle Tank Meters**

**T.2. Tolerance Values.** – Tolerances shall be as shown in Table 1. Accuracy Classes and Tolerances for Vehicle-Tank Meters Other Than Vehicle-Mounted Milk Meters and Table 2. Tolerances for Vehicle-Mounted Milk Meters.

(Amended 1995 and 20XX)

If changes to the product depletion test tolerances in Handbook 44 are made to match OIML R117-1 paragraph 2.10.1:

**T.4. Product Depletion Test.** – The difference between the test result for any normal test and the product depletion test shall not exceed 0.5 % of the volume delivered in one minute at the maximum flow rate marked on the meter for meters rated higher than 380 Lpm (100 gpm) or 0.6 % of the volume delivered in one minute at the maximum flow rate marked on the meter for meters rated 380 Lpm (100 gpm) or lower. Test drafts shall be of the same size and run at approximately the same flow rate. **For vehicle tank meter measuring systems used to measure milk, the effect due to the influence of the air or gases on the measuring result shall not exceed 1.0 % of the quantity measured.**

Charlie Stutesman also asked the Task Group if consideration should be given to updating all of the codes pertaining to milk metering devices in NIST HB 44 and if all milk metering requirements should be included in a single code.

The NCWM Milk Meter Tolerance Task Group met virtually on January 7, 2020. During this meeting the Task Group discussed:

- the system of milk collection from farm to processor (seller to buyer),
- the operation of metering systems that measure milk to include discussion of air elimination systems,
- review of the milk measuring tolerances in NIST HB 44 from 1919 to 2020,
- review of the proposal to harmonize the NIST HB 44 VTM code milk metering tolerances with OIML tolerances for single milk meters and milk meter measuring systems, and
- whether or not the Task Group wanted to consider expanding its scope to include combining all milk metering requirements in NIST HB 44 to a single code.

By consensus the Task Group agreed with harmonizing the VTM milk metering tolerance with OIML R 117 tolerances and that those tolerance be presented during the NCWM 2021 Interim Meeting for discussion. The Task Group also agreed that a request should be made to the S&T Committee to expand the scope of the Task Group to include combining milk meter requirements in NIST HB 44 to a single code.

Charlie Stutesman (TG Chair) proposed the TG visit a location to review Milk Measuring systems in use as its next step. The Task Group last met on July 1, 2021.

NIST OWM is looking forward to gaining additional information on the various systems for milk metering and their capabilities and believes the task groups plans to visit a site will be helpful in determining the best approach for acceptable solution for milk metering systems. In the meantime, harmonizing with OIML tolerances may be an acceptable path forward. OWM reiterates its original questions concerning the operation of milk metering systems. OWM encourages the task group to continue its investigation of these systems.

The Milk Meter Task Group reviewed all the varying tolerances in NIST HB 44 for Milk Meters. Instead of keeping a Milk Meters code that is decreasing in tolerance as the test draft increases, the Task Group is proposing that the tolerances as included in the 2024 Interim Meeting Agenda for VTM-20.2 Milk Meter also be adopted in the Milk Meter code.

Aaron Yanker (Colorado) is the Milk Meter Task Group Chair. The Task Group is meeting to review the proposed changes to the tolerances to ensure full vetting by industry and the weights and measures community.

The Task group met March 6, April 24, and June 11, 2024. Many of the task group members were not present at the March 6, 2024 meeting but participants forwarded information concerning the tolerances to Aaron for discussion at the April 24, 2024 meeting. At the April 24 and June 11, 2024 Milk meter tolerance meeting the NCWM Milk Meter task group discussed combining the milk meter codes, reaching out to the original submitters for clarity, and discussed direction for the block 3 items for discussion at the 2024 Annual meeting.

### **Summary of Discussions and Actions:**

A Milk Meter Tolerance Task Group was formed and assigned to this item. Please contact the Task Group Chair for more information:

Aaron Yanker  
Program Administrator  
**aaron.yanker@state.co.us**  
Phone number: (719) 250-1851 Fax number: (303) 466-2860

Existing tolerances are based on the accuracy of the Flow meter itself. The proposed Tolerances are based on Milk Metering Systems where the magnetic flow meter is a part of the Milk Metering system handling milk containing air.

The accuracy of the Flow meter will always be influenced by the way it is used. The only way you can obtain the accuracy described by the manufacture is when the flow meter is operating as a “stand alone” unit and, equally important, only if the product passing through the flow meter is complete air-free.

The submitter provided the following:

During the past 20 years, the need for improved efficiency in the collection of milk has resulted in the use of milk pumping equipment being installed on milk tankers.

One of the most obvious places for a modern Dairy to optimize is the amount of time that the milk tanker uses to make a collection. If you can reduce the collection time at each farmer, the Dairy will be able to get a significant reduction in collection and transport cost for the benefit of the Farmer, Consumer and the Dairy itself. At the same time, you will get an environmental benefit as a result of reduced CO<sub>2</sub> in the milk collection process.

The consequence of introducing pump systems on milk tankers is that it causes air to be mixed with the milk which again will influence the accuracy of the magnetic flow-meter mounted in the system. Milk entrains air unlike petroleum liquids which do not. As you know, the flow meter will count anything that passes through the meter – liquid as well as air – and it is therefore essential that as much air as possible is removed from the milk before it reaches the flow-meter. However, it is widely recognized that it is not possible to remove all the air from the milk, which will result in an inaccuracy.

It is therefore essential that the tolerances for vehicle mounted milk pump systems using magnetic flow-meters for determining milk volume reflects today's way of collecting milk. This means that existing Tolerance for milk meters cannot be used when the milk meter is a part of a system where different system parts will influence the accuracy of the count. Such milk metering systems will need to be classified with their own tolerances.

Based on our 25 years of experience as a manufacturer of these systems and more than 3000 installations on milk trucks operating in more than 15 countries, we would like to propose that the Tolerance for Vehicle Mounted Milk Metering Systems is changed from 0.3 % to 0.5 % and that the tolerances will be listed and classified separately and not be associated with products from the oil industry. Our proposal is consistent with Weights & Measures tolerances accepted around the world.

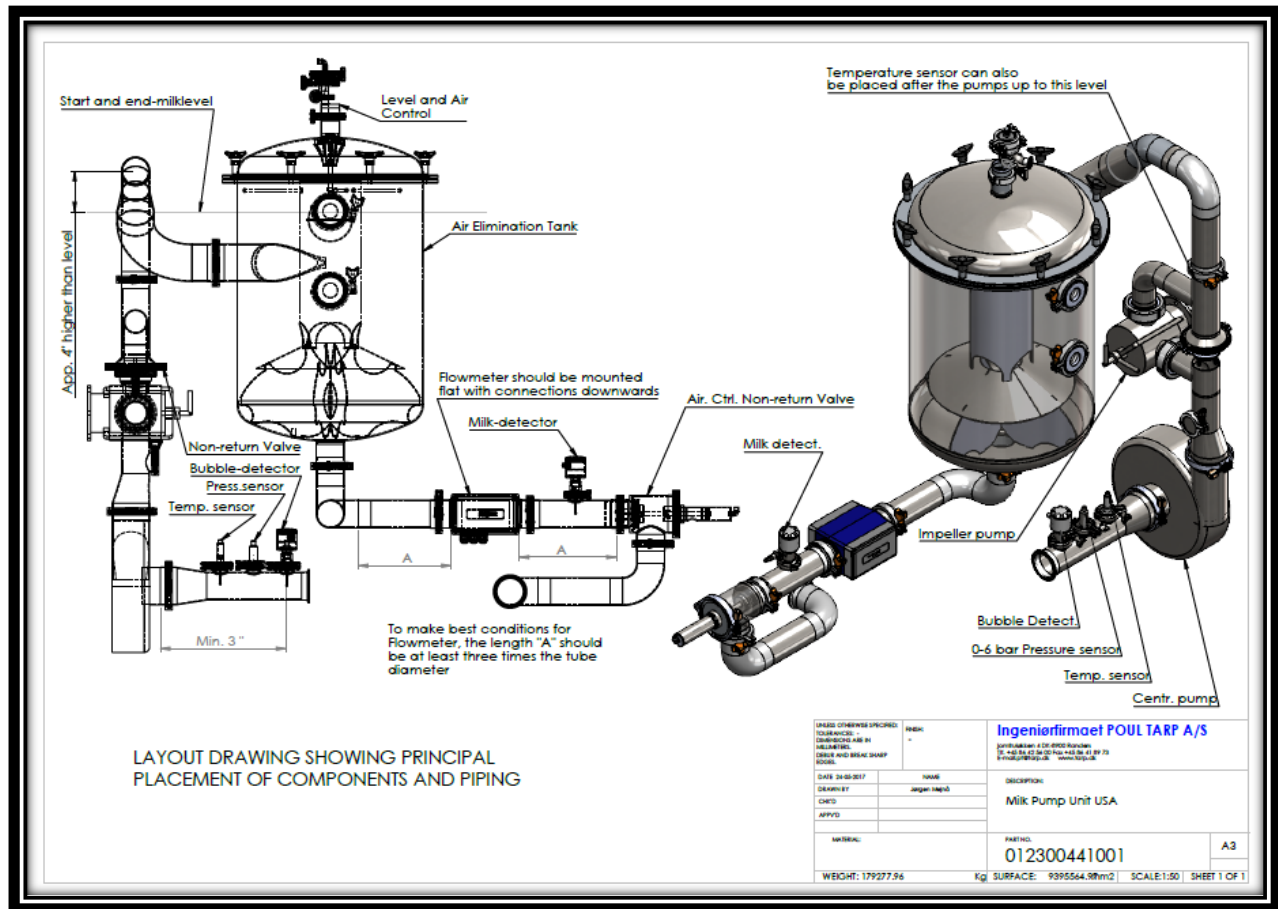
We hope that the NCWM will consider our proposal and we will be more than happy to meet with you and answer any questions you may have. We believe that a change of Tolerance is necessary in order for the Handbook 44 to reflect today's milk collection and the technical progress within milk collection.

Yours sincerely  
Poul Tarp  
President POUL TARP A/S

The POUL TARP milk pump system holds an MID approval which is recognized and in accordance with guidelines and standards described in the OIML – International Organization of Legal Metrology

The standards related to metrological aspects come from OIML R117-1 for liquids (Dynamic measuring systems for liquids other than water, part 1: Metrological and technical requirements) and documents D11 (General requirements for electronic measuring instruments) and D31 (General requirements for software-controlled measuring instruments) from OIML.

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At the NCWM 2020 Interim Meeting, Carey McMahon (Poul Tarp) provided a presentation on their company's VTM milk metering system advocating for expanding tolerances for these systems.

Leigh Hamilton (Piper) provided a presentation concerning the piper system and stated in their presentation that Piper currently has an approved NTEP certificate for their device that is in service in the U.S. Leigh Hamilton opposed this item to increase the tolerances for milk meters and noted in their presentation that there may not be a need to increase the tolerances in order to move forward in allowing innovation in milk measurements.

Charlie Stutesman provided a presentation on research that Kansas Department of Agriculture has done on the history of three NIST HB 44 Codes (3.31. VTMs, 3.35. Milk Meters, and 4.42. Farm Milk Tanks) and the issue of Piper's NTEP Certificate. Charlie Stutesman discussed complications involved in measurement of product using various methods and potential shortcomings of Piper's NTEP Certificate.

Doug Musick (Kansas) does not believe there is enough information presented to change existing tolerances and noted that the Piper system was only evaluated for accuracy up to a measurement of 300 gallons. They also noted that Piper's certificate should be amended to qualify the system for draft sizes up to 300 gallons. Michael Keilty (Endress + Hauser) commented with concerns with Piper's certificate. Leigh Hamilton noted that Piper followed and followed guidelines as provided during the NTEP evaluation. Diane Lee (NIST OWM) stated that the Committee may want to consider a Developing status for this item and that more information is needed concerning air elimination methods for milk metering systems.

A representative from the Dairy Farmers of America stated that they oppose the increase in tolerance but supports the use of VTM metering systems. Carey McMahon pointed out that the Poul Tarp system can be accurate for any size measurement, but the beginning and end of the measurement would not be accurate measures (within tolerance) due to entrained air in the product when the flow is not uniform. Dmitri Karimov (MMA) stated that the proposal should be further developed and pointed out that due to the tolerance structure becoming more stringent as the volume of the measurement increases, the acceptance tolerance at 500 gallons is unreasonable. Hal Prince (Florida) stated that he does not agree with expanding the tolerances. Hal Prince believes that air elimination should be the focus and that the proposal should be assigned to a task group. Tina Butcher (NIST OWM) noted that testing should be performed using multiple quantities and flowrates. Charlie Stutesman pointed out that confusion is generated by multiple HB 44 codes addressing the measurement of milk and that the proposal should be assigned to a TG to sort this out. Charlie Stutesman also pointed out there is no requirements in HB 44 for air elimination pertaining to milk metering in these codes. Tina Butcher noted that the current HB 44 requirements may not be flexible enough for this new technology and that the existing codes may need to be reviewed and updated.

Leigh Hamilton stated that this is not simply a consideration of only a change in tolerances. There are other requirements (currently in the OIML standard) that should also be considered in making any changes to the existing NIST HB 44 requirements. Michael Keilty stated that air elimination is a difficult problem to mitigate and noted that he is not sure if it is necessary to expand the existing tolerances or make other amendments. Carey McMahon stated that using the existing NIST HB 44 tolerances in the VTM Code, at a draft of 5000 gallons, the tolerance value is highly unreasonable. Charlie Stutesman noted that the type evaluation performed on the Piper system was limited to a draft of 300 gallons. If evaluation had included other draft sizes, the Piper system may have failed the testing.

Ken Ramsburg (Maryland) stated that the proposal should be given a developing status. Ken Ramsburg agreed that there is no existing requirement for this type of system addressing air elimination and stated

that the flow meter, air eliminator, plumbing, and pumps all need to be considered during evaluation and the evaluation should be conducted on the system.

Tim Chesser (Arkansas) questioned whether the flow meter used in the system is appropriate and noted that there are many unanswered questions surrounding this issue. Jim Willis (New York) recommended a Developing status for this item. Kevin Schnepf (California) stated that although they are opposed to relaxing existing tolerances, they supported the development of this proposal by an assigned Task Group.

During the Committee's work session, the Committee agreed that this item has merit and should be given an Assigned status. The charge to the assigned task group will be to address three NIST HB 44 Codes (VTM, Farm Milk Tanks and Milk meters) to review the requirements and tolerances found in these codes and assess the need for changes.

The NCWM 2020 Annual Meeting, due to the 2020 COVID-19 pandemic, was adjourned to January 2021, at which time it was held as a virtual meeting. Due to constraint of time, only those items designated as 2020 Voting Items were addressed. All other items were addressed in the subsequent 2021 NCWM Interim Meeting.

At the 2021 NCWM Interim Meeting, the Committee heard from Charlie Stutesman who gave an update on the task group activities. Charlie Stutesman reported that the Milk Meter TG worked via e-mail communication and reviewed and discussed the proposed Milk Meter Tolerances in Agenda item VTM-20.2. The Milk Meter TG also discussed the tolerances that are included in NIST HB 44 for Milk meters in various parts of HB 44 which include the VTM, Section 3.31, Farm Milk Tanks, Section 4.42., Mass Flow Meters, Section 3.37, and Milk Meters, Section 3.35. Charlie Stutesman also reported that the TG reviewed OIML tolerances for milk meters. They stated that after a review of the various tolerances, the Task Group agreed that the OIML tolerances provide tolerances that encompassed the system of measuring milk and not just a tolerance for the performance of the meter. The Milk Meter TG agreed with proposing the use of the OIML milk meter tolerance as the milk meter tolerances in the VTM code. Charlie Stutesman provided a copy of the proposed changes to VTM-20.2. The proposed tolerances will align the tolerances in the VTM Code for Milk Meters with OIML Milk Meter Tolerances. Charlie Stutesman requested that this item move forward as a Voting item. The Committee also heard from Clark Cooney (California) noted that he supported the items as Developing because one company mentioned meeting the existing tolerances. It was mentioned that the company's testing was only performed over a limited range of volumes.

During the Committee's work session, the Committee agreed with the proposal from the Milk Meter Task Group to adopt OIML tolerances for milk meters in the VTM code, that this item be given a Voting status, and that the Item Under Consideration be replaced with the work group's proposal to adopt OIML tolerances. The Committee also agreed with expanding the Task Group to address other milk meter codes in HB 44. The Item Under Consideration above are the tolerances agreed to by the Milk Meter TG and that align with OIML tolerances.

At the 2021 NCWM Annual Meeting, Charlie Stutesman provided an update on the Milk Meter Task Group activities. Charlie Stutesman noted that there was a field trip to observe milk metering systems. They noted that the proposed tolerances will align the milk tolerances with the OIML tolerances for milk meters and Charlie Stutesman noted that the OIML tolerances provides one tolerance for the meter and another tolerance for a milk metering system. They also noted that it may be impractical to perform an air eliminator test on these devices due to comingling of product.

During the Committee's work session, they agreed to a Voting Status for this item and added it to its voting consent calendar.

During the Voting Session, Charlie Stutesman asked that consideration be given to adding a non-retroactive date to the proposed tolerances. It was questioned during the discussion that if a non-retroactive date was added to the tolerances, then, what tolerances would apply to existing meters that had been manufactured and tested prior to the non-retroactive date. One of the concerns expressed with having a new tolerance table without a nonretroactive date was whether or not existing devices would be required to be reevaluated in the NTEP. The conference voted against adding the nonretroactive requirement to the proposed tolerance table and the Item Under Consideration to change the tolerances failed to receive the 27 votes from the House of State Representatives, so the item failed and went back to the S&T Committee. The S&T Committee agreed to a Developing status for this item.

Note: For reference, the Item Under Consideration that was included in the 2021 NCWM Interim Meeting Agenda is provided below:

**Table 2. Tolerances for Vehicle-Mounted Milk Meters**

Indication (gallons)	Maintenance Tolerance (gallons)	Acceptance Tolerance (gallons)
100	<del>0.5</del> <u>0.6</u>	<del>0.3</del> <u>0.5</u>
200	<del>0.7</del> <u>1.2</u>	<del>0.4</del> <u>1.0</u>
300	<del>0.9</del> <u>1.8</u>	<del>0.5</del> <u>1.5</u>
400	<del>1.1</del> <u>2.4</u>	<del>0.6</del> <u>2.0</u>
500	<del>1.3</del> <u>3.0</u>	<del>0.7</del> <u>2.5</u>
Over 500	Add <del>0.002</del> <u>0.006</u> gallons per indicated gallon over 500	Add <del>0.001</del> <u>0.005</u> gallons per indicated gallon over 500

At the NCWM 2022 Interim Meeting, Charlie Stutesman (Chair of the Milk Meter TG) requested that this item be assigned back to the TG for further development. They provided an update on the TG meeting in January 2022 in which they discussed tolerances in both 3.31 Vehicle Tank Meters and 3.35 Milk Meters and the need to have the tolerance be applied to both vehicle mounted and station meters as the manufacturers are developing meters that will be capable of being installed in either application. The tolerance tables can be found in the supporting documents. Charlie Stutesman also renewed the TG’s request to expand its scope to include possibly creating a new code that contains requirements of both vehicle mounted and stationary milk meters and metering systems due to the unique properties of milk as a liquid. Speaking on behalf of himself, Charlie Stutesman has provided a document in the supporting documents that outlines the four active and five inactive NTEP certified meters and metering systems in terms of test draft size and applicable tolerances. They noted that the active four have a range of 0.12 % to 0.6 %. They noted that milk meters are the only liquid measuring device where the volume tolerance decreases as the draft size increases and suggests percentages more in line with OIML tolerance would be more appropriate. Ken Ramsburg suggested combining the two tolerances to be used for field evaluations. Diane Lee commented that the TG should work toward making all test methods uniform. Diane Lee also suggested that the TG and Committee look at the comments from various companies concerning different tolerance along the distribution line for milk. Doug Musick and Matt Douglas (California) supported assigning this item to the Task Group for further development. During Committee work sessions, the Committee agreed to assign this item back to the Milk Meter TG so they may continue to ascertain data. In addition, the Committee agreed to request that NCWM Chair Hankins expand the scope of the TG to include all reference to milk meters, meter systems and related test methods, specifications and tolerance in an effort to harmonize the codes.

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The Committee agreed to an Assigned status for the item.

At the NCWM 2022 Annual Meeting, the Milk Meter TG Chair Stutesman, provided a status update the TG activities. They mentioned the TG continues to support proposed tolerances as provided in the Item Under Consideration. They also noted that the goal is consistency of the tolerances for milk meter measuring. TG Chair Stutesman also noted that another representative from the Western is need on the Milk Meter TG.

At the Committee's work session, the Committee agreed to keep an Assign status for this item.

At the 2023 NCWM Interim Meeting, Matt Curran (Florida), stated that it appears that this item is lowering the tolerance to get a device to fit and supports as voting if that is the case. Tina Butcher (NIST OWM) commented in support of an assigned status and that the application systems and meter needs clarification. The Committee decided to leave this item as an Assigned status and hopes a new TG group Chair steps forward.

At the 2023 NCWM Annual Meeting the Chair of the Specifications and Tolerances Committee asked for a volunteer for chair of the task group.

At the 2024 NCWM Interim Meeting open hearings, the Committee heard from Aaron Yanker, the newly appointed chairperson of the Milk Meter Tolerance Task Group. The Committee agrees with the chairperson that these items should remain assigned, and the scope of the task group should be expanded to study the possibility of creating a new section in the handbook to capture all devices that measure milk. To facilitate better discussion and the possibility of new proposals, the Committee has blocked VTM 20.2 and MLK-23.2 together. OWM suggested the task group solicit input from affected stakeholders and conduct a through review of the items' history. The Committee requests the task group provide an update on the items in the block, as well as the feasibility of establishing a new section in the handbook during the 2024 Annual Meeting.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

During the 2021 WWMA Annual Meeting, Diane Lee provided an update from the NCWM meeting. Diane Lee noted that the Milk Meter Task Group is still in the process of reviewing the item. The item was put forth for a vote at the NCWM but a last-minute change to make it non retroactive was made. Questions were raised as to what would happen to devices that are currently in the field? During the NCWM Annual Meeting this item was removed from the voting calendar and given a Developing status and NIST supported the Developing status.

The WWMA S&T Committee recommended the status remain Developing. During the 2021 S&T Work Session Diane Lee was asked for further clarification on their testimony and provided the following clarification: "During the Annual Meeting a proposal was made to add a non-retroactive date. Because questions were raised as to how this would affect existing devices the item was moved from Voting to Developing." The Committee looks forward to hearing from the WG.

During the WWMA 2022 Annual Meeting, the submitter was not present, and no comments were heard.

During Open Hearings, due to timing constraints, the Committee did not take comments on Assigned Items. The Committee did allow the source to provide updates on these items. No update was provided. The WWMA S&T Committee recommended that this item remain Assigned.

At the 2023 WWMA Annual Meeting, Aaron Yanker (Milk Meter Tolerance Task Group) updated the body, there is currently no Chairman of the Task Group and no updates provided.

The WWMA 2023 S&T Committee recommends this item remain Assigned to the NCWM Milk Meter Tolerance Task Group for further development and look forward to a Chair being assigned and an update provided. This Committee also recommends item VTM-20.2 be blocked with MLK-23.2.

### **Southern Weights and Measures Association**

During the 2021 SWMA Annual Meeting Open Hearing no comments were received on this item. This Committee would like to see more evidence and reasoning on why these devices should not have to meet the existing tolerances, and why the tolerances listed are appropriate.

This Committee recommended the item remain Developing so that the submitters can gather more evidence about the accuracy of these devices.

At the 2022 SWMA Annual Meeting, Matt Curran (Florida) stated they had concern about increasing the tolerance for new technology. No comments were received from the Milk Meter Tolerance Task Group.

The SWMA S&T Committee recommended this item remain as an Assigned Item.

At the 2023 SWMA Annual Meeting it was recognized that this item is an Assigned item, but Dr. Matt Curran, Florida, recommended blocking item VTM-20.2 with item MLK-23.2.

The Committee recommended that the item remain an Assigned item.

### **Northeastern Weights and Measures Association**

During the 2021 NCWM Interim Meeting Open Hearing the following comments were heard.

Jim Willis (New York) commented as a member of the TG about the field trip that was taken in Rochester New York just prior to the NCWM meeting in July to witness the truck mounted Milk Meters in action. The Task Group is asking for recommendations in regard to a tolerance value that people would be comfortable with. James Willis commented that the tolerance of 0.5 % is considered too large by some, but we have 0.4 % in the handbook now in-regards to checking a milk tank with a meter.

Jimmy Cassidy (Massachusetts) asked if any systems currently meet the requirements in the handbook? James Willis replied that currently there is one milk meter system on tank trucks that meets the requirements currently in the handbook.

The NEWMA Specifications and Tolerances Committee recommended that this item remain in Developing Status.

During the 2022 NEWMA Annual Meeting Open Hearings, James Willis commented as a member of the Milk Meter TG and they indicated that the TG made strides and hopes for ability to perform additional work on the item.

After hearing comments from the floor, the Committee recognized the need for further development of the item and recommended that the item retain an Assigned status. The Committee recommended the NCWM Milk Meter TG continue to work with stakeholders to further develop this item.

During the 2022 NEWMA Interim Meeting, no comments were heard from the floor, however the Committee recommended that this item retain an Assigned status with the Milk Meter Tolerance Task Group.

During the 2023 NEWMA Annual Meeting, James Willis stated that the Task Group does not have a Chair and work on this item has not moved forward. He stated that he was in favor of this item at first as it would have relaxed the tolerances a little, but meters are now able to meet the tolerances that currently appear in the handbook. More data is needed from the system that is already type approved.

After hearing comments from the floor, the Committee recommended to the body that this item maintain an Assigned status, and the body concurred.

During the 2023 Interim Meeting the State of New Jersey stated that the Task Group still does not have a Chair, despite several requests from the NCWM S&T Committee, that manufacturers can meet the tolerances currently in the handbook, they recommended withdrawal. Massachusetts, Pennsylvania, and New York concur. Upon consensus of the body, the Committee recommends this item be withdrawn.

During the 2024 NEWMA Annual Meeting, Jim Willis (NY) gave an update from Milk Meter Task Group. The TG is looking at all items within the block to determine if they are still relevant since most meters are receiving NTEP approval at the current tolerance level and the original submitter of the items has not been active within the TG. The TG has also received permission to expand its scope to look into incorporating all milk measuring devices into one code.

The Committee recommended to maintain an Assigned status and the body concurred.

### **Central Weights and Measures Association**

During the 2021 Interim Meeting Open Hearing, the Committee heard comments from the floor. Charles Stutesman (Kansas) would like to see item be returned to Task Group.

CWMA S&T Committee recommended that the item be assigned to Milk Meter Tolerance Task Group and be an Assigned Item.

During the 2022 CWMA Annual Meeting Open Hearing, Charlie Stutesman remarked that following the 2022 NCWM Interim Meeting, this item was sent back to the MMTTG. Moving forward with staying with original tolerances that were proposed. Request to expand scope has been submitted. There will be a MMTTG meeting prior to the July NCWM Annual Meeting. Hoping to move forward and elevate to Voting status for next cycle.

The CWMA S&T Committee recommended this item to remain an Assigned Item.

During the 2022 CWMA Interim Meeting, no comments were heard from the floor.

The CWMA S&T Committee recommended this item to remain as Assigned status.

During the 2023 CWMA Annual Meeting no comments were received. The CWMA S&T Committee recommends this item remain as Assigned to the Task Group.

During the 2024 CWMA Interim Meeting, the Committee received no comments on this item.

The Committee recommends this block remain as Assigned

### **B3-MLK-23.2            A            Table T.1. Tolerances for Milk Meters**

(Note: During the 2024 Interim Meeting, the Committee agreed to block individual items VTM-20.2 and MLK-23.2 into new Item Block 3.)

#### **Source: Milk Meter Tolerances Task Group**

#### **Submitter's Purpose and Justification:**

Eliminate the current tolerance structure of a decreasing permissible tolerance allowance as the size of the test draft increases.

This is a companion item to VTM-20.2 [Vehicle Mounted Milk Meters] currently being considered. It would be logical to block these two items as the data and discussion for changes to both Handbook 44 sections will be identical. This proposal is being made to eliminate the current tolerance structure of a decreasing permissible tolerance allowance as the size of the test draft increases. The proposed changes are identical to the current tolerance structure in the international community that follow OIML R-117. Without the changes to the tolerances, it would be possible for a device to be within tolerance at small test drafts and be out of tolerance for larger test drafts that are more representative of a typical delivery.

If OIML tolerances are adopted, the tolerances that are currently in place may increase at larger test drafts.

The Submitter requested a Voting status for this Item.

#### **NIST OWM Executive Summary for MLK-23.2 Table T.1. Tolerances for Milk Meters**

**NIST OWM Recommendation:** The Milk Meter Task group met to discuss these items and per the S&T committee's recommendations the task group will present updates at the 2024 annual meeting and the feasibility of establishing a new section in Handbook 44 for Milk Measuring Devices. NIST OWM agrees with an Assigned status for these items.

- The S&T committee at the 2024 Interim Meeting agreed to combine VTM-20.2 and MLK -23.1. Aaron Yankers (Colorado) held a task group meeting March 6 and April 24, 2024 to discuss the proposal. The Task group is reviewing and discussing various tolerances used for Milk meters and Aaron continues to collect feedback from the task group concerning the proposed changes.
- The task group held two meetings to discuss the direction for the milk meters items. The task group discussed combining the milk meter requirements from all other codes in NIST Handbook 44 into a new Code section and is also reaching out to the original submitters of B3 items for clarity.
- The codes in NIST HB 44 that address the measurement of milk are NIST HB 44 sections 3.31, .3.35, 3.37, and 4.42.
- Sections 3.31 Vehicle Tank Meters and 3.35 Milk Meters currently have the same tolerances. Section 3.37 Mass Flow Meters has a different tolerance. Section 4.42 Farm Milk Tank code applies to farm milk tanks that are used for the commercial measurement of milk. The farm milk tank tolerances are different than the meter tolerances.

- NIST OWM supports the update of milk meter tolerances in NIST HB 44 for clarity. If OIML tolerances are adopted care should be taken to adopt those tolerances that are appropriate for this application where the U.S. only tests the complete system.
- If the task group plans to combine all milk measuring codes the group should consider:
  - For a VTM milk meter the product depletion test is considered as part of the official test of this meter type
  - The tolerances for a farm milk tank are different than tolerances for the milk meter Codes.

**Item Under Consideration:**

Amend Handbook 44, Milk Meters Code, as follows:

**T.2. Tolerance Values.** – Tolerances shall be as shown in Table 1. Tolerances for Milk Meters. (Amended 1989 and 20XX)

**Table 1. Tolerances for Milk Meters**

<b>Indication (gallons)</b>	<b>Maintenance Tolerance (gallons)</b>	<b>Acceptance Tolerance (gallons)</b>
<b>100</b>	<b>0.5</b>	<b>0.3</b>
<b>200</b>	<b>0.7</b>	<b>0.4</b>
<b>300</b>	<b>0.9</b>	<b>0.5</b>
<b>400</b>	<b>1.1</b>	<b>0.6</b>
<b>500</b>	<b>1.3</b>	<b>0.7</b>
<b>Over 500</b>	<b>Add 0.002 gallon per indicated gallon over 500</b>	<b>Add 0.001 gallon per indicated gallon over 500</b>

(Added 1989)

**Table 1. Tolerances for Milk Meters**

	<u><b>Acceptance Tolerance</b></u>	<u><b>Maintenance Tolerance</b></u>
<u><b>Complete Measuring System</b></u>	<u><b>0.5 %</b></u>	<u><b>0.5 %</b></u>
<u><b>Meter Only</b></u>	<u><b>0.3 %</b></u>	<u><b>0.3 %</b></u>

(Amended 20XX)

**NIST OWM Detailed Technical Analysis:**

The Milk Meter Task Group reviewed all the varying tolerances in NIST HB 44 for Milk Meters. Instead of keeping a Milk Meters code that is decreasing in tolerance as the test draft increases, the Task Group is proposing that the tolerances as included in the 2024 Interim Meeting Agenda for VTM-20.2 Milk Meter also be adopted in the Milk Meter code.



Aaron Yanker (Colorado) is the Milk Meter Task Group Chair. The Task Group is meeting to review the proposed changes to the tolerances to ensure full vetting by industry and the weights and measures community.

The Task group met March 6 and April 24, 2024. Many of the task group members were not present at the March 6, 2024 meeting but participants forwarded information concerning the tolerances to Aaron for discussion at the April 24, 2024 meeting. At the April 24, 2024 Milk meter tolerance meeting the NCWM Milk Meter task group discussed combining the milk meter codes and reaching out to the original submitters for clarity.

### **Summary of Discussions and Actions:**

At the NCWM 2023 Interim Meeting Matt Curran (State of Florida) stated that it appears that this item is lowering the tolerance to get a device to fit and is in support of the item as voting if that is the case. Tina Butcher (NIST OWM) commented in support of assigned status and that the application systems and meter needs clarification. The Committee decided to leave this item as assigned status and hopes a new task group chair steps forward.

At the NCWM 2023 Annual Meeting the Chair of the Specifications and Tolerances Committee asked for a volunteer for chair of the task group.

At the NCWM 2024 Interim Meeting During open hearings, the Committee heard from Aaron Yanker, the newly appointed chairperson of the Milk Meter Tolerance Task Group. The Committee agrees with the chairperson that these items should remain assigned, and the scope of the task group should be expanded to study the possibility of creating a new section in the handbook to capture all devices that measure milk. To facilitate better discussion and the possibility of new proposals, the Committee has blocked these items together. The Committee requests the task group provide an update on the items in the block, as well as the feasibility of establishing a new section in the handbook during the 2024 Annual Meeting.

The S&T Committee agreed to combine items MLK 23.2 and VTM-20.2 and provided an assigned status for these items.

### **Regional Association Reporting:**

#### **Western Weights and Measures Association**

During the WWMA 2022 Annual Meeting, Michael Keilty (Endress+Hauser) alerted the Committee that the TG Chair no longer works for the State of Kansas, leaving a vacancy for the Chair position. Matt Douglas (California Division of Measurement Standards) recommended that this be combined with VTM-20.2 and recommended assignment to the Milk Meter Tolerance Task Group. In the original justification, the submitter recommended that this item be blocked with VTM-20.2. The WWMA S&T Committee recommended that this item be assigned to the Milk Meter Tolerance Task Group and that this item be blocked with VTM-20.2.

During the WWMA 2023 annual meeting the following comments were received:

Aaron Yanker – Milk Meter Tolerance Task Group: Updated the body, there is currently no Chairman of the task group and no updates provided.

The WWMA 2023 S&T Committee recommends this item remain Assigned to the NCWM Milk Meter Tolerance Task Group for further development and look forward to a chairman being assigned and an update provided. This committee also recommends this item be blocked with VTM-20.2.

### **Southern Weights and Measures Association**

At the 2022 SWMA Annual Meeting, Matt Curran (Florida) stated that he opposed raising the tolerances to accommodate this new device. No comments were received from the Milk Meter Tolerance Task Group.

The SWMA S&T Committee recommended this item be Assigned to the Milk Meter Tolerance Task Group.

At the 2023 SWMA Annual Meeting, Dr. Matt Curran, Florida, recommended blocking this item with VTM 20.2.

The Committee recommends this item remain an Assigned item.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, no comments were heard from the floor. The Committee does not have a recommendation as to the status of this item.

At the 2023 NEWMA Annual Meeting, Jim Willis (New York) stated the Task Group does not have a Chair and no work on this item has not moved forward.

After hearing comments from the floor, the Committee recommended to the body that this item maintain an assigned status, and the body concurred.

At the 2023 NEWMA Interim Meeting, the State of New Jersey stated that the Task Group still does not have a chair, despite several requests from the NCWM S&T Committee, that manufacturers can meet the tolerances currently in the handbook and recommends withdrawal. The Commonwealths of Massachusetts and Pennsylvania, and the State of New York concur. Upon consensus of the body, the Committee recommends this item be withdrawn.

During the 2024 NEWMA Annual Meeting, Jim Willis (NY) gave an update from Milk Meter Task Group. The TG is looking at all items within the block to determine if they are still relevant since most meters are receiving NTEP approval at the current tolerance level and the original submitter of the items has not been active within the TG. The TG has also received permission to expand its scope to look into incorporating all milk measuring devices into one code.

The Committee recommended to maintain an Assigned status and the body concurred.

### **Central Weights and Measures Association**

At the 2022 CWMA Interim Meeting, Doug Musick (Kansas) stated the current tolerance table has a specified tolerance for a specified draft size. The percentage calculations for them do not match. The percentage tolerance changes for the same meter based on draft size. Updating the tolerance will make it uniform with other liquid tolerance tables.

Michael Keilty (Endress+Hauser) stated that the sizes of provers for this testing are not common. They are difficult to find.

The CWMA S&T Committee believes this item is fully developed and recommends Voting status.

At the 2023 CWMA Annual Meeting no comments were received. The CWMA S&T Committee recommends this item remain as Assigned to the Task Group.

At the 2023 CWMA Interim Meeting the Committee recommends this item be blocked with VTM 20.2 and remain as assigned with the NCWM milk meter task group so that a chair can be assigned and established concerns continued to be addressed.

During the 2024 CWMA Interim Meeting, the Committee received no comments on this item.

The Committee recommends this block remain as Assigned.

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## NIST Office of Weights and Measures (OWM) Laws and Regulations (L&R) 2024 Final Report

This NIST OWM final report contains recommendations to amend the National Institute of Standards and Technology (NIST) Handbook 130 (2024), Uniform Laws and Regulations in the Areas of Legal Metrology and Fuel Quality and NIST Handbook 133, Checking the Net Contents of Packaged Goods (2023). The National Conference on Weights and Measures (NCWM), Laws and Regulations Committee addressed the following agenda items listed in the table of contents in NCWM Publications 15 and 16 during the 2024 NCWM Interim and Annual Meetings.

This report is based on the NIST OWM Technical Analysis, NCWM “Committee Reports,” testimony at public hearings, supplemental documents, comments received from the regional weights and measures associations and other parties, the addendum sheets issued at the NCWM Annual Meeting, and actions taken by the membership at the voting session of the Annual Meeting.

The status of each item contained in the report is designated as one of the following: (A) Assigned Item: the item is deemed by the Committee to have merit but is found to need further enhancement before being considered by the Committee; (D) Developing Item: the Committee determined the item has merit; however, the item was returned to the submitter or other designated party for further development before any action can be taken at the national level; (I) Informational Item: the item is under consideration by the Committee but not proposed for Voting; (V) Voting Item: the Committee is making recommendations requiring a vote by the active members of NCWM; (W) Withdrawn Item: the item has been removed from consideration by the Committee.

Table B. Voting Results provides a summary of the results of the voting on the Committee’s items and the report in its entirety. The Committee established which items were to be voted on individually and voting-ready items to be grouped together on the consent calendar. Approval of the entire group of consent calendar items occurs as the result of one vote by active membership. Typically, items placed on the consent calendar although important have been without opposition and appear to require no further discussion.

Suggested revisions are shown in ~~bold-face~~ print by striking out information to be deleted and underlining information to be added.

Appendix A. Supplemental Documents contains additional letters, presentations, and data that have been part of the analysis performed by NIST OWM and the NCWM Laws and Regulations Committee. Committee for items under consideration.

For additional information or assistance please contact a NIST OWM Technical Advisor:  
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**Subject Series List for the Laws and Regulations Committee**

Handbook 130 – General ..... GEN Series

Uniform Laws

Uniform Weights and Measures Law ..... WAM Series

Uniform Weighmaster Law..... WML Series

Uniform Fuels and Automotive Lubricants Inspection Law ..... FLL Series

Uniform Regulations

Uniform Packaging and Labeling Regulation ..... PAL Series

Uniform Regulation for the Method of Sale of Commodities..... MOS Series

Uniform Unit Pricing Regulation ..... UPR Series

Uniform Regulation for the Voluntary Registration of Servicepersons and Service Agencies  
for Commercial Weighing and Measuring Devices..... RSA Series

Uniform Regulation for National Type Evaluation ..... NTP Series

Uniform Fuels and Automotive Lubricants Regulation..... FLR Series

Uniform E-Commerce Regulation..... ECM Series

Examination Procedure for Price Verification ..... PPV Series

NCWM Policy, Interpretations, and Guidelines..... POL Series

Handbook 133 ..... NET Series

Other Items ..... OTH Series

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**Table B. Voting Results**

<i>Reference Key Number</i>	<i>House of State Representatives</i>		<i>House of Delegates</i>		<i>Results</i>
	<i>Yeas</i>	<i>Nays</i>	<i>Yeas</i>	<i>Nays</i>	
<b>Laws and Regulations</b>					
<b>RSA-24.1</b>	42	0	70	3	Pass
<b>NET-22.1</b>	36	0	63	6	Pass
<b>Consent Calendar</b>	42	0	76	0	Pass
<b>Comments</b>					

**Details of All Items**  
(in order by Item Number)

**PAL – Uniform Packaging and Labeling Regulation**

**PAL-24.1     W     Section 10.11. Cannabis and Cannabis-Containing Products Source: Doctors for Cannabis Regulation**

(This item was Withdrawn.)

**Submitter’s Purpose and Justification:**

Provide states with a universal symbol to clearly identify products containing intoxicating cannabinoids. At present, there are several symbols being used which is an issue right now with multistate *Cannabis* license holders who are required to have different packaging in each jurisdiction. NCWM providing a symbol that states can adopt as they see fit can begin to harmonize under one symbol, which will avoid major headaches in the event of federal legalization.

Uniform product identity is crucial to continue establishing consumer trust and equity in each transaction. We believe it’s important that consumers understand whether a product they are buying contains intoxicating cannabinoids.















There are currently 14 different symbols being used in the US, none of which comply with ISO/ANSI standards for warning symbols (table below). The U.S. needs a pathway to uniform intoxicating product identification to solve multistate operator cost of compliance and provide a pathway for a future of interstate commerce.

ASTM International Technical Committee D37 on Cannabis has developed D8441/D8441M Standard Specification for an International Symbol for Identifying Consumer Products Containing Intoxicating Cannabinoids (IICPS), which defines specifications for a harmonized graphical symbol that can be used as a means of identifying consumer products containing intoxicating cannabinoids. The symbol is available without having to pay for the ASTM standard by visiting



<https://www.dfer.org/universal-cannabis-symbol> or the websites of state agencies who have already adopted it, which are Montana, Vermont, South Dakota, and New Jersey.

Multi-state operators currently have different symbol requirements, with compliance cost and hassle involved in having to use different symbols in different states. Providing the industry with the option of adopting a symbol based on a consensus standard positions NCWM to become the natural answer to a future of interstate commerce, likely after future federal legalization, making the NIST Handbook 130 the ideal home for reference to a universal symbol that provides states the option to adopt at their own discretion at any pace they like, before or after any federal legalization.

Symbol design	Authorities having jurisdiction (AHJs) using the symbol	Shape of outline (conventional meaning)	Emphasized color (conventional meaning)	Number of colors (including white)	Graphical element (cannabis leaf)	Large graphical element for the visually impaired	Text excluded from interior of symbol	ISO & ANSI compliant
	IICPS: MT, NJ, SD, & VT	Triangle (warning)	Yellow (caution)	2	Yes	Yes	Yes	Yes
	AR	None	None	2	No	No	No	No
	AZ, CO, FL, & OH	Diamond (none)	Red (prohibition)	2	No	No	No	No
	CA	Triangle (warning)	None	2	Yes	No	No	No
	CT, MA, ME, & RI	Triangle (warning)	Red (prohibition)	3	Yes	Yes	Yes	No
	MD	Triangle (warning)	Red (prohibition)	2	Yes	No	No	No
	MI	Inverted triangle (none)	Green (safe condition)	2	Yes	Yes	No	No
	NM	Diamond (none)	Red (prohibition)	2	No	No	No	No
	NV	Triangle (warning)	None	2	No	No	No	No
	NY	Square (none)	Yellow, red (caution, prohibition)	4	Yes	No	No	No
	OK	Rectangle (none)	Red (prohibition)	3	Yes	No	No	No
	OR	Rectangle (none)	Red (prohibition)	3	Yes	Yes	No	No
	WA	Diamond (none)	Yellow, green (caution, safe condition)	4	Yes	Yes	No	No
	Canada	Octagon (stop)	Red (prohibition)	3	Yes	Yes	No	No

The submitter pointed out the following possible arguments and responses.

NCWM doesn't measure intoxicating cannabinoids, so we shouldn't have to label it. We think this is not unlike the recently passed regulations requiring "*Cannabis*" to appear on the PDP. Here, we're going further with product identification.

The CTG just passed product identification standards. Why this now? The *Cannabis* industry is dynamic and travels faster than the recently approved standards that were originally submitted years ago.

This will conflict with the symbol selected by my state. States have discretion on adoption. Passing this standard allows for maximum flexibility for states to adopt it when they are ready.

The submitter requested Voting status in 2024.

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

**NIST OWM Executive Summary  
for PAL-24.1 – Section 10.11. Cannabis and Cannabis-Containing Products**

**NIST OWM Recommendation<sup>1</sup>:** Withdrawn.

This item is viewed as a Health warning label and should not be regulated by Weights and Measures.

This Item has been Withdrawn by the NCWM L&R Committee at the 2024 Interim Meeting.

- This proposal is a warning statement rather than a quantity statement. If this becomes a requirement within NIST Handbook 130, Section 10.1.2(a)(3) it will violate the existing UPLR Section 8.1 General.
- Health issues should be regulated by the state or local health department or cannabis commission, and/or FTC or the FDA when cannabis becomes legally recognized by the federal government.
- Proposals with pictograms have been rejected by NCWM because they are not enforceable.
- In the item under consideration the word “percent” or the symbol “%” should be used for uniformity throughout the document.
- If this item proceeds forward in NCWM, it should be assigned to the NCWM Cannabis Task Group.

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<sup>1</sup> In contrast to hemp, marijuana remains a Schedule I substance under the Controlled Substances Act. NIST does not have a policy role related to the legalization of the production, sale, distribution, or use of cannabis (including hemp and marijuana). NIST participates in the National Conference of Weights and Measures (NCWM) as part of NIST’s statutory mission to promote uniformity in state laws, regulations, and testing procedures.

**Item Under Consideration:**

(NIST OWM has applied the appropriate formatting according to NIST Handbooks)

Amend Handbook 130 Uniform Packaging and Labeling Regulation as follows:

**10.11. Cannabis and Cannabis-Containing Products** *(See Section 10.11. NOTE)*

**10.11.1. Definition.** – *Cannabis* is a genus of flowering plants in the family Cannabaceae, of which *Cannabis sativa*, *indica*, *ruderalis* are species., and any hybridization thereof. This definition includes products that contain 0.3 percent or less of Total Delta-9 Tetrahydrocannabinol (THC) (also known as Hemp) and products that contain more than 0.3 percent of Total Delta-9 THC (also known as *cannabis*, marijuana, or marihuana).

**10.11.2. Labeling.** – Any *Cannabis* or *Cannabis*-containing products intended for human or animal consumption or application, shall bear on the outside of the package the following:

(a) On the principal display panel

(1) The statement “Contains *Cannabis*.” The word “*Cannabis*” shall be capitalized and italicized;

- (2) The statement “Contains 0.3 % or less Total Delta-9 THC” or “Contains more than 0.3 % Total Delta-9 THC”; and

- (3) Shall display a Cannabis Leaf symbol in accordance with the latest version of ASTM D8441/D8441M Standard Specification for an International Symbol for Identifying Consumer Products Containing Intoxicating Cannabinoids. (Amended 20XX)**

### **NIST OWM Detailed Technical Analysis:**

This item has been Withdrawn by the NCWM L&R Committee during the 2024 NCWM Interim meeting.

Health warning (which this is) should be regulated by the state or local health department or cannabis commission, and/or FTC or the FDA when cannabis becomes legally recognized by the federal government.

NIST OWM believes this item violates the regulations in NIST Handbook 130, Uniform Packaging and Labeling Regulation (UPLR)

### **Section 8. Prominence and Placement: Consumer Packages**

**8.1. General.** – All information required to appear on a consumer package shall appear thereon in the English language and shall be prominent, definite, plain, and conspicuous as to size and style of letters and numbers and as to color of letters and numbers in contrast to color of background. Any required information that is either in hand lettering or hand script shall be entirely clear and equal to printing in legibility.

Nowhere in the UPLR does it allow for symbols or pictograms to be regulated on packages. The NCWM has rejected these proposals in the past as they are not enforceable.

### **Summary of Discussions and Actions**

At the 2024 NCWM Annual Meeting: No discussion was heard during the open hearings as this item was Withdrawn by the NCWM Laws and Regulations Committee.

At the 2024 NCWM Interim Meeting: During open hearing Charlie Rutherford Co-Chair of the Cannabis Task Group and submitter, requested that this item be withdrawn from the agenda. Regulators from OR, NY, CA, and LA County along with representatives from NIST oppose this item as it is perceived to be a Health warning label and should not be regulated by Weights and Measures.

During the Laws and Regulations work session, the committee agreed with the commentators as there is no merit to this item and granted the submitters recommendation and decided to Withdraw this item.

### **Regional Association Reporting:**

#### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Vince Wolpert (Co-Chair Cannabis TG) stated there will be changes to the last portion of the statement for products containing intoxicating cannabinoids. Recommends item remains assigned to the Cannabis Task Group.

Steven Harrington (Oregon) recommended withdrawal after testimony was heard from several other regulators.

Matt Douglas (California Department of Agriculture, Division of Measurement Standards) had a general inquiry as to whether this is an identity symbol or a warning symbol. Matt encouraged the submitter work with the Cannabis TG to determine if this is the appropriate place for this item, and recommended this item be assigned to the Cannabis TG.

Kurt Floren (Los Angeles County, California) stated they were opposed to this item. Kurt supports cannabis quantity statements, however, does not feel we should be providing warning, as once we step in to regulate warnings, it becomes regular for us to have to do so. Kurt stated that the health issues are better left to health agencies, and when the federal government moves toward legalization, the FDA and FTC can get involved.

Jose Arriaga (Orange County, California) is in favor of having a harmonizing symbol to identify cannabis, however, does not support cautionary statements, including the word intoxicating.

Joe Moreo (Trinity County, California) stated this should include an identification, a warning, and a potency, since the federal government defines hemp, THC, and cannabis by potency. Recommended the item be assigned to the Cannabis TG.

The WWMA recommends this item be Assigned to the Cannabis TG.

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Mike Harrington (Iowa) commented that this item does not pertain specifically to their state but believes it will be federally legalized so supports the standards moving forward. Mike further commented that states who do not have legal use of cannabis should still be involved in helping develop the standard once it is legalized federally. Chris Guay (CGGT) concurs and believes having consistency across states is important to establish a benchmark developed by NCWM. Steve Peter (representing himself) concurs and supports the item moving forward. The Committee agrees this item is developed and ready for voting status.

At the 2024 CWMA Annual Meeting the committee recommends Withdrawn.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, it was recognized that the current item under consideration could be interpreted to apply to all *Cannabis*-containing products and the SWMA recommends the following change to clarify that this requirement does not apply to hemp. SWMA recommends the following language for 10.11.2.(a)3. to move forward as Informational to allow for further vetting of the item.

- 3. If the product contains more than 0.3 % Total Delta-9 THC it shall display a Cannabis Leaf symbol in accordance with the latest version of ASTM D8441/D8441M Standard Specification for an International Symbol for Identifying Consumer Products Containing Intoxicating Cannabinoids.**

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Lou Sakin (Holliston, Massachusetts and representing the Cannabis Task Group) stated this is an attempt to standardize (nationwide) a warning symbol on product containing cannabis. Lou believes the item is ready for voting and related that the WWMA recommended

it remain as Assigned and that some members feel this is not a weights and measures issue. Many states have different symbols.

Jason Flint (New Jersey) stated they already adopt the symbols and wording. ASTM already uses this labeling and Jason is in favor of Assigned but would vote yes for it. Jim Willis (New York) and Walter Remmert (Pennsylvania) remarked they are not in favor of this item as a Voting item and should stay Assigned. Jim Cassidy (Massachusetts) and Marc Paquette (Vermont) agreed it should stay Assigned.

NEWMA recommended this Item be Assigned.

At the 2024 NEWMA Annual meeting Charlie Rutherford, Co-Chair Cannabis Task Group, asked for this item to be Withdrawn.

NEWMA L&R agrees that this item should be Withdrawn.

## MOS – Uniform Regulation for the Method of Sale of Commodities

### MOS-24.2 I Section 2.16.3.1. Tare Weights, Part (c) Allowable difference

(This item remains Informational.)

#### Source: National Propane Gas Association

#### Submitters Purpose and Justification:

Resolve the discrepancy that exists between NIST Handbook 130 and Title 49 of the Code of Federal Regulations with respect to the allowable differences between the stamped tare weight and the actual tare weight of cylinders used for compressed or liquefied gases in refillable cylinders.

The data presented in NIST Special Publication, “NIST SP 2200-01, 2022 NCWM-NIST National Survey on 20 lb LPG (Propane) Cylinders,” is sufficient evidence that the tolerances imposed in Handbook 130 on the marking of tare weights for propane cylinders are not in sync with the real world. For example, the report states that “*nearly half (44.3 %) of new cylinders and significantly less (32.0 % of used cylinders were in compliance with existing tare weight requirements,*” (in reference to the current Handbook 130 requirements). Which means, of course that the great majority of cylinders, even new cylinders, were not in compliance. The reasons for that include the following:

- As quoted from the report, “Initial assessments suggest that cylinder manufactures use a tolerance of 1 %, which is primarily based on Measurement Canada’s requirement of 1 %.” If a cylinder’s tare weight can vary  $\pm 1$  % from stamped value as manufactured, a cylinder’s actual tare weight cannot be expected to be within  $\pm 0.5$  % of the marked value after the cylinder at any point in time thereafter.
- For practical reasons, some manufacturers may use a statistical method to arrive at an average tare weight based on previous measurements of a sufficiently large sample pool. Whatever variance there may be in the actual weight of the cylinder versus the marked tare weight, the fact is that over 98 % of the new cylinders weighed were in compliance with the DOT tolerances.
- The following statement from the report is very telling: “It is highly unusual and irregular to see a tolerance where a very significant majority of the packages are in compliance (in this case,

98.4 %).” The report goes on to state that 34.3 % of “used” cylinders would not be in compliance with the DOT tolerances. These two statements call attention to the fact that these grill cylinders are in constant circulation, subject to a wide variety of conditions, treatment and possible abuse by potentially many different customers, thereby underlining the need to steer clear of overburdensome and unwarranted regulation.

- Scales utilized in most retail locations where cylinders are filled are beam scales which do not have the capability of weighing cylinders to the sensitivity or number of decimal places necessary to verify the initial tare weight while a cylinder is under vacuum using Handbook 130 requirements. Additionally, there is no requirement in any national code or standard to fill cylinders by weight at the point of sale when the cylinder is transported for non-commercial use. These cylinders are not considered to be transported “in commerce” and are therefore not required to be filled by weight, thereby allowing for the determination of maximum fill level using the fixed maximum liquid level gauge. Scales are not required to be installed at these facilities.
- Even when the product is released to the atmosphere to “empty” the cylinder, there will always be some amount of liquid and vapor remaining in the cylinder, unless the cylinder has been put under vacuum. The liquid, of course, is much denser than air and the vapor in the cylinder is 1.5 times the weight of the air that was in the sample cylinders when they were weighed to establish the “average” tare weights.
- A minus tolerance of – 3 % will not result in extreme loss to the propane marketer in most cases, because the overfilling prevention device (OPD) will activate and prevent the overfilling of the cylinder in the vast majority of cases. As stated in the report, only 1.1 % of all cylinders tested exceeded the legal filling limit. Considering the time of year that this project was undertaken and in some northern states, it is very likely that some of those cylinders may have been filled volumetrically when the temperature was below 40 °F, it would not be unusual that more product was put into the cylinder because the OPD is calibrated to the maximum fill at 40 °F and the liquid density increases as the temperature gets colder.
- The price for a pound of propane as stated in the report seems high, as it would equate to \$5.51 per gallon (4.24 lbs. per gallon). The Department of Energy published the average cost of propane in 2022 and it was shown to be \$2.23 per gallon.

Opposing arguments may take the following form:

- “The purpose of NIST Handbook 130 is to ensure that the customer gets what he pays for and that the propane marketer doesn’t lose out, either.” The rebuttal to this argument from the standpoint of the customer is provided in the justification in number 18 above. From the marketer’s standpoint, the fact that the vast majority of retail gallons sold in the U.S. are sold by National Propane Gas Association members and that those very members endorsed this proposal is evidence that marketers are not concerned about the small quantities of gas that may not be billed to the customer.
- “We should make DOT change their tolerances instead of NCWM changing theirs.” The fact is that NCWM allowable differences are so unreasonable that 56 % of newly manufactured cylinders were not in compliance with them. That should be reason enough to realize that NCWM needs to change. In addition, once gas is put into a cylinder, there will always be a little bit of liquid remaining in the cylinder unless it is vacuum purged or opened to the atmosphere. This means that accurately measuring the tare weight of a cylinder becomes very difficult unless specific procedures are followed to ensure that the cylinder is truly “empty.”

The submitter requested that this be a voting item in 2024 and a retroactive requirement, enforceable to all devices.

**NIST OWM Executive Summary  
for MOS-24.2 – Section 2.16.3.1. Tare Weights, (c) Allowable difference**

**NIST OWM Recommendation:** OWM recommends a status of Informational to allow DOT PHMSA to respond to the NCWM petition (dated. January 2023).

This Item has been given a status of Informational by the NCWM L&R Committee at the 2024 Interim Meeting.

- On June 6, 2024, the DOT PHMSA posted in a Federal Register Notice for a “Request For Information,” asking for input and feedback on 5 questions. This was a direct result of the NCWM Petition that was submitted. They request comments back by September 24, 2024. ([Federal Register :: Hazardous Materials: Request for Feedback on Tare Weight Marking Policy for Cylinders](#))
- At the end of March 2024, NIST OWM reached out to the Department of Transportation and the DOT is considering next steps. These steps may include reaching out to the regulated community of cylinder manufacturers, fillers, users, and other interested parties for additional information.
- NCWM petitioned the Department of Transportation – PHMSA requesting they reevaluate the allowable differences and they consider existing NIST Handbook 130 tolerances and data provided within the SP 2200-01, 2022 NCWM-NIST National Survey on 20 lb LPG (Propane) Cylinders.
- Once the Committee reviews the response from DOT and if this item moves forward the language for 2.16.3.1.(c) should appear as:

(c) **Allowable difference.** – If the stamped or stenciled tare is used to determine the net contents of the cylinder, the allowable difference between the actual tare weight and the stamped (or stenciled) tare weight, or the tare weight on a tag attached to the cylinder ~~for a new or used cylinder, shall be within:~~

**(1) For cylinders manufactured prior to December 28, 2022 shall be within:**

- ~~(1)~~**i.**  $\frac{1}{2}$  % for tare weights of 9 kg (20 lb) or less; or
- ~~(2)~~**ii.**  $\frac{1}{4}$  % for tare weights of more than 9 kg (20 lb).

**(2) For cylinders manufactured on or after December 28, 2022 shall be within the following limits prescribed by General requirements for specification cylinders, 49 C.F.R. § 178.35:**

- i. For a cylinder of 25 lbs or less at the time of manufacture, a lower tolerance of 3 % and an upper tolerance of 1 %; or**
- ii. For a cylinder exceeding 25 lbs at the time of manufacture, a lower tolerance of 2 % and an upper tolerance of 1 %.**

**NOTE:** Failure of a cylinder tare weight to be within the required allowable difference is considered a Method of Sale violation. The cylinder shall be removed from use until the tare weight is corrected.

### Item Under Consideration:

Amend the Uniform Regulation for the Method of Sale of Commodities as follows:

#### 2.16.3.1. Tare weights.

...

(c) **Allowable difference.** – If the stamped or stenciled tare is used to determine the net contents of the cylinder, the allowable difference between the actual tare weight and the stamped (or stenciled) tare weight, or the tare weight on a tag attached to the cylinder for a new or used cylinder, shall be within **the following limits prescribed by 49 CFR § 178.35:**

- (1)  ~~$\frac{1}{2}$ % for tare weights of 9 kg (20 lb) or less~~ **For a cylinder of 25 pounds or less at the time of manufacture, a lower tolerance of 3 percent and an upper tolerance of 1 percent;**  
or
- (2)  ~~$\frac{1}{4}$ % for tare weights of more than 9 kg (20 lb)~~ **For a cylinder exceeding 25 pounds at the time of manufacture, a lower tolerance of 2 percent and an upper tolerance of 1 percent.**

**NOTE:** Failure of a cylinder tare weight to be within the required allowable difference is considered a Method of Sale violation. The cylinder shall be removed from use until the tare weight is corrected.

### NIST OWM Detailed Technical Analysis:

This Item has been assigned as Informational by the 109<sup>th</sup> NCWM L&R Committee.

On June 6, 2024, the DOT PHMSA posted in a Federal Register Notice for a “Request For Information,” asking for input and feedback on 5 questions. This was a direct result of the NCWM Petition that was submitted. They request comments back by September 24, 2024. ([Federal Register :: Hazardous Materials: Request for Feedback on Tare Weight Marking Policy for Cylinders](#))

At the end of March 2024, NIST OWM reached out to the Department of Transportation and the DOT is considering next steps. These steps may include reaching out to the regulated community of cylinder manufacturers, fillers, users, and other interested parties for additional information.

This proposal seeks to align NIST Handbook 130, Uniform Regulation for the Method of Sale of Commodities, Section 2.16.3.1.(c) with General Requirements for Specification Cylinders, **49 CFR § 178.35** released on December 28, 2020, which applies to cylinders manufactured after December 28, 2022.

The new DOT general requirements regarding the accuracy of the tare weight stamped on a cylinder, preempt the requirements found currently in NIST Handbook 130. OWM notes the DOT requirement



only applies to cylinders manufactured AFTER December 28, 2022. The manufactured date can be verified by inspecting the collar on the cylinder to which the required date is stamped.

We concur that 2.16.3.1.(c) needs to be updated to reflect new DOT requirements, the new language must reflect how the new DOT and Handbook 130 tolerance would apply. OWM recommends that a note be included in the language that states:

- (c) **Allowable difference.** – If the stamped or stenciled tare is used to determine the net contents of the cylinder, the allowable difference between the actual tare weight and the stamped (or stenciled) tare weight, or the tare weight on a tag attached to the cylinder ~~for a new or used cylinder, shall be within:~~

**(1) For cylinders manufactured prior to December 28, 2022 shall be within:**

- ~~(1)~~ **i.**  $\frac{1}{2}$  % for tare weights of 9 kg (20 lb) or less; or  
~~(2)~~ **ii.**  $\frac{1}{4}$  % for tare weights of more than 9 kg (20 lb).

**(2) For cylinders manufactured on or after December 28, 2022 shall be within the following limits prescribed by General requirements for specification cylinders, 49 C.F.R. § 178.35:**

- i. For a cylinder of 25 lbs or less at the time of manufacture, a lower tolerance of 3 % and an upper tolerance of 1 %; or**  
**ii. For a cylinder exceeding 25 lbs at the time of manufacture, a lower tolerance of 2 % and an upper tolerance of 1 %.**

**NOTE:** Failure of a cylinder tare weight to be within the required allowable difference is considered a Method of Sale violation. The cylinder shall be removed from use until the tare weight is corrected.

The Compressed Gas Association (CGA) is an organization of primarily cylinder manufacturers and qualifiers who petitioned the DOT in 2009, and recommended tolerances with no supporting data, which DOT adopted in 2022.

NCWM petition (dtd. January 2023) requesting DOT PHMSA reevaluate the allowable differences and that DOT take into account existing NIST Handbook 130 tolerances and data provided within the **SP2200-01, 2022 NCWM NIST National Survey on 20 lb LPG (Propane) Cylinders.**

OWM concurs with NCWM in that the DOT tolerances are too stringent and only considers the safety aspects of testing and not potential economic harm. As documented in the NCWM – NIST National Survey, it is estimated that under the new DOT requirements, there is a potential loss of 10 million dollars to consumers and 30 million dollars to consumers. High tolerances may also affect manufacturers' ability to accurately fill net contents. During DOT rulemaking, they were unaware that HB 130 regulations existed. The proposed rule was never intended to change an existing tare weight standard, but to create one.

The survey results found that 55.7 % of 9,482 new cylinders tested were not within the HB130 tolerances of  $\pm 0.5$  % and that 68 % of the 1,535 used cylinders tested were not in compliance. Though on the surface it may appear that the  $\pm 0.5$  % may be too stringent, initial assessments suggest that cylinder manufacturers use a tolerance of 1 % which is based on Measurement Canada's requirement. This would lead to a higher failure rate.

OWM believes that DOT will provide a formal response to the NCWM petition by the end of 2023. OWM is recommending that this item remain Informational to allow the Committee time to receive and review the response from DOT.

## Summary of Discussions and Actions

At the 2024 NCWM Annual Meeting: John McGuire NIST OWM stated on June 6, 2024, the DOT PHMSA posted in a Federal Register Notice for a “Request for Information,” asking for input and feedback on 5 questions. This was a direct result of the NCWM Petition that was submitted. The DOT requested comments to be given by September 24, 2024. ([Federal Register :: Hazardous Materials: Request for Feedback on Tare Weight Marking Policy for Cylinders](#)) Chris Wagner National Propane Association stated that prior to DOT final rule this was the only regulation in the market. Chris believes the Method of Sale (MOS) should be updated to reflect the new DOT rule as this will avoid confusion amongst industry and inspectors. Kevin Schnepf (Division of Measurement Standards California), CA does not adopt the MOS, yet the DOT regulations are based on safety. Therefore, NIST Handbook 130 is based on economics and should not be changed.

During the Laws and Regulation work session the committee decided to MOS-24.2 – Section 2.16.3.1. Tare Weights, (c) Allowable difference, to remain as an Informational item.

At the 2023 NCWM Annual Meeting: Bruce Swiecicki, National Propane Gas Association, NCWM Petition in front of U.S. Department of Transportation (DOT) requesting harmonization with Handbook 130 may take years and no date as to when the DOT may act. Supports DOT tolerance be adopted and suggests retroactive status for older cylinders. John McGuire NIST OWM awaiting response from petition to DOT. NIST OWM has contacted DOT in November of 2023 and has been informed this is out of staff review and leadership is determining how to proceed. Matt Douglas DOT are safety concerns not consumer concerns and a reasonable expectation that these tolerances should be met, and tare weights be accurate.

During the Laws and Regulations work session, the committee decided to grant time for the Department of Transportation to respond to the NCWM petition. The committee assigned this item as Informational.

## Regional Association Reporting:

### Western Weights and Measures Association

At the 2023 WWMA Annual Meeting, John McGuire (NIST OOWM) wanted to bring to the attention of the Committee that NCWM petitioned the U.S. DOT to look at the tolerances and should hold off until an answer is provided by the U.S. DOT. John McGuire anticipates the response to be sent to the NCWM when complete.

Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) recommended withdrawal, and felt that the cylinders should be stamped with an accurate tare statement, as the U.S. DOT allowable difference of the stamped tare weight versus the actual tare weight is a safety item. Matt stated that the NCWM requirements are for consumer protection, and are within the U.S. DOT safe ranges, so there is no conflict.

Steven Harrington (Oregon) takes no position, however, asked that the Committee consider adding metric units back to the proposal.

The WWMA recommends this item be Informational.

### Central Weights and Measures Association

At the 2024 CWMA Annual meeting Mr. Loren Minnich, NIST – NIST has reached out to Department of Transportation to include cylinder manufacturers for additional information. Mr. Ivan Hankins, State of Iowa – Ask if there is any way to speed this process up? Mr. Loren Minnich, NIST – Added there is no way to speed this process up.

At the 2023 CWMA Interim Meeting, no comments were heard. Because of no comments, the Committee recommends this item be Informational.

### Southern Weights and Measures Association

At the 2023 SWMA Annual Meeting, based on comments received during open hearings and the fact the National Conference on Weights and Measures sent a petition to DOT to evaluate tolerances on tare, the SWMA recommends this item be informational awaiting response from DOT.

The Committee would like to acknowledge the language recommended by OWM for 2.16.3.1.(c) and as shown below:

- (c) **Allowable difference.** – If the stamped or stenciled tare is used to determine the net contents of the cylinder, the allowable difference between the actual tare weight and the stamped (or stenciled) tare weight, or the tare weight on a tag attached to the cylinder ~~for a new or used cylinder, shall be within:~~

**(1) For cylinders manufactured prior to December 28, 2022 shall be within:**

~~(i).~~  $\frac{1}{2}$  % for tare weights of 9 kg (20 lb) or less; or

~~(2)ii.~~  $\frac{1}{4}$  % for tare weights of more than 9 kg (20 lb).

**(2) For cylinders manufactured on or after December 28, 2022 shall be within the following limits prescribed by General requirements for specification cylinders, 49 C.F.R. § 178.35:**

**i. For a cylinder of 25 lbs or less at the time of manufacture, a lower tolerance of 3 % and an upper tolerance of 1 %; or**

**ii. For a cylinder exceeding 25 lbs at the time of manufacture, a lower tolerance of 2 % and an upper tolerance of 1 %.**

**NOTE:** Failure of a cylinder tare weight to be within the required allowable difference is considered a Method of Sale violation. The cylinder shall be removed from use until the tare weight is corrected.

### Northeastern Weights and Measures Association

At the 2023 NEWMA Interim Meeting, Steven Timar (New York) is concerned that this adversely affects the existing tolerances (increase) and could be a safety issue if the tank is overfilled (relying on the blow off valve).

Jason Flint (New Jersey) agreed with New York on this issue. This item shouldn't move forward without receiving response from U.S. DOT concerning their position on the item.

Cheryl Ayer (New Hampshire) agreed with New York and New Jersey. Walter Remmert (Pennsylvania) and Lou Sakin (Holliston, Massachusetts) believe it should be Withdrawn.

At the 2024 NEWMA Annual meeting, John McGuire, NIST OWM, offered comments that at the end of March 2024, NIST OWM reached out to the Department of Transportation and the DOT is considering next steps. These steps may include reaching out to the regulated community of cylinder manufacturers, fillers, users, and other interested parties for additional information.

NEWMA L&R agrees that this item should remain Informational.

**MOS-24.3    W    Section 2.16.3.1. Tare Weights, Part (d) Average requirement**

(This item was Withdrawn.)

**Source: National Propane Gas Association**

**Submitter's Purpose and Justification:**

Remove an ambiguous and subjective requirement that is based on a statistical approach not clearly defined.

Deleting (d) is necessary because the requirement itself is too subjective and not based on a clear compliance threshold. For example, there is no clear indication what “predominantly” means. There is no direction on how many cylinders to test or what statistical methods to employ in determining the meaning of “predominantly.”

An opposing argument may be that the paragraph is needed in order to protect consumers from fraud due to a scheme undertaken by sellers or retail propane and the manufacturers of cylinders. The rebuttal to that argument is that in effect, this rule in Handbook 130 is skewed against retail sellers of propane and by its very nature alleges that there is collusion between cylinder manufacturers and retail propane marketers. Such an argument does not take into consideration the variances in raw materials, the tolerances that manufacturers can achieve, or any number of factors that address the very usefulness of a tare weight marking in the modern world of filling a cylinder with liquefied petroleum gas.

The submitter requested that this be a voting item in 2024 and a retroactive requirement, enforceable to all devices.

**NIST OWM Executive Summary  
for MOS-24.3 – Section 2.16.3.1. Tare Weights, (d) Average Requirement**

**NIST OWM Recommendation:** Withdrawn.

This Item has been Withdrawn by the NCWM L&R Committee at the 2024 Interim Meeting.

**NOTE:** The Committee should consider blocking Items MOS-24.2, MOS-24.3, and MOS-24.4 if they remain on the L&R Agenda. Each of these Items are modifications to subsections c, d, and e in Section 2.16.3.1.

- This proposal seeks to remove the Average Requirement from NIST HB 130, Method of Sale Regulation for compressed or liquified gases in refillable cylinders in Section 2.16.3.1.(d).

- This safeguard has been in place in NIST HB 130, Method of Sale Regulation since 1990. The proposal was developed in conjunction with the Compressed Gas Association (CGA).
- The “Average Requirement” is essential to ensuring the net quantity of contents in packaged goods and is designed to avoid complaints from consumers and competitors who believe the seller misrepresented the net quantity of the product.
- OWM and NCWM believe this an important safeguard. NCWM cited this in their petition (dtd. Jan. 2023) to DOT requesting they amend Hazardous Materials: Miscellaneous Amendments Pertaining to DOT Specification Cylinders 49 C.F.R. § 178.35.
- Predominance is indicated in NIST Handbook 44 1.10 General Code G-UR.4.1

#### **G-UR.4. Maintenance Requirements.**

**G-UR.4.1. Maintenance of Equipment.** – All equipment in service and all mechanisms and devices attached thereto or used in connection therewith shall be continuously maintained in proper operating condition throughout the period of such service. Equipment in service at a single place of business shall not be considered “maintained in a proper operating condition” if:

- (a) predominantly, equipment of all types or applications are found to be in error in a direction favorable to the device user; or
- (b) predominantly, equipment of the same type or application is found to be in error in a direction favorable to the device user.

#### **Item Under Consideration:**

Amend the Uniform Regulation for the Method of Sale of Commodities as follows:

##### **2.16.3.1. Tare weights.**

...

~~(d) Average requirement.—When used to determine the net contents of cylinders, the stamped or stenciled tare weights of cylinders at a single place of business found to be in error predominantly in a direction favorable to the seller and near the allowable difference limit shall be considered to be not in conformance with these requirements.~~

#### **NIST OWM Detailed Technical Analysis:**

This Item has been Withdrawn by the 109<sup>th</sup> NCWM L&R Committee.

This proposal seeks to remove the Average Requirement from NIST HB 130, Method of Sale Regulation for compressed or liquified gases in refillable cylinders in Section 2.16.3.1.(d).

This safeguard has been in place in NIST HB 130, Method of Sale Regulation since 1990. The proposal was developed in conjunction with the Compressed Gas Association (CGA).

The “Average Requirement” is essential to ensuring the net quantity of contents in packaged goods and is designed to avoid complaints from consumers and competitors who believe the seller misrepresented the net quantity of the product. The average requirement helps ensure cylinder manufacturers do not stamp a Tare Weight (TW) that is within the allowable difference but is also consistently favorable to their business. Commercial transactions with the absence of an average requirement could create an unfair competition and may be potentially abused, either intentional or unintentionally.

OWM and NCWM believe this an important safeguard. NCWM cited this in their petition (dtd. Jan. 2023) to DOT requesting they amend Hazardous Materials: Miscellaneous Amendments Pertaining to DOT Specification Cylinders 49 C.F.R. § 178.35. The NCWM petition states, “*we request DOT also consider adding an “Average Requirement” to its tare regulations in future editions of the Federal regulations as it is anticipated to improve measurement accuracy and production controls when large plus and minus tolerances in specifications are allowed. This would be consistent with what is currently in the NIST Handbook 130 Uniform Method of Sale Regulation of Commodities. It ensures the businesses are not using the allowable differences to gain a competitive advantage by imposing an “average requirement” on the variations. Below is the current language in NIST Handbook 130 that is recommended for adoption by DOT.*”

The NCWM recommendation to DOT for the inclusion of an “average requirement” to tare regulations was requested because it improves measurement accuracy and production controls when large  $\pm$  tolerances in specifications are allowed. This ensures the businesses are not using the allowable differences to gain a competitive advantage by imposing an “average requirement” on the variations.

The average requirement states that “when used to determine the net contents of cylinders, the stamped or stenciled tare weights of cylinders at a single place of business found to be in error predominantly in a direction favorable to the seller and near the allowable difference limit shall be considered to be not in conformance with these requirements.” In NIST Handbook 44, predominance is defined in General Code, UR.4.1. Maintenance of Equipment when used in application of a weighing or measuring device.

## Summary of Discussions and Actions

At the 2024 NCWM Annual Meeting: No discussion was heard during the open hearings as this item was Withdrawn by the NCWM Laws and Regulations Committee.

At the 2024 NCWM Annual Meeting: Bruce Swiecicki National Propane Gas Association reviewed NCWM Publication 15 and noted the regions opinion to withdraw this item. He still questions the word “predominantly” and does that mean 51% or 60%? Loren Minnich NIST OWM stated this safeguard has been in place in NIST HB 130, Method of Sale Regulation since 1990. The proposal was developed in conjunction with the Compressed Gas Association (CGA). Kurt Floren LA County agrees with NIST OWM and recommends withdrawal of the item. This and the previous item (MOS 24.2) proposed changes will affect the allowable tolerances for tare weights. The State of CA, NJ, NY all support the withdrawal of this item.

During the committee work session, the Laws and Regulations Committee stated predominance is defined and decided to Withdraw this item.

**Regional Association Reporting:****Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, John McGuire (NIST OWM) stated that this proposal seeks to remove the average requirements from the Method of Sale. These requirements have been in place since 1990 and were developed in conjunction with the Compressed Gas Association and was designed with the intent of avoiding complaints from consumers that sellers were misrepresenting the net quantity.

Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) stated that the need for consumer protection exceeds the justification of this item and recommends withdrawal.

The WWMA recommends this item be Withdrawn.

**Central Weights and Measures Association**

At the 2023 NCWM Interim Meeting, no comments were heard. Because no comments, the Committee recommends this be Informational.

At the 2024 Annual meeting there is no documentation of discussion on this agenda item as shown in the CWMA report to the NCWM.

**Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting the committee does not see any merit in this item and recommends the item be Withdrawn.

**Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Jason Flint (New Jersey), Jim Willis (New York), Jimmy Cassidy (Massachusetts), and Cheryl Ayer (New Hampshire) all believe the item has no merit and feels it should be Withdrawn.

NEWMA recommend this Item be Withdrawn.

At the 2024 NEWMA Annual meeting, no comments were heard. NEWMA L&R agrees that this item should be Withdrawn.

**MOS-24.4 W Section 2.16.3.1. Tare Weights, (e) Tare Determination**

(This item was Withdrawn.)

**Source: National Propane Gas Association****Submitter's Purpose and Justification:**

The modification proposed to (e) is necessary because this text is confusing. Sometimes the protective cap for a cylinder is attached by a plastic lanyard to the valve and is not easily removed. Other times, it is removable. Sometimes the "label" is actually a sleeve and it must be removed prior to filling the cylinder. Other times it is adhered to the cylinder and cannot be removed easily.

An opposing argument may be that the paragraph is needed in order to protect consumers from fraud due to a scheme undertaken by sellers or retail propane and the manufacturers of cylinders. The rebuttal to that argument is that in effect, this rule in Handbook 130 is skewed against retail sellers of propane and by its very nature alleges that there is collusion between cylinder manufacturers and retail propane marketers. Such an argument does not take into consideration the variances in raw materials, the tolerances that manufacturers can achieve, or any number of factors that address the very usefulness of a tare weight marking in the modern world of filling a cylinder with liquefied petroleum gas.

The submitter requested that this be a voting item in 2024 and a retroactive requirement, enforceable to all devices.

### **NIST OWM Executive Summary for MOS-24.4 – Section 2.16.3.1. Tare Weights, (e) Tare Determination**

**NIST OWM Recommendation:** Withdrawn.

This Item has been Withdrawn by the NCWM L&R Committee at the 2024 Interim Meeting.

**NOTE:** The Committee should consider blocking Items MOS-24.2, MOS-24.3, and MOS-24.4 if they remain on the L&R Agenda. Each of these Items are modifications to subsections c, d, and e in Section 2.16.3.1.

- This Item refers to when the “removable protective cap and label” are not included as part of the stamped or stenciled tare, and whether it “should” or “must” be included in the total tare determination.
- The Method of Sale Regulation clearly states that accurate tare is needed to properly determine net contents verification. If the protective cap and label are not included in the stamped tare weight on the cylinder it must be included in the total tare weight determination when a net contents verification test is performed.
- Industry practice has been not to include the protective cap and label as part of the stamped tare, because they are considered “removable”.

#### **Item Under Consideration:**

Amend the Uniform Regulation for the Method of Sale of Commodities as follows:

##### **2.16.3.1. Tare weights.**

...

- (e) **Tare Determination.** – The stamped or stenciled tare weight shall be used for purposes of verifying the net contents unless the actual tare weight is determined, then the actual tare weight shall be used for purposes of net content verification. The removable protective cap and label are not included in the stamped or stenciled tare but **must can** be included in the total tare determinations.

#### **NIST OWM Detailed Technical Analysis:**

This Item has been Withdrawn by the 109<sup>th</sup> NCWM L&R Committee.



This proposal has to do with when the “removable protective cap and label” are not included as part of the stamped or stenciled tare, and whether it “should” or “must” be included in the total tare determination.

The method of sale clearly indicates that accurate tare is needed to properly determine net contents verification. If the protective cap and label are not included in the stamped tare weight on the cylinder it must be included in the total tare weight determination when a net contents verification test is performed. Industry practice has been not to include the protective cap and label as part of the stamped tare, because they are considered “removable”.

Determining accurate tare is a normal and familiar process among weights and measures officials. For these reasons OWM recommends that this item be Withdrawn.

### **Summary of Discussions and Actions**

At the 2024 NCWM Annual Meeting: No discussion was heard during the open hearings as this item was Withdrawn by the NCWM Laws and Regulations Committee.

At the 2024 NCWM Interim Meeting: Bruce Swiecicki, National Propane Gas Association submitter recommended Withdraw. Loren Minnich NIST OWM, Method of Sale clearly states that accurate tare is needed to properly determine net content verification. Mat Douglas CA, the cap must be considered when testing the weight of the cylinder and recommends Withdraw. Jason Flint NJ agrees with California that the cap is part of the tare.

During the NCWM Laws and Regulations Interim committee work session, the committee granted the submitters request and agrees with the membership comments. The item has been Withdrawn.

### **Regional Association Reporting:**

#### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) recommended Withdrawal, as the cap and label have to be considered as either tare, or as part of the product, which is unacceptable.

John McGuire (NIST OWM) concurred with Matt Douglas and stated that NIST OWM believes the Method of Sale Regulation states that an accurate tare must be stated to determine the net contents declaration.

Kurt Floren (Los Angeles County, California) agreed with the previous testimony, and that changing “must” to “can” was absurd, as it makes more non-uniformity with no benefit.

The WWMA recommends this item be Withdrawn.

#### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. Because of no comments, the Committee recommends this item be Informational.

At the 2024 Annual meeting there is no documentation of discussion on this agenda item as shown in the CWMA report to the NCWM.

### **Southern Weights and Measures Association**

At the 2024 SWMA Annual Meeting the committee does not see any merit in this item and recommends the item be Withdrawn.

### **Northeastern Weights and Measures Association**

At the 2024 Interim Meeting, Jason Flint (New Jersey), Jim Willis (New York), Jimmy Cassidy (Massachusetts), and Cheryl Ayer (New Hampshire) all believe the item has no merit and feels it should be Withdrawn.

NEWMA recommend this Item be Withdrawn.

At the 2024 NEWMA Annual meeting, no comments were heard. NEWMA L&R agrees that this item should be Withdrawn.

## **RSA – Uniform Regulation for the Voluntary Registration of Service Persons and Service Agencies for Commercial Weighing and Measuring Devices**

### **RSA-24.1 V Section 4. Voluntary Registration**

(This item was Adopted.)

#### **Source: Arkansas Bureau of Standards**

#### **Submitter's Purpose and Justification:**

Add the requirement that a Service Agent or individuals employed by a Service Agency must possess certificates demonstrating basic competency in applying applicable Handbook 44, 130, and 112 requirements.

Mandating an assessment of an individual's knowledge, on weighing and measuring devices, will verify competency and serve as a tool to increase consistency of services offered to owner/operators. This process is inconsistently accomplished, nationwide, throughout jurisdictions.

The addition of this wording was not possible until the recent creation of Registered Service Agent Testing through the National Conference on Weights and Measures (NCWM). By placing the testing and certificates, into a single location(s), jurisdictions will not have to individually implement core knowledge assessment. Note, this DOES NOT restrict jurisdictions from implementing additional testing, which can also be added through NCWM. Centralization of core knowledge testing creates a uniform knowledge assessment that benefits NCWM membership and owner/operators. This knowledge base would then be consistent across the country and membership could change as needed through the Professional Development Committee.

Adoption of this language also serves to guarantee that certificates could be accepted in all jurisdictions, benefitting Service Agents. Core or specific competency requirements could be achieved for multiple jurisdictions at one location or in a shorter time. Alternative proctoring compounds this savings even more by allowing testing almost anywhere. Each of these steps will cut cost and time investment of onboarding. This new testing will give Service Agent's a "one-stop shopping" option in demonstrating knowledge and gaining registration in multiple jurisdictions.

The submitter presented the following potential arguments with responses:

Associated Cost – Testing through NCWM will cause a financial burden.

NCWM has set forth to make the testing reasonably affordable. Associated cost for multi-state travel, missed work, technician pay, and others should offset testing cost.

Using the wording “certificate(s) granted by a standards development organization recognized by the Director”.

Though NCWM is the only organization to currently have this option available, it is not the intent to preclude certificates from any other organization that may be recognized or those created by jurisdictions. Including only “NCWM certificates” could be seen as limiting the options available in the future.

Immediately being enforceable

Submitter would defer to jurisdictional authority on implementation. Reasonable effort should be given to educate and train Service Agents as to the requirement and location of the testing. Creating effective dates or changing requirements on applications should create reasonable accommodations to the industry. Centralized testing will create an even greater advantage, as Service Agents will only have to accomplish the action once.

Difficulty in ability to attain certificate.

This may be an unintended consequence that presents itself with opportunity. Inability to pass the test will create an opportunity of jurisdictions to better educate and train those individuals. In turn this creates a better Service Agent and provides more consistent and correct service to owner/operators.

Lack of training by Service Agents.

Another consequence that may present opportunity. This could create a marketplace for training. Whether this is taken up by individual, jurisdictions, industry, or NCWM it could become the catalyst for increasing education and provide higher quality service.

Lack of mandatory testing for Inspectors

Some service companies may take issue with no policy providing for mandated inspector/investigator testing. The model law does not have an inspector provision; therefore, it cannot be amended. Jurisdictions should have training and accountability programs in place to ensure inspector/investigator knowledge. Professional certification through NCWM does not serve as core competency for inspectors/investigators, rather it provides “confidence that an individual has a strong understanding of U.S. weights and measures standards as adopted by NCWM and published in Handbooks 44, 130, and 133” (NCWM website).

Service Agent testing is meant to only establish core competency in reading of the handbooks and being able to use the appropriate material when inspecting and testing devices. The certificates issued will NOT be considered “Professional Certification”.

Recourse is available by submitting a Form 15 with any proposed changes or creation of model law to include inspector/investigator requirements. Service Agents can go through the exact same process and be heard.

The submitter requested Voting status for 2024.

### NIST OWM Executive Summary for RSA-24.1 – Section 4. Voluntary Registration

**NIST OWM Recommendation:** OWM recommends a status of Voting with the editorial changes within our Detailed Technical Analysis.

- This agenda item has experienced some revisions based on Regional and the NCWM 2024 Interim meeting. NIST OWM supports this item as it moves forward to a vote. This item will provide uniform standards to service providers and allow each Weights and Measures Director to maintain jurisdictional authority.
- NIST OWM has incorporated the new language in PUB 16 from the submitter and has formatted it for membership. NIST OWM has included additional language that has been reviewed and approved by the submitter. See crosswalk within the NIST OWM Detailed Analysis and on the NCWM supporting documents.
- This agenda item changes the individualized State training, certification, and experience factors from the sole discretion of the Director and allowing another Standards development organization to become another qualifying entity for Registered Service Agents. This is not an inhibitor; rather it is an additional resource that needs to be fully vetted.
- Directors need to fully vet the standards organization to ensure proper qualifications are being met.
- What are the minimum criteria and which organizations?
- Will each standards organization meet the same quality of training and testing of the Directors program?
- Currently, 30 States adopt the RSA with an addition 15 States having a law or regulation in force but not based on NCMW standard.

#### Item Under Consideration:

Amend Handbook 130 Uniform Regulation for the Voluntary Registration of Service Persons and Service Agencies for Commercial Weighing and Measuring Devices as follows:

#### Section 4. Voluntary Registration

An individual or agency qualified by training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director; may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include certification guarantee acknowledgement by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, appropriate weights and measures laws, orders, rules, and regulations, ~~and policies~~. An ~~applicant~~ individual or each individual of an agency ~~also~~ shall submit appropriate certificate(s), evidence, or and references as to qualifications. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s)available from a recognized standards development organization or other jurisdictional authority approved by the

**Director may be exempted from the certificate requirement.** Application for registration shall be voluntary, but the Director is authorized to reject or limit any application. (Added 1966) (Amended 1984) **(Amended 20XX)**

**NIST OWM Detailed Technical Analysis:**

This agenda item has experienced some revisions based on regionals and the NCWM interim meeting. NIST OWM is in support of this item as it moves forward to a vote. This item will provide uniform standards to service providers with the latitude to have each Weights and Measures Director maintain jurisdictional authority.

NIST OWM has incorporated the new language in PUB 16 from the submitter and has formatted it for membership. NIST OWM has included additional language that has been reviewed and approved by the submitter.

- OWM has reworded, formatted, and provided the below crosswalk for the item under consideration.

Item Under Consideration:	NIST OWM Suggestion based on the 2024 Handbook 130 current language:	Explanation of Provided Changes:
An individual or agency qualified by <b><u>training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director;</u></b>	An individual or agency qualified by training <del>or,</del> experience <b><u>and/or certificate(s) granted by a recognized standards development organization or other jurisdictional authority approved by the Director</u></b>	The words “training” and “experience” are currently within the Handbook section and do not need to be bold or underlined.
An <del>applicant</del> <b><u>individual or each individual of an agency also</u></b> shall submit appropriate <b><u>certificate(s), evidence, <del>or</del> and references as to qualifications</u></b>	<del>An</del> <b><u>Each applicant, whether an individual or an agency,</u></b> <del>also</del> shall submit an appropriate <b><u>certificate(s), license(s) evidence, and/or references as to their qualifications to the Director.</u></b>	<ol style="list-style-type: none"> <li>1. “applicant” is currently in the Handbook section.</li> <li>2. OWM updated the language in this sentence for continuity in the paragraph. Additionally, the submitter wanted to ensure each applicant, be it an individual or agency, needed to submit the appropriate documentation for every application.</li> <li>3. Added the words “their” and “to the Director” for sentence structure.</li> </ol>

An individual or agency qualified by **training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority**

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

**approved by the Director;** may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include **certification guarantee acknowledgement** by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, appropriate weights and measures laws, orders, rules, and regulations, ~~and policies~~. An **Each** applicant, **whether an individual or an agency,** also shall submit **an appropriate certificate(s), license(s)** evidence, **and/or** references as to **their** qualifications **to the Director. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) available from a recognized standards development organization or other jurisdictional authority approved by the Director may be exempted from the certificate requirement.** Application for registration shall be voluntary, but the Director is authorized to reject or limit any application. (Added 1966) (Amended 1984) **(Amended 20XX)**

This agenda item changes the individualized State Registered Service Agents training and experience factors from the sole discretion of the Director to include a standards development organization(s) to become another qualifying entity. This is not an inhibitor; rather it is an additional resource that needs to be fully vetted.

This will allow the examination and certification process to be administered through a different standard setting organization(s) at the discretion of the Director. The NCWM is in the process of building a complex examination process to help the states with qualified Registered Service Agents. This process needs to be discussed and fully understood by State Directors to ensure compatibility within their programs.

## Summary of Discussions and Actions

At the 2024 NCWM Annual Meeting: John McGuire NIST OWM stated his item will provide uniform standards to service providers with the latitude to have each Weights and Measures Director maintain jurisdictional authority. NIST OWM has incorporated the new language in PUB 16 from the submitter and has formatted it for membership. NIST OWM has included additional language that has been reviewed and approved by the submitter.

An individual or agency qualified by **training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director;** may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include **certification guarantee acknowledgement** by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, appropriate weights and measures laws, orders, rules, and regulations, **and policies**. An **Each** applicant, **whether an individual or an agency,** also shall submit **an appropriate certificate(s), license(s)** evidence, **and/or** references as to **their** qualifications **to the Director. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) available from a recognized standards development organization or other jurisdictional authority approved by the Director may be exempted from the certificate requirement.** Application for registration shall be voluntary, but the Director is authorized to reject or limit any application. (Added 1966) (Amended 1984) **(Amended 20XX)**

During the Laws and Regulations work session the committee decided to amend the language to the NIST OWM version and continued to move this forward as a voting item. This item was voted on and passed during the Annual meeting.

At the 2024 NCWM Annual Meeting: Kristen Walter described the need for setting standards for service providers across jurisdictional lines. The certification process provides many benefits including centralized testing and basic knowledge. The submitter has offered some editorial changes to the item and believes it is fully developed. The States of MD and NH agree and support. Steve Harrington (OR) Supports the idea but needs to ensure jurisdictional latitude. Tim Chesser (AR) stated this is needed and will implement a 1 year grace period for industry compliance. Doug Rathbun (IL) opposes this item.

During the Laws & Regulations work session the committee believes this item has merit and moves this item forward as Voting. The committee has requested the submitter provide the updated language to this item by February 15, 2024, or they will downgrade the item prior to the NCWM publishing Pub 16, shown below.

Previous Pub 15 language:

An individual or agency qualified by, **training or experience, and certificate(s) granted by a standards development organization recognized by the Director;** may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include **certification guarantee** by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, and will use, all necessary testing equipment and standards; and has full knowledge of all appropriate weights and measures laws, orders, rules, **and regulations, and policies.** An **applicant individual or each individual of an agency also** shall submit appropriate **certificate(s), evidence, or and references as to qualifications.** **The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) may be exempted.** Application for registration shall be voluntary, but the Director is authorized to reject or limit any application.

(Added 1966) (Amended 1984 **and 20XX**)

## Regional Association Reporting:

### Western Weights and Measures Association

At the 2023 WWMA Annual Meeting, Steven Harrington (Oregon) is not opposed to this item, and that it seems the proposal is trying to take the NCWM exams and build them into model regulations for RSAs. Steven Harrington is struggling with line 16 on page L&R-108 of the WWMA Agenda, did not want a standards development organization to decide for the states, and that it should be the Director's discretion.

Kevin Schnepf (California Department of Food and Agriculture, Division of Measurement Standards) agreed with the previous statements, adding "and/or" to line 16.

Aaron Yanker (Colorado Department of Agriculture, Weights and Measures) echoed the previous statements, and appreciated the direction for consistency.

The modified language containing suggestions from Steven Harrington and Kevin Schnepf is below.

An individual or agency ~~qualified by training or experience~~ may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director, who may consider training and/or experience, and certificate(s) granted by a standards development organization recognized by the Director; Said form, duly signed and witnessed, shall include certification guarantee by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, and will use, all necessary testing equipment and standards; and has full knowledge of all appropriate weights and measures laws, orders, rules, ~~and regulations, and policies~~. An ~~applicant individual or each individual of an agency~~ also shall submit appropriate certificate(s), evidence, or and references as to qualifications. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) may be exempted. Application for registration shall be voluntary, but the Director is authorized to reject or limit any application.  
(Added 1966) (Amended 1984 and 20XX)

The WWMA recommends this item be Informational.

### Central Weights and Measures Association

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item be made informational and needs more input. The Committee also questions the definition of “guarantee” by the applicant. The word “verification” may be better suited. This is found in Section 4 Voluntary Registration.

At the 2024 CWMA Annual meeting Mr. Loren Minnich, NIST – NIST has been working with the submitter, Arkansas Bureau of Standards, to come up with new language and they supported it, but then asked that the item be withdrawn. NIST still supports this item and recommends it to stay on the agenda. Adding the new language will be a benefit.

Mr. Gene Robertson, Mississippi Department of Agriculture - Stated this item is owned by NCWM and it is in their hands. He supports this item to move forward.

Mrs. Julia Schilpp, State of Missouri – Missouri supports this item and the state Metrology Lab would like to keep the word “or” in Section 4. Voluntary Registration.

Mr. David Walker, State of Ohio – There is a sentence missing on line 32 and 33 and needs to be added back into the language.

Mr. Loren Minnich, NIST – Section 4. Voluntary Registration should state:

An individual or agency qualified by training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director; may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include certification guarantee acknowledgement by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, appropriate weights and measures laws, orders, rules, and regulations, ~~and policies~~. An Each applicant, whether an individual or an agency, also shall submit an appropriate certificate(s), license(s) evidence, and/or references as to their qualifications to the Director. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or



**agency. Device types without available certificate(s) available from a recognized standards development organization or other jurisdictional authority approved by the Director may be exempted from the certificate requirement.** Application for registration shall be voluntary, but the Director is authorized to reject or limit any application.

(Added 1966) (Amended 1984) (**Amended 20XX**)

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, based on comments received during open hearings, the SWMA recommends this as a Voting item with the following language for Section 4:

An individual or agency qualified by, **training or experience, and certificate(s) granted by a standards development organization recognized by the Director;** may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include **certification guarantee acknowledgment** by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, and will use, all necessary testing equipment and standards; and has full knowledge of all appropriate weights and measures laws, orders, rules, and regulations, ~~and policies~~. An **applicant individual or each individual of an agency also** shall submit appropriate **certificate(s), evidence, or and references as to qualifications. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) may be exempted.**

Application for registration shall be voluntary, but the Director is authorized to reject or limit any application.

(Added 1966) (Amended 1984 **and 20XX**)

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Lou Sakin (Holliston, Massachusetts) does not register service agents and never will. Jim Cassidy (Massachusetts) remarked weights and measures officials are already in place for these inspections and this would be a conflict of interest.

Jim Willis (New York) and Marc Paquette (Vermont) do not allow registered service companies. Ethan Bogren (Westchester, New York) recommends that its fully developed it should be Voting.

NEWMA recommends this be a Developing Item.

At the 2024 NEWMA Annual meeting, Submitter has requested this Item to be Withdrawn for further development. (See Don Onwiler's email to the NCWM L&R Committee dated May 6, 2024)

NEWMA L&R recognize that the NCWM L&R Committee owns the proposal and discussed the options the NCWM L&R Committee could take on this item. NEWMA L&R took comments on this item.

John McGuire, NIST OWM offered:

#### **RSA 24.1**

NIST OWM has incorporated the new language in PUB 16 from the submitter and has formatted it for membership. NIST OWM has included additional language that has been reviewed and approved by the submitter.

- OWM has reworded, formatted, and provided the below crosswalk for the item under consideration.

An individual or agency qualified by training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director; may apply for registration to service weighing devices or measuring devices on an application form supplied by the Director. Said form, duly signed and witnessed, shall include certification guarantee acknowledgement by the applicant that the individual or agency is fully qualified to install, service, repair, or recondition whatever devices for the service of which competence is being registered; has in possession or available for use, appropriate weights and measures laws, orders, rules, and regulations, ~~and policies~~. An ~~Each~~ applicant, ~~whether an individual or an agency~~, ~~also~~ shall submit an appropriate certificate(s), license(s) evidence, and/or references as to their qualifications to the Director. The certificate(s) shall apply to the types of weighing devices and measuring devices inspected and tested by the individual or agency. Device types without available certificate(s) available from a recognized standards development organization or other jurisdictional authority approved by the Director may be exempted from the certificate requirement. Application for registration shall be voluntary, but the Director is authorized to reject or limit any application. (Added 1966) (Amended 1984) (~~Amended 20XX~~)

Crosswalk for RSA24.1

Item Under Consideration:	NIST OWM Suggestion based on the 2024 Handbook 130 current language:	Explanation of Provided Changes:
An individual or agency qualified by <u>training and/or, experience, and/or certificate(s) granted by a recognized standards development organization recognize or other jurisdictional authority approved by the Director</u> ;	An individual or agency qualified by training or, experience <del>and/or</del> <u>certificate(s) granted by a recognized standards development organization or other jurisdictional authority approved by the Director</u>	The words “training” and “experience” are currently within the Handbook section and do not need to be bold or underlined.
An <del>applicant individual or each individual of an agency also</del> shall submit appropriate <u>certificate(s), evidence, or and references as to qualifications</u>	<del>An</del> <u>Each</u> applicant, <del>whether an individual or an agency, also</del> shall submit an appropriate <u>certificate(s), license(s) evidence, and/or references as to their qualifications to the Director.</u>	<ol style="list-style-type: none"> <li>1. “applicant” is currently in the Handbook section.</li> <li>2. OWM updated the language in this sentence for continuity in the paragraph. Additionally, the submitter wanted to ensure each applicant, be it an individual or agency, needed to submit the appropriate documentation for every application.</li> <li>3. Added the words “their” and “to the Director” for sentence structure.</li> </ol>

Lou Sakin, Holliston Massachusetts, questioned if the submitter offered a reason for the request to

withdraw. No substantive answer was provided. Mr. Sakin believes the changes could be more than editorial and offered that the item be downgraded to Informational to allow the membership to review the changes. Mr. Sakin later withdrew the proposal to change the status to Information and concurred with it moving forward as a Voting item.

James Willis, New York, believes the NIST OWM language changes are editorial and supports this item moving forward as Voting.

Jason Flint, New Jersey, agrees that the changes are editorial and recommends the item remains Voting.

Mark Paquette, Vermont, concurs with NY & NJ and recommends the item remain Voting.

Cheryl Ayer, New Hampshire, concurs with NY & NJ and recommends this as a Voting item.

NEWMA L&R believes the offered changes by NIST OWM are editorial (do not change the intent of the item and should remain a Voting Item).

## **FLR – Uniform Fuels and Automotive Lubricants Regulation**

### **FLR-23.3 W Section 2.20. Hydrogen Fuel**

(This item was Withdrawn.)

#### **Source: Quong and Associates**

#### **Submitter's Purpose and Justification:**

Add equivalent hydrogen quality standard, ISO 14687 to 2.20.

As hydrogen fuel cell vehicles expand worldwide, the codes and standards that support them have also moved to an international stage. Currently, most of the hydrogen quality requirements for fuel cell vehicles have occurred under the International Organization for Standardization (ISO) 14687 “Hydrogen fuel quality – Product specification”. The latest revision of ISO 14687 occurred in 2019, and SAE 2719 was updated in 2020 to match. The attached document compares the latest hydrogen fuel quality specifications in ISO 14687 2019 and SAE J2719 2020. Having both requirements will allow the user of the station to use the most updated specification and ensure that fuel cell vehicles are protected from contaminated fuel.

Some may argue that Argument: The updates in ISO 14687 could be considered a relaxation of the hydrogen quality requirements. The submitter explained that the changes were made to provide flexibility for contaminants which could not damage the fuel cell vehicle, or combine contaminants with similar characteristics, such as inert gases or carbon monoxide/ formaldehyde/formic acid.

The submitter requested that this be a Voting Item.

### NIST OWM Executive Summary for FLR-23.3 – Section 2.20. Hydrogen Fuel

**NIST OWM Recommendation:** Although OWM recommended this item be returned to the submitter for additional development to address the questions and concerns raised at the Conference, OWM agrees with the recommendation of Withdrawn from the NCWM L&R Committee agenda.

- This Item has been Withdrawn by the NCWM L&R Committee at the 2024 Interim Meeting. The weights and measures community recognizes for more than two decades a concerted effort in the hydrogen community to globally align related standards.
- Address the concerns raised about the proposal resulting in dual fuel quality standards in effect should there be a delay in the alignment process. What are the mechanisms in place for rapid alignment of the standards and the technical committee with oversight having the ability to recognize emerging test methods for the verification of constituent values?
- There should be clarification on whether specific portions of the ISO standard applicable to fueling road vehicles must be cited in the fuel specification requirement. What guidance is offered for that interim period when the SAE and ISO standards differ or what would occur if as a result of the standard review cycle if the hydrogen community is left with differing contaminant specifications where the standards cannot be aligned?

#### Item Under Consideration:

Amend Handbook 130 Uniform Fuels and Automotive Lubricants Regulation as follows:

**2.20 Hydrogen Fuel.** – Shall meet the latest version of SAE J2719, “Hydrogen Fuel Quality for Fuel Cell Vehicles” **or ISO 14687 “Hydrogen fuel quality — Product specification”**.

(Added 2012) (**Amended 20XX**)

#### NIST OWM Detailed Technical Analysis:

This Item has been Withdrawn by the 109th NCWM L&R Committee.

The weights and measures community recognizes a more than two decades a concerted effort in the hydrogen community to globally align related standards. Concerns have been raised about the proposal resulting in dual fuel quality standards in effect should there be a delay in the alignment process. Clarification needs to be sought on the mechanisms in place for rapid alignment of the standards and the technical committee with oversight having the ability to recognize emerging test methods for the verification of constituent values. NIST OWM notes that there should also be clarification on whether specific portions of the ISO standard applicable to fueling road vehicles must be cited in the fuel specification requirement.

The NIST sponsored USNWG on Developing Commercial Measurements Standards for Hydrogen Gas was established in 2007; however, the Work Group’s membership level has declined as a result of the normal progression of changes that have occurred in both the public and private sectors and there has been very limited recent activity to address hydrogen gas legal metrology requirements. Juana Williams has not had the opportunity to discuss the proposals as they appear in NCWM Publication 16 (2023) with FALS Chair Benchea. NIST OWM has participated in the National Hydrogen Fuel Cell Codes and

Standards Coordinating Committee (NHFCCSCC) several of whose members have been part of the Work Group and that group also represents a wide variety of stakeholders (to include the submitter) in the hydrogen community. Juana Williams has made this group, which works to harmonize global hydrogen standards, aware of the 2023 NIST HB 130 proposals and continues to update the NHFCCSCC on the latest status of all proposals and provide them with contact information should they wish to provide input to the weights and measures community as it prepares for the 2023 NCWM Annual Meeting.

Address the concerns raised about the proposal resulting in dual fuel quality standards in effect should there be a delay in the alignment process. Is there typically a chronological order adhered to in the development of these standards which would eliminate any concerns about dual fuel standards being in effect at the same time? What are the mechanisms in place for rapid alignment of the standards and the technical committee with oversight having the ability to recognize emerging test methods for the verification of constituent values? What guidance is offered for that interim period when the SAE and ISO standards differ or what would occur if as a result of the standard review cycle if the hydrogen community is left with differing contaminant specifications where the standards cannot be aligned?

NIST OWM is aware of the submitter's May 8, 2023, letter recommending further modification to the proposal to specify the ISO Grade (D) and the application of the most recently published standard; however, there would be a gap in compliance typically when a standard becomes more stringent.

### **Summary of Discussions and Actions:**

At the 2024 NCWM Annual Meeting: No discussion was heard during the open hearings as this item was Withdrawn by the NCWM Laws and Regulations Committee.

At the 2024 NCWM Interim Meeting: Matt Curan (FL) remains neutral on this item however asks the submitter to pick one of the standards. NCWM cannot have two different standards in the same regulation. Matt Douglass (CA) agrees with Matt and states there is no clear need for this item currently, recommends withdraw. NIST OWM Loren Minnich developing dual standards will be an issue selecting one should be considered.

During the Laws and Regulations work session, the committee stated they have not been provided an update nor one specific standard for this item from the submitter (Quang and Associates) and have decided to Withdraw the item. A standard exists in the Uniform Fuels and Automotive Lubricants Regulations under Section 2.20, and there currently seems to be no reason for the change.

At the 2023 NCWM Annual Meeting, Matthew Curran (Florida) opposed this item due to two different standards reflected within one regulation. FALS Chair Benchea reported that the two standards would be confusing, and FALS recommends additional outreach to stakeholders and make this Item Informational (Refer to agenda item OTH-07.1–Fuels and Lubricants Subcommittee). Many regulators spoke in support of the FALS recommendation. Spencer Quong agreed to do additional work to address the concerns that were raised. Austin Sheppard (County of San Diego) concurred with the previous comments regarding two standards and suggests picking the more stringent of the two standards.

The Committee recommended this as a Developing item and requested Spencer Quong provide an update to the Committee as soon as possible.

## Regional Association Reporting:

### Western Weights and Measures Association

At the 2022 Annual Meeting, Kevin Schnepf (CDFA/DMS) mentioned that the two systems, ISO, and SAE, are not always aligned. They are meant to be aligned but when changes are made those changes may be adopted at different times (example of 6-month gap in 2019). He also mentioned that the reference standards in the ISO are specifically section (d) of 14687, and this should be referenced specifically. He also mentioned that there may not be a need for this item. The Committee suggests the edits below.

**2.20. Hydrogen Fuel.** – Shall meet the latest version of SAE J2719, “Hydrogen Fuel Quality for Fuel Cell Vehicles” **or ISO14687 Grade (D) “Hydrogen fuel quality – Product specification”**. (Added 2012) (**Amended 20XX**)

The WWMA L&R Committee recommends Voting status with the above revisions based on the comments heard.

At the 2023 WWMA Annual Meeting, Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) supported Information or Developing status for this item, as ISO and SAE are on different update schedules, and may not always align.

The WWMA recommends Withdrawn, as the submitter has not determined which one standard is appropriate, and there are issues having two standards, as stated in the NCWM 2023 Interim report.

### Central Weights and Measures Association

At the 2022 CWMA Interim Meeting, Doug Rathbun (Illinois) commented they supported this item and believes it is ready for Voting status. Hearing no further comments during open hearings, the Committee concurs the item is fully developed and ready for Voting status. The Committee recommends the National L&R Committee consider combining this item with FLR-23.4 as a block.

At the 2023 CWMA Annual Meeting, no comments were received and the Committee recommends this as a Developing item.

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item remain as Developing until NIST and the developer are ready for it to proceed.

At the 2024 CWMA Annual meeting a recommended status of Withdrawn was recorded for the NCWM report.

### Southern Weights and Measures Association

At the 2022 SWMA Annual Meeting, Matt Curran (Florida) commented that only one reference should be listed if equivalent. Listing both could cause confusion.

Lisa Warfield (NIST OWM) commented that Juana Williams (NIST OWM) is working with the Hydrogen National Work Group and should have an update by January 2023.

The Committee concurred with Dr. Curran that the item needs further development to determine which standard will be referenced and recommends it to be a Developing Item.

At the 2023 SWMA Annual Meeting, they recommend that the submitter provide a modification with the selection of one standard by the 2024 NCWM Interim Meeting or the item be Withdrawn.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, no comments were heard. The Committee does not have a recommendation for this item.

At the 2023 NEWMA Annual Meeting, no comments were heard. The Committee recommended this as a Developing item.

At the 2023 NEWMA Interim Meeting, Lou Sakin (Holliston, Massachusetts) noted that no representative for this item is present to discuss the item. Ethan Bogren (Westchester, New York) believes it should be a Developing item.

At the 2024 NEWMA Annual meeting, no comments were heard. NEWMA L&R agrees that this item should be Withdrawn.

## **NET – Handbook 133: Checking the Net Content of Packaged Goods**

### **NET-22.1 V Section 1.2.6. Deviations Caused by Moisture Loss or Gain and Section 2.3.8. Table 2-3 Moisture Allowances**

(This item was Adopted.)

#### **Source: NCWM Cannabis Task Group**

#### **Submitter's Purpose and Justification:**

Establish an acceptable Net Weight allowance for Cannabis, which is related to the MOS Form 15 related to water activity and the Packaging and Labeling Form 15 Sections 2 and 10.

Since *Cannabis* and *Cannabis*-containing products were first legalized by various states, the industry has undergone an unprecedented expansion. Even though these products haven't received Federal approval at this time, more and more states have supported *Cannabis* and *Cannabis*-containing products for medicinal or adult use under their own laws. This has resulted in boutique markets developing across the country with restrictive state boundaries for lack of clarity and uniformity in commercialization of these products.

*Cannabis* and *Cannabis*-containing products are unique in many aspects; they have a niche as medicine, have resulted in the development of adult use markets, and have an incredible array of different manufacturing and industrial applications. Some of these products contain controlled substances which presents a special concern for the safety and welfare of consumers if misused or mishandled. Further, they are subject to strict regulations by multiple government agencies. *Cannabis* and *Cannabis*-containing products and applications range from non-food to food products for human and animal consumption through inhalation, ingestion, and/or topical or dermal application. They can be used as ingredients in other commodities, changing in most cases the product identity to *Cannabis* products. Some *Cannabis* is very susceptible to environmental conditions easily losing or gaining moisture with consequences impacting net quantity, degradation of active cannabinoids, and/or microbial proliferation

depending on the situation. These are just some of the reasons there are many concerns and uncertainty surrounding the moisture allowance of *Cannabis*.

In the retail *Cannabis* trade, insufficient attention and guidance is given to moisture migration in or out of some *Cannabis* packaging and as a result, the contents of some *Cannabis* flower packaging have been found to be underweight, resulting in the patient/consumer paying for weight that they are not receiving. For instance, underweight complaints are the #1 consumer complaint in Oregon. See attached table for data from multiple stores of four brands and the incidence of underweight contents. **Preview:** If you were shopping any one of 3 stores of a popular brand, you'd have a 71 % chance of buying a supposedly 1.75 g package that is 21.6 % underweight, meaning you have a 71 % chance of being ripped off by \$5 (assuming a \$10/g price). The lowest incidence of underweight? 54 %. The lowest percent underweight? 2.75 %.

For the fairness and safety of *Cannabis* consumers, a 3 %  $\pm$  weight variance based on enforcement of acceptable moisture range needs to be established. A 3 % allowance aligns with other known commodities and with California regulations that outline  $\pm$  3 %.

**Why 3 %?** Consistent with other items in NIST handbook, aligns with California. If the boundaries are too wide, it exposes the program to diversion.

**Is underweight really an issue?** I filed Public Records requests with every state that allows *Cannabis* flower commerce. Each of them told me they keep no official records on underweight complaints. However, Oregon went on record telling me underweight is one of their largest complaints (attached). As for one other state, see attached data from Colorado that recorded 69 separate container purchases from 18 separate stores within four brands.

The submitter asked that this be a Voting Item in 2022.

**NIST OWM Executive Summary  
for NET-22.1 – Section 1.2.6. Deviations Caused by Moisture Loss or Gain  
and Section 2.3.8. Table 2-3 Moisture Allowances**

**NIST OWM Recommendation<sup>1</sup>:** OWM recommends the item remain assigned to the Cannabis Task Group (TG). NIST OWM is not opposed to this item however there are some significant issues that need to be addressed before this item is ready for adoption.

OWM sought the expertise and insight of Dr. Walter Brent Wilson, NIST Research Chemist. Dr. Wilson is a nationally recognized expert chemist in the field of Cannabinoids. Dr. Wilson also is the coordinator of the NIST Chemical Sciences Division Cannabis Research Program and collaborates with state governments, commercial testing laboratories, and the cannabis industry to advance measurement capabilities and quality assurance in this realm of commerce. The following is an excerpt of Dr Wilson's evaluation based on the Michigan study. (The recommendation can also be found in the NIST OWM Detailed analysis)

1. Using one strain or species seems reasonable, but the study falls short of evaluating the effect of initial (the time of packaging) moisture of products produced under various environmental conditions, especially during the growing and curing (drying) process. Cannabis is cured to moisture levels typically no more than 15% to promote shelf stability and prevent mold growth. However, the final moisture content of the product after the curing process can vary considerably. A representative study should take into the effect of moisture loss for products that have significantly different moisture levels at the time of packaging. Why? – a product that is drier (say 6 % moisture or less) at



the time of packaging has less potential for moisture mass loss than a moister product (14 % moisture). Also, there are variances allowed in ASTM D8459 – 22. A broader marketplace survey would better assess this effect than using only one or two sources of samples that have the same initial moisture content. The Michigan lab testing at different humidity levels provides good data concerning the environmental factors for 12-week storage, but samples from multiple sources should be compared. We are not convinced that the sample contents and packaging materials are adequately representative of the cannabis market.

2. The study comprised a 12-week period. Packaged cannabis can be stored for significantly longer periods of time prior to sale. The ASTM D8423 – 22 (Standard Specification for Environmental Conditions for Post-packaged Storage and Retail Merchandising of Cannabis/Hemp Flower) allows samples to be stored for much longer periods (ranging from 195 days at 30 °C to 17 years at 5 °C). Furthermore, humidity conditions vary considerably over days, weeks, and seasons. We would recommend the study be lengthened and incorporate a test of real-world conditions that cycle through natural variations in humidity. Climate (geographical) and seasonal factors, various periods of storage, and other influences might provide valuable information that cannot be gathered in a highly controlled lab environment.
3. There is a direct correlation between moisture loss or gain and how well a seal can be made with a particular type of packaging material. This study covers one source and one design for each of the three packaging materials. The ability to make a seal could depend upon package design/quality just as much as the material (e.g., some poly bag designs, manufacturers, or sealing processes may yield better-sealed packages than others). Additionally, other types of packaging are used such as metal containers. There is variation in seal quality among packaging types, designs, and sealing procedures that might not be reasonably represented by this study.
4. The quantities of test samples were approximately 3.5 grams. Prepackaged product is often sold in quantities of around 20 grams. Using a small quantity of 3.5 grams is not fully representative of packages in the marketplace. Sample size could influence the degree of water occlusion (entrapment) within the sample. Testing should be done using packaged quantities that cover larger packaged quantities commonly found in the marketplace.

Again, OWM asks where the industry is on this topic, as there are no data to support this item to be included in NIST Handbook 130. (Recently a letter of support for this item has been posted to the NCWM supporting documents) NIST OWM recommends to the Cannabis Task Group to reach out to Michael Bronstein President of the American Trade Association for Cannabis and Hemp (ATTACH) (submitter of letter in the NCWM supporting documents) and request their industry to submit their studies and data reflecting the need for a 3% moisture loss to warrant the inclusion into NIST Handbook 130.

NIST OWM is not aware of States actively demonstrating net weight compliance inspections, either on a regular or even complaint basis, where they believe the package was short caused by moisture loss. Net weight inspections of packages may have been conducted and detected short weight items; however, have further investigations taken place to determine if the product was short due to moisture alone? Has the manufacturer/packer or distributor been contacted to discuss the short weight issue and have they responded by stating it was caused by moisture?

The NCWM cannabis task group needs to identify the containers in Table 2.3 Moisture Allowance for storage as not all containers are equal. As shown in the Michigan study, glass seems to retain moisture

the best within the study; therefore, it should not be included in the 3% moisture allowance; this could also apply to Cryovac and other packages.

Cannabis Task Group amended the item under consideration to only reflect a 3% moisture loss and has dropped the 3% moisture gain from it. Clarifying why the 3% moisture gain should be removed could help membership make their decision.

To our knowledge, the Michigan Study has not been posted to supporting documents. This has been identified by Kurt Floren, LA County, during the interim meeting in January 2024, the membership has not had the opportunity to review it. (During the writing of this analysis the Michigan Study has been posted to the NCWM website)

The words (loss only) should not appear within the Cannabis row in Table 2-3 Moisture Allowance.

- The NCWM L&R Committee requested that the NCWM Cannabis TG follow NIST Handbook 130, NCWM, Interpretations and Guidelines, Section 2.5.6. “Guidelines for NCWM Resolution of Requests for Recognition of Moisture Loss in Other Packaged Products” to establish the moisture allowances (loss and gain). In 1988, NCWM Task Force developed this Guidelines we encourage the Cannabis Moisture Allowance TG to follow this guidance.
- OWM does not concur with adding a 3 % weight variance without study, documentation, and verification of results.
- A modification to NIST Handbook 133 procedures will need to be submitted for consideration. Current procedures are written to guide inspectors only on applying a moisture allowance when a sample has a negative average error.
- They would need to conduct a nationwide scientifically valid study that reflects regional environment and seasonal changes in humidity. Any studies should also consider the different types of packaging into consideration. This needs to be for both moisture loss and moisture gain (as being proposed). The involvement of industry is crucial for this study.
- Two key components, among others, for any industry in determining moisture loss include:
  1. having “real world” data on product as found in the retail marketing chain (not just laboratory moisture loss data); and
  2. collect data on industry-wide basis (rather than from only one or two companies).
- The 3 % was assigned by the Cannabis TG; the TG based this value on other known commodities stated within NIST HB 133, Table 2-3 Moisture Allowance and to align with California regulations. The Cannabis Moisture Loss WG has not shared any moisture allowance data with the Cannabis TG or L&R Committee.
- OWM recognizes that there was only one member of the Cannabis TG Moisture Loss WG. We encourage other members to join this group, submit data, and reach consensus on bringing language forward to the L&R Committee. OWM recommends that the state directors be surveyed to determine if they intend to have their inspectors take enforcement action on overweight packages of *cannabis*. If they do not implement this type of enforcement action for the reason, they doubt that the public or

courts would find those cases justify prosecution, then the approach should probably not be added to NIST Handbook 133 and remain as guidance.

<sup>1</sup> In contrast to hemp, marijuana remains a Schedule I substance under the Controlled Substances Act. NIST does not have a policy role related to the production, sale, distribution, or use of cannabis (including hemp and marijuana). NIST participates in the National Conference of Weights and Measures (NCWM) as part of NIST's statutory mission to promote uniformity in state laws, regulations, and testing procedures.

## Item Under Consideration:

### 1.2.6. Deviations Caused by Moisture Loss or Gain

Deviations from the net quantity of contents caused by the loss or gain of moisture from the package are permitted when they are caused by ordinary and customary exposure to conditions that normally occur in good distribution practice and that unavoidably result in change of weight or measure. According to regulations adopted by the U.S. Environmental Protection Agency, no moisture loss is recognized on pesticides. (See Code of Federal Regulations **40 CFR 156.10**.)

#### 1.2.6.1. Applying a Moisture Allowance

Some packaged products may lose or gain moisture and, therefore, lose or gain weight or volume after packaging. The amount of moisture loss depends upon the nature of the product, the packaging material, the length of time it is in distribution, environmental conditions, and other factors. Moisture loss may occur even when manufacturers follow good distribution practices. Loss of weight “due to exposure” may include solvent evaporation, not just loss of water. For loss or gain of moisture, the moisture allowances may be applied before or after the package errors are determined.

To apply an allowance before determining package errors, adjust the Nominal Gross Weight (see Section 2.3.6. “Determine Nominal Gross Weight and Package Errors”), so the package errors are increased by an amount equal to the moisture allowance. This approach is used to account for moisture loss in both the average and individual package errors.

It is also permissible to apply the moisture allowances after individual package errors and average errors are determined.

#### **Example:**

*A sample of a product that could be subject to moisture loss might fail because the average error is minus or the error in several of the sample packages are found to be unreasonable errors (i.e., the package error is greater than the Maximum Allowable Variation (MAV) permitted for the package's labeled quantity).*

You may apply a moisture allowance after determining the package errors by adding the allowance to the Sample Error Limit (SEL) and then, comparing the average error to the SEL to determine compliance. The moisture allowance must be added to the MAV before evaluating sample errors to identify unreasonable minus errors.

(Amended 2010)

This handbook provides “moisture allowances” for some meat and poultry products, flour, pasta, **Cannabis (this only includes plant material but does not include products containing Cannabis)** and dry pet food. (See Chapter 2, Table 2-3. “Moisture Allowances”) These allowances are based on the premise that when the average net weight of a sample is found to be less than the labeled weight, but not by an amount that exceeds the allowable limit, either the lot is declared to be within the moisture allowance or more information must be collected before deciding lot compliance or noncompliance.

Test procedures for flour, some meat, and poultry are based on the concept of a “moisture allowance” also known as a “gray area” or “no decision” area (see Section 2.3.8. “Moisture Allowances”). When the average net weight of a sample is found to be less than the labeled weight, but not more than the boundary of the “gray area,” the lot is said to be in the “gray” or “no decision” area. The gray area is not a tolerance. More information must be collected before lot compliance or noncompliance can be decided. Appropriate enforcement should be taken on packages found short weight and outside of the “moisture allowance” or “gray area.”

(Amended 2002)

**Table 2-3. Moisture Allowances**

Verifying the labeled net weight of packages of:	Moisture Allowance is:	Notes
Flour	3 %	
Dry pet food	3 %	Dry pet food means all extruded dog and cat foods and baked treats packaged in Kraft paper bags and/or cardboard boxes with a moisture content of 13 % or less at time of pack.
Pasta products	3 %	Pasta products means all macaroni, noodle, and like products packaged in kraft paper bags, paperboard cartons, and/or flexible plastic bags with a moisture content of 13 % or less at the time of pack.
Borax	see Section 2.4. Borax	
<b><u>Cannabis</u></b>	<b><u>3% (loss only)</u></b>	<b><u>Cannabis means plant material only, and not products containing Cannabis, whether containing more than 0.3 % Total Delta-9 THC (also known as cannabis, Marijuana, or Marihuana) or containing 0.3 % or less Total Delta-9 THC (also known as Hemp).</u></b>

**Wet Tare Only<sup>1</sup>**

Fresh Poultry	3 %	Fresh poultry is defined as poultry above a temperature of – 3 °C (26 °F) that yields or gives when pushed with the thumb.
Franks or hot dogs	2.5 %	
Bacon, fresh sausage, and luncheon meats	0 %	For packages of bacon, fresh sausage, and luncheon meats, there is no moisture allowance if there is no free-flowing liquid or absorbent material in contact with the product and the package is cleaned of clinging material. Luncheon meats are any cooked sausage product, loaves, jellied

	products, cured products, and any sliced sandwich-style meat. This does not include whole hams, briskets, roasts, turkeys, or chickens requiring further preparation to be made into ready-to-eat sliced product. When there is no free-flowing liquid inside the package and there are no absorbent materials in contact with the product, Wet Tare and Used Dried Tare are equivalent.
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<sup>1</sup>Wet tare procedures must not be used to verify the labeled net weight of packages of meat and poultry packed at an official United States Department of Agriculture (USDA) facility and bearing a USDA seal of inspection. The Food Safety and Inspection Service (FSIS) adopted specific sections of the 2005 4<sup>th</sup> edition of NIST Handbook 133 by reference in 2008 but not the “Wet Tare” method for determining net weight compliance. FSIS considers the free-flowing liquids in packages of meat and poultry products, including single-ingredient, raw poultry products, to be integral components of these products (see Federal Register, September 9, 2008 [Volume 73, Number 175] [Final Rule – pages 52189-52193]).

### NIST OWM Detailed Technical Analysis:

In response to the report and findings by the Michigan lab on moisture loss for cannabis, OWM sought the expertise and insight of Dr. Walter Brent Wilson, NIST Research Chemist. Dr. Wilson is a nationally recognized expert chemist in the field of Cannabinoids. Dr. Wilson is the coordinator of the NIST Chemical Sciences Division Cannabis Research Program and collaborates with state governments, commercial testing laboratories, and the cannabis industry to advance measurement capabilities and quality assurance in this realm of commerce. Here are Dr. Wilson’s comments:

The Michigan Lab study is a good initial controlled study to investigate cannabis moisture loss in various conditions. Based on my evaluation, I would recommend the following to assess a more complete understanding of the moisture loss that can occur throughout the cannabis market to assist NCWM with determining a reasonable moisture loss allowance.

1. Using one strain or species seems reasonable, but the study falls short of evaluating the effect of initial (the time of packaging) moisture of products produced under various environmental conditions, especially during the growing and curing (drying) process. Cannabis is cured to moisture levels typically no more than 15 % to promote shelf stability and prevent mold growth. However, the final moisture content of the product after the curing process can vary considerably. A representative study should take into the effect of moisture loss for products that have significantly different moisture levels at the time of packaging. Why? – a product that is drier (say 6 % moisture or less) at the time of packaging has less potential for moisture mass loss than a moister product (14 % moisture). Also, there are variances allowed in ASTM D8459 – 22. A broader marketplace survey would better assess this effect than using only one or two sources of samples that have the same initial moisture content. The Michigan lab testing at different humidity levels provides good data concerning the environmental factors for 12-week storage, but samples from multiple sources should be compared. We are not convinced that the sample contents and packaging materials are adequately representative of the cannabis market.
2. The study comprised a 12-week period. Packaged cannabis can be stored for significantly longer periods of time prior to sale. The ASTM D8423 – 22 (Standard Specification for Environmental Conditions for Post-packaged Storage and Retail Merchandising of Cannabis/Hemp Flower) allows samples to be stored for much longer periods (ranging from 195 days at 30 °C to 17 years at 5 °C). Furthermore, humidity conditions vary considerably over days, weeks, and seasons. We would recommend the study be lengthened and incorporate a test of real-world conditions that cycle through natural variations in humidity. Climate (geographical) and seasonal factors, various periods

of storage, and other influences might provide valuable information that cannot be gathered in a highly controlled lab environment.

3. There is a direct correlation between moisture loss or gain and how well a seal can be made with a particular type of packaging material. This study covers one source and one design for each of the three packaging materials. The ability to make a seal could depend upon package design/quality just as much as the material (e.g., some poly bag designs, manufacturers, or sealing processes may yield better-sealed packages than others). Additionally, other types of packaging are used such as metal containers. There is variation in seal quality among packaging types, designs, and sealing procedures that might not be reasonably represented by this study.
4. The quantities of test samples were approximately 3.5 grams. Prepackaged product is often sold in quantities of around 20 grams. Using a small quantity of 3.5 grams is not fully representative of packages in the marketplace. Sample size could influence the degree of water occlusion (entrapment) within the sample. Testing should be done using packaged quantities that cover larger packaged quantities commonly found in the marketplace.

Again, OWM asks where the industry is on this topic. as there are no data to support this item to be included in NIST Handbook 130. (Recently a letter of support for this item has been posted to the NCWM supporting documents) NIST OWM recommends to the Cannabis Task Group to reach out to Michael Bronstein President of the American Trade Association for Cannabis and Hemp (ATTACH) (submitter of letter in the NCWM supporting documents) and request their industry to submit their studies and data reflecting the need for a 3 % moisture loss to warrant the inclusion into NIST Handbook 130.

NIST OWM is not aware of States actively demonstrating net weight compliance inspections, either on a regular or even complaint basis, where they believe the package was short caused by moisture loss. Net weight inspections of packages may have been conducted and detected short weight items; however, have further investigations taken place to determine if the product was short due to moisture alone? Has the manufacturer/packer or distributor been contacted to discuss the short weight issue and have they responded by stating it was caused by moisture?

The NCWM cannabis task group needs to identify the containers in Table 2.3 Moisture Allowance for storage as not all containers are equal. As shown in the Michigan study, glass seems to retain moisture the best within the study; therefore, it should not be included in the 3% moisture allowance; this could also apply to Cryovac and other packages.

The words “Loss Only” need to be removed from NIST Handbook 133 Table 2.3 Moisture loss in the current item under consideration.

Cannabis Task Group amended the item under consideration to only reflect a 3% moisture loss and has dropped the 3% moisture gain from the item. A clarification as to why the 3% moisture gain should be removed could help membership in their decision.

To our knowledge, the Michigan Study has not been posted to supporting documents. This has been identified by Kurt Floren, LA County, during the interim meeting in January 2024, the membership has not had the opportunity to review it. (During the writing of this analysis the Michigan Study has been posted to the NCWM website)

Table 2-3. Moisture Allowances		
Verifying the labeled net weight of packages of:	Moisture Allowance is:	Notes
Flour	3 %	
Dry pet food	3 %	Dry pet food means all extruded dog and cat foods and baked treats packaged in Kraft paper bags and/or cardboard boxes with a moisture content of 13 % or less at time of pack.
Psta products	3 %	Pasta products means all macaroni, noodle, and like products packaged in kraft paper bags, paperboard cartons, and/or flexible plastic bags with a moisture content of 13 % or less at the time of pack.
Borax	see Section 2.4. Borax	
<u>Cannabis</u>	<u>3% (loss only)</u>	<u>Cannabis means plant material only, and not products containing Cannabis, whether containing more than 0.3% Total Delta-9 THC (also known as Cannabis, Marijuana or Marihuana) or containing 0.3% or less Total Delta-9 THC (also known as Hemp).</u>

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

NIST OWM appreciates the work being conducted by Michigan’s lab to determine moisture allowance in Cannabis. OWM continues to encourage the Cannabis TG to follow the NCWM 2022 Interim L&R Committee recommendation which states, “The Committee is recommending the NCWM Cannabis Task Group to follow NIST Handbook 130, NCWM, Interpretations and Guidelines section 2.5.6 Guidelines for NCWM Resolution of Requests for Recognition of Moisture Loss in Other Packaged Products to establish the moisture allowances (loss and gain).” NIST OWM also encourages the Task Group to reach out to the Cannabis Industry for data more “real-world” data and assistance in the determining of both moisture loss and gain, to which no precedent has been set for moisture gain. Then, “when all preliminary information recommended in NIST Handbook 130, NCWM, Interpretations and Guidelines section 2.5.6 Guidelines for NCWM Resolution of Requests for Recognition of Moisture Loss in Other Packaged Products has been collected, a field test of the proposed compliance scheme should be conducted by weights and measures officials to prove its viability”.

The weights and measures laws do not grant the director the authority to establish the moisture content limits for foods, drugs, or cosmetics. OWM recommends that Committee clearly state that weights and measures inspections conducted under this proposed regulation will be limited to only cannabis (the plant) and that there is no intent to expand to products containing cannabis. This statement of intent early in the consideration process may be helpful to future readers of the historical record.

For the reasons provided OWM does support the development of this proposal. OWM has provided similar guidance in the past for other products based on information from FDA.

Since the 1980’s, OWM has worked with NCWM on moisture loss studies beginning with the creation of the NCWM Task Force on Commodity Requirements. The NCWM Task Force developed the Guidelines for NCWM Resolution of Requests for the Recognition of Moisture Loss in Other Packaged Foods (see NIST Handbook, NCWM Policy, Interpretations and Guidelines Section 2.5.6. in VI at 00-20-h130-vi-final-4.pdf) which the NCWM adopted in 1988. Since its adoption, industry who contacts OWM for advice on how moisture allowance is developed is advised to follow the NCWM guidance. In addition, NCWM recognized considerations proposed by industry on moisture allowance. The rice industry and bar soap manufacturers approached OWM for information and were provided this advice. The pet food

industry and pasta industries have both followed the NCWM guidance for moisture loss recognition and have been successful with proposal for moisture allowances being adopted by NCWM. In the interest of due process, interest of its own guidelines, and the precedents it has followed for more than 33 years, OWM recommends the Committee advise the cannabis industry to apply the same NCWM guidance. They would need to conduct a nationwide scientifically valid study that reflects regional environment and seasonal changes in humidity. Any studies should also consider the different types of packaging into consideration.

Two key components, among others, for any industry in determining moisture loss include: 1. having “real world” data on product as found in the retail marketing chain (not just laboratory moisture loss data) and 2. collecting data on an industry-wide basis (rather than from only one or two companies).

Supporting data based on nationwide scientifically valid moisture loss and moisture gain studies for packaged cannabis was not submitted with this proposal. Test procedures or limits on moisture loss or gain which are not based on scientifically established data, that occur during current good distribution practices, must be avoided as they likely violated due process (among other cases see especially *Cook Family Foods, Ltd. v. Voss*, 781 F. Supp. 1458 (C.D. Cal. 1991)). OWM is concerned that adding the proposed moisture allowances to NIST Handbook 133 without valid studies will make it difficult for the states to reduce or remove them in the future, if data from field testing or later research, indicates that they were either too large or too small.

This proposal involves limits on moisture loss and moisture gain, and it is likely that two studies will be required. In the past, NCWM focused on moisture loss but with this is an area where limits on moisture gain will be established therefore different test conditions will need to be considered and test protocols developed. Typically, desiccating products regain moisture at a slower rate than they lose moisture, but that rate depends on several variables. A moisture gain study may take longer and be carried out in controlled environmental conditions. Regardless both studies must encompass the typical shelf life of the packaged product. If the studies are not done in a way that is scientifically valid, which represents real world conditions, and reflects the typical packaging and shelf-life of products, they will NOT protect consumers or packers. They will also not ensure inventory or taxes are accurately maintained. In fact, if the proposed limits are too small or too large, they could impose unjustifiably higher costs on packers and those costs will be passed onto consumers.

A modification to NIST Handbook 133 procedures will need to be submitted for consideration. Current procedures are written to guide inspectors only on applying a moisture allowance when a sample has a negative average error.

Enforcement of net weight regulations where a moisture allowance is in question, requires the inspector to obtain additional information on the sample and may involve seizing samples for testing and contacting the packer to obtain production records for review. This is in part as to why they are sometimes treated as tolerances which can facilitate fraudulent packaging practices. If an unscrupulous packer underfills packages 1 % when there is an overly generous 3 % moisture allowance that results in the packer’s filling practice not being verified. Typically, officials will invest the time and effort into moisture loss (and here gain) investigations when they receive consumer or competitor complaints. Even more frequently when a reseller believes that a supplier has repeatably shipped them underweight packages. Complaints from business owners will also arise when a particular shipment of expensive products and the complainant suspects, unreasonably underweight packages. Inspectors also pursue these types of investigations if they suspect, based on past testing, that a packer has repeatably delivered underweight packages that fall within a specified moisture allowance.



As noted above, it is important to stress that plus and minus values for moisture allowance are not tolerance limits. Under this moisture allowance approach inspectors will not be able to take enforcement actions as they currently do when using NIST Handbook 133.

Since the 1970s, weights and measures has treated overweight and overfilled packages as being acceptable because overpacking is limited by the packer for economic reasons. Inspectors do not take action on samples when the average error is positive (or when a minus error falls with the Sample Error Limit). Under this proposal inspectors will not be permitted to approve lots with positive average errors that fall within the 3 percent limit (for a 2 g package this 3 percent value = + 60 mg). Inspectors will not remove products from sale for being underweight within the 3 percent limit (- 60 mg) (unless the value is treated as a tolerance), until they take additional steps to find out more about the moisture content of the cannabis by consulting the packer to obtain production records, date of pack and inspection. They will also determine if the packer is following current good manufacturing and distribution practices and then makes a determination that the overfilling or underfilling was reasonable or not. During this stage of the process the packaged goods are placed under a stop-sale-hold order and cannot be removed from the point of inspection until released.

OWM recommends that the state directors be surveyed (see OWM general comments on Block 3) to determine if they intend to have their inspectors take enforcement action on overweight packages of cannabis. If they do not implement this type of enforcement action for the reason, they doubt that the public or courts would find those cases justify prosecution, then the approach should probably not be added to NIST Handbook 133 and remain as guidance.

The importance of limiting moisture gain could be well documented and presented as meriting enforcement action but any arguments would need to be persuasive. Taking enforcement action does occur when overpacking is used as an unfair trade practice (states have taken action against an ice packer who put 10 lb of ice in a bag and then labeled it 8 lb, and then advertises that the 8 lb bag lasts as long as a competitor 10 lb bag).

This proposal raises another question for the Committee is when there are no Maximum Allowable Variations (MAV) for plus package errors. OWM recommends that the Committee study the idea of changing this approach and have the MAV values apply to both positive and negative package errors when packaged cannabis is being tested.

OWM encourages the Committee to consider conducting a broad long-term study in cooperation with the cannabis industry to determine if the 10 percent MAV packages under 36 g is an appropriate for application to cannabis packages.

Cannabis is packaged on modern high precision weighing instruments and variations in packaging fill that occur in current good manufacturing practice are likely to be much less than they were when the 10 percent MAV's for packages under 36 g was established in the early 1970s and at that time the data used was collected at both the point of pack and retail stores and included data for both small packages of foods and other consumer products. (Note: for a 2 g package of cannabis the MAV is 200 mg)

A reference to an acceptable moisture test procedure must be developed included in this proposal. The moisture loss approach in NIST Handbook 133 anticipates that samples may need to be taken and tested if there is a significant enforcement action contemplated. If an inspector repeatably finds minus package errors within the 3 percent limits (for a 2 g package of cannabis this is  $\pm 60$  mg) the inspector will collect a sample and compare the moisture content as found along with the moisture content at time of pack information provided by the packer. If there is a dispute the inspector can share a sample with the packer for testing and the two values can be intercompared to ensure the labs are in agreement. This may occur

in a situation where the product is consistently found to be underweight, between one to three percent, on lots that were just delivered from the packer or where the inspector suspects someone is packing shortweight and claiming it is moisture loss. Procedures need to be known in advance, so the state metrology laboratory has the necessary test equipment and trained personnel available to perform the test promptly.

In addition, adding a recognized moisture test procedure a detailed set of instructions for selecting and handling the moisture samples will need to be provided. If an inspector seizes samples for testing, they will need to follow good sampling procedures and handling practices to ensure the samples are protected and stored properly prior to and after testing. If there are legal or other restrictions that apply to the seizure, handling, storage, or transportation of cannabis samples then these can be included in the instructions to assist the inspector.

In developing the final proposal, the following questions need to be resolved.

- Will proactive compliance testing be done, audit testing or will this be done on complaint only basis?
- Consideration also needs to be given to how sampling will occur, how the lot is determined and whether a sample or the entire lot will fail.
- Educating the Weights and Measures community on moisture allowance and water activity.
- What are weights and measures protecting consumers and businesses from?

### **Summary of Discussions and Actions:**

At the 2022 NCWM Interim Meeting, Dr. Lippa (NIST OWM) responded to general comments and answered questions that were posed to OWM as to what OWM can do with language within the NIST Handbooks. Dr. Lippa stated that OWM is in discussion with NIST Office of Chief Counsel regarding the cannabis agenda items at NCWM.

There are a few things for NIST related work: development to standards materials, high and low THC, and standards. There needs to be a distinction of the THC level that is regulated by the Farm Bill and the Controlled Substance Act (CSA).

According to the CSA, high THC marijuana is an illegal drug and NIST cannot support guidance, training, and standards. Recognizing this issue, NIST will be able to publish Handbook 130 with this item, but they will have to provide a disclaimer citing the CSA. OWM is in communication with NIST legal counsel on this matter and will continue to work and advice with NIST legal.

The Committee requested the Cannabis TG submit information and data supporting their proposed moisture loss allowance, but it was not received. The Committee did not believe this item was ready for a Voting status and removed it from Block 3. This is assigned back to the NCWM Cannabis TG for additional development and to conduct a study relative to moisture loss allowance for Cannabis. They should establish data supporting the moisture loss allowance that the TG recommended. The Committee heard concerns that should the current moisture loss allowance be accepted without a study, the NCWM would be setting a precedence for future moisture loss allowance requests. The Committee considered comments urging the Committee to move forward with the  $\pm 3\%$  moisture loss allowance but believes it would be imprudent to accept a moisture loss allowance without supporting data.

The Committee requested that the NCWM Cannabis TG follow NIST Handbook 130, NCWM, Interpretations and Guidelines Section 2.5.6. “Guidelines for NCWM Resolution of Requests for Recognition of Moisture Loss in Other Packaged Products” to establish the moisture allowances (loss and gain).

At the NCWM 2022 Annual Meeting, the Committee heard from the Cannabis TG Co-Chair Rutherford that work on studying moisture loss had begun with the State of Michigan, a packaging company, and a Cannabis provider to study moisture loss. David Sefcik shared the NIST OWM Executive comments.

At the 2023 NCWM Interim Meeting, Craig Van Buren (Michigan) supported this moving forward as a Voting item. but noted they are having issues obtaining chambers and the product to produce key data for submittal to the TG. They hope to have the data by the 2023 CWMA Meeting. David Sefcik read from the NIST OWM Executive and remarked that the courts would consider this arbitrary. They encouraged states to participate in the Cannabis Moisture Loss study. They also recommended that a national environmental or any type of study should consider different types of packaging. This proposal needs to be for moisture loss and gain and real-world data is needed, not just laboratory data. Data should not be collective of one to two industries. This includes a requirement of a moisture gain of up to 3 % and HB133 does not address moisture gain. In addition, a modification to NIST HB133 is needed to include procedures to assist inspectors. Negative average errors, not a positive error and inspectors need guidance.

Cannabis TG Co-Chair Wolpert (Arizona) that part of the study is a simulated environment. We can simulate to condense down and this is what is occurring. There is a broad range of packaging options. This is a young industry and everyone is doing their own thing and best practice is not developed. Need to limit our variables (simulated study). Industry has raised hemp water activity to bring NCWM along with everyone else including industry for hemp standards.

The Committee kept this Item Assigned to the NCWM Cannabis TG and encourages the completion of the study to determine the moisture allowance.

At the 2023 NCWM Annual Meeting, Cannabis Co-Chair Rutherford had no update, but expected the testing being conducted by Michigan to be completed soon and have the results for the 2024 NCWM Interim Meeting.

At the 2024 NCWM Interim Meeting Charlie Rutherford, Cannabis Task Group, Co-Chair – The item is fully developed and ready for a vote. The task group is amending the proposal to only include the 3% moisture loss and not the gain. Charlie also mentioned that Michigan provided moisture loss testing for typical packaging and packaging material for cannabis over a 12-week period which validated the proposed 3% moisture allowance. NIST OWM John McGuire recognized and applauded the Michigan moisture loss study. Suggested there is a need to for additional regional moisture testing. Matt Douglass concurs with NIST OWM for additional test to support the Michigan test results. Kurt Floren (County of Los Angeles) expressed disappointment that membership doesn’t have the data to review. Noted that the study could have been larger or more comprehensive but that this study was as complete and more comprehensive to other similar studies. Kurt questioned why there is not more industry in attendance and noted that three percent tolerance has been in place in the industry for years. Kurt suggested that this item move as voting. Vince Wolpert (AZ), Cannabis Task Group Co-Chair brought industry representatives to previous meetings. Arizona, cannabis can only be at a growing, processing, or dispensing facility. There is no exception for a testing or research facility as it is a felony offense. Matthew Curran, (FL) chemist by training noted that Michigan’s study was comprehensive and intentional to meet all reasonable environments. Recommends this move forward as voting not to suffer paralysis by analysis. Steven Harrington (OR) –item is fully developed and supports it as a voting item. Dave Sefcik, NIST OWM stated there appears to be a gap with all the growers as they should be able to supply their own studies and

provide moisture loss studies for their products to validate Michigan's study. Los Angeles (CA), NJ, NY, AZ, Trinity Co. (CA) (retired), and MA all support this item moving forward as voting.

During the Laws and Regulations work session, the committee discussed the support for this item. The committee decided to move forward as a voting with a deadline of February 15, 2024, to have the Cannabis Task Group submit updated language to the item. This amendment includes the language for the three percent moisture loss and not for the moisture gain. If this is not submitted on time this item will remain Assigned.

At the 2024 NCWM Annual Meeting: John McGuire NIST OWM rose to request this item be downgraded to Assigned for the following reasons (see below remarks made during open hearings).

Chairman and Committee Members. NIST OWM recommends that this item be downgraded to an Assigned status and sent back to the Cannabis Task Group for the following reasons:

1) First, I would like to begin by reminding everyone that 2 years ago the NCWM L&R Committee recommended that the Cannabis Task Group follow the Moisture Loss Workgroup guidelines found in NIST HB 130 for determining moisture loss allowance. One of these guidelines recommends that real-world data be provided. Another guideline recommends that the industry collect data on an industry-wide basis. While the Michigan lab study is a great start for collecting data, it clearly falls short of collecting industry-wide real-world data. The NCWM has always held industry to these and other requirements within the guidelines as recommended by the L&R Committee.

2) Secondly, only three types of packaging material were tested: poly bags, plastic containers, and glass containers, although no details were provided on a percentage breakdown of these, and other types of containers used in the marketplace. The language in the Moisture allowance table 2.3 in HB 133, as written, would allow for a 3% Moisture Allowance for any type of packaging material. OWM recommends that the allowance only be applied to the types of packaging material tested similar to what has been done to other commodities such as pasta and pet food. Of greatest concern is why glass containers, shown in the Michigan Study, are even being considered since glass exhibits minimal moisture loss. Why should glass containers be given a 3% ML allowance when the Moisture Vapor transfer rate is virtually zero? Any ML shown in the study for a glass container would have had to result from an insufficient proper seal. ASTM D8450 standards were developed to ensure the safety, quality, and weight stabilization of packaged cannabis flowers during storage. Packers should not receive or benefit from a moisture loss allowance when packing in a glass container.

3) Third, officials and/or states have not demonstrated through real-world inspections that a moisture loss allowance is warranted. To our knowledge, we are unaware of any inspections performed that found short net weight packages determined to be the result of moisture loss.

4) Fourth, the lack of participation from industry-providing data in support of moisture loss has been a concern throughout the timeframe of this agenda. It is questionable, at best, to approve a 3% ML based on a limited lab study, especially when packers have not substantiated or provided the need or data, for moisture loss.

In closing, I would like to make the L&R Committee aware of a NIST research chemist, Dr. Brent Wilson who is a well-known, nationally recognized expert in the field of chemical metrology, cannabis reference materials, and cannabinoids. We have been working closely with Dr. Wilson to help us discern the methodology and results of the Michigan Lab study. The four points outlined by OWM were developed in conjunction with and as a direct result of Dr. Wilson's recommendations. Details of Dr. Wilson's comments can be found in the OWM analysis.

John McGuire also stipulated that the words “loss only” in Table 2.3 in NIST Handbook 133 needs to be removed.

Charlie Rutherford, Cannabis Task Group Co-Chair, stated the item is fully developed and ready for a vote. State of Michigan gathered data and mimicked as many regional environments and different packaging working within the federal laws as they relate to transportation across State borders. Charlie noted that the data supports the 3 % loss and individuals complaining about underweight packages which based on his analysis determined the shortages were due to moisture loss. The Michigan study on cannabis was conducted to simulated a real-world test in a lab. Industry participation America trade association on cannabis submitted a letter supporting the 3%. CTG also fully supports this item.

Kurt Floren, County of Los Angeles, stated strong support for the item. Agrees to remove term loss only. Ideally, we always want the ideal study. We have a study that concluded 3% is typical loss. Jurisdictions not touching cannabis because not enough guidance. Industry is not volunteering to do any study nor showing up therefore we move ahead without them. Discussed why a moisture loss is allowed and quoted HB133 ML allowance guidance. Get some states to test then after data is collected say 5 years from now readjust the loss if necessary. Kurt believes the item should move forward as a Voting item.

Ann Torrez - AZ dispensary association – Rose as industry in support of this being a voting item.

Numerous other regulators supported this item as voting and echoed Kurt Floren’s comments.

During the Laws and Regulations work session the decision was made to remove the words “loss only” from NIS Handbook 133 Table 2.3 and retain this item as Voting. This item was voted on and passed during the Annual meeting.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the 2021 WWMA Annual Meeting, Wendy Hahn expressed concern with percentages of THC were of a more qualitative nature and not necessarily within the purview of weights and measures. Kurt Floren (Los Angeles County, California) addressed the comments and concerns on quality issues as a general matter is not our purview in weights and measures. They mentioned how quality issues are a purview of weights and measures in matters of fuel with octane levels and viscosity of oils that must meet standards. They also mentioned that this would be similar in Cannabis, in that THC levels are a part of the identity of the product, and that it is an important component in determining the value and allowing for value comparison. Kurt Floren stated that States are in different stages of regulation, and there is going to be a need for uniform standards. Joe Moreo (Trinity County, California) provided testimony that different species including Cannabis indica and Cannabis ruderalis should also be provided in the definition. Lisa Warfield (NIST OWM) provided testimony that was based on the OWM Analysis that was submitted as the supporting documentation.

The WWMA Committee recommends that this item be further developed. The Committee recommends reviewing the OWM analysis supporting documentation and addressing the concerns with testing procedure, testing equipment, and the need for technical studies regarding moisture loss and gain.

At the 2022 WWMA Annual Meeting, the L&R Committee did not solicit comments on this item, and recommends this item continues as Assigned to the NCWM Cannabis TG.

At the 2023 WWMA Annual Meeting, Vince Wolpert (Cannabis TG Co-Chair) requested that this item remain Assigned. It was also stated that the analysis of moisture loss has been completed and is being compiled by Craig VanBuren (Michigan). The Cannabis TG will be making recommendations regarding moisture loss once that data has been compiled and analyzed. This may include water activity information as well.

Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) supported an Assigned status, and is looking forward to the report.

The WWMA recommends this item remain Assigned to the Cannabis TG.

### **Central Weights and Measures Association**

At the 2021 CWMA Interim Meeting, there was no discussion related to this item. Ivan Hankins (Iowa) supports the item moving forward with Voting status and suggests the development of a handbook for states who regulate cannabis. Based on comments during open hearings, supporting documents and discussions, the Committee believes this item is fully developed and ready for Voting status.

At the 2022 CWMA Annual Meeting, Lisa Warfield recommended this as a Developing Item or Assigned to the Cannabis Task Group to obtain additional information that OWM has recommended in their analysis.

At the 2022 CWMA Interim Meeting, Craig VanBuren commented that his state is collecting data and is hopeful it will be ready for review by the 2023 NCWM Interim meeting, but certainly by the 2023 Annual Meeting. He believes it is ready for Voting status pending results of the data. Charlie Rutherford commented he appreciates the nearly unanimous support for this item from the CWMA. Doug Musick and Loren Minnich (Kansas) supported the item and believed it is ready for Voting status. Ivan Hankins (Iowa) concurred. Based on comments from open hearings, the Committee believes the item is fully developed and ready for Voting status. The Committee is aware once the data is collected, changes may occur to the original item, or the item may be deescalated if necessary.

At the 2023 CWMA Annual Meeting, no comments were received and the Committee recommends this as an Assigned item.

At the 2023 CWMA Interim Meeting, Greg VanderPlaats (Minnesota) commented they believe the items should remain as an Assigned item until we have additional data. The Committee agreed that the item should remain Assigned to the Task Group.

At the 2024 CWMA Annual meeting Mr. Charlie Rutherford, Cannabis Task Group – Charlie worked with Mr. Craig VanBuren, Michigan state lab using NIST guidelines to perform a study on moisture loss and validated the proposed 3% tolerance. The American Trade Association fully supports item and recommends it to stay voting. Mr. Loren Minnich, NIST – The container type needs to be specified in the language. Mr. Charlie Rutherford, Cannabis Task Force – Supports removing the word “loss only” as it applies to all packaging.

### **Southern Weights and Measures Association**

At the 2021 SWMA Annual Meeting, the Committee believed this Item is fully developed and recommended it to go to the NCWM L&R Committee with a Voting status. The Committee recommended the Cannabis TG take into consideration recommendations from the OWM Analysis, i.e., the survey to State Directors, this could help identify the need for development of items in other sections of the Handbooks, i.e., Powers and Duties of the Director.

At the 2022 SWMA Annual Meeting, Charlie Rutherford provided a quick update that a cannabis company is willing to give flower for free and Michigan will begin the testing soon and anticipates an update to report at the NCWM 2023 Annual Meeting.

The Committee recommended this item to remain Assigned.

At the 2023 SWMA Annual Meeting, they recommend this item remained assigned and awaits the upcoming data.

### **Northeastern Weights and Measures Association**

At the 2021 NEWMA Interim Meeting, David Sefcik commented that this item seeks to set a moisture allowance (loss or gain) and to his knowledge no work has been done or data provided to determine support the proposed plus or minus allowance. It appears to be arbitrary. Mike Sikula concurs and questioned if water activity and moisture content are the same thing? Dr. Curran commented that water activity is free water available in the product. Moisture content measures the content of water in the product. Cheryl Ayer asked if it is necessary for the lower-case cannabis to be used in parenthesis. Matt Curran suggested it was a way to clarify terms. Charlie Rutherford commented that the TG believes the item is developed “enough” to be granted Voting status to have something in place to combat consumer fraud. Lisa Warfield recommended removal of the allowance in Table 2.3 and that it be placed in its own table and who would be responsible for training. The Committee recommends that NET 22.1 only be given Assigned. The Committee recommends that the TG review the OWM analysis for this item and address the need for technical studies (data) for moisture loss and gain.

At the 2022 NEWMA Annual Meeting, John McGuire noted that the NCWM Cannabis TG, NCWM L&R Committee, and the NEWMA L&R Committee recommends removing this block and making them individual items to ensure each item is fully considered.

James Cassidy noted the TG continues to work on dealing with moisture content and moisture in the case of cannabis is the opposite of what weight and measures is familiar with (moisture loss vs. moisture content). They related an analogy as to how a humidifier operates to protect cigars, so cannabis needs to have a certain moisture content to be a viable product and needs to be tested that way. James Cassidy questioned NIST’s role in publishing these items. Tina Butcher responded, “once the NCWM votes and passes specific language, it is NIST’s intent to publish the content, subject to legal review, reflecting that NIST does not have a policy role as to marijuana’s status as a Schedule 1 controlled substance.” NEWMA L&R Committee recommends this item continues to be an Assigned Item.

At the 2022 NEWMA Interim Meeting, Charlie Rutherford reported that Craig VanBuren is waiting on some implementation details to be clarified before work can begin in his lab. The Committee recommends this remain as an Assigned Item.

At the 2023 NEWMA Annual Meeting, Cannabis Co-Chair Rutherford noted Craig Van Buren is in the process of conducting a study at Michigan’s lab that will provide insight to the task group on moisture deviation above and below proposed thresholds. The results will be presented at the NCWM annual meeting in July.

The Committee recommends this remain as an Assigned Item.

At the 2023 NEWMA Interim Meeting, Lou Sakin (Holliston Massachusetts and representing the Cannabis Task Group) stated this item is not ready to move forward and is awaiting data from testing results Craig VanBuren.

At the 2024 NEWMA Annual meeting, John McGuire, NIST OWM, commented that in contrast to hemp, marijuana remains a Schedule I substance under the Controlled Substances Act. NIST does not have a policy role related to the production, sale, distribution, or use of cannabis (including hemp and marijuana). NIST participates in the National Conference of Weights and Measures (NCWM) as part of NIST’s statutory mission to promote uniformity in state laws, regulations, and testing procedures.

NIST OWM is not aware of States actively demonstrating short weight compliance testing where they believe it was caused by moisture loss.

The NCWM cannabis task group needs to identify the containers in Table 2.3 Moisture

The words (loss only) should not appear within the Cannabis row in Table 2-3 Moisture Allowance

...Table 2-3. Moisture Allowances		
Verifying the labeled net weight of packages of:	Moisture Allowance is:	Notes
Flour	3 %	
Dry pet food	3 %	Dry pet food means all extruded dog and cat foods and baked treats packaged in Kraft paper bags and/or cardboard boxes with a moisture content of 13 % or less at time of pack.
Pasta products	3 %	Pasta products means all macaroni, noodle, and like products packaged in kraft paper bags, paperboard cartons, and/or flexible plastic bags with a moisture content of 13 % or less at the time of pack.
Borax	see Section 2.4. Borax	
<b><u>Cannabis</u></b>	<b><u>3%</u></b> <b><u>(loss only)</u></b>	<b><u>Cannabis means plant material only, and not products containing Cannabis, whether containing more than 0.3% Total Delta-9 THC (also known as Cannabis, Marijuana or Marihuana) or containing 0.3% or less Total Delta-9 THC (also known as Hemp).</u></b>

Jason Flint, New Jersey, commented that New Jersey does moisture loss inspections for Cannabis on a complaint basis, he supports the comments of NIST OWM and does not support the language as written (specifically ‘loss only’) but does support the item with the proposed changes.

Charlie Rutherford, Co-Chair Cannabis Task Group, described the rationale behind the testing methodology for Michigan’s study and that it considered the various factors (temperature, humidity etc.). He also offered testimony on behalf of the American Trade Association that supports the 3%. Charlie supports this as a voting item.

Lou Sakin, Cannabis Task Group, this item only applies to Cannabis and not Cannabis products and describe the various methods the Task Group discussed to get to this point. He supports this as a Voting item.

Steve Timar, New York, agrees that the language needs to be changed as discussed (move or remove ‘loss only’) and supports the updated language including the 3% as a Voting item. Steve requested the Michigan Study and data be provided before he would support the item.

NEWMA L&R agrees that this item should be updated and remain a Voting item.



**NET-24.2 V Section 4.9. Procedure for Checking the Contents of Specific Agriculture Seed Packages Labeled by Count., and Appendix D. AOSA Rules for Testing Seeds**

(This item was Adopted.)

**Source: Louisiana Department of Agriculture and Forestry**

**Submitter's Purpose and Justification:**

Align Chapter 4.9. Procedure for Checking the Contents of Specific Agriculture Seed Packages Labeled by Count and Appendix D. AOSA Rules for Testing Seeds with recent changes to Association of Official Seed Analyst (AOSA) Rules.

The primary purpose of this proposal is to clarify that the mechanical seed counting process (outlined in AOSA Rules Vol.1 Section 12) may be used to determine the number of seeds contained in a sample of additional crop kinds not listed. The mechanical seed counter must be proven it is fit for purpose (suitable) for seed kinds not listed, by using a 1,000 seed calibration sample of the seed kind under consideration. This proposal would provide a standardized mechanical seed counter calibration procedure for all models of mechanical seed counters being used across the United States, to determine the number of seeds per pound and/or for the purpose of packaging seeds by count.

The submitter acknowledged the following:

- 1) Some mechanical seed counters have an automatic calibration feature that allows the device to automatically adjust the settings to accurately count the seeds. Thus, there is no need to require mechanical seed counters to be calibrated and/or verified using a 1,000 seed calibration sample.
- 2) AOSA Rules Volume 1 Section 14.9 only has maximum tolerances for comparing two seed count test results for corn, field bean, soybean, and wheat. Two mechanical seed counts for seed kinds not listed cannot be compared since there are no tolerances. Thus, there is no need to require mechanical seed counters to be calibrated using a 1,000 seed calibration sample to confirm if the counter is suitable for use for kinds of seeds not listed in Section 14.9

**Seed Counter 1000 Seed Calibration Verification Record**

IMD Model 750-2CS

v23MAR2018

Date	Technician Initials	Crop	Feeder Fast	Feeder Slow	Sensitivity*	Length Rejection*	Count	Pass Y/N (± 2 seeds)	Comments
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	1000	y	Calib. sample confirmed
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	1001	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	1000	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	1000	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	999	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	996	n	Calib. sample confirmed
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	999	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	999	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	999	y	
28-Dec-22	DMJ	Cotton	2.2	7.8	High 3	2	1000	y	

\*Note: Sensitivity and Length Rejection settings located inside of top access panel.

**Procedure:**

- >Ensure all counter setting are on the appropriate set points for the crop being counted
- >Carefully pour the 1,000 seed calibration sample of the crop being counted into seed counter bowl
- >Start counter and run until all seeds have been counted
- >Record number of seeds as displayed on counter display and any additional seeds remaining in bowl
- >Calibration count should not vary more than ±2 seeds from the 1,000 seed calibration sample
- >If count is not within the tolerance, check settings, clean appropriate areas of the counter
- >Rerun calibration sample up to 3 times to confirmed that the counter may not be working appropriately
- >If count is not within the ±2 seed tolerance then manually count calibration sample to confirm 1,000 seeds
- >If calibration sample does not contain 1000 seeds, adjust as needed by adding or removing seeds
- >If calibration sample is correct, adjust speed and/or sensitivity settings until ±2 seed tolerance is obtained
- >If seed counter continues to fail calibration check, do not use until counter has been repaired and then verified using the 1,000 seed calibration sample

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

**Seed Counter 1000 Seed Calibration Verification Record**

IMD Model 750-2CS

v23MAR2018

Date	Technician Initials	Crop	Feeder Fast	Feeder Slow	Sensitivity*	Length Rejection*	Count	Pass Y/N ( $\pm 2$ seeds)	Comments
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1001	y	Calib. sample confirmed
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1000	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	998	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	998	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	998	y	Calib. sample confirmed
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1000	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	999	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1000	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1000	y	
28-Dec-22	DMJ	Hemp	2.0	7.0	High 4	2	1000	y	

\*Note: Sensitivity and Length Rejection settings located inside of top access panel.

**Procedure:**  
 >Ensure all counter setting are on the appropriate set points for the crop being counted  
 >Carefully pour the 1,000 seed calibration sample of the crop being counted into seed counter bowl  
 >Start counter and run until all seeds have been counted  
 >Record number of seeds as displayed on counter display and any additional seeds remaining in bowl  
 >Calibration count should not vary more than  $\pm 2$  seeds from the 1,000 seed calibration sample  
 >If count is not within the tolerance, check settings, clean appropriate areas of the counter  
 >Rerun calibration sample up to 3 times to confirmed that the counter may not be working appropriately  
 >If count is not within the  $\pm 2$  seed tolerance then manually count calibration sample to confirm 1,000 seeds  
 >If calibration sample does not contain 1000 seeds, adjust as needed by adding or removing seeds  
 >If calibration sample is correct, adjust speed and/or sensitivity settings until  $\pm 2$  seed tolerance is obtained  
 >If seed counter continues to fail calibration check, do not use until counter has been repaired and then verified using the 1,000 seed calibration sample

**Seed Counter 1000 Seed Calibration Verification Record**

IMD Model 750-2CS <span style="float: right;">v23MAR2018</span>									
Date	Technician Initials	Crop	Feeder Fast	Feeder Slow	Sensitivity*	Length Rejection*	Count	Pass Y/N (± 2 seeds)	Comments
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	Calib. sample confirmed
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	998	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	998	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1000	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1001	y	
28-Dec-22	DMJ	Rice	2.2	7.0	High 3	2	1001	y	

\*Note: Sensitivity and Length Rejection settings located inside of top access panel.

**Procedure:**

- >Ensure all counter setting are on the appropriate set points for the crop being counted
- >Carefully pour the 1,000 seed calibration sample of the crop being counted into seed counter bowl
- >Start counter and run until all seeds have been counted
- >Record number of seeds as displayed on counter display and any additional seeds remaining in bowl
- >Calibration count should not vary more than ±2 seeds from the 1,000 seed calibration sample
- >If count is not within the tolerance, check settings, clean appropriate areas of the counter
- >Rerun calibration sample up to 3 times to confirmed that the counter may not be working appropriately
- >If count is not within the ±2 seed tolerance then manually count calibration sample to confirm 1,000 seeds
- >If calibration sample does not contain 1000 seeds, adjust as needed by adding or removing seeds
- >If calibration sample is correct, adjust speed and/or sensitivity settings until ±2 seed tolerance is obtained
- >If seed counter continues to fail calibration check, do not use until counter has been repaired and then verified using the 1,000 seed calibration sample

**Mechanical Seed Counters Operation Manual Review:**

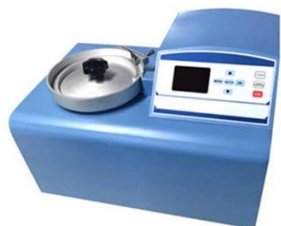
The following mechanical seed counter information and operational manuals were briefly reviewed to determine if a 1,000 seed calibration sample was required or encouraged to be used to calibrate the device. While a few devices stated they had an automatic calibration and/or adjustment process, none of the manuals stated using a 1,000 seed calibration sample to confirm the accuracy of the device before use.

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

1. Wintersteiger Seed Counter S-25+ – <https://www.wintersteiger.com/us/Plant-Breeding-and-Research/Products/Product-range/Laboratory-preparation/66-Seed-Count-S-25plus>



2. Agri-Instrument SLY-E High Accuracy Automatic Seed Counter - <https://www.agri-instrument.com/wp-content/uploads/2018/05/SLY-E-High-Accuracy-Automatic-Seed-Counter.pdf>



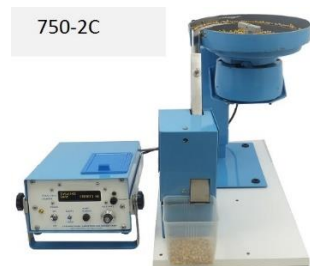
3. Data Technologies DATA Count S-25 Plus - <https://data-technologies.com/wp-content/uploads/2017/09/Seed-Counter-S-25.pdf>



4. Seedburo Count-A-Pak 801 - [https://cdn.shopify.com/s/files/1/0070/8041/1191/files/801\\_Manual.pdf?v=1614276180](https://cdn.shopify.com/s/files/1/0070/8041/1191/files/801_Manual.pdf?v=1614276180)



**5. International Marketing and Design (IMD) Technologies Totalizer 750-2 C Series -**  
**<http://www.seedcounters.com/index.php/counting/summary?id=148>**



**6. Pfeuffer Contador - <https://www.pfeuffer.com/product/contador>**



**NIST OWM Executive Summary**  
**for NET-24.2 – Section 4.9. Procedure for Checking the Contents of Specific Agriculture Seed Packages Labeled by Count., and Appendix D. AOSA Rules for Testing Seeds**

**NIST OWM Recommendation:** Voting.

- NIST OWM believes this aligns with the Association of Official Seed Analyst (AOSA) test method and will update NIST Handbook 133 Appendix D. AOSA Rules for Testing Seeds to reflect the most updated version of the AOSA document.
- Appendix D. AOSA Rules for Testing Seeds is a document provided by the Association of Official Seed Analyst <https://analyzeseeds.com/>.
- On November 14, 2023, NIST OWM received copyright permission to reprint the matter into NIST Handbook 133 and AOSA has forwarded the matter to NIST OWM for inclusion if adopted.

**Item Under Consideration:**

Amend Handbook 133, Checking the Net Contents of Packaged Goods, as follows:

**4.9. Procedure for Checking the Contents of Specific Agriculture Seed Packages Labeled by Count**

The following method shall be employed when using a mechanical seed counter to determine the number of seeds contained in a sample of soybean (*Glycine max*), corn (*Zea mays*), wheat (*Triticum aestivum*) and field bean (*Phaseolus vulgaris*) **and other seeds kinds. CAUTION: A mechanical seed counter may not be appropriate to use for counting all seed kinds.**

...

#### 4.9.2. Test Procedure

1. Testing samples shall be received and retained in moisture proof containers until the weight of the sample prepared for purity analysis is recorded. The sample shall be of at least 500 grams for soybean, **and** field beans, and 100 grams for wheat. **The sample weight for other seed kinds being tested shall be the weight of the purity exam listed in AOSA Rules Volume 1 Table 2A.**

and

### Appendix D. AOSA Rules for Testing Seeds

#### SECTION 12: MECHANICAL SEED COUNT

The following method shall be employed when using a mechanical seed counter to determine the number of seeds contained in a sample of soybean (*Glycine max*), corn (*Zea mays*), wheat (*Triticum aestivum*) and field bean (*Phaseolus vulgaris*) **and other seeds kinds. CAUTION: A mechanical seed counter may not be appropriate to use for counting all seed kinds.**

##### 12.1 Samples

Samples for testing shall be of at least 500 grams for soybean, corn and field beans and 100 grams for wheat. **The sample weight for other seed kinds being tested shall be the weight of the purity exam listed in AOSA Rules Volume 1 Table 2A, and All samples shall be** received in moisture proof containers. Samples shall be retained in moisture proof containers until the weight of the sample prepared for purity analysis is recorded.

##### 12.2 Seed counter calibration

...

- (b) Carefully pour the 1,000 seed calibration sample into the seed counter. Start the counter and run it until all the seeds have been counted. The seeds should not touch as they run through the counter. Record the number of seeds as displayed on the counter read out. The seed count should not vary more than  $\pm 2$  seeds from 1,000. If the count is not within this tolerance, clean the mirrors, adjust the feed rate and/or reading sensitivity. Rerun the calibration sample until it is within the  $\pm 2$  seed tolerance. If the seed counter continues to fail the calibration procedure and the calibration sample has been checked to ensure that it contains 1,000 seeds, do not use the counter until it has been repaired. **and then verified using the 1,000 seed calibration sample.**

**CAUTION: If the 1,000 seed calibration sample for a non-listed seed kind being counted always varies more than the permitted  $\pm 2$  seeds from 1,000, then the use of the mechanical seed counter is not appropriate for that seed kind and must not be used for counting.**

## **NIST OWM Detailed Technical Analysis:**

NIST OWM believes this aligns with the Association of Official Seed Analyst (AOSA) test method and will update NIST Handbook 133 Appendix D. AOSA Rules for Testing Seeds to reflect the most updated version the AOSA document.

On November 14, 2023, NIST OWM received copyright permission to reprint the matter into NIST Handbook 133 and AOSA has forwarded the matter to NIST OWM for inclusion if adopted.

## **Summary of Discussions and Actions**

At the 2024 NCWM Annual Meeting: Paul Floyd Louisiana and submitter of the item reiterated this item aligns with the Association of Official Seed Analyst (AOSA) test method and they have granted NIST permission to reprint within their Handbook 130.

During the Laws and Regulations work session the committee amended sections 4.9 and 4.92 by adding the following cautionary statement: “(See cautionary note under Appendix D. AOSA Rules for Testing Seeds, Section 12.2)”, Additionally, the committee made an editorial correction and added the word “corn” back into the original language in section 4.9. This item was voted on and passed during the Annual meeting.

At the 2024 NCWM Interim Meeting: Paul Floyd (LA) submitter stipulated this item aligns with the changed rules in AOSA (Association of Official Seed Analyst). NIST OWM Loren Minnich stated NIST OWM received approval to reprint the AOSA (link) rules in NIST Handbook 130. Jim Willis (NY) concurs with the previous commentors and supports voting for this item.

During Laws and Regulations Committee work session, the committee agreed this item is fully developed and will forward as a voting item.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) was not familiar with the testing procedure but was not against the proposal. Matt was hoping for more discussion on this proposal.

The WWMA recommends this item be Informational.

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item be Informational for more comments to come in.

At the 2024 CWMA Annual meeting Mr. Loren Minnich, NIST – Supports the alignment of HB133 with Association of Official Seed Analyst (AOSA) Rules. AOSA has granted permission to reprint their original language. Mrs. Julia Schilpp, State of Missouri – Missouri supports this item as voting.



### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, they recommend a Voting status for this item pending copyright approval to be included into NIST HB 133.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Jim Willis (New York) stated they have a seed lab and the director of this lab is in favor of this being a voting item. Walt Remmert (Pennsylvania) concurs with New York. Lou Sakin (Holliston, Massachusetts) recommends it move forward as Voting item.

At the 2024 NEWMA Annual meeting, John McGuire, NIST OWM, believes this aligns with the Association of Official Seed Analyst (AOSA) test method and will update NIST Handbook 133 Appendix D. AOSA Rules for Testing Seeds to reflect the most updated version of the AOSA document.

Jim Willis, New York, commented that he checked with several in house experts who reviewed the item and found it to be accurate and appropriate. He supports this as a Voting item.

NEWMA L&R agrees that this item should remain a Voting item.

### **OTH – Other Items**

#### **OTH-24.1    A    X. Uniform Shipping Law**

(This item remains Assigned.)

**Source: New Hampshire Department of Agriculture, Markets & Food**

#### **Submitter's Purpose and Justification:**

Provide model law language to address the shipment of goods.

Current shipping practices may result in incorrect overcharges and misleading pricing. It has been documented through investigations that carriers or freight brokers have incorrectly billed shippers on goods shipped. Documentation provided by carriers to both shippers and weights and measures officials lack relevant information needed to fully investigate complaints within the shipping industry.

Carriers may have language in their contracts that inform the shipper of possible audits of their shipped goods and subsequent correction and audit fees.

The submitter requested Voting status in 2024.

**NIST OWM Executive Summary  
for OTH-24.1 – X, Uniform Shipping Law**

**NIST OWM Recommendation:** OWM is encouraged and looks forward to this item being Assigned to the Uniform Shipping Task Group for their consideration.

- NIST OWM has applied the appropriate formatting according to NIST Handbooks.
- A request from the L&R Committee to form a Task Group has been asked for and granted by the Chair of the NCWM. The Uniform Shipping Law Task Group has been formed.

**Item Under Consideration:**

(NIST OWM has applied the appropriate formatting according to NIST Handbooks)

Adopt a new Handbook 130, Uniform Shipping Law as follows:

**X. Uniform Shipment Law**

**Section 1. Purpose**

**The purpose of this Act is to ensure the accurate shipment of goods.**

**Section 2. Scope**

**This Act:**

- (a) **establishes an enforcement program;**
- (b) **empowers the state to promulgate regulations as needed to carry out the provisions of the Act;**
- (c) **provides for civil and criminal penalties.**

**Section 3. Definitions**

**As used in this Act:**

**3.X. Goods. – All things which are movable and can be transported.**

**3.X. Carrier. – The business that transports an amount of goods.**

**3.X Shipper. – Individuals or businesses that send goods using a carrier.**

**3.X. Shipment. – A quantity of goods shipped with a carrier.**

**3.X. Freight. – Goods or charges.**

**3.X. Freight Broker.** – The intermediary between the shipper and the carrier who facilitates the transportation of goods.

**3.X. Quote.** – A competitively solicited written offer to furnish supplies or services by a method of procurement that is less formalized than a bid or a proposal.

**3.X. Bill of Lading (BOL).** – A legal instrument used in the transportation and shipping industries which lists the goods being shipped and the terms under which they will be delivered.

**3.X. Progressive Number (Pro Number).** – A series of numbers used by carriers to identify and then track a specific order tendered to a specific carrier.

**3.X. Inspection Certificate.** – A document used to signify that shipped goods have been inspected pertaining, but not limited to, classification, density, weight, or measure.

**3.X. Director.** – The \_\_\_\_\_ of the Department of \_\_\_\_\_.

#### **Section 4. Enforcing officer: Rules and Regulations**

**The Director is authorized to:**

- (a) enforce the provisions of this Act;**
- (b) issue reasonable regulations for the enforcement of this Act that shall have the force and effect of law; and**
- (c) adopt rules that include, but are not limited to;**
  - (1) adherence to quotes when correct documentation is provided to the carrier;**
  - (2) weighing and measuring practices that must be followed;**
  - (3) the required information to be submitted to the shipper if there is a correction fee applied; and**
  - (4) the period of recordkeeping.**

#### **Section 5. Weighing and Measuring Practices and Equipment Used**

**A carrier shall use the following weighing and measuring practices and equipment:**

- (a) in accordance with the requirements of the latest edition of NIST Handbook 44, “Specifications, Tolerances, and Other Technical Requirements for Weighing and Measuring Devices”; and**
- (b) examined, tested, and approved for use by a weights and measures officer of this state.**

#### **Section 6. Weighing Device Used:**

**A carrier shall use a scale in accordance with the manufacturer's approved application of the device.**

### **Section 7. Measuring Device Used:**

**A carrier shall use a measuring device in accordance with the manufacturer's approved application of the device.**

### **Section 8. Inspection Certificate: Required Entries**

- (a) **The documentation, when properly completed and signed shall be prima facie evidence of the accuracy of the procedure followed and the recorded results.**
- (b) **The design of and the information to be furnished on the documentation shall be prescribed by the Director and will include, but not be limited to, the following:**
  - (1) **the name and employee ID# of the individual who conducts the inspection;**
  - (2) **date and time of the inspection;**
  - (3) **signature of the employee who conducts the inspection (digital signature accepted);**
  - (4) **identifying information of the weighing or measuring device used to conduct the inspection to include the associated make, model, serial number, and Certificate of Conformance number, if applicable;**
  - (5) **indicated reweigh or remeasure value from the weighing device or measuring device;**
  - (6) **provide detailed information on the process used to reclassify a shipment according to type of goods and/or shipment density;**
  - (7) **provide the dollar amount of the correction fee applied and the description of the fee;**
  - (8) **identifying information for the issuing terminal to include physical address and contact name of terminal manager to include phone number and/or email address;**
  - (9) **identifying information for both the Pro Number and BOL, if applicable;**
  - (10) **the name and address of the shipper from point of origin;**
  - (11) **the tendered classification, density, weight, or measurement provided from the shipper and freight broker, if applicable; and**
  - (12) **the declared classification, density, weight, or measurement determined by the carrier and freight broker, if applicable.**

### **Section 9. Copies of Inspection Certificates**

**The carrier shall keep and preserve for the period specified in the regulations a legible copy of each inspection certificate issued to the shipper and freight broker, if applicable. The certificates shall be available for inspection by any weights and measures officer during normal office hours.**

## **Section 10. Prohibited Acts**

### **No entity shall**

- (a) provide a false classification, density, weight, or measurement;**
- (b) violate any provisions of this Act or any regulation promulgated under this Act; or**
- (c) use or have in their possession a device which has been altered to facilitate fraud.**

## **Section 11. Civil Penalties**

**11.1. Assessment of Penalties. – Any entity who by themselves or by their servant or agent commits any of the acts enumerated in Section 14. Validity of Prosecutions may be assessed by the \_\_\_\_\_ a civil penalty of:**

- (a) not less than \$ nor more than \$ for a first violation,**
- (b) not less than \$ nor more than \$ for a second violation within from the date of the first violation, and**
- (c) not less than \$ nor more than \$ for a third violation within from the date of the first violation.**

**11.2. Administrative Hearing. – Any entity subject to a civil penalty shall have a right to request an administrative hearing within \_\_\_\_\_ days of receipt of the notice of the penalty. The Director or their designee shall be authorized to conduct the hearing after giving appropriate notice to the respondent. The decision of the Director shall be subject to appropriate judicial review.**

**11.3. Collection of Penalties. – If the respondent has exhausted their administrative appeals and the civil penalty has been upheld, they shall pay the civil penalty within \_\_\_\_\_ days after the effective date of the final decision. If the respondent fails to pay the penalty, a civil action may be brought by the Director in any court of competent jurisdiction to recover the penalty. Any civil penalty collected under this Act shall be transmitted to \_\_\_\_\_.**

## **Section 12. Criminal Penalties**

**12.1. Misdemeanor. – Any entity who by themselves or by their servant or agent commits any of the acts enumerated in Section 10. Prohibited Acts or violates any other provision of this Act shall be guilty of a Class \_\_\_\_\_ misdemeanor and upon conviction shall be punished by a fine not less than \$ \_\_\_\_\_, nor more than \$ \_\_\_\_\_, or by imprisonment for not less than \_\_\_\_\_ nor more than \_\_\_\_\_, or both fine and imprisonment.**

**12.2. Felony. – Any entity who by themselves or their servant or agent who intentionally commits any of the acts enumerated in Section 1. Prohibited Acts or repeatedly violates any other provision**

**of this Act shall be guilty of a Class \_\_\_\_\_ felony and upon conviction shall be punished by a fine not less than \$ \_\_\_\_\_ and/or by imprisonment for not less than \_\_\_\_\_, nor more than \_\_\_\_\_.**

### **Section 13. Restraining Order and Injunction**

**The Director is authorized to apply to any court of competent jurisdiction for a restraining order, or a temporary or permanent injunction, restraining any person from violating any provision of this Act.**

### **Section 14. Validity of Prosecutions**

**Prosecutions for violation of any provision of this Act are declared to be valid and proper notwithstanding the existence of any other valid general or specific Act of this state dealing with matters that may be the same as or similar to those covered by this Act.**

### **Section 15. Severability Provision**

**If any provision of this Act is declared unconstitutional, or the applicability thereof to any person or circumstance is held invalid, the constitutionality of the remainder of the Act and the applicability thereof to other persons and circumstances shall not be affected.**

### **Section 16. Repeal of Conflicting Laws**

**All laws and parts of laws contrary to or inconsistent with the provisions of this Act, and specifically \_\_\_\_\_, are repealed insofar as they might operate in the future; but as to offenses committed, liabilities incurred, and claims now existing there under, the existing law shall remain in full force and effect.**

### **Section 17. Citation**

**This Act may be cited as the “Shipment Act of \_\_\_\_\_.”**

### **Section 18. Effective Date**

**This Act shall become effective on \_\_\_\_\_.**

### **NIST OWM Detailed Technical Analysis:**

NIST OWM believes this item has merit and recommends the NCWM L&R Committee form a NCWM Task Group. The goals of the Task Group should be to identify any other regulations that this proposal might infringe upon, as an example, the Federal Motor Carrier regulations of the Department of Transportation. We strongly encourage the Task Group to do an in-depth review of interstate commerce.

### **Summary of Discussions and Actions**

At the 2024 NCWM Annual Meeting: Miland Kofford, UT, Chair of Uniform Shipping Law Task Group stated the workgroup met on four separate occasions to discuss this item. As there currently no movement

in the status, the workgroup is moving towards the developing of the procedures. Miland also wanted to thank industry and regulators in their participation.

During the Laws and Regulations work session the committee decided to have this item remain as Assigned to the Task Group for further development.

At the 2024 NCWM Interim Meeting: Cheryl Aires NH submitter, made a presentation and discussed the benefits of the item, referenced a supporting document on NCWM website from Jim Hannon. Cheryl was encouraged to work on this agenda item and have the NCWM form a Task Group. Measurement Canada agrees with the item and supports a task group as does NY, Westchester County NY, FL, and Los Angeles County CA. LA County recommends NIST and U.S. Department of Commerce involvement.

During the Laws and Regulation work session the committee discussed the item and determined they will request from the Chair of the NCWM a Task Group be formed as they deemed this item to have merit. This request has been granted and the Uniform Shipping Law Task Group has been formed.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Steven Harrington (State of Oregon) had no preference in opposition or support for this item. Steve Harrington stated we might run into a situation where we are getting into regulating interstate commerce, so this item needs to be vetted, possibly by a Task Group, to ensure we get the details right.

Matt Douglas (California Department of Food and Agriculture, Division of Measurement Standards) echoed Steven Harrington's comments, with the additional statement that more input would be needed from impacted industries and may need to be addressed by a Task Group. Matt Douglas stated this should be a Developing item.

Kurt Floren (Los Angeles County, California) echoed previous speakers, adding that there has been fraud for many, many years in this area, particularly in the moving industry, with no record of re-weighments, and possessions being held hostage, so it would seem that something needs to be done. However, this would be stepping heavily into interstate commerce with little justification. They stated there needs to be additional justification, and recommends this item be Informational and to call for broad nationwide input.

The WWMA recommends this item be Informational.

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, Mike Harrington (Iowa) commented they do not fully understand the purpose of this item and asked for clarification from the submitter. At this point they would recommend withdrawing the item because they don't understand how it relates to weights and measures.

The Committee recommends withdrawal. More information is needed to clarify the intent of this item.

At the 2024 CWMA Annual meeting recommends an assigned status to the Task Group.

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, the SWMA L&R Committee does not see any merit in the language as provided and recommends this item be Withdrawn.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Cheryl Ayer (New Hampshire and submitter) provided a presentation and PowerPoint. The expectation is to create rules for shipping (and reweighing) products nationwide. Cheryl is willing to participate or chair a task group. Walt Rimmert (Pennsylvania) recognizes this is a problem and thanks New Hampshire for taking on this issue. Pennsylvania supports the item and has a volunteer to work on the Task Group if one is organized. Lou Sakin (Holliston, Massachusetts) commends New Hampshire for her presentation. They question if this is an interstate commerce issue and which agencies need to get involved? Seeking help from other jurisdictions for input and help with these issues. Perhaps a task group is appropriate. Jason Flint (New Jersey) likes the idea and wants it to be further developed.

At the 2024 NEWMA Annual meeting, Cheryl Ayer, New Hampshire (submitter) Offered an overview of the proposal and an update from the task groups first meeting. Overall, she is encouraged and noted that this item is moving forward in a positive direction.

NEWMA L&R agrees that this item should remain Assigned.

### **OTH-07.1 D Fuels and Lubricants Subcommittee**

#### **Source: NCWM Fuels and Lubricants Subcommittee (FALS)**

#### **Submitter's Purpose and Justification:**

For more information or to provide comment, please contact the FALS Chair:

Vanessa Benchea  
Florida Department of Agriculture and Consumer Services / Division of Consumer Services  
(813) 868-8263, [Vanessa.Benchea@fdacs.gov](mailto:Vanessa.Benchea@fdacs.gov)

#### **Summary of Discussions and Actions:**

This item is to provide a report on the activities of the Fuels and Lubricants Subcommittee (FALS) which reports and provides recommendations to the Laws and Regulations Committee.

At the 2024 NCWM Annual Meeting: Ms. Vanessa Benchea, FALS Chair updated the Committee during Open Hearings on the FALS activities. Ms. Benchea also provided the following written report to the Committee.

This item is to provide a report on the activities of the Fuels and Lubricants Subcommittee (FALS), which reports and provides recommendations to the Laws and Regulations Committee.

For more information or to provide a comment please contact:

Ms. Vanessa Benchea, FALS Chair

Florida Department of Agriculture/Division of Consumer Services

813-868-8263, [Vanessa.Benchea@fdacs.gov](mailto:Vanessa.Benchea@fdacs.gov)



FALS met on Sunday, July 14, 2024, at the 2024 NCWM Annual Meeting in Cleveland, Ohio to review items related to fuel and automotive fluid standards that appear on the L&R agenda. Block items 1 and 2 were discussed. Updates for the EV Fluids Focus Group, ASTM D02 subcommittee E activities and the latest changes to ASTM D4814 were provided.

Items of new business such as a small study on the use of extension nozzles during sampling of gasoline and a website provided by API covering RVP summer requirements along with a further discussion of the organization of the Uniform Fuels and Automotive Lubricants Regulation section were presented.

For Item Block 1 (B1) Renewable Diesel and Diesel, the subcommittee discussed the question raised by John McGuire, NIST OWM, regarding the apparent gap in the concentrations of biodiesel presented in the current language. During the discussion, multiple members supported the common approach that considering rounding rules and test method reproducibility, that diesel fuel blended with biodiesel up to and including 5.49 % complies with standard D975 and diesel fuel blended with biodiesel from 5.5 % to less than or equal to 20.49 % complies with standard D7467. FALS was still in support of Block 1 as written.

For Item Block 2 (B2) Reference ASTM Standards D8080 and D8487, John McGuire, NIST OWM, provided a quick summary of their recommendations for this block item to the subcommittee. He indicated that the developer, Alan Morrison (California Retired) agreed with the approach presented by NIST. There was little discussion on this issue and FALS did not have opposition to the position presented by NIST.

#### Electric Vehicle Fluids Focus Group

Joanna Johnson presented further efforts for the formation and scope of the EV fluids focus group. The group recognizes that EVs are being rolled out faster than the standards are for lubricants and cooling fluids. Standardized terminology is needed for “transmission and coolant fluids” and there are concerns as to what the consensus term should be when referring to transmission fluid for these vehicle types (e.g., is it an Electric Drive Unit as GM calls it or is it transmission fluid as VW and BMW refer to it, or is it “gear-box” fluid which is how Hyundai refers to it?). Internal combustion engine vehicles use the terms transmission fluid and gear-box fluid to mean different things in existing regulations. The group hopes to work on defining terms and moving forward. Immediate action items include creating a survey of the State Directors with regards to interest and ability to regulate these fluids and a follow up meeting within a month after the annual. If there are questions and if anyone would like to participate in the focus group, please reach out to myself, Vanessa Benchea or Joanna Johnson.

#### ASTM D02.A – D4814 Updates

Marilyn Herman addressed the subcommittee and indicated that there are changes to ASTM D4814 that include reflecting that both the Denver and Dallas / Fort Worth non-attainment areas are no longer low-RVP gasoline and are instead RFG areas. The latest version D4814-24a reflects this update.

#### ASTM D02.E Updates

Randy Jennings provided an update on ASTM Subcommittee E’s activities that included the streamlining efforts of combining D7467 (Standard Specification for Diesel Fuel Oil, Biodiesel Blends (B6-B20)) and D975 (Standard Specification for Diesel Fuel), updating EPA references, lubricity precision, maintaining a Cetane Index in diesel standards, withdrawal of unused/outdated standards and review of proficiency test data.

## Uniform Fuels and Automotive Lubricants Regulation

Randy Jennings made a short presentation following up on an action that he took at the Interim meeting regarding his idea to separate the Uniform FAL Regulation into two sections, Part A and Part B. He will work with Marilyn Herman, Russ Lewis and Vanessa Benchea to devise a survey for State Directors that will provide insight as to if this will be useful.

## Extension Nozzle

Dr. Jenny Tabbert (Colorado) presented a small study that was conducted regarding the use of extension nozzles during sampling of gasoline products and questioned whether their use was significant. Russ Lewis (Marathon Petroleum) provided some feedback regarding the original study performed back in the 90's and identified that it was significant enough that their use was included in the sampling methods. Dr. Tabbert also requested what other labs were doing and found that there was a mix of their use.

## API Summer Volatility Maps

Prentiss Searles indicated that there is a new fuel map posted on API's website that could be of interest to regulators showing summer gasoline RVP requirements. The web address is <https://www.api.org/oil-and-natural-gas/wells-to-consumer/fuels-and-refining/fuels/us-gasoline-requirements>.

## OTH-11.1 D Packaging and Labeling Subcommittee

### Source: NCWM Packaging and Labeling Subcommittee (PALS)

#### Submitter's Purpose and Justification:

Provide an update of the activities of this Subcommittee which reports to the L&R Committee. The mission of PALS is to assist the L&R Committee in the development of agenda item, NCWM positions and new standards related to packaging and labeling. The Subcommittee will also be called upon to provide important and much needed guidance to the regulatory and consumer packaging communities on difficult questions. PALS will report to NCWM L&R Committee. The Subcommittee is comprised of a Chair, eight voting members, and anyone interested in packaging and labeling standards.

This item is to provide a report on the activities of the PALS which reports and provides recommendations to the Laws and Regulations Committee.

For more information or to provide comment, please contact the PALS Chair:

Chris Guay (CGGT)  
(513) 652-6597, [guay.cb@gmail.com](mailto:guay.cb@gmail.com)

#### Summary of Discussions and Actions:

At the 2023 CWMA Interim Meeting, Chair Guay provided an activity update and invited interested attendees to be active members of the Committee. Chair Guay reported PALS is working on a supplemental Identity document which should be available in January. The Committee recommends this remain Developing.

At the 2024 NCWM Annual Meeting: The following has been provided Sub-committee Chair Chris Guay and read during open hearing by John McGuire NIST OWM:

My name is Chris Guay, and I am representing the NCWM Packaging and Labeling Subcommittee (PALS). PALS has two major initiatives underway.

First, we are conducting education for the e-commerce Uniform regulation which was passed by the Conference last July, focusing on educating manufacturers and retailers. Our most recent training session was for the National Retail Federation in June.

Second, we are working to complete a best practice (guidance) document addressing the addition of quantity related information which may appear of package labels in addition to the required Declaration of New Quantity. We hope to have this document completed by the end of 2024. We plan to forward this document the recently adopted NCWM process for approving best practice documents and publications. Finally, with John becoming the NIST L&R Committee Technical Advisor, PALS is now looking for a new NE Region representative. Chris will be at the NE regional meeting to discuss possible volunteers.

## ITEM BLOCK 1 (B1) RENEWABLE DIESEL AND DIESEL

**B1: MOS-23.1 V      Sections 2.31. Biodiesel and biodiesel Blends that Contain Greater Than or Equal to 21 % by Volume Biodiesel. and 2.40. Diesel Fuel**

**B1: FLR-23.1 V      Sections 1.9. Biodiesel Blend., 1.27. Fuel Oil., 1.XX. Renewable Diesel., 3.3.2. Automotive Fuel Rating., 3.15. Biodiesel and Biodiesel Blends Containing Greater than 20 % by Volume Biodiesel**

(This Item was Adopted.)

**(Note:** On July 30, 2023, Chuck Corr (submitter) provided to the Committee the “latest” Item Under Consideration. The Fall Regional Reporting Association Meeting Agendas has the submitters latest submittal appearing after the Regional Association reporting. Any previous versions can be found in the **2023 NIST Summary of U.S. Legal Metrology Activities (SP2200-02)**.

**Source: FALS**

### **Submitter’s Purpose and Justification:**

Further refine and provide clarity to the changes related to biodiesel made at the 2022 NCWM Annual meeting. This proposal also includes needed updates related to renewable diesel. The proposal also includes important information related to renewable diesel. The submitter recognizes that some may think no changes are needed.

**NIST OWM Executive Summary  
for Item Block 1 (B1) – Renewable Diesel and Diesel**

**NIST OWM Recommendation:** Voting.

- NIST OWM collaborated with FALS and the original submitter after the 2024 NCWM Interim meeting in New Orleans for the L&R Committee report. Certain editorial changes were submitted at the NCWM Interim meeting by FALS and incorporated into the item under consideration by the L&R Committee.
- NIST OWM agrees with the language submitted by FALS (see NCWM supporting documents) which has been incorporated into Pub 16 including the items below.
  - For clarification, MOS **2.40 Diesel Fuel (d)** should be reflected as the change, not in section 2.40.1.1. This change only adds the letter “s” to the word additives. (This change was proposed by FALS in their supporting document)
  - Renumbered MOS **2.40.2 Premium Deisel** must include the entire section as to not infer the removal of subsections (a) through (f). This is done to ensure proper formatting and reference as the entire section needs to be included for membership and inclusion into the Handbook if/when voted upon. (Currently not shown in Pub 15)
  - FALS has made a recommendation to change the language in MOS Definitions, **1.XX**, however, this recommendation needs to be reflected as **1.27, Fuel Oil** as this is already defined in NIST Handbook 130 Method of Sale.

**Item Under Consideration:**

(NIST OWM has applied the appropriate formatting according to NIST Handbooks)

Amend Handbook 130, Uniform Regulation for the Method of Sale of Commodities as follows:

**ITEM BLOCK 1 (B1) V Renewable Diesel and Diesel**

**B1: MOS-23.1 V Sections 2.31. ~~Biodiesel and Biodiesel Blends~~ and 2.40. Diesel Fuel.**

**B1: FLR-23.1 V Sections 1.9. Biodiesel Blend., 1.15. Diesel Fuel., 1.27. Fuel Oil., 2.2. Diesel Fuel., 3.3. Diesel Fuel., and 3.15. Biodiesel and Biodiesel Blends.**

~~**2.31. Biodiesel and Biodiesel Blends.**~~

~~**2.31.1. Identification of Product.** Biodiesel shall be identified by the term “Biodiesel” with the designation “B100.” Biodiesel Blends shall be identified by the term “Biodiesel Blend.”~~

~~**2.31.2. Labeling of Retail Dispensers.**~~

~~**2.31.2.1. Labeling of Grade Required.** Biodiesel and biodiesel blends shall be identified in accordance with both EPA and FTC requirements.~~

~~2.31.2.2. Automotive Fuel Rating. Biodiesel and biodiesel blends shall be labeled with its automotive fuel rating in accordance with 16 CFR 306.~~

~~2.31.2.3. Biodiesel Blends. When biodiesel blends greater than 20 % by volume are offered by sale, each side of the dispenser where fuel can be delivered shall have a label conspicuously placed that states "Consult Vehicle Manufacturer Fuel Recommendations." The lettering of this legend shall not be less than 6 mm (<sup>1</sup>/<sub>4</sub> in) in height by 0.8 mm (<sup>1</sup>/<sub>32</sub> in) stroke; block style letters and the color shall be in definite contrast to the background color to which it is applied.~~

~~2.31.3. Documentation for Dispenser Labeling Purposes. The retailer shall be provided, at the time of delivery of the fuel, a declaration of the volume percent biodiesel on an invoice, bill of lading, shipping paper, or other document. This documentation is for dispenser labeling purposes only; it is the responsibility of any potential blender to determine the amount of biodiesel in the diesel fuel prior to blending.~~

~~2.31.4. Exemption. Biodiesel blends that contain less than or equal to 5 % biodiesel by volume are exempt from the requirements of Sections 2.31.1. Identification of Product, 2.31.2. Labeling of Retail Dispensers, and 2.31.3. Documentation for Dispenser Labeling Purposes when it is sold as diesel fuel.~~

(Added 2008) (Amended 2022)

**2.40. Diesel Fuel.** – Shall meet the following requirements, based on the biodiesel concentration of the fuel:

- (a) Diesel fuel that contains less than or equal to 5 % by volume biodiesel shall meet the latest version of ASTM D975, "Standard Specifications for Diesel Fuels" and shall be sold as diesel fuel.
- (b) Diesel fuel that contains **biodiesel in concentrations** greater than or equal to 6 % by volume **biodiesel** and ~~that contains~~ less than or equal to 20 % by volume shall meet the latest version of ASTM D7467, "Standard Specifications for Diesel Fuel Oil, Biodiesel Blend (B6 to B20)." (Amended 20XX)
- (c) **Diesel fuel that contains greater than or equal to 21 % by volume biodiesel shall be a blend of fuel from (a) or (b) and biodiesel meeting the latest version of ASTM D6751, "Standard Specification for Biodiesel Fuel Blend Stock (B100) for Middle Distillate Fuels."** (Added 20XX)
- (d) Only fuel additives registered with the U.S. EPA may be used to additize diesel fuel, ~~and the final product shall meet the latest version of ASTM D975 and/or ASTM D7467.~~ (Added 20XX)

**2.40.1. Labeling of Retail Dispensers.**

**2.40.1.1. FTC Automotive Fuel Rating.** – Diesel fuel shall be labeled with its automotive fuel rating in accordance with Automotive Fuel Ratings, Certification and Posting Rule 16 C.F.R. 306.

**2.40.1.2. Biodiesel Concentrations of 21% or Greater -** When diesel fuel that contains biodiesel concentrations greater than or equal to 21 % by volume is offered by sale, each side of the dispenser where fuel can be delivered shall have a label conspicuously placed that states "Consult Vehicle Manufacturer Fuel Recommendations." The lettering of this legend shall not be less than 6 mm (<sup>1</sup>/<sub>4</sub> in) in height by 0.8 mm (<sup>1</sup>/<sub>32</sub> in) stroke; block style letters and the color shall be in definite contrast to the background color to which it is applied.

**2.40.1.3. Documentation for Dispenser Labeling Purposes.** –The retailer shall be provided, at the time of delivery of the fuel, a declaration of the volume percent biodiesel and or volume percent of biomass-based diesel on an invoice, bill of lading, shipping paper, or other documents. This documentation is for dispenser labeling purposes only; it is the responsibility of any potential blender to determine the amount of biodiesel in the diesel fuel prior to blending.

**2.40.1.4. Delivery Documentation for Premium Diesel or Other Diesel Terminology Claims. – Before or at the time of delivery of the diesel fuel, the retailer or the wholesale purchaser-consumer shall be provided on an invoice, bill of lading, shipping paper, or other documentation a declaration of all performance properties that qualifies the fuel as premium diesel fuel as required in Section 2.40.2. Premium Diesel Fuel and 2.40.3. Use of Other Diesel Terminology.**

**(Added 20XX)**

**2.40.2. 2.40.1. Premium Diesel Fuel.** – All diesel fuels identified on retail dispensers as premium, super, supreme, or premier must conform to the following minimum requirements.

- (a) **Cetane Number.** – A minimum cetane number of 47.0 as determined by the latest version of ASTM D613, “Standard Test Method for Cetane Number of Diesel Fuel Oil.”

*NOTE:* ASTM D613, “Standard Test Method for Cetane Number of Diesel Fuel Oil” is the referee method; however, the following methods can be used to determine cetane number: the latest version of ASTM D6890, “Standard Test Method for Determination of Ignition Delay and Derived Cetane Number” (DCN) of Diesel Fuel Oils by Combustion in a Constant Volume Chamber”; and ASTM D7668, “Standard Test Method for Determination of Derived Cetane Number (DCN) of Diesel Fuel Oils–Ignition Delay and Combustion Delay Using a Constant Volume Combustion Chamber Method.”

- (b) **Low Temperature Operability.** – A cold flow performance measurement which meets the latest version of ASTM D975, “Standard Specification for Diesel Fuel,” tenth percentile minimum ambient air temperature charts and maps by the latest version of either ASTM D2500, “Standard Test Method for Cloud Point of Petroleum Products and Liquid Fuels” or ASTM Standard D4539, “Standard Test Method for Filterability of Diesel Fuels by Low-Temperature Flow Test (LTFT).” The latest version of ASTM D6371, “Standard Test Method for Cold Filter Plugging Point of Diesel and Heating Fuels” may be used when the test results are a maximum of 6 °C below the Cloud Point. Low temperature operability is only applicable October 1 to March 31 of each year.

- (c) **Lubricity.** – A maximum wear scar diameter of 460 micrometers as determined by the latest version ASTM D6079, “Standard Test Method for Evaluating Lubricity of Diesel Fuels by the High-Frequency Reciprocating Rig (HFRR).”

*NOTE:* The latest version of ASTM D6079, “Standard Test Method for Evaluating Lubricity of Diesel Fuels by the High-Frequency Reciprocating Rig (HFRR)” is the referee method; however, the latest version of ASTM D7688, “Standard Test Method for Evaluating Lubricity of Diesel Fuels by the High-Frequency Reciprocating Rig (HFRR) by Visual Observation” can be used.

- (d) **Corrosion.** – A minimum rating of B+ as determined by the most recent version of NACE TM0172, “Determining Corrosive Properties of Cargoes in Petroleum Product Pipelines.”

*NOTE:* The latest recent version of NACE TM0172 “Determining Corrosive Properties of Cargoes in Petroleum Product Pipelines” is the referee method. The latest version of ASTM D7548 “Standard Test Method for Determination of Accelerated Iron Corrosion in Petroleum Products” can be used.

- (e) **Filter Blocking Tendency (FBT)** – A maximum of 2.2 by the latest version of ASTM D2068, “Standard Test Method for Determining Filter Blocking Tendency”, following procedure B.

- (f) **Injector Deposit Control.** – Maximum power loss in a keep-clean mode of 2 % by the latest version of Coordinating European Council, CEC F-98-08, “Direct Injection, Common Rail Diesel Engine Nozzle Coking Test.”

(Amended 20XX)

**2.40.3. 2.40.2. Use of Other Diesel Terminology** – For any terms other than premium, super, supreme, or premier included in the diesel fuel product or grade name and/or advertisements and claims displayed on

dispensers, pump toppers, pole signs, and bollard signs which imply improved performance, the product must have a clearly-defined fuel property with a substantiated functional benefit. Such property must be measurable utilizing industry-accepted test methodologies developed by recognized standards organizations such as ASTM, SAE, and CEC to allow verification of the improved performance.

(Added 2021) (Amended 20XX)

**B1: FLR-23.1 V Sections 1.9. Biodiesel Blend., 1.15. Diesel Fuel., 1.27. Fuel Oil., 2.2. Diesel Fuel., 3.3. Diesel Fuel., and 3.15. Biodiesel and Biodiesel Blends.**

(This item was Adopted.)

**Item Under Consideration:**

Amend the Uniform Fuels and Automotive Lubricants Regulation as follows:

**B1:FLR-23.1**

**F. Uniform Fuels and Automotive Lubricants Regulation**

**Section 1. Definitions**

**1.9. Biodiesel Blend** – A fuel comprised of a homogeneous mixture of hydrocarbon oils and mono-alkyl esters of long-chain fatty acids. ~~a blend of biodiesel with hydrocarbon diesel fuel.~~

(Amended 2018 and 20XX)

**1.15. Diesel Fuel** – ~~A refined hydrocarbon suitable for use as a fuel in a compression-ignition (diesel) internal combustion engine that may contain a combination of biodiesel, renewable diesel, and fuel additives.~~ A liquid fuel specifically designed for injection into a compression-ignition engine to provide energy, commonly composed of hydrocarbons refined from petroleum or biomass and the fuel may contain biodiesel and fuel additives.

(Amended 2018 and 20XX)

~~**1.27. Fuel Oil.** – Refined oil middle distillates, heavy distillates, or residues of refining, or blends of these, suitable for use as a fuel for heating or power generation.~~ **A liquid fuel designed for use in open flame applications to provide energy, commonly composed of hydrocarbons refined from petroleum or biomass and the fuel may contain biodiesel and fuel additives. The fuel may also be used in select compression-ignition engines.**

(Amended 2018 and 20XX)

**Section 2. Standard Specifications**

**2.2. Diesel Fuel.** – Shall meet the following requirements, based on the biodiesel concentration of the fuel:

- (a) Diesel fuel that contains less than or equal to 5 % by volume biodiesel shall meet the latest version of ASTM D975, “Standard Specifications for Diesel Fuels” and shall be sold as diesel fuel.
- (b) Diesel fuel that contains biodiesel in concentrations greater than or equal to 6 % by volume ~~that contains~~ biodiesel and ~~that contains~~ less than or equal to 20 % by volume shall meet the latest version of ASTM D7467, “Standard Specifications for Diesel Fuel Oil, Biodiesel Blend (B6 to B20).”

(c) Diesel fuel that contains greater than or equal to 21 % by volume biodiesel shall be a blend of fuel from (a) or (b) and biodiesel meeting the latest version of ASTM D6751, “Standard Specification for Biodiesel Fuel Blend Stock (B100) for Middle Distillate Fuels.”

(d) Only fuel additives registered with the U.S. EPA may be used to additize diesel fuel, ~~and the final product shall meet the latest version of ASTM D975 and/or ASTM D7467.~~

(Amended 2003, ~~and 2018, and 20XX~~)

### Section 3. Classification and Labeling for Sale

#### 3.3. Diesel Fuel.

~~3.3.1. Labeling of Grade Required. — Diesel Fuel other than No 2-D shall be identified by grade. Retail Dispensers.~~

~~3.3.1.1. FTC Automotive Fuel Rating. — Diesel fuel shall be labeled with its automotive fuel rating in accordance with Automotive Fuel Ratings, Certification and Posting Rule 16 C.F.R. 306.~~

~~3.3.1.2. Biodiesel Concentrations of 21% or Greater – When diesel fuel that contains biodiesel concentrations greater than or equal to 21 % by volume is offered by sale, each side of the dispenser where fuel can be delivered shall have a label conspicuously placed that states “Consult Vehicle Manufacturer Fuel Recommendations.” The lettering of this legend shall not be less than 6 mm (<sup>1</sup>/<sub>4</sub> in) in height by 0.8 mm (<sup>1</sup>/<sub>32</sub> in) stroke; block style letters and the color shall be in definite contrast to the background color to which it is applied.~~

~~3.3.1.3. Labeling of Grade Required. – Diesel Fuel other than No 2-D shall be identified by grade. (Added 20XX)~~

~~3.3.2. Documentation for Dispenser Labeling Purposes. — Automotive Fuel Rating. — Diesel fuel containing 6 % to 20 % by volume biodiesel shall be labeled with its automotive fuel rating in accordance with the FTC “Automotive Fuel Ratings, Certification and Posting Rule,” 16 CFR 306.~~

~~3.3.2.1. The retailer shall be provided, at the time of delivery of the fuel, a declaration of the volume percent biodiesel and or volume percent of biomass-based diesel on an invoice, bill of lading, shipping paper, or other documents. This documentation is for dispenser labeling purposes only; it is the responsibility of any potential blender to determine the amount of biodiesel in the diesel fuel prior to blending.~~

(Added 2018) (Amended 20XX)

~~3.3.2.2. ~~3.3.3.~~ Delivery Documentation for Premium Diesel or Other Diesel Terminology Claims. – Before or at the time of delivery of the premium diesel fuel, the retailer or the wholesale purchaser-consumer shall be provided on an invoice, bill of lading, shipping paper, or other documentation a declaration of all performance properties that qualifies the fuel as premium diesel fuel as required in Section 2.2.1. Premium Diesel Fuel and 2.2.2 Use of Other Diesel Terminology.~~

(Added 1998) (Amended 1999 and 20XX)

(Amended 1998, 1999, 2008, 2012, and 2018, and 20XX)

#### 3.15. Biodiesel and Biodiesel Blends

~~3.15.1. Identification of Product. — Biodiesel Blendstock shall be identified by the term “biodiesel” with the designation “B100” or “B99.”~~

(Amended 2018)

~~3.15.2. Labeling of Retail Dispensers.~~



~~3.15.2.1. Labeling of Grade Required. Biodiesel shall be identified by the grades No. 1-B S15 or No. 1-B S500, or No. 2-B S500.~~

~~(Amended 2018)~~

~~3.15.2.2. Automotive Fuel Rating. Biodiesel and biodiesel blends shall be labeled with its automotive fuel rating in accordance with the FTC Automotive Fuel Ratings, Certification and Posting Rule, 16 CFR 306.~~

~~(Amended 2018)~~

~~3.15.2.3. Biodiesel Blends. When biodiesel blends greater than 20 % by volume are offered by sale, each side of the dispenser where fuel can be delivered shall have a label conspicuously placed that states "Consult Vehicle Manufacturer Fuel Recommendations."~~

~~The lettering of this legend shall not be less than 6 mm (<sup>1</sup>/<sub>4</sub> in) in height by 0.8 mm (<sup>1</sup>/<sub>32</sub> in) stroke; block style letters and the color shall be in definite contrast to the background color to which it is applied.~~

~~3.15.3. Documentation for Dispenser Labeling Purposes. The retailer shall be provided, at the time of delivery of the fuel, a declaration of the volume percent biodiesel on an invoice, bill of lading, shipping paper, or other document. This documentation is for dispenser labeling purposes only; it is the responsibility of any potential blender to determine the amount of biodiesel in the diesel fuel prior to blending.~~

~~3.15.4. Exemption. Biodiesel blends that contain less than or equal to 5 % biodiesel by volume are exempted from the requirements of Sections 3.15.1. Identification of Product, 3.15.2. Labeling of Retail Dispensers, and 3.15.3. Documentation for Dispenser Labeling Purposes when it is sold as "diesel fuel" as required in Section 3.3. Diesel Fuel.~~

~~(Added 2005) (Amended 2008 and 2018)~~

## NIST OWM Detailed Technical Analysis:

NIST OWM reviewed the 2024 NCWM Pub 15 and FALS subcommittee recommended changes within NCWM supporting documents.

- NIST OWM collaborated with FALS and the original submitter after the 2024 NCWM Interim meeting in New Orleans for the L&R Committee report. Certain editorial changes were submitted at the NCWM Interim meeting by FALS and incorporated into the item under consideration by the L&R Committee.
- NIST OWM agrees with the language submitted by FALS at the 2024 NCWM Interim meeting (see NCWM supporting documents) which has been incorporated into Pub 16 including the items below.
  - For clarification, MOS **2.40 Diesel Fuel (d)** should be reflected as the change, not in section 2.40.1.1. This change only adds the letter "s" to the word additives. (This change was proposed by FALS in their supporting document)
  - Renumbered MOS **2.40.2 Premium Deisel** must include the entire section as to not infer the removal of subsections (a) through (f). This is done to ensure proper formatting and reference as the entire section needs to be included for membership and inclusion into the Handbook if/when voted upon.

- FALS has made a recommendation to change the language in MOS Definitions, **1.XX**, however, this recommendation needs to be reflected as **1.27 Fuel Oil** as this is already defined in NIST Handbook 130 Method of Sale.

### Summary of Discussions and Actions:

At the 2023 NCWM Interim Meeting, the Committee designated an Assigned status to this block as it continues its development at the FALS.

At the 2023 NCWM Annual Meeting, Chuck Corr provided the latest developments that there were additional changes from the language in Publication 16 that resulted from an Informal Focus Group (IFG) meeting. Further there were changes that were made based on input from comments submitted following the IFG meeting. The IFG is on hiatus until after the fall Regional Association meetings. The IFG will reconvene and discuss any changes that may be needed and present this at the NCWM 2024 Interim Meeting. Additional information and background discussion can be found under Item OTH-07.1.

At the 2024 NCWM Interim meeting Chuck Corr Iowa Renewable Energy and Vanessa Benchea Chair of FALS subcommittee for this item, provided an update with editorial changes for the item submitted on the NCWM supporting documents. Chuck stated this item is ready for voting. Loren Minnich NIST OWM, OWM will offer comments after they had a chance to review the new language. Venessa Benchea (FALS Chair) recommends this item move forward as voting and states the changes are editorial and minor.

At the NCWM 2024 Annual Meeting: There was support for this item to continue to move forward as a Voting item.

During the Laws and Regulations Committee work session, it was agreed upon that this item will move forward as voting with the amended changes submitted by Chuck Corr on behalf of FALS.

During the Laws and Regulations working sessions there was an editorial change to FLR 23.1 were the header in section 3.3.2.1. was missing. The committee added the header to this section as “Delivery Documentation”. FALS, the submitter and committee were all in agreement with the change. This item was voted on and passed during the Annual meeting.

### Regional Association Reporting:

#### Western Weights and Measures Association

At the 2022 WWMA Annual Meeting, Rebecca Richardson (Clean Fuels Alliance America), supported continued development of this item. Kevin Schnepf (CDFA DMS) proposed several changes:

- There are no current ASTM fuel quality standards for biodiesel, diesel blends greater than 20 %. This section would imply that there is.
- Deletion of 2.31.2.2. I do not see a need for this deletion.
- Deletion of 2.31.4. Exemption. I do not see a need for this deletion. This section clarifies that biodiesel, diesel blends less than 5 % as considered diesel fuel.
- Addition of 2.40.3 Labeling requirements: The FTC is covered in 2.31.2.2. If that section is deleted, then this requirement would be necessary.

## B1: FLR-23.1

- 1.9. Biodiesel Blend. There are no current ASTM fuel quality standards for biodiesel, diesel blends greater than 20 %. This section would imply there is.
- 1.27. Fuel Oil. This is consistent with ASTM D396.
- 1.XX. Renewable Diesel. This is a weak definition that needs to be worked on.
- 3.3.2. Automotive Fuel Rating. – This is consistent with 16CRF306.
- 3.15. Biodiesel and Biodiesel Blends containing greater than 20 % by volume biodiesel. This is attempting to establish biodiesel blends greater than 20 % by volume.
- 3.15.2.1. Labeling of Grade Required. This Fixes a miss B-2 S15 grade label.
- 3.15.2.2. Automotive Fuel Rating. This is the FTC requirement.
- 3.15.2.3. Biodiesel Blends. This section was not modified but I recommend that it be removed as there is no fuel quality standard for greater than 20 % biodiesel, diesel blends.
- 3.15.4. Exemption. – This is consistent with 16 CFR 306.

Based on testimony heard regarding this item not being fully developed, the WWMA L&R Committee recommends this item be assigned Developing status.

At the 2023 WWMA Annual Meeting, Randy Jennings (representing Clean Fuels Alliance America and FALS Vice Chair) supports this item moving forward, and has been working closely with Chuck Corr, (FG). Randy Jennings stated that the FALS gave no dissent to this item and posed no opposition to this item moving forward in July.

Chuck Corr submitted the following updates by email to the L&R Committee:

“These two items were assigned to FALS at the last Interim meeting. During the spring a focus group refined the proposal and presented it to all FALS members at the July national meeting. There was consensus to publish this version to get additional feedback from the fall regional meetings. The focus group will reconvene in November to consider the feedback received. We will then present it for full FALS review. We expect a final version at the January Interim Meeting and hope for a voting status.

During the development process the focus group received a number of comments that, where the FTC regulation is being implemented, we should use FTC terminology. The FTC regulations use the term biomass-based diesel. The intention was to replace renewable diesel with biomass-based diesel throughout the proposal. When preparing the final document, I made an error by not making the replacement in two locations. Please consider these two corrections:

- Page L&R 158 Line 12 replace the word “renewable” with “biomass-based”
- Page L&R 162 Line 32 replace the word “renewable” with “biomass-based”

Steven Harrington (Oregon) was in support of the proposal and encourages Voting status, as it is working to match language in 16 CFR part 306.

Kurt Floren (Los Angeles County, California) expressed that Randy Jennings is the premier expert on this topic. They also asked if there was a reason for the discrepancy between the 20 % and 21 % throughout the document. Randy Jennings replied that when measuring these quantities, the general rules of rounding would be applied.

Kevin Schnepf (California Department of Food and Agriculture, Division of Measurement Standards) understood that discrepancies may be due to a rounding issue, however the gap between 20 % and 21 % may cause enforcement issues. Kevin Schnepf recommended this item remain assigned to FALS.

Joe Sorena (Chevron), Russ Lewis (Marathon Petroleum) and Bill Striejewske (Nevada) all stood in support of this item moving forward with the amendments as stated.

The WWMA recommends this item remain assigned to FALS until the final report is given by FALS in January, when this item may be escalated to Voting status.

### **Central Weights and Measures Association**

At the 2022 CWMA Interim Meeting, Chuck Corr (Iowa RFA and submitter) reviewed the changes which they indicated are an extension to what was changed and approved at the 2022 NCWM Annual Meeting. Tamara Paik (Marathon) sees small differences between FTC rules, and this proposed item. They believe there should be more consistency between the two. Prentiss Searles (API) commented that there are some changes that can be made including consistent reference to CFR in section 3.3.2. (Citation references which Chuck Corr considers as editorial in nature). Mike Harrington (Iowa) supports the item and indicated Iowa has passed legislation to incentivize B30 so higher blends are coming to the marketplace. Scott Fenwick (Clean Fuels Alliance America) is supportive of the concept and supports consistent language and uniformity with citations throughout the Handbook. Mike Harrington also supports alignment and consistency across various sections of Handbook 130 as well as with FTC. The Committee believes that comments made regarding lack of consistency between FTC rules, EPA rules and what appears in the handbook are valid and should be further developed.

At the 2023 CWMA Annual Meeting, Chuck Corr commented that the item is assigned to FALS which has formed a focus group that will make a presentation in July at the FALS meeting.

At the 2023 CWMA Interim Meeting, Chuck Corr commented that this block was Assigned to FALS. The item has been updated, and the Focus Group will reconvene in November. Chuck Corr expects the final version by January 2024 and intends for the item to achieve Voting status. They further commented that this is found in Labeling of Retail Dispensers 2.40.1.3 L&R page 158, line 12, the word “renewable” should be replaced with “biomass-based”. Similarly, on Documentation for Dispenser Labeling Purposes 3.3.2.1 L&R page 162, line 32 the same correction should be made. This change is to keep the item consistent with FTC terminology.

The Committee recommends this item remain assigned to FALS.

At the 2024 CWMA Annual meeting Mr. Chuck Corr, Iowa Renewable Fuels – This item has been approved by FALS and recommends approval of the item.

## Southern Weights and Measures Association

At the 2022 SWMA Annual Meeting, Randy Jennings (Clean Fuels) is generally in support of the items submitted and would like to see it go forward in some fashion. Speaking on their own behalf, they would like to suggest an amendment to the definition for diesel fuel to align with the recently updated ASTM D975.

Joe Sorena (Chevron) recommends the item remain in development and L&R consider alternate wording proposed concerning the concept of redefining the bio diesel blend containing greater than 20 %, as it is inconsistent with D7467 and will contribute to customer confusion.

Matthew Curran (Florida) spoke with Chuck Corr regarding this item. Conceptually, approves this section. Inconsistencies were described found in the titles of MOS-23.1 and FLR-23.1 and a recommendation for clearer titles was made. They recommend in 2.31.2.1 verbiage is added to the specific EPA and FTC requirements.

Randy Jennings (Clean Fuels) suggested to form a focus group within FALS with Chuck Corr to lead and move this item forward.

The Committee corrected the title as follows:

Sections **2.231. Biodiesel and biodiesel Blends that Contain Greater Than or Equal to 21 % by Volume Biodiesel** and 2.40. Diesel Fuel.

The Committee agrees that this item needs more development and recommends this as a Developing Item on the NCWM Agenda.

At the 2023 SWMA Annual Meeting, the following update was provided by FALS Chair Benchea (Florida):

These two items were assigned to FALS at the last interim meeting. During the spring, a FG refined the proposal and presented it to all FALS members at the July national meeting. There was consensus to publish this version to get additional feedback from the fall regional meetings. This language can be found on page L & R 157 of the agenda.

The FG will reconvene in November to consider the feedback received. We will then present it for full FALS review. We expect a final version at the January NCWM Interim Meeting and hope for a voting status.

During the development process the FG received a number of comments that, where the FTC regulation is being implemented, we should use FTC terminology. The FTC regulations use the term biomass-based diesel. The intention was to replace renewable diesel with biomass-based diesel throughout the proposal. When preparing the final document, an error was made by not making the replacement in two locations. Please consider these two corrections:

- Page L&R 158 Line 12 replace the word “renewable” with “biomass-based”
- Page L&R 162 Line 32 replace the word “renewable” with “biomass-based”

Apologies for this error.

Again, we are looking for feedback on the proposal. You can either contact Chuck at [chuckcorrconsulting@gmail.com](mailto:chuckcorrconsulting@gmail.com) or any FALS member.

Randy Jennings representing Clean Fuels and Russ Lewis, Marathon, both made comments in support of this item and the changes suggested.

The SWMA L&R Committee recommends this item remain assigned to FALS until the final report is given by FALS in January, when this item may be escalated to Voting status.

### **Northeastern Weights and Measures Association**

At the 2022 NEWMA Interim Meeting, Rebecca Richardson (Clean Fuels Alliance America) commented supports the item moving forward with an Assigned status and recommends L&R refer it to FALS for further development. Jim Willis (New York) concurs. The Committee recommends Assigned status for this item.

At the 2023 NEWMA Annual Meeting, Rebecca Richardson offered an update on behalf of FALS stating that Chuck Corr who will have an update ready for the NCWM Annual Meeting in July. The Committee recommends this as an Assigned item.

At the 2023 NEWMA Interim Meeting, Jim Willis (New York) finds the wording confusing (21 % in the title vs. references to 20 % in the language) in the proposal, questioning transparency of renewable fuels with threshold of 20 % and 21 %. Walt Remmert (Pennsylvania) supports this as a 'Voting' item.

At the 2024 NEWMA Annual meeting John McGuire, NIST OWM, agrees with the language submitted by FALS at the 2024 NCWM Interim meeting (see NCWM supporting documents) which has been incorporated into Pub 16 including the items below.

- For clarification, MOS **2.40 Diesel Fuel (d)** should be reflected as the change, not in section 2.40.1.1. This change only adds the letter "s" to the word additives. (This change was proposed by FALS in their supporting document)
- Renumbered MOS **2.40.2 Premium Diesel** must include the entire section as to not infer the removal of subsections (a) through (f). This is done to ensure proper formatting and reference as the entire section needs to be included for membership and inclusion into the Handbook if/when voted upon.
- FALS has made a recommendation to change the language in MOS Definitions, **1.XX**, however, this recommendation needs to be reflected as **1.27 Fuel Oil** as this is already defined in NIST Handbook 130 Method of Sale.

NEWMA L&R agrees that this item contained in the block should be Voting.

**ITEM BLOCK 2 (B2) REFERENCE ASTM STANDARDS D8080 AND D8487**

**B2: FLR24.2 V Section 2.9. Liquefied Natural Gas (LNG) Vehicle Fuel, 2.10. Compressed Natural Gas (CNG)., and 2.XX. Compressed Natural Gas (CNG) Blended with Hydrogen**  
(This item was Adopted.)

**B2: FLR-24.1 V Section 3.11.2.1.X. Identification of Grade. and 3.12.2.X. Identification of Grade**  
(This item was Assigned.)

**Source: AMT Consulting**

**Submitter's Purpose and Justification:**

Amend NIST HB 130, Uniform Regulation for the Method of Sale of Commodities: Sections 2.9 and 2.10 by replacing SAE J1616 and SAE J2699 with ASTM D8080 "Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel."

Amend NIST HB 130, Uniform Regulation for the Method of Sale of Commodities, Section 2 by adding a new paragraph for ASTM D8487 "Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel."

Amend NIST HB 130, Uniform Fuels and Automotive Lubricants Regulation sections 3.10 and 3.11 by adding labeling of grades to the method of sale for CNG and LNG.

ASTM Committee D03 on Gaseous Fuels has adopted two new fuel quality specifications for natural gas vehicles:

ASTM D8080 "Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel"

ASTM D8487 "Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel".

These specifications are a replacement for both SAE J1616 (CNG) and SAE J2699 (LNG).

ASTM D8080 is intended for natural gas vehicle fuels that have no additional hydrogen blend in the fuel. The specification establishes performance grades based on the fuel resistance to engine knock, energy content, and sulfur levels.

ASTM D8487 is intended for natural gas vehicle fuels that have additional hydrogen blended in the fuel. The specification covers natural gas fuels that have been blended with hydrogen and establishes performance grades based on the fuel resistance to engine knock, energy content, and sulfur levels. This specification is to be used in locations where hydrogen is being blended into the natural gas supply. This will become increasingly important as the natural gas supply has hydrogen blended to meet the decarbonization efforts of the U.S.

Both these standards are applicable at the point of dispensing into the vehicle fuel tank.

This proposal will require dispensers to be labeled with the product grade. This will require the product composition to be determined.

The submitter requested that the status be "Developing".

**NIST OWM Executive Summary  
for Item Block 2 (B2) – Reference ASTM Standards D8080 and D8487**

**NIST OWM Recommendation:** NIST OWM supports FLR 24.2 as Voting and breaking up the Block to have FLR24.1 Assigned to FALS.

- The submitter recommended this Block as Developing on the Form 15 for the 2024 Interim NCWM meeting. The NCWM L&R Committee moved this to a Voting status during the Interim meeting.
- MOS 24.1 in Pub 15 has been changed to FLR 24.2 in Pub 16 to accurately convey the Subject Series (identifier).
- NIST OWM concurs with the language and supports FLR 24.2 Sections 2.9 and 2.10 as voting. The recommended change from SAE J1616 and SAE J2699 to ASTM D8080 aligns the more widely used ASTM standards in NIST Handbook 130.
- NIST OWM supports for Voting Section 2.XX with additional changes. NIST OWM in concert with the submitter discussed 2.XX and concluded a needed change to the Title would be more appropriate. The following change should be made to the item under consideration:
  - 2.XX. ~~Compressed~~ Natural Gas (~~CNG~~) blended with hydrogen as a Motor Vehicle Fuel. - Shall meet the latest version of ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.” (Amended 20XX)
- Removing the words “Compressed” and (CNG) along with adding the words “**as a Motor Vehicle Fuel,**” aligns more with the ASTM standard than the current Item under consideration. The two remaining items in Block 2 (3.11.2.1.X. and 3.12.2.X.) NIST OWM believes they should be Assigned to FALS for further review. With the inclusion of the ASTM Standard, the submitter needs to align the labeling of the dispenser with the appropriate dispenser language differentiating the grades being sold.
- In Pub 16, within the “Item under consideration”, the Section numbers for this Item (FLR 24.1) have been inserted prior to any action being taken. These section identifiers (numbers) should remain as 3.11.2.1.X and 3.12.2.X. This will ensure proper placement within NIST Handbook 130 IV. Uniform Regulations F. Uniform Fuels and Lubricants Regulation.
- Questions have risen (See Detailed Analysis), and OWM believes this would incur a substantial change to the L&R Voting item. Collectively, the Submitter and NIST OWM have concluded that this item should be downgraded and Assigned to the Fuels and Lubrication Subcommittee (FALS) for further development. This will give the submitter and NIST OWM time to rework the language and update FLR 24.1 agenda item to FALS.
- Item Block 2 should reflect both titles (FLR 24.1 and FLR 24.2) within the header of this block.
- The submitter cites the incorrect Regulation within their submitted Form 15 and justification statement. The Item under Consideration for B2: MOS-24.1 and FLR-24.1 is amending the Uniform Regulation for the Fuels and Lubricants Regulation (NCWM identifier “FLR”) and not the cited Method of Sale Regulation (NCWM identifier “MOS”).



**Item Under Consideration:****B2: FLR 24.2**

Amend the Uniform Fuels And Automotive Lubricants as follows:

**2.9. Liquefied Natural Gas (LNG) Vehicle Fuel.** – Shall meet the latest version of ~~SAE J2699, “Liquefied Natural Gas (LNG) Vehicle Fuel.”~~ ASTM D8080 “Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel.”

(Amended 20XX)

**2.10. Compressed Natural Gas (CNG).** – Shall meet the latest version of ~~SAE J1616, “Recommended Practice for Compressed Natural Gas Vehicle Fuel.”~~ ASTM D8080 “Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel.”

(Amended 20XX)

**2.XX. Compressed Natural Gas (CNG) blended with hydrogen.** Shall meet the latest version of ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.”

(Amended 20XX)

**B2: FLR-24.1**

Amend the Uniform Fuels and Automotive Lubricants Regulation as follows:

**3.11.2.1.X. Identification of Grade.** – Each retail dispenser of CNG shall be labeled with an identification of the grade of the product.

**3.12.2.X. Identification of Grade.** – Each retail dispenser of LNG shall be labeled with an identification of the grade of the product.

**NIST OWM Detailed Technical Analysis:**

The submitter recommended this Block as Developing. During the 2024 Interim NCWM meeting the L&R Committee moved this to a Voting status.

MOS 24.1 in Pub 15 has been changed to FLR 24.2 in Pub 16 to accurately convey the Subject Series (identifier) by the NCWM.

NIST OWM concurs with the language and supports FLR 24.2 Sections 2.9 and 2.10 as voting. The recommended change from SAE J1616 and SAE J2699 to ASTM D8080 aligns the more widely used ASTM standards in NIST Handbook 130.

NIST OWM supports Section 2.XX with additional changes. NIST OWM in concert with the submitter discussed 2.XX and concluded a needed change to the Title would be more appropriate. The following change should be made to the item under consideration:

2.XX. ~~Compressed~~ Natural Gas (CNG) blended with hydrogen **as a Motor Vehicle Fuel**. - Shall meet the latest version of ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.”

(Amended 20XX)

Removing the word “Compressed” and adding the words “**as a Motor Vehicle Fuel**” more aligns with the ASTM standard than the current Item under consideration.

In Pub 16, within the “Item under consideration”, the Section numbers for this Item (FLR 24.1) have been inserted prior to any action being taken. These section identifiers (numbers) should remain as 3.11.2.1.X and 3.12.2.X. This will ensure proper placement within NIST Handbook 130 IV. Uniform Regulations F. Uniform Fuels and Lubricants Regulation.

The two remaining items in Block 2 (3.11.2.1.X and 3.12.2.X.) NIST OWM believes they should be Assigned to FALS for further review.

A multitude of questions that have resonated during a discussion with the submitter.

1. What type of Grade are we discussing in the proposed language?
2. Within the ASTM standards for the grades to be identified, what will that look like? Will the sulfur content and/or the hydrogen max % be identified on the label? This is not currently depicted within the ASTM Standard D8487.
3. Language would need to be inserted into the ASTM D8487 to convey this requirement as to the hydrogen levels. Currently the submitter is preparing an editorial solution to the ASTM D8487 chart.
4. Additionally, how would the dispenser labeling look or be more appropriately displayed to the consumer to indicate what grade of fuel they are purchasing?

These and other questions have risen, and we believe this would be a substantial change to the L&R Voting item. Collectively, the Submitter and NIST OWM have concluded that this item should be downgraded and Assigned to the Fuels and Lubrication Subcommittee (FALS) for further development. This will give the submitter and NIST OWM time to rework the language and update this portion of the agenda item (FLR 24.1) to FALS.

Although there are certain specifications setting forth “Fuel Grades” in ASTM D8080 Table 1, States must consider the allowable sulfur content acceptable for their respective jurisdiction. Additionally, which Methane Number Calculated MNc (65 or 75) would be used on the label for the dispenser and correspond to the MNc.

Other considerations for the items development should include review of the the requirements for the advertising and labeling of gasoline and other motor fuels to ensure all aspects have been addressed such as:

A person who sells natural gas at retail for use as motor vehicle fuel shall display the following labels in a conspicuous, legible, and indelibly marked manner on each customer-facing side of the dispenser:

(a) The natural gas fuel rating label meeting the retail sale requirements of the Federal Trade Commission in accordance with:

(1) 16 CFR Part 309 “Labeling Requirements for Alternative Fuels and Alternative Fueled Vehicles,” for compressed natural gas.

(2) 16 CFR Part 306 “Automotive Fuel Ratings, Certification and Posting,” for liquefied natural gas.

(b) The product name:

(1) “Compressed Natural Gas” or “CNG” for compressed natural gas.

(2) “Liquefied Natural Gas” or “LNG” for liquefied natural gas.

The fuel grade designation (MNC) as determined by the most recent version of ASTM International D8080 or the fuel grade D8487.

Natural gas sold as motor vehicle fuel shall meet at least one of the latest specifications set forth in ASTM International Standard Specifications D8080 or D8487,

OWM believes this item has merit and looks forward to its development. The submitter should review any regulations pertaining to LNG and CNG in FTC, EPA or other requirements.

Additionally, the submitter cited the incorrect Regulation within their submitted Form 15. The Item under Consideration for B2: MOS-24.1 and FLR-24.1 are to amend the Uniform Regulation for the Fuels and Lubricants Regulation and not the cited Method of Sale Regulation

MOS 24.1 (should be relabeled by NCWM) NIST OWM agrees with the change in sections 2.9 and 2.10 by replacing SAE J1616 and SAE J2699 with ASTM D8080 “Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel. This change will be in line with the more widely used ASTM Standard within NIST Handbook 130.

With the inclusion of the ASTM Standard, the submitter needs to align the labeling of the dispenser with the appropriate dispenser language differentiating the grades being sold.

### Summary of Discussions and Actions

At the 2024 NCWM Annual meeting: NIST OWM concurs with the language and supports FLR 24.2 Sections 2.9 and 2.10 as voting. The recommended change from SAE J1616 and SAE J2699 to ASTM D8080 aligns with the more widely used ASTM standards in NIST Handbook 130. NIST OWM supports for Voting Section 2.XX with additional changes. NIST OWM, in concert with the submitter, discussed 2.XX and concluded a needed change to the Title would be more appropriate. The following changes should be made to the item under consideration:

2.XX. ~~Compressed Natural Gas (CNG)~~ blended with hydrogen **as a Motor Vehicle Fuel**. - Shall meet the latest version of ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.” (Amended 20XX

These three aspects of FLR 24.2 (Section 2.9. Liquefied Natural Gas (LNG) Vehicle Fuel, 2.10. Compressed Natural Gas (CNG)., and 2.XX. Compressed Natural Gas (CNG) Blended with Hydrogen) within Block 2 have been voted on and adopted as amended.

As for FLR 24.1 the two remaining items in Block 2 (**3.11.2.1.X** and **3.12.2.X**) NIST OWM and the submitter believe they should be Assigned to FALS for further review. With the inclusion of the ASTM Standard, the submitter needs to align the labeling of the dispenser with the appropriate dispenser language differentiating the grades being sold. The L&R Committee has downgraded these two items in FLR 24.1 and have assigned them the Fuel and Lubrication Subcommittee.

During the Laws and Regulations Committee work session the committee decided to move Section 2.9. Liquefied Natural Gas (LNG) Vehicle Fuel, 2.10. Compressed Natural Gas (CNG)., and 2.XX. Compressed Natural Gas (CNG) Blended with Hydrogen as Voting. The Committee also decided to downgrade Section 3.11.2.1.X. Identification of Grade. and 3.12.2.X. Identification of Grade to Assigned.

At the 2024 NCWM Interim meeting: Loren Minnich, NIST OWM provided comments within their summary addressing the need to change the MOS (24.1) designation to a FLR (24.1) designation. This would require the NCWM to provide the next series number in the FLR title. Loren also mentioned that this proposal replaces SAE standards with ASTM standards. Kevin Schnepf, Division of Measurement Standards CA. stated hydrogen blends are already happening and agrees with the NIST recommendations, which should be incorporated and keep this moving to a vote.

During the NCWM L&R Committee work session the committee decided to amend the recommended designation of Developing from all four regions and moved this item forward for voting.

## **Regional Association Reporting:**

### **Western Weights and Measures Association**

At the 2023 WWMA Annual Meeting, Kevin Schnepf (California Department of Food and Agriculture, Division of Measurement Standards) stood in support of both items in Block 2. They stated that the ASTM standard that is specified in this item has been thoroughly vetted and is also a standard the accounts for hydrogen blending in natural gas, which is already adopted in Europe. Kevin. Schnepf stated that these specifications meet the needs of industry and producers.

The WWMA recommends this item as Developing, as requested by the submitter.

### **Central Weights and Measures Association**

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this Item be Developing as requested by the submitter.

At the 2024 CWMA Annual meeting Mr. Loren Minnich, NIST – Supports this item. On 2.XX Loren recommended the word Compressed be deleted and the title be “Natural Gas Blended with Hydrogen as a Motor Vehicle Fuel.”

### **Southern Weights and Measures Association**

At the 2023 SWMA Annual Meeting, the SWMA L&R Committee recommends this item as Developing as requested by the submitter. The Committee would also like to alert NCWM that some items listed in Block 2 are referenced incorrectly to the Method of Sale of Commodities Regulation and should reference the Fuels and Automotive Lubricants Regulation and are listed below:

MOS-24.1 to FLR-24.#

Amend NIST HB 130, ~~B. Uniform Regulation for the Method of Sale of Commodities~~ **F. Uniform Fuels and Automotive Lubricants Regulation**: sections 2.9 and 2.10 by replacing SAE J1616 and SAE J2699 with ASTM D8080 “Standard Specification for Compressed Natural Gas (CNG) and Liquefied Natural Gas (LNG) Used as a Motor Vehicle Fuel.”

Amend NIST HB 130 ~~B. Uniform Regulation for the Method of Sale of Commodities~~ **F. Uniform Fuels and Automotive Lubricants Regulation**, Section 2 by adding a new paragraph for ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.”.

**B2: FLR-24.1 3.11.2.1.X. Identification of Grade. and 3.12.2.X. Identification of Grade.**

#### Item under Consideration:

Amend the ~~Uniform Regulation for the Method of Sale of Commodities~~ **Uniform Fuels and Automotive Lubricants Regulation** as follows:

**3.11.2.1.X4. Identification of Grade. – Each retail dispenser of CNG shall be labeled with an identification of the grade of the product.**

**3.12.2.X4. Identification of Grade. – Each retail dispenser of LNG shall be labeled with an identification of the grade of the product.**

#### Northeastern Weights and Measures Association

At the 2023 NEWMA Interim Meeting, no comments were heard. NEWMA supports this as a Developing item.

At the 2024 NEWMA Annual meeting, John McGuire, NIST OWM, offered the following comments:

- MOS 24.1 in Pub 15 has been changed to FLR 24.2 (Pub 16) to accurately convey the Subject Series (identifier).
- NIST OWM concurs with the language and supports FLR 24.2 Sections 2.9 and 2.10 as voting. The recommended change from SAE J1616 and SAE J2699 to ASTM D8080 aligns the more widely used ASTM standards in Handbook 130.

NIST OWM supports Section 2.XX with additional changes. NIST OWM in concert with the submitter discussed 2.XX and concluded a needed change to the Title would be more appropriate. The following change should be made to the item under consideration:

2.XX. ~~Compressed Natural Gas (CNG)~~ blended with hydrogen **as a Motor Vehicle Fuel**. - Shall meet the latest version of ASTM D8487 “Standard Specification for Natural Gas, Hydrogen Blends for Use as a Motor Vehicle Fuel.”

(Amended 20XX)

Removing the word “Compressed” and adding the words **“as a Motor Vehicle Fuel”** more aligns with the ASTM standard than the current Item under consideration.

NEWMA L&R agrees the proposed changes and with the changes that this block should be Voting.

## ITEM BLOCK 3 (B3) ICE CREAM

### B3: NET-24.1 V Ice Cream Novelties

(This item was Adopted.)

**Source: County of Los Angeles Department of Agriculture Commissioner/Weights**

#### Submitter's Purpose and Justification:

Add to the procedure and provide technical guidance on the preparation and maintenance of ice water at the required temperature to test ice cream novelties such as ice cream bars, ice cream sandwiches, or cones.

The existing Handbook 133 procedure does not include guidance on the preparation of chilled water as an immersion fluid at the required temperature [1 °C (33 °F) or below]. As such, it can be difficult to maintain the immersion fluid for a reliable duration at the required temperature [1 °C (33 °F) or below] after the chilled water is poured into the displacement vessel. Water temperature exceeding 1 °C (33 °F) will result in the potential melting or softening of the ice cream or frozen novelty, thus resulting in inaccurate testing data and consequently invalidate or invite challenges to the inspection findings.

#### Testing Data

##### Data Analysis and Summary Justification

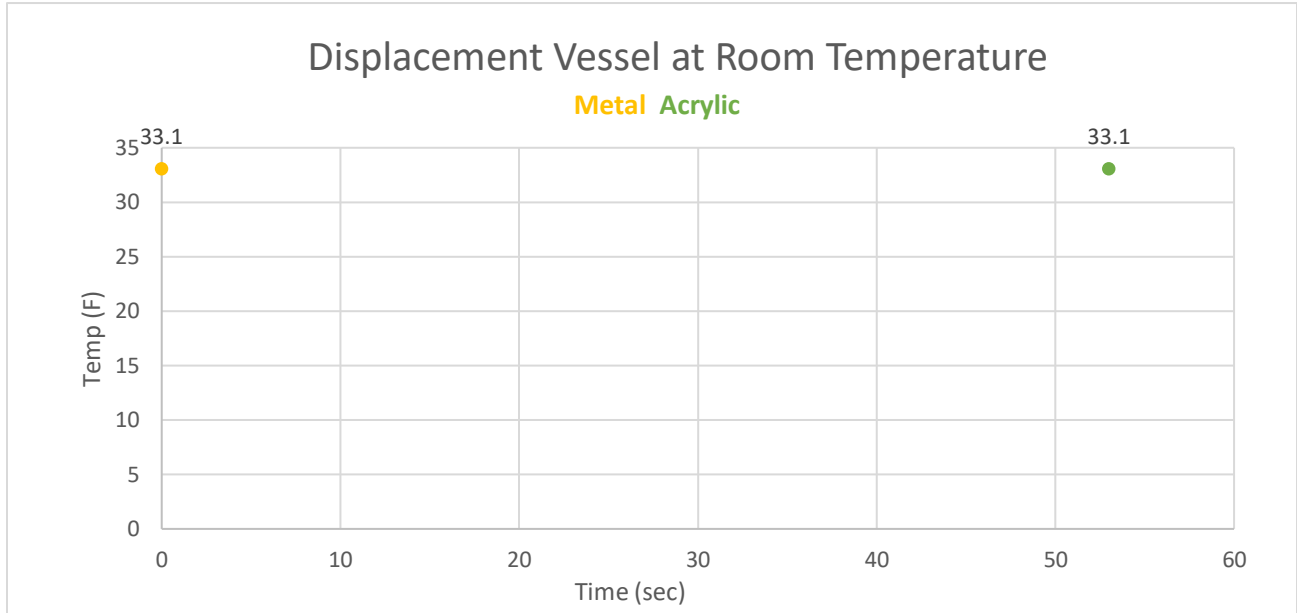
The following data summarizes the test of various materials for displacement vessels for this procedure. Materials considered were acrylic and metal in a variety of settings (ambient, with insulation, with insulation and prior chilling in freezer). These materials were chosen to reflect the variety used in typical, current displacement vessel fabrication.

The acrylic displacement vessel, combined with the insulation shield (with prior chilling), had the most favorable and reliable results for temperature stability. With the insulation and prior chilling, temperature stability in the acrylic displacement vessel significantly increased from 53 seconds of maintaining the temperature below 33.1 °F to 93 minutes and 53 seconds.

**I. Displacement Vessel at Room Temperature (Without Insulation Shield)**

Data below recorded length of time that water temperature stayed below 33.1°F.

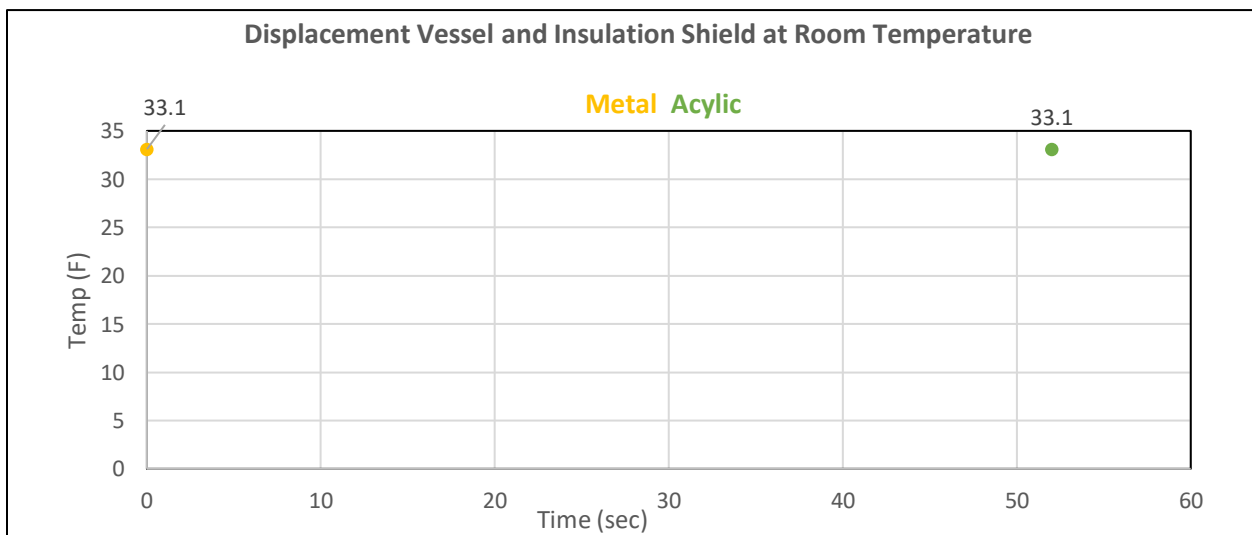
Tester Material	Time (min: sec)
Metal	00:00
Acrylic	00:53



**II. Displacement Vessel at Room Temperature (With Insulation Shield)**

Data below recorded length of time that the water temperature stayed below 33.1°F.

Tester Material	Time (min: sec)
Metal	00:00
Acrylic	00:52



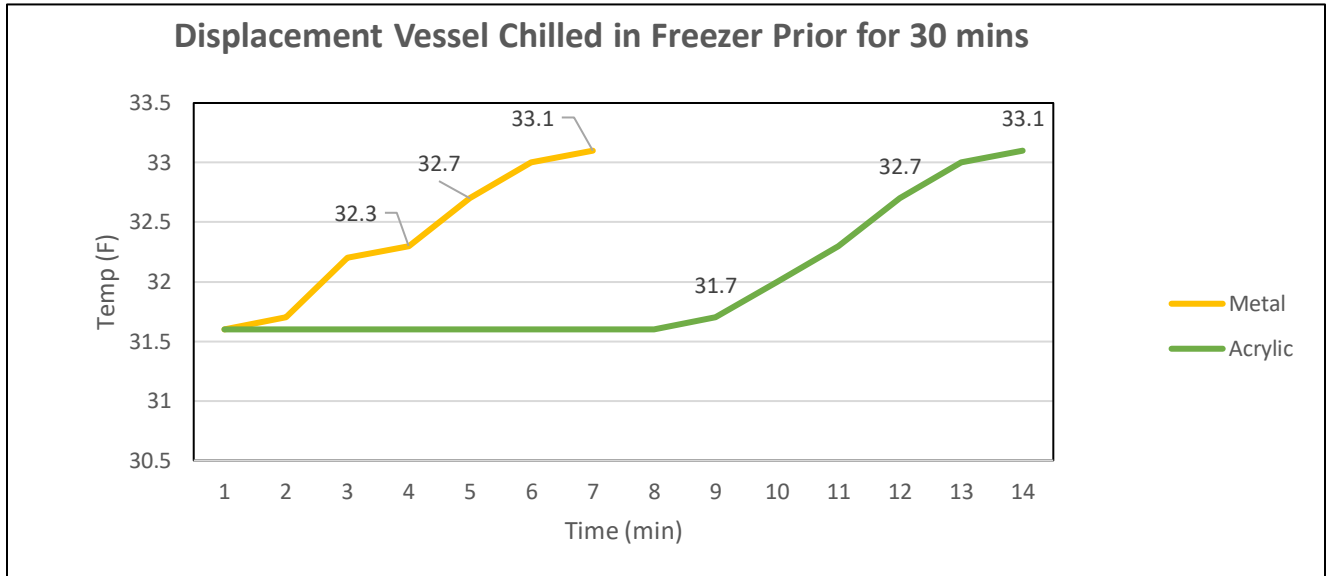
This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

**III. Displacement Vessel Chilled in Freezer for 30 minutes Prior to Test (Without Insulation Shield)**

Prior to the testing, the displacement vessel was chilled in freezer prior to test for half an hour (30 mins).

Data below recorded length of time that the water temperature stayed below 33.1 °F.

Tester Material	Time (min: sec)
Metal	06:30
Acrylic	13:22

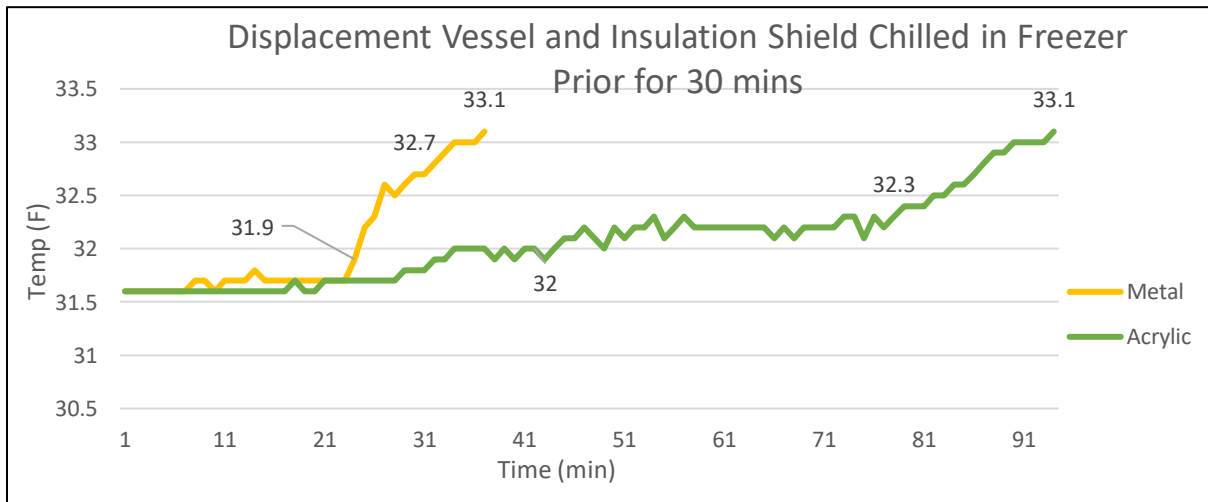


**IV. Displacement Vessel and Insulation Shield Chilled in Freezer for 30 minutes Prior to Test**

Prior to the testing, displacement vessel and insulation shield chilled in freezer for half an hour (30 mins).

Data below recorded length of time that the water temperature stayed below 33.1 °F.

Tester Material	Time (min: sec)
Metal	36:16
Acrylic	93:50



This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

The submitter asked that this be an Informational Item in 2024.



**NIST OWM Executive Summary  
for NET-24.1 – Section 3.11. Ice Cream Novelties**

**NIST OWM Recommendation:** Voting.

- Modified the Title language to allow the intent of the test procedure to incorporate ice cream, ice pops, and similar frozen products and tend not to be so exclusive. In doing so, NIST OWM recognized that this change would prompt an alignment with NIST Handbook 130 Method of Sale Section 1.7.1.
- The new title in NET 24.1 to read: 3.11.1 ~~ICE CREAM NOVELTIES~~ ICE CREAM, ICE POPS, AND SIMILAR FROZEN NOVELTIES.
- NIST OWM has presented the recommended change of MOS 24.5 (Method of Sale Section 1.7.1.) to the L&R Committee and worked with the submitter on the additional edits in NET 24.1. The L&R committee has included these changes in the agenda item and incorporated MOS 24.5 as an Informational item into a newly formulated Block 3 in Pub 16.
- The new MOS definition in NIST Handbook 130 would read as follows:
  - 1.7.1 Factory Packaged Ice Cream, Ice Pops, and Similar Frozen Products. Novelties – Ice cream, ice milk, frozen yogurt and similar products shall be kept, offered, or exposed for sale in terms of fluid volume.
- Remove the “hand drawn Ice Cream” illustration and replace with the “Graphic” picture in 3-7 (a)
- Modify the title to include all packaged ice cream and similar frozen products. We recommend the aligning with language similar to the NIST Handbook, Method of Sale, Section 1.7.1. Factory Packaged Ice Cream and Similar Frozen Products”.
- OWM recommends that the formatting standard be used to have the graphics be placed below where it is mentioned in the Test Procedure and not within the Test Equipment.
- In 3.11.1. Test Equipment, under the Insulation Shield, NIST OWM recommends it read as follows:
  - **Insulation Shield**
    - **Styrofoam Board – minimum one-inch-thick**
    - **Styrofoam glue**

The remaining portion of the submitters descriptor for the Insulation Shield should be moved under Step 4, as this is part of the Test Procedure.

**The insulation shield should be assembled with dimensions that will cover as much surface area of the displacement vessel and minimal gaps between the seams (see Figure 3-7(b)(c)(d), “Example of an insulation shield with displacement vessel”). The purpose of the insulation shield is to reduce thermal transfer from the ambient environment to**

**the displacement vessel in order to maintain the immersion fluid at 1 °C (33 °F) or below, as consistently as possible during testing.**

In Section 3.11.1. Test Equipment, we recommend the following clarification to the test equipment identified.

- Change the following: Freezer or ice chest **containing and dry ice.**
- Add a new line item and include OSHA require standards for handling dry ice:
  - **Ice Cubes or Dry Ice (Safe Handling and Storage of Dry Ice | OSHA Safety Manuals (Safe Handling and Storage of Dry Ice | OSHA Safety Manuals <https://www.safetymanualosha.com/safe-handling-and-storage-of-dry-ice/>**
- Define what an insulation blanket is under **Plastic Pitcher with insulation blanket.**
- Define what type of Strainer is required.
- In Section 3.11.2. Test Procedure, Step 2, needs to be clarified. The displacement vessel and the insulation shield should be in the freezer or ice chest **“separately,” or “assembled together”?** (Step 5 states **“When the displacement vessel and the insulation shield are both chilled and ready to be used, assemble them together (see Figure 3-7(b)(c)(d)).”**

Does it have a different effect/result if they are combined within the freezer? We also question the effectiveness of placing a container of water in a “refrigerator” versus a freezer to assist with the chilling process.

- Step 4 (new), the following ratio is defined: **Water: Dry ice: Ice cubes = 6 : 1 : 2.** This ratio needs to be clarified. For example, what does 6 parts of water mean? What does 2 parts dry ice mean? And what does 2 parts ice cubes mean? Can a ratio between the water, dry ice, ice cubes be defined?
- Step 14 and Step 15 (new), implies that Step 2 (freezing the displacement vessel and Styrofoam insulation shield) is not needed to be repeated. Does the data support that freezing the defined test equipment in Step 2, and maintaining the equipment at the required temperature for one test or possibly for 12 tests? When must the inspector refreeze the displacement vessel and Styrofoam insulation shield?
- OWM recommends that more testing be done by other counties and/or states to support the results. The results submitted are only based on two to three tests.

**Item Under Consideration:**

The most recent version to amend Handbook 133, Checking the Net Contents of Packaged Goods, follows (previous versions are printed in NCWM Publication 15).

**3.11.1 ~~ICE CREAM NOVELTIES~~ ICE CREAM, ICE POPS, AND SIMILAR FROZEN NOVELTIES**

Note: The following procedure can be used to test packaged products that are solid or semisolid and that will not dissolve in, mix with, absorb, or be absorbed by the fluid into which the product will be

immersed. For example, ice cream, ice pops **and similar frozen novelties** labeled by volume can be tested using **ice-chilled** water ~~or kerosene~~ as the immersion fluid.

Exception: Pelletized ice cream is beads of ice cream which are quick frozen with liquid nitrogen. The beads are relatively small but can vary in shape and size. On April 17, 2009, the FDA issued a letter stating that this product is considered semisolid food, in accordance with 21 CFR 101.105(a). The FDA also addresses that the appropriate net quantity of content declaration for pelletized ice cream products be in terms of net weight.  
(Added 2010)

The following volume displacement procedure uses a displacement vessel specifically designed for ice cream such as ice cream bars, ice cream sandwiches, ~~or cones~~ **and other similar frozen novelties**. The procedure determines the volume ~~of the novelty~~ by measuring the amount of water displaced when the novelty is submerged in the vessel. Two displacements per sample are required to subtract the volume of sticks or cups.

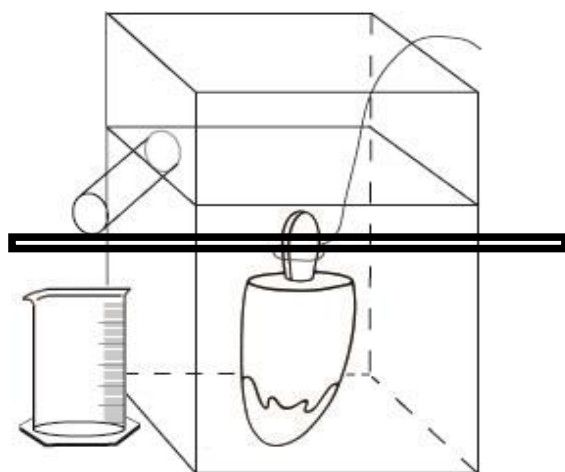
The procedure first determines if the densities of the novelties are the same from package to package (in the same lot) so that a gravimetric test can be used to verify the labeled volume. If a gravimetric procedure is used, compute an average weight for the declared volume from the first two packages and weigh the remainder of the sample. If the gravimetric procedure cannot be used, use the volume displacement procedure for all of the packages in the sample.

### 3.11.1. Test Equipment

- A scale that meets the requirements in Section 2.2. “Measurement Standards and Test Equipment”
- Volumetric measures
- Displacement vessel with dimensions appropriate for the size of novelties being tested (see Figure 3-7(a), “Example of a Displacement Vessel”). It should include an interior baffle that reduces wave action when the novelty is inserted and a downward angled overflow spout to reduce dripping. Other designs may be used.

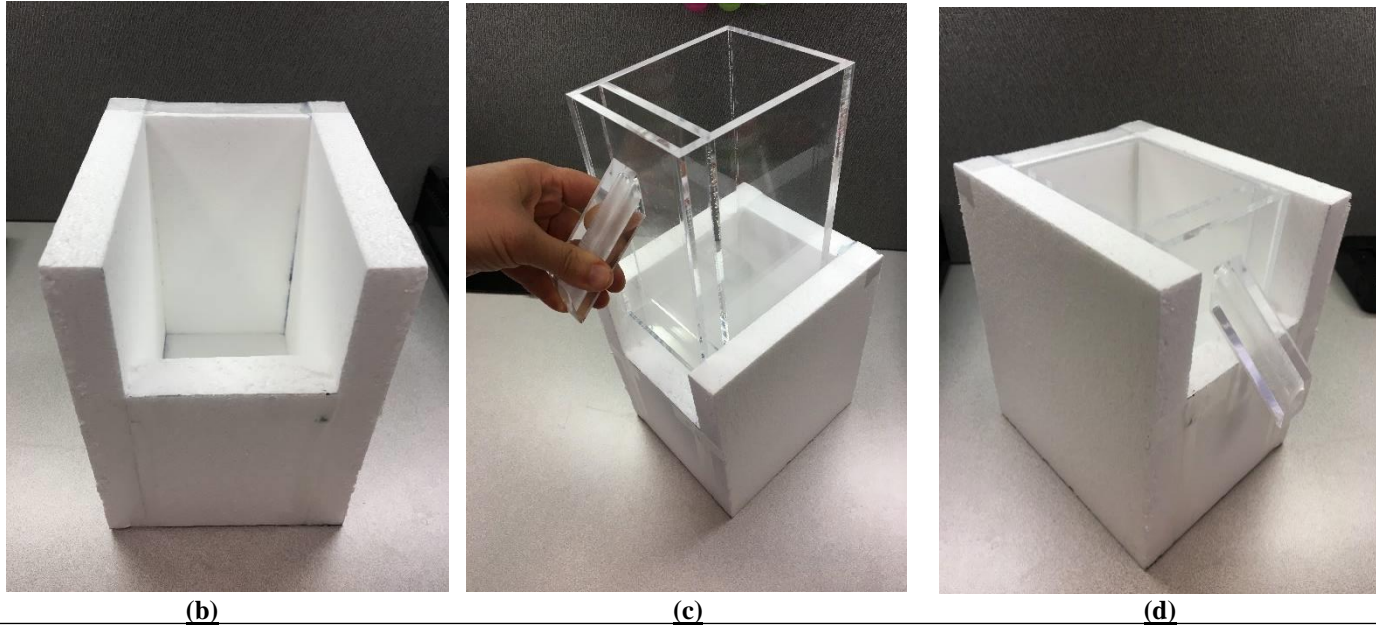


**Figure 3-7(a). Example of a Displacement Vessel.**



- **Insulation shield**
  - **Styrofoam Board – minimum one-inch-thick**
  - **Styrofoam glue**

**Figure 3-7(b)(c)(d). Example of an Insulation Shield with Acrylic Displacement Vessel**

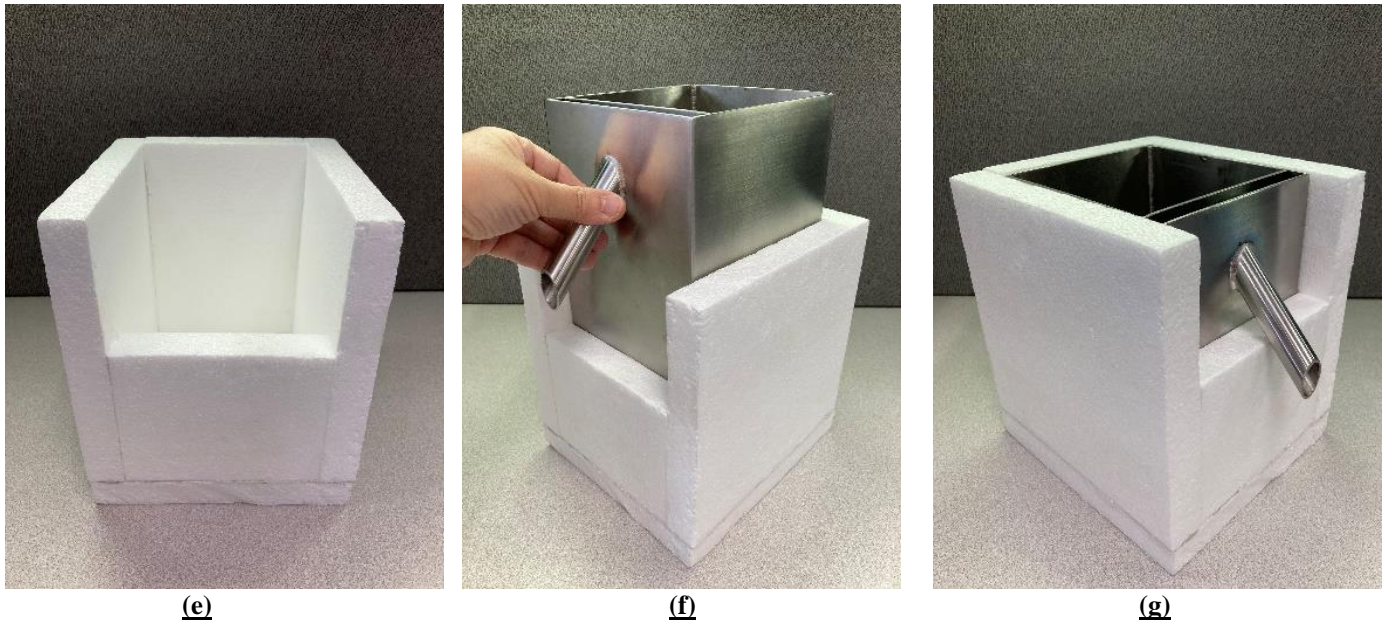


(b)

(c)

(d)

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>



(e)

(f)

(g)

**Figure 3-7(e)(f)(g). Example of an Insulation Shield with Metal Displacement Vessel**

- Thin wire, clamp, or tongs
- **Freezer or ice chest**

- Single-edged razor or sharp knife (for sandwiches only)
- **Prepared, chilled** water ~~kerosene~~ maintained at 1 °C (33 °F) or below

➤ **Ice Cubes and Dry Ice**

**(Safe Handling and Storage of Dry Ice | OSHA Safety Manuals Safe Handling and Storage of Dry Ice OSHA Safety Manual: <https://www.safetymanualosha.com/safe-handling-and-storage-of-dry-ice/>)**

- **Cryogenic gloves (for handling dry ice)**
- **Preparation container for prepared, chilled water with insulation (for protection from thermal transfer from ambient environment)**
- **Straining device to catch ice cubes and dry ice chunks from flowing into displacement vessel**
- Indelible marker (for ice pops only)
- Level, at least 152 mm (6 in) in length
- Partial immersion thermometer or equivalent with 1 °C (2 °F) graduations and a – 35 °C to + 50 °C (– 30 °F to + 120 °F) accurate to ± 1 °C (± 2 °F)
- A tabletop, laboratory-type jack of sufficient size to hold the displacement vessel
- Stopwatch

### **3.11.2. Test Procedure**

1. Follow the procedures in Section 2.3.1. "Define the Inspection Lot." Use a "Category A" sampling plan in the inspection; and select a random sample.

2. **Place the assembled displacement vessel and insulation shield in a freezer or an ice chest filled with dry ice for at least 30 minutes prior to testing. It is advisable to pre-chill water for use as immersion fluid in a sufficient volume to fill the displacement vessel and to replenish as needed throughout the testing procedures by placing a container of water in a refrigerator or ice chest during the same period.**

**Note: The insulation shield should be assembled with dimensions that will cover as much surface area of the displacement vessel and minimal gaps between the seams (see Figure 3-7(b)(c)(d), "Example of an insulation shield with displacement vessel"). The purpose of the insulation shield is to reduce thermal transfer from the ambient environment to the displacement vessel to maintain the immersion fluid at 1 °C (33 °F) or below, as consistently as possible during testing.**

Maintain the **ice cream, ice pop or similar frozen novelty** samples at the reference temperature for frozen products that is specified in Table 3-1. "Reference Temperatures for Liquids." Place the samples in the freezer or ice chest until they are ready to be tested, and then remove packages from the freezer one at a time.

3. According to the type of novelty, prepare the sample products as follows:

- **\*Ice-pop.** Mark on the stick(s) with the indelible marker the point to which the ice-pop will be submerged in the **prepared, chilled** water. (After the ice-pop contents have been submerged, remove the novelty to determine the volume of the stick.)
- **\*Cone.** Make a small hole in the cone below the ice cream portion to allow air to escape.
- **Sandwich.** Determine whether the declared volume is (a) the total volume of the novelty (that is, including the cookie portion) or (b) the volume of the ice-cream-like portion only. If the declared volume is the volume of only the ice-cream-like portion, shave off the cookie with a razor or knife, leaving some remnants of cookie to ensure that no ice cream is accidentally shaved off. Work quickly and return the novelty to the freezer before the sandwich softens.
- **Cup.** Remove the cap from the cup.

4. **Prepare immersion fluid to a temperature of 1 °C (33 °F) or below by adding dry ice and ice cubes to water in a preparation container.**

**For best results, use an insulated preparation container to prevent thermal transfer from ambient air. Monitor the water temperature throughout this procedure by placing the thermometer in the center position of the pitcher.**

**Note: Be cautious while handling dry ice due to its very low temperature (-109 °F); handle it with cryogenic gloves to prevent frostbite or freezer burns to skin.**

**Note: Dry ice (-109 °F) is the key ingredient for the chilled water immersion fluid preparation because of its very low temperature. However, while the dry ice lowers the water mixture temperature, the water surface that is in contact with the ambient air in the testing environment is also constantly gaining heat due to heat transfer. To resolve this problem, add ice cubes to the water; the ice cubes will float and form an insulation barrier, thereby, allowing water temperature to be maintained at the required temperature. The approximate ratio to make the prepared, chilled water (can reach as low as 31.6 °F) are as follows:**

**Water : Dry ice : Ice cubes = 6 parts : 1 part : 2 parts**

**Note: Monitoring of the temperature of the chilled water immersion fluid should be conducted throughout the testing. At any time that the chilled water temperature exceeds 1 °C (33 °F), a new batch of chilled water at the required temperature will need to be prepared to validate the testing procedure.**

5. **When the displacement vessel and the insulation shield are both chilled and ready to be used, remove from freezer and set up on testing surface.**

<p><b>6. 4.</b> Fill the displacement vessel with <b>ice-prepared, chilled</b> water until it overflows the spout. <b>Use a strainer to prevent ice cubes or dry ice chunks from flowing into the displacement vessel.</b> Allow it to sit until dripping stops. Raise the displacement vessel <b>with a tabletop laboratory-type jack</b> as necessary and place the graduate <b>of appropriate capacity</b> beneath the spout.</p>
<p><b>7.5.</b> Remove a package from the freezer, determine its gross weight, and record it.</p>
<p><b>8.6.</b> Submerge the novelty as suggested until it is below the surface level of the water.</p> <ul style="list-style-type: none"> <li>➤ <b>Ice-pop.</b> Use a clamp, tongs, or your fingers to hold the stick(s) and submerge the ice-pop to the level marked in Step 3 of the Test Procedure.</li> <li>➤ <b>Cone.</b> Shape the wire into a loop, and use it to push the cone, headfirst (ice cream portion first) into the <b>prepared, chilled</b> water. Do not completely submerge the cone immediately: let water fill the cone through the hole made in Step 3 of the Test Procedure before completely submerging the novelty.</li> <li>➤ <b>Sandwich or cup.</b> Skewer the novelty with the thin wire or form a loop on the end of the wire to push the sandwich or ice cream portion or cup completely below the liquid level.</li> </ul>
<p><b>9.7.</b> Record the total water volume in the graduate.</p> <ul style="list-style-type: none"> <li>➤ For a cone or sandwich, record the water volume as the net volume and go to Step 11.</li> <li>➤ For ice-pops or cups, record the water volume in the graduate as the gross volume and go to Step 10.</li> </ul>
<p><b>10.8.</b> Refill the displacement vessel with <b>prepared, chilled</b> water to overflowing and reposition the empty graduate under the spout. After the cup and novelty contents have been submerged, remove the novelty from the cup to determine the volume of the cup.</p> <ul style="list-style-type: none"> <li>➤ <b>Ice-pop.</b> Melt the ice-pop off the stick or sticks. Submerge the stick or sticks to the line marked in Step 3. Record the volume of tare material (i.e., stick) by measuring the water displaced into the graduate. The net volume for the ice-pop is the gross volume recorded in Step 9 minus the volume of the tare materials in this step. Record this volume as the “volume of novelty.” To determine the error in the package, subtract the labeled quantity from the volume of novelty.</li> <li>➤ <b>Cup.</b> Remove the novelty from the cup. Rinse the cup, and then submerge it in the displacement vessel. Small pinholes in the base of the cup can be made to make submersion easier. Record the volume of water displaced into the graduate by the cup as the volume of tare material. The net volume for the novelty is the gross volume determined in Step 9 minus the volume of the tare materials determined in this step. Record this as the net volume of the novelty. To determine the error in the package, subtract the labeled quantity from the volume of novelty.</li> </ul>
<p><b>11.9.</b> Clean and air-dry the tare materials (sticks, wrappers, cup, lid, etc.). Weigh and record the weight of these materials for the package.</p>
<p><b>12.10.</b> Subtract the tare weight from the gross weight to obtain the net weight and record this value.</p>
<p><b>13.11.</b> Compute the weight of the labeled volume for the package using the following formula and then record the weight:</p> $\text{Product Density} = (\text{product net weight in Step 12}) \div (\text{the total water volume in Step 9} - \text{volume of tare material in Step 10})$ $\text{Weight of labeled volume} = (\text{labeled volume}) \times (\text{Product Density})$
<p><b>14.12.</b> Repeat Steps 3 through 13 for a second package.</p> <p><b>Note: Monitoring of the temperature of the prepared, chilled water should be conducted throughout the testing. At any time that the chilled water temperature exceeds 1 °C (33 °F), a new batch of chilled water at the required temperature will need to be prepared to validate the testing procedure.</b></p> <p><b>Repeat prepared, chilled water preparation and freezing of insulation shield and displacement vessel as needed throughout the inspection time period.</b></p>



<b>15.13.</b> If the weight of the labeled volumes in Step 11 for the two packages differs from each other by more than one division on the scale, the gravimetric test procedure cannot be used to test the sample for compliance. If this is the case, use Steps 3 through 10 for each of the remaining packages in the sample to determine their net volumes and package errors. Then go to evaluation of results. If the weights of the labeled volumes agree within one division, continue to Step 16 to test the rest of the sample using the gravimetric test procedure.*
<b>16.14.</b> Use Section 2.3.5.1. “Determination of Tare Sample and Average Tare Weight” to determine the Average Used Dry tare Weight of the sample.
<b>17.15.</b> Find the Average Product Density by adding the densities of the product from the two packages and dividing the sum by two.
<b>18.16.</b> Using the weight of labeled volume determined in Step 13, calculate the Average Product Weight by multiplying the weight of the labeled volume by the average product density.  <i>*Average Product Weight = Labeled Volume × Average Product Density</i>
<b>19.17.</b> Calculate the “nominal gross weight” using the formula: <i>Nominal Gross Weight = Average Product Weight + Average Used Dry Tare Weight</i>
<b>20.18.</b> Weigh the remaining packages in the sample.
<b>21.19.</b> Subtract the nominal gross weight from the gross weight of each package to obtain package errors in terms of weight.
<b>Note:</b> Compare the sample packages to the nominal gross weight.
<b>22.20.</b> Determine the average package error by totaling all package errors and dividing by the number of packages in the sample.
To convert the average error or package error from weight to volume, use the following formula:
<i>Package Error in Volume = (Package Error in Weight) ÷ (Average Product Density)</i>

### 3.11.3 Evaluation of Results

Follow the procedures in Section 2.3.7. “Evaluate for Compliance” to determine lot conformance.

### NIST OWM Detailed Technical Analysis

The NCWM L&R Committee has received additional edits from NIST OWM. OWM has worked with the submitter to incorporate additional changes to the Modify the Title language to not be so exclusive and allow the intent of the Test Procedure to incorporate ice cream ice pops and similar frozen products. In doing so, NIST OWM recognized that this change would prompt an alignment with NIST Handbook 130 Method of Sale Section 1.7.1. The below has been incorporated into the NCWM Pub 16 as an Informational item and Blocked with NET 24.1 from the L&R committee to amend the Method of Sale.5

NIST OWM had the opportunity to review the changes submitted during the 2024 NCWM Interim meeting. NIST OWM has provided the below-amended changes to the NCWM L&R Committee with the support of the submitter. These changes have been made and are reflected in the L&R Committee report which has been incorporated in the 2024 NCWM Annual Publication 16 NIST OWM recommends modifying the Title under consideration to read:

#### 3.11.1 ICE CREAM NOVELTIES ICE CREAM, ICE POPS, AND SIMILAR FROZEN NOVELTIES

NIST OWM recommends the Note section and following paragraphs to read:

Note: The following procedure can be used to test packaged products that are solid or semisolid and that will not dissolve in, mix with, absorb, or be absorbed by the fluid into which the product will be immersed. For example, ice cream, ice pops **and similar frozen novelties** labeled by volume can be tested using **ice chilled** water or **kerosene** as the immersion fluid.

Exception: Pelletized ice cream is beads of ice cream which are quick frozen with liquid nitrogen. The beads are relatively small but can vary in shape and size. On April 17, 2009, the FDA issued a letter stating that this product is considered semisolid food, in accordance with 21 CFR 101.105(a). The FDA also addresses that the appropriate net quantity of content declaration for pelletized ice cream products be in terms of net weight.

(Added 2010) (Amended 20XX)

The following volume displacement procedure uses a displacement vessel specifically designed for ice cream such as ice cream bars, ice cream sandwiches, or cones **and other similar frozen novelties**. The procedure determines the volume of the novelty by measuring the amount of water displaced when the novelty is submerged in the vessel. Two displacements per sample are required to subtract the volume of sticks or cups.

The procedure first determines if the densities of the novelties are the same from package to package (in the same lot) so that a gravimetric test can be used to verify the labeled volume. If a gravimetric procedure is used, compute an average weight for the declared volume from the first two packages and weigh the remainder of the sample. If the gravimetric procedure cannot be used, use the volume displacement procedure for all of the packages in the sample.

In 3.11.2 Test Procedure, within step number 2 third paragraph, the words **ice cream, ice pop or similar frozen novelty** were added and NIST OWM recommends it reads as follows:

**2. Place the assembled displacement vessel and insulation shield in a freezer or an ice chest filled with dry ice for at least 30 minutes prior to testing. It is advisable to pre-chill water for use as immersion fluid in a sufficient volume to fill the displacement vessel and to replenish as needed throughout the testing procedures by placing a container of water in a refrigerator or ice chest during the same period.**

**Note: The insulation shield should be assembled with dimensions that will cover as much surface area of the displacement vessel and minimal gaps between the seams (see Figure 3-7(b)(c)(d), “Example of an insulation shield with displacement vessel”). The purpose of the insulation shield is to reduce thermal transfer from the ambient environment to the displacement vessel to maintain the immersion fluid at 1 °C (33 °F) or below, as consistently as possible during testing.**

Maintain the **ice cream, ice pop or similar frozen novelty** samples at the reference temperature for frozen products that is specified in Table 3-1. “Reference Temperatures for Liquids.” Place the samples in the freezer or ice chest until they are ready to be tested, and then remove packages from the freezer one at a time.

- The NCWM L&R Committee has received additional edits from NIST OWM. OWM has worked with the submitter to incorporate additional changes to the Modify the Title language to not be so exclusive and allow the intent of the Test Procedure to incorporate ice cream ice pops and similar frozen products. In doing so, NIST OWM recognized that this change would prompt an alignment with NIST Handbook 130 Method of Sale Section 1.7.1. The below has been incorporated into the NCWM Pub 16 as an Informational item and Blocked with NET 24.1 from the L&R committee to amend the Method of Sale.

#### Item Development:

At the NCWM 2024 Interim Meeting: After the Interim meeting, the Committee received additional information regarding NET 24.1 that it conflicted with NIST Handbook 130 Section 1.7.1 Factory Packaged Ice Cream, and Similar Frozen Products. The Committee added MOS 24.5 to amend the title of NIST Handbook 130 section 1.7.1. to resolve the conflict.

At the 2024 Annual NCWM meeting NIST OWM stated that NET 24.1 Modified the Title language to allow the intent of the test procedure to incorporate ice cream, ice pops, and similar frozen products and tend not to be so exclusive. The State of California and New York agree and support this item moving forward as a vote along with Orange and San Diego counties in California. This item was voted on and passed during the Annual meeting.

The Committee has worked with the submitter to resolve the issue, and both agree with the proposed item as it appears here.

The Committee blocked this item with NET 24.1 and assigned Informational status to it. NET 24.1 was assigned Voting status.

NIST OWM recognizes the challenges of maintaining the ice water used in the displacement vessel at or below 1 °C (33 °F). We are in support of the development of this proposal which will improve testing procedures. Below are some recommendations for the continued development of this proposal.

Modify the title to include all packaged ice cream and similar frozen products. We recommend the aligning with language similar to the NIST Handbook, Method of Sale, Section 1.7.1. Factory Packaged Ice Cream and Similar Frozen Products”.

OWM recommends that the formatting standard be used to have the graphics be placed below where it is mentioned in the Test Procedure and not within the Test Equipment.

In 3.11.1. Test Equipment, under the Insulation Shield, NIST OWM recommends it read as follows:

- **Insulation Shield**
  - **Styrofoam Board – minimum one-inch-thick**
  - **Styrofoam glue**

The remaining portion of the submitters descriptor for the Insulation Shield should be moved under Step 4, as this is part of the Test Procedure.

**The insulation shield should be assembled with dimensions that will cover as much surface area of the displacement vessel and minimal gaps between the seams (see Figure 3-7(b)(c)(d), “Example of an insulation shield with displacement vessel”). The purpose of the insulation shield is to reduce thermal transfer from the ambient environment to the displacement vessel in order to maintain the immersion fluid at 1 °C (33 °F) or below, as consistently as possible during testing.**

In Section 3.11.1. Test Equipment, we recommend clarifying the test equipment.

Change the following: Freezer or ice chest ~~containing and dry ice~~. Then add a new item and OSHA safety standards to handling dry ice.

**Ice Cubes or Dry Ice (Safe Handling and Storage of Dry Ice | OSHA Safety Manuals (Safe Handling and Storage of Dry Ice | OSHA Safety Manuals**  
**<https://www.safetymanualosha.com/safe-handling-and-storage-of-dry-ice/>**

Define what an insulation blanket is under **Plastic Pitcher with insulation blanket**. In addition, what type of Strainer is required?

In Section 3.11.2. Test Procedure, Step 2, needs to be clarified. The displacement vessel and the insulation shield should be in the freezer or ice chest “**separately,**” or “**assembled together**”? Step 5 states “**When the displacement vessel and the insulation shield are both chilled and ready to be used, assemble them together (see Figure 3-7(b)(c)(d).**” Does it have a different effect/result if they are combined within the freezer? We also question the effectiveness of placing a container of water in a “refrigerator” versus a freezer to assist with the chilling process.

Step 4 (new), the following ratio is defined: **Water: Dry ice: Ice cubes = 6 : 1 : 2**. This ratio needs to be clarified. For example, what does 6 parts of water mean? What does 2 parts dry ice mean? And what does 2 parts ice cubes mean? Can a ratio between the water, dry ice, ice cubes be defined?

Step 14 and Step 15 (new), implies that Step 2 (freezing the displacement vessel and Styrofoam insulation shield) is not needed to be repeated. Does the data support that freezing the defined test equipment in Step 2, and maintaining the equipment at the required temperature for one test or possibly for 12 tests? When must the inspector refreeze the displacement vessel and Styrofoam insulation shield?

OWM recommends and supports additional testing be done by other counties and/or states to support the results. The results submitted are only based on two to three tests.

## Summary of Discussions and Actions

At the 2024 NCWM Annual meeting the submitter gave a presentation and informed the committee of editorial changes to the item. These can be found in the supporting documents. Matt Douglas (CA) appreciates the work of Los Angeles, Orange and San Diego Counties and believes the item is ready for vote. Jim Willis (NY) echo’s the appreciation and stipulated this is a lab test not for field testing. NIST OWM John McGuire recommends developing and shared OWM comments and concerns with the submitter suggested including the word similar in front of “frozen”. OWM may have additional thoughts once they can review the editorial changes. Austin Sheppard San Diego (CA) the suggested changes to this item are simple and needed as it extends the testing time and prohibits the quick melt of the product as it enhances the time for testing. Supports voting for this item. David Sefcik, NIST OWM questions the making of chilled water, 1 to 6 (what is a ‘part’, as in, how much is a ‘part’) if that can be addressed Kurt Floren (LA County) Rises to praise staff and address “parts of”. For those that don’t do a lot of inspections this is an investment but has been in place for at least 30 years. This is an update to the insulation and chilling procedure. Water to be maintained at 33 degrees (just above freezing). As to the” parts” of water ,ice and so forth this is dependent on the vessel being used (equivalent volume)

During the L&R Committee work session the committee believes this item is fully developed and decided to move the item forward as voting. After the NCWM L&R Interim workgroup meeting, this item was further developed by NIST OWM and the submitter to provide additional changes to this item. These changes incorporated the new language to (MOS 24.5) the Method of Sale 1.7.1 **Factory Packaged Ice Cream, and Similar Frozen Products**. The L&R Committee accepted the changes and decided to Block these two items NET 24.1 (Voting) and MOS 24.5 (Informational) for membership.

## Regional Association Reporting:

### Western Weights and Measures Association

At the 2023 WWMA Annual Meeting, a presentation was given by the submitter of this item during open hearings and is available on the WWMA website. The submitter recognized editorial changes submitted by Matt Douglas (CDFA-DMS). The submitter stated that this item is fully developed and would like Voting status.

Austin Shepherd (County of San Diego, California) voiced support for the proposal as voting.

Matt Douglas echoed the comments of Austin Shepherd, voicing support for the item with the adoption of their editorial changes.

Kurt Floren (Los Angeles County, California) stood as a proud boss, thanking Annie Tsou and Lina Ng for their hard work on this submission. Kurt Floren stated that it is absolutely critical to maintain the temperature of the water during this test procedure. Kurt Floren stated that this item also cleans up code, and fully supports this as a Voting item.

Jose Arriaga (Orange County, California) also voiced support for this item with the editorial changes.

The updated proposal is shown below. (Testing data was resubmitted with no changes. To view testing data, see “Submitter’s Purpose and Justification.”)

#### 3.11. Ice Cream Novelties

Note: The following procedure can be used to test packaged products that are solid or semisolid and that will not dissolve in, mix with, absorb, or be absorbed by the fluid into which the product will be immersed. ~~For example, ice cream~~ **and frozen novelties** labeled by volume can be tested using **icechilled** water ~~or kerosene~~ as the immersion fluid.

Exception: Pelletized ice cream is beads of ice cream which are quick frozen with liquid nitrogen. The beads are relatively small but can vary in shape and size. On April 17, 2009, the FDA issued a letter stating that this product is considered semisolid food, in accordance with 21 CFR 101.105(a). The FDA also addresses that the appropriate net quantity of content declaration for pelletized ice cream products be in terms of net weight.

(Added 2010)

The following volume displacement procedure uses a displacement vessel specifically designed for ice cream novelties such as ice cream bars, ice cream sandwiches, or cones. The procedure determines the volume of the novelty by measuring the amount of water displaced when the novelty is submerged in the vessel. Two displacements per sample are required to subtract the volume of sticks or cups.

The procedure first determines if the densities of the novelties are the same from package to package (in the same lot) so that a gravimetric test can be used to verify the labeled volume. If a gravimetric procedure is used, compute an average weight for the declared volume from the first two packages and weigh the remainder of the sample. If the gravimetric procedure cannot be used, use the volume displacement procedure for all of the packages in the sample.

### 3.11.1. Test Equipment

- A scale that meets the requirements in Section 2.2. “Measurement Standards and Test Equipment”
- Volumetric measures
- Displacement vessel with dimensions appropriate for the size of novelties being tested (see Figure 3-7(a), “Example of a Displacement Vessel”). It should include an interior baffle that reduces wave action when the novelty is inserted and a downward angled overflow spout to reduce dripping. Other designs may be used.

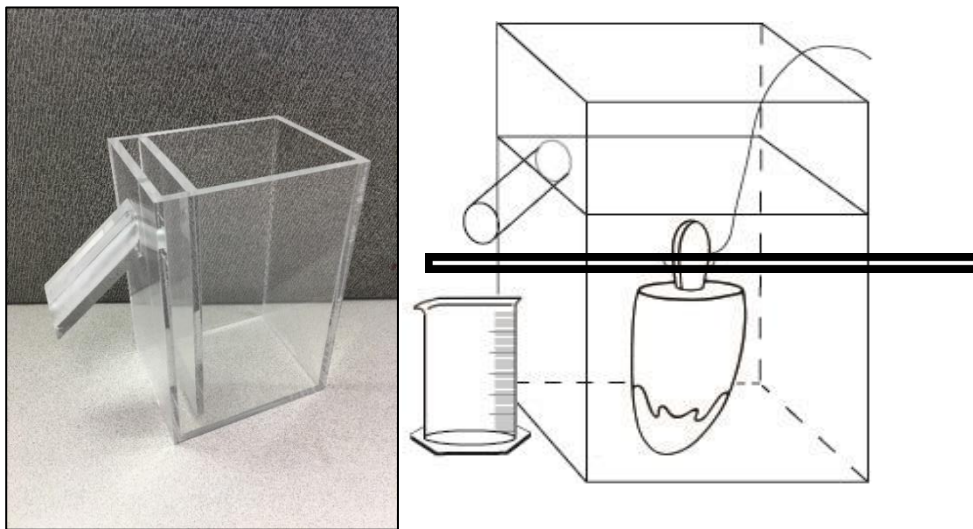


Figure 3-7(a). Example of a Displacement Vessel.

- **Insulation shield**
  - **Minimum one-inch-thick Styrofoam board**
  - **Styrofoam glue**

**Use a minimum of one-inch-thick Styrofoam board to assemble the insulation shield. The insulation shield should be assembled with dimensions that will cover as much surface area of the displacement vessel and with as few gaps as possible (see Figure 3-7(b)(c)(d), “Example of an insulation shield with displacement vessel”). The purpose of this equipment is to reduce thermal transfer from ambient environment to the displacement vessel in order to maintain the immersion fluid at 1 °C (33 °F) or below as consistently as possible during testing.**

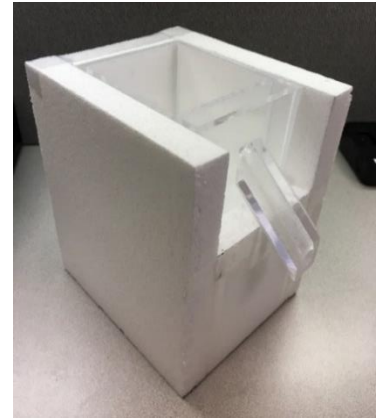
This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>



**(b)**

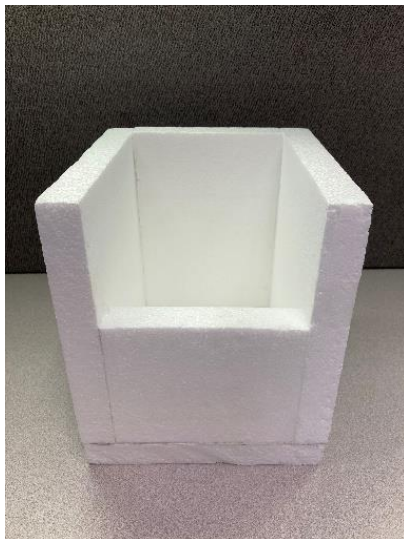


**(c)**



**(d)**

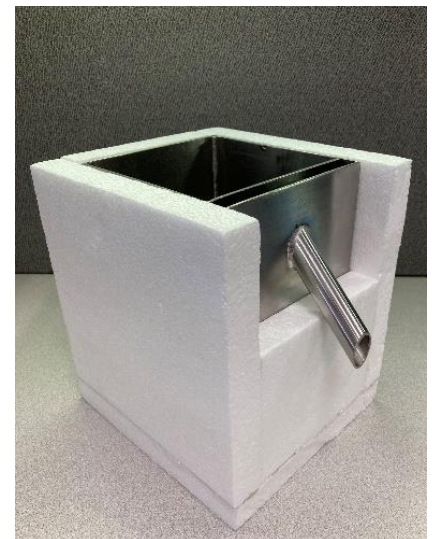
**Figure 3-7(b)(c)(d). Example of an Insulation Shield with Acrylic Displacement Vessel,**



**(e)**



**(f)**



**(g)**

**Figure 3-7(e)(f)(g). Example of an Insulation Shield with Metal Displacement Vessel**

- Thin wire, clamp, or tongs
- Freezer or ice chest **containing and** dry ice
- Single-edged razor or sharp knife (for sandwiches only)
- **Prepared, chilled** water/~~kerosene~~ maintained at 1 °C (33 °F) or below
- **Water, ice cubes, dry ice, pitcher with insulation blanket**
- **Cryogenic gloves (for handling dry ice)**

- **Plastic Pitcher with insulation blanket**
- **Strainer**
- Indelible marker (for ice pops only)
- Level, at least 152 mm (6 in) in length
- Partial immersion thermometer or equivalent with 1 °C (2 °F) graduations and a – 35 °C to + 50 °C (– 30 °F to + 120 °F) accurate to ± 1 °C (± 2 °F)
- A tabletop, laboratory-type jack of sufficient size to hold the displacement vessel
- Stopwatch

### 3.11.2. Test Procedure

1. Follow the procedures in Section 2.3.1. “Define the Inspection Lot.” Use a “Category A” sampling plan in the inspection; and select a random sample.
2. <b><u>Place the displacement vessel and insulation shield in a freezer or an ice chest filled with dry ice for at least 30 minutes prior to testing. It is advisable to pre-chill water for use as immersion fluid in a sufficient volume to fill the displacement vessel and to replenish as needed throughout the testing procedures by placing a container of water in a refrigerator or ice chest during the same period.</u></b> Maintain the <b><u>ice cream or frozen novelty</u></b> samples at the reference temperature for frozen products that is specified in Table 3-1. “Reference Temperatures for Liquids.” Place the samples in the freezer or ice chest until they are ready to be tested, and then remove packages from the freezer one at a time.
3. According to the type of novelty, prepare the sample products as follows:
➤ <b>*Ice-pop.</b> Mark on the stick(s) with the indelible marker the point to which the ice-pop will be submerged in the <b><u>prepared, chilled</u></b> water. (After the ice-pop contents have been submerged, remove the novelty to determine the volume of the stick.)
➤ <b>*Cone.</b> Make a small hole in the cone below the ice cream portion to allow air to escape.
➤ <b>Sandwich.</b> Determine whether the declared volume is (a) the total volume of the novelty (that is, including the cookie portion) or (b) the volume of the ice-cream-like portion only. If the declared volume is the volume of only the ice-cream-like portion, shave off the cookie with a razor or knife, leaving some remnants of cookie to ensure that no ice cream is accidentally shaved off. Work quickly and return the novelty to the freezer before the sandwich softens.
➤ <b>Cup.</b> Remove the cap from the cup.
<b><u>4. Prepare immersion fluid to a temperature of 1 °C (33 °F) or below by adding dry ice and ice cubes to water in a plastic pitcher.</u></b> <b><u>For best results, wrap the pitcher with an insulation blanket to prevent heat transfer from the ambient environment. Monitor the water temperature throughout this procedure by placing the thermometer in the center position of the pitcher.</u></b> <b><u>Note: Be cautious while handling dry ice due to its very low temperature (–109 °F); handle it with cryogenic gloves to prevent frostbite or freezer burns to skin.</u></b>



**Note: Dry ice (−109 °F) is the key ingredient for the chilled water immersion fluid preparation because of its very low temperature. However, while the dry ice lowers the water mixture temperature, the water surface that is in contact with the ambient air in the testing environment is also constantly gaining heat due to heat transfer. To resolve this problem, add ice cubes to the water; the ice cubes will float and form an insulation barrier, thereby, allowing water temperature to be maintained at the required temperature. The ratio to make the prepared, chilled water (can reach as low as 31.6 °F) are as follows:**

**Water : Dry ice : Ice cubes = 6 : 1 : 2**

**Note: Monitoring of the temperature of the chilled water immersion fluid should be conducted throughout the testing. At any time that the chilled water temperature exceeds 1 °C (33 °F), a new batch of chilled water at the required temperature will need to be prepared to validate the testing procedure.**

**5. When the displacement vessel and the insulation shield are both chilled and ready to be used, assemble them together (see Figure 3-7(b)(c)(d)).**

**6.4.** Fill the displacement vessel with **ice-prepared, chilled** water until it overflows the spout. **Use a strainer to prevent ice cubes or dry ice chunks from flowing into the displacement vessel.** Allow it to sit until dripping stops. Raise the displacement vessel **with a tabletop laboratory-type jack** as necessary and place the graduate **of appropriate capacity** beneath the spout.

**7.5.** Remove a package from the freezer, determine its gross weight, and record it.

**8.6.** Submerge the novelty as suggested until it is below the surface level of the water.

- **Ice-pop.** Use a clamp, tongs, or your fingers to hold the stick(s) and submerge the ice-pop to the level marked in Step 3 of the Test Procedure.
- **Cone.** Shape the wire into a loop, and use it to push the cone, headfirst (ice cream portion first) into the **prepared, chilled** water. Do not completely submerge the cone immediately: let water fill the cone through the hole made in Step 3 of the Test Procedure before completely submerging the novelty.
- **Sandwich or cup.** Skewer the novelty with the thin wire or form a loop on the end of the wire to push the sandwich or ice cream portion or cup completely below the liquid level.

**9.7.** Record the total water volume in the graduate.

- For a cone or sandwich, record the water volume as the net volume and go to Step **119**.
- For ice-pops or cups, record the water volume in the graduate as the gross volume and go to Step **108**.

**10.8.** Refill the displacement vessel with **prepared, chilled** water to overflowing and reposition the empty graduate under the spout. After the cup and novelty contents have been submerged, remove the novelty from the cup to determine the volume of the cup.

- **Ice-pop.** Melt the ice-pop off the stick or sticks. Submerge the stick or sticks to the line marked in Step 3. Record the volume of tare material (i.e., stick) by measuring the water displaced into the graduate. The net volume for the ice-pop is the gross volume recorded in Step **97** minus the volume of the tare materials in this step. Record this volume as the “volume of novelty.” To determine the error in the package, subtract the labeled quantity from the volume of novelty.
- **Cup.** Remove the novelty from the cup. Rinse the cup, and then submerge it in the displacement vessel. Small pinholes in the base of the cup can be made to make submersion easier. Record the volume of water displaced into the graduate by the cup as the volume of tare material. The net volume for the novelty is the gross volume determined in Step **97** minus the volume of the tare materials determined in this step. Record this as the net volume of the

novelty. To determine the error in the package, subtract the labeled quantity from the volume of novelty.
<b>11.9.</b> Clean and air-dry the tare materials (sticks, wrappers, cup, lid, etc.). Weigh and record the weight of these materials for the package.
<b>12.10.</b> Subtract the tare weight from the gross weight to obtain the net weight and record this value.
<b>13.11.</b> Compute the weight of the labeled volume for the package using the following formula and then record the weight: $\text{Product Density} = (\text{product net weight in Step } \underline{12.10}) \div (\text{the total water volume in Step } \underline{97} \text{ volume of tare material in Step } \underline{108})$ $\text{Weight of labeled volume} = (\text{labeled volume}) \times (\text{Product Density})$
<b>14.12.</b> Repeat Steps 3 through <b>13.11</b> for a second package.
<b>15.13.</b> If the weight of the labeled volumes in Step <b>13.11</b> for the two packages differs from each other by more than one division on the scale, the gravimetric test procedure cannot be used to test the sample for compliance. If this is the case, use Steps 3 through <b>10.8</b> for each of the remaining packages in the sample to determine their net volumes and package errors. Then go to evaluation of results. If the weights of the labeled volumes agree within one division, continue to Step <b>16.14</b> to test the rest of the sample using the gravimetric test procedure.*
<b>16.14.</b> Use Section 2.3.5.1. “Determination of Tare Sample and Average Tare Weight” to determine the Average Used Dry tare Weight of the sample.
<b>17.15.</b> Find the Average Product Density by adding the densities of the product from the two packages and dividing the sum by two.
<b>18.16.</b> Using the weight of labeled volume determined in Step <b>13.11</b> , calculate the Average Product Weight by multiplying the weight of the labeled volume by the average product density. $\text{*Average Product Weight} = \text{Labeled Volume} \times \text{Average Product Density}$
<b>19.17.</b> Calculate the “nominal gross weight” using the formula: $\text{Nominal Gross Weight} = \text{Average Product Weight} + \text{Average Used Dry Tare Weight}$
<b>20.18.</b> Weigh the remaining packages in the sample.
<b>21.19.</b> Subtract the nominal gross weight from the gross weight of each package to obtain package errors in terms of weight.
<b>Note:</b> Compare the sample packages to the nominal gross weight.
<b>22.20.</b> Determine the average package error by totaling all package errors and dividing by the number of packages in the sample.
To convert the average error or package error from weight to volume, use the following formula: $\text{Package Error in Volume} = (\text{Package Error in Weight}) \div (\text{Average Product Density})$

The Committee recommends this as a Voting Item.

### Central Weights and Measures Association

At the 2023 CWMA Interim Meeting, no comments were heard. The Committee recommends this item be Informational for more comments to come in.

At the 2024 CWMA Annual meeting a recommendation of Voting was given to NET 24.1 and a recommendation of Informational was given to item MOS 24.5

### **Southern Weights and Measures Association**

At the 2024 SWMA Annual Meeting, they recommend a Developing status for this item and would like the following areas of concern to be addressed:

- Additional safety concerns when handling dry ice (OSHA requirements)
- Costs associated to the test method (specifically dry ice and equipment)
- Additional data from other states (i.e., repeatability)
- Applicability to other states
- Address other ice creams products not included in the definition of novelty.

### **Northeastern Weights and Measures Association**

At the 2023 NEWMA Interim Meeting, Marc Paquette (Vermont) has received complaints involving short measure, very difficult testing procedures. The item needs to address the use of kerosene in the testing protocol (remove it). Walt Remmert (Pennsylvania) agrees this should stay as developing. Jim Willis (New York) related that it is a very messy procedure that can't be done on site in stores.

At the NEWMA 2024 Annual Meeting John McGuire, NIST OWM indicated after the NCWM L&R Interim workgroup meeting, this item was further developed by NIST OWM and the submitter to provide additional changes to this item. These changes incorporated the new language to (MOS 24.5) the Method of Sale 1.7.1 Factory Packaged Ice Cream, and Similar Frozen Products. The L&R Committee accepted the changes and decided to Block these two items NET 24.1 (Voting) and MOS 24.5 (Informational) for membership.

Scott Dolan, Vermont noted that ice cream and ice cream novelties are two different things and this procedure may not work with ice cream (by the pint) to identify air pockets.

Cheryl Ayer, New Hampshire, recognizes all the time and effort by the submitter and others to get this item ready for voting. She supports this as a Voting item.

Jim Willis, New York, agrees is ready and supports this as a Voting item.

NEWMA L&R agrees that this item should be Voting.

**B3: MOS-24.5**      **I**      **Section 1.7.1. Factory Packaged Ice Cream and Similar Frozen Products**

(This item remains Informational.)

**Source: Laws and Regulations Committee**

**Submitter's Purpose and Justification:**

To amend the language in NIST Handbook 130, section 1.7.1. to align with Section 3.11 Ice Cream Novelties.

**Item Under Consideration:**

Amend the language in NIST Handbook 130, section 1.7.1. as follows:

1.7.1      ~~Factory Packaged Ice Cream, Ice Pops, and Similar Frozen Products.~~ **Novelties** – Ice cream, ice milk, frozen yogurt and similar products shall be kept, offered, or exposed for sale in terms of fluid volume.

**Previous Action:**

2024: New Proposal

**Original Justification:**

The existing Handbook 130 Section 1.7.1 title does not align with the test methods in Item 24.1 This item aligns the two sections.

**Comments:** The Committee developed and included this item after the 2024 Interim meeting; thus, no comments were heard on it during the Interim meeting.

**Item Development:**

At the 2024 NCWM Annual Meeting, NIST OWM recognized that the change in NET 24.1 would prompt an alignment with NIST Handbook 130 Method of Sale Section 1.7.1. NIST OWM has presented the recommended change of MOS 24.5 (Method of Sale Section 1.7.1.) This item has remained an Informational item.

After the 2024 NCWM Interim meeting, the Committee received additional information regarding NET 24.1 that it conflicted with NIST Handbook 130 Section 1.7.1 Factory Packaged Ice Cream, and Similar Frozen Products.

The Committee added MOS 24.5 to amend the title of NIST Handbook 130 section 1.7.1. to resolve the conflict.

The Committee has worked with the submitter to resolve the issue, and both agree with the proposed item as it appears here.

The Committee blocked this item with NET 24.1 and assigned Informational status to it. NET 24.1 was assigned Voting status.

At the NEWMA 2024 Annual meeting John McGuire, NIST OWM indicated after the NCWM L&R Interim workgroup meeting, this item was further developed by NIST OWM and the submitter to provide additional changes to this item. These changes incorporated the new language to (MOS 24.5) the Method of Sale 1.7.1 Factory Packaged Ice Cream, and Similar Frozen Products. The L&R Committee accepted the changes and decided to Block these two items NET 24.1 (Voting) and MOS 24.5 (Informational) for membership.

### **Laws and Regulations Committee.**

NEWMA L&R agrees that this item should be Informational.

Mr. Mike Brooks, Arizona | Committee Chair

Mr. Tory Brewer, West Virginia | Vice-Chair

Mr. Mauricio Mejia, Florida | Member

Mr. Walter Remmert, Pennsylvania | Member

Mr. Mike Harrington, Iowa | Member

Mr. Brent Price, Gilbarco | AMC Representative

Mr. John McGuire, NIST OWM | NIST Technical Advisor

Mr. Loren Minnich, NIST OWM | NIST Technical Advisor

Mr. Rowan Hemsing, Measurement Canada | Canadian Technical Advisor

Mr. Constantine Cotsoradis, NCWM | Committee Coordinator

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**References:**

NIST OWM Analysis and Executive Summary reports <https://www.nist.gov/pml/weights-and-measures/publications/owm-technical-analysis>

National Conference on Weights and Measures Publication 15 (2023) and 16 (2022)  
<https://www.ncwm.com>

1905-2022 NCWM Annual Conference reports <https://www.nist.gov/pml/owm/publications/ncwm-annual-reports>

This publication is available free of charge from <https://doi.org/10.6028/NIST.SP.2200-06>

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**Appendix A. Supplemental Documents:**

There are no supplemental documents within this Analysis.

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## Appendix B. List of Symbols, Abbreviations and Acronyms

### **AAR**

Association of American Railroads

### **ABWS**

Automatic Bulk Weighing System

### **API**

American Petroleum Institute

### **CNG**

Compressed Natural Gas

### **CWMA**

Central Weights and Measures Association

### **EPO**

Examination Procedure Outline

### **EV**

Electric Vehicle

### **EVFE**

Electric Vehicle Fueling Equipment

### **EVSE**

Electric Vehicle Supply Equipment

### **FHWA**

Federal Highway Administration

### **HB**

Handbook

### **LMD**

Liquid-Measuring Devices

### **LPG**

Liquified Petroleum Gas

**MMA**

Meter Manufacturer Association

**NCWM**

National Conference on Weights and Measures

**NEWMA**

Northeastern Weights and Measures Association

**NIST**

National Institute of Standards and Technology

**NTEP**

National Type Evaluation Program

**OWM**

Office of Weights and Measures

**OIML**

International Organization of Legal Metrology

**PUB**

Publication

**RMFD**

Retail Motor-Fuel Dispenser

**S&T**

Specification and Tolerances

**SD**

Secure Digital

**SI**

International System of Units

**SMA**

Scale Manufacturers Association

**SWMA**

Southern Weights and Measures Association

**USNWG**

U.S. National Work Group

**VTM**

Vehicle-Tank Meter

**WIM**

Weigh-in-Motion

**WWMA**

Western Weights and Measures Association